



# STATE REGISTER

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EXECUTIVE ORDERS

RULES

PROPOSED RULES

STATE CONTRACTS

OFFICIAL NOTICES

VOLUME 3, NUMBER 12

SEPTEMBER 25, 1978

Pages 593-664

# STATE REGISTER

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## Printing Schedule for Agencies

Issue Number	*Submission deadline for Executive Orders, Adopted Rules and Proposed Rules	*Submission deadline for State Contract Notices and other **Official Notices.	Issue Date
SCHEDULE FOR VOLUME 3			
13	Monday Sept 18	Monday Sept 25	Monday Oct 2
14	Monday Sept 25	Monday Oct 2	Monday Oct 9
15	Monday Oct 2	Monday Oct 9	Monday Oct 16
16	Monday Oct 9	Monday Oct 16	Monday Oct 23
17	Monday Oct 16	Monday Oct 23	Monday Oct 30

\*Deadline extensions may be possible at the editor's discretion; however, none will be made beyond the second Wednesday (12 calendar days) preceding the issue date for rules, proposed rules and executive orders, or beyond the Wednesday (5 calendar days) preceding the issue date for official notices. Requests for deadline extensions should be made only in valid emergency situations.

\*\*Notices of Public Hearings on proposed rules are published in the Proposed Rules section and must be submitted two weeks prior to the issue date.

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Rudy Perpich  
Governor

Carol Anderson Porter  
Editor

Richard L. Brubacher  
Commissioner  
Department of Administration

James Clancy, Paul Hoffman, Robin PanLener  
Editorial Staff

Stephen A. Ordahl  
Manager  
Office of the State Register

Jack Richter  
Information Officer

Roy Schmidtke  
Circulation Manager

Cindy Peterson  
Secretarial Staff

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Log Chapel Mendota, Minnesota. Built by Rev. Father Sautter in 1842. Used as a public house & as a church. In 1853 it was burned in 1866 to extend Minnesota Falls Railroad to West St. Paul. Location: 1/2 mi. west of Parkland house and about 600 yds. west of present Vinton RR depot. Built of logs covered with boards and painted a reddish brown. Much from description furnished by old settlers and former pupils. Three rooms built used as a school.

This log chapel was replaced by the brick Mendota Church when its congregation outgrew it in 1853. The oldest operating church in Minnesota, Mendota Church was rededicated on Sunday, September 24. (Courtesy of The Catholic Historical Society of St. Paul housed in the John Ireland Memorial Library at The Saint Paul Seminar)

# MCAR AMENDMENTS AND ADDITIONS

The following is a listing of all proposed and adopted rules published in this issue of the *State Register*. The listing is arranged in the same order as the table of contents of the *Minnesota Code of Agency Rules* (MCAR). All adopted rules published in the *State Register* and listed below amend the rules contained in the MCAR set. Both proposed temporary and adopted temporary rules are listed here although they are not printed in the MCAR due to the short term nature of their legal effectiveness. During the term of their legal effectiveness, however, adopted temporary rules do amend the MCAR. A cumulative listing of all proposed and adopted rules in Volume 3 of the *State Register* will be published on a quarterly basis and at the end of the volume year.

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# EXECUTIVE ORDERS

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## Executive Order No. 181

### Providing for the Establishment of a Governor's Task Force on Poverty

I, Rudy Perpich, Governor of the State of Minnesota, by virtue of the authority vested in me by the Constitution and applicable statutes, do hereby issue this Executive Order:

Whereas, more than 400,000 of Minnesota's citizens are poor; and,

Whereas, the causes which place a person or a family in poverty are usually multiple, reflective of racial discrimination, fixed incomes, age, poor health, limited mobility, employment barriers, and other related factors; and,

Whereas, public policies and systemic policies directly affect the well-being of the poor;

Now, therefore, I order:

1. Creation of a Governor's Task Force on Poverty, consisting of 15 members, representative of a broad spectrum of Minnesota citizens and citizen groups.

a. The Commissioner, Minnesota Department of Economic Security, is designated as my representative on the Task Force.

b. The Commissioner, Department of Finance, and the Director, State Planning Agency, shall be ex-officio members and shall act as special resources to the Task Force.

c. All departments and agencies shall make available to the Task Force, upon request, policy and public information related to programs where such affect the poor.

d. Terms of the members shall be one year.

2. The purpose of the Task Force is to review existing state policies affecting the poverty populace to recommend ways to correct the policies that have adverse effect upon them, and to propose to me directions to be taken in state policy development where positive or specific anti-poverty policies do not exist.

3. The Minnesota Department of Economic Security shall provide staff support and shall act as fiscal agent for the Task Force. Pursuant to Minn. Stat. §§ 4.07 and 7.09 (1976), and related statutes, the Task Force may apply for, accept, and utilize any public or private funds to fulfill its responsibilities under this order. The Department of Economic Security is designated as the lead agency and as such may, pursuant to Minn. Stat. § 4.07 (1976), apply for, accept, and expend federal funds available to fulfill its responsibilities under this order.

4. The Task Force shall supply reports to the Governor on a quarterly basis.

Pursuant to Minn. Stat. § 4.035 (1977 Supp.), this order shall be effective 15 days after its

## EXECUTIVE ORDERS

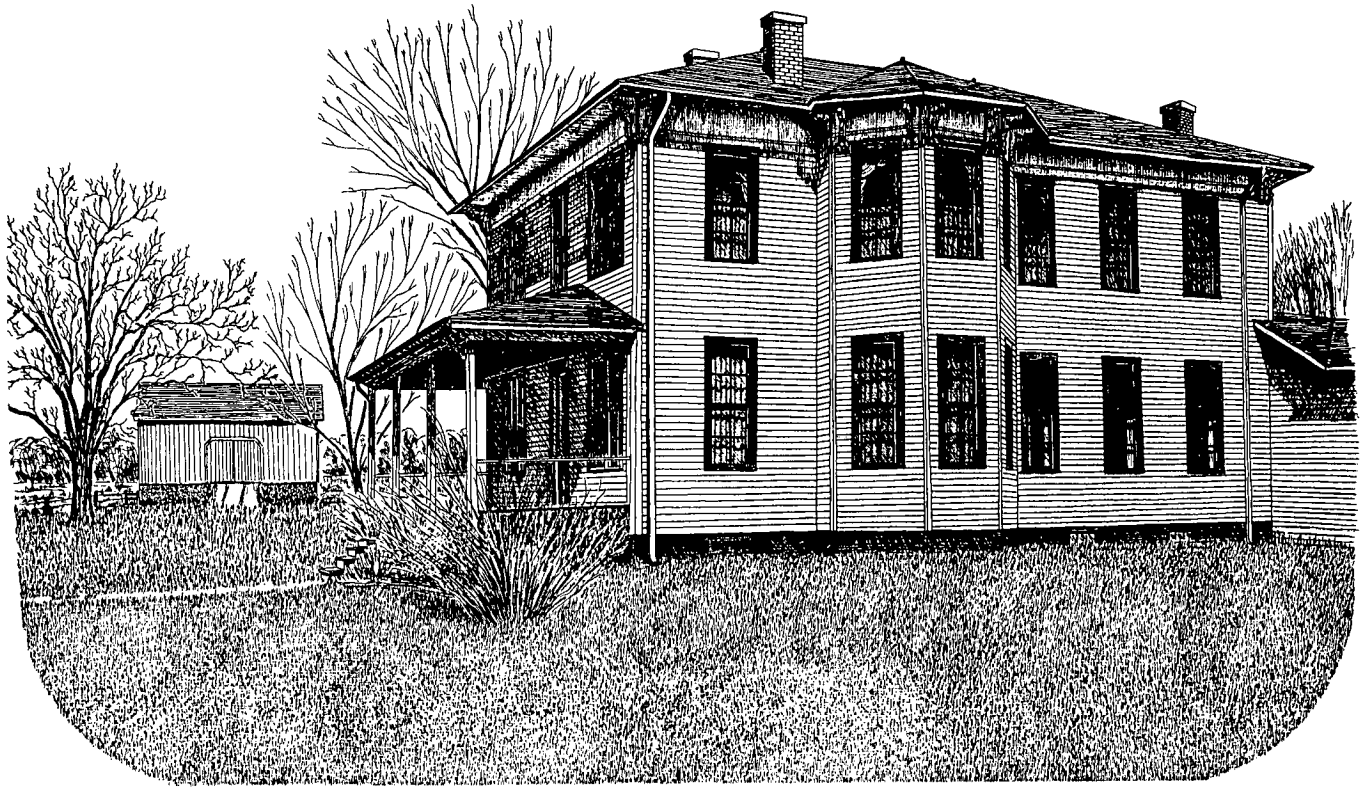
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publication in the *State Register* and shall remain in effect until it is rescinded by proper authority or it expires in accordance with Minn. Stat. § 4.035 or § 15.0593 (1977 Supp.)

In testimony whereof, I hereunto set my hand on this 7th day of September, 1978.

A handwritten signature in cursive script, reading "Rudy Bergin". The signature is written in black ink and is centered on the page.



The Oliver H. Kelley Farm is known as the "birthplace of organized agriculture in the United States." Kelley began homesteading in 1850 and organized the National Grange of the Order of the Patrons of Husbandry in 1867. He served as the Grange's executive secretary from 1870 to 1878. The Grange restored the farm in the 1950s and donated it to the Minnesota Historical Society, which plans to develop it as a working farm of the 1860-70 era. It is located two miles southeast of Elk River on U.S. Highways 169, 10 and 52. (Drawing by Ron Hunt reprinted, with permission, from *A Living Past: 15 Historic Places in Minnesota*, copyright 1973, 1978 by Minnesota Historical Society)

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The adoption of a rule becomes effective after the requirements of Minn. Stat. § 15.0412, subd. 4, have been met and five working days after the rule is published in the *State Register*, unless a later date is required by statutes or specified in the rule.

If an adopted rule is identical to its proposed form as previously published, a notice of adoption as proposed and a citation to its previous *State Register* publication will be printed.

If an adopted rule differs from its proposed form, language which has been deleted will be printed with strike outs and new language will be underlined, and the rule's previous *State Register* publication will be cited.

A temporary rule becomes effective upon the approval of the Attorney General as specified in Minn. Stat. § 15.0412, subd. 5. Notice of his decision will be published as soon as practicable, and the adopted temporary rule will be published in the manner provided for adopted rules under subd. 4.

## Department of Education Board of Education Adopted Rules Governing Issuance and Renewal of Licenses for School Superintendents and Principals

The rules in regard to the issuance and renewal of licenses for school superintendents and principals, 5 MCAR §§ 1.0552-1.05599, have been adopted and are identical to their proposed form as published in the *State Register*, Volume 2, Number 33, pp. 1540-1548, February 20, 1978 (2 S.R. 1540) with the following amendments:

### Rules as Adopted

Chapter Twenty-Eight      Issuance and Renewal of  
Licenses for School Superintendents and Principals



## RULES

**5 MCAR § 1.0553 C.** The task force shall consist of ~~eleven~~ fourteen voting and ~~two~~ one nonvoting members as follows:

1. Two elementary school principals;
2. Two secondary school principals;
3. Two school superintendents;
4. One practicing classroom teacher;
5. Two administrators or faculty members in education from colleges with approved school administration programs;
6. One member of a Minnesota school board;
7. One individual employed outside education who has an executive or management position with a level of responsibility similar to that of a superintendent in a large school district;
8. Two members of the public;
9. ~~Two nonvoting members from the department of education staff.~~ One student representative from an approved Minnesota program in school administration;
10. One nonvoting member from the state department of education staff.

**5 MCAR § 1.0554 A.** Entrance license.

1. Requirements must be met for each administrative area where licensure is sought. An entrance license ~~may be~~ shall be issued to an applicant who has met all of the following requirements. An applicant must:

- a. Have had three years of ~~classroom~~ teaching experience while holding licenses valid for the position or positions in which the experience was gained. Elementary school principals must have at least three years of teaching experience ~~in one or more grades, kindergarten through 6,~~ at the elementary level. Secondary school principals must have at least three years of teaching experience ~~in one or more grades, 7 through 12,~~ at the secondary level. Superintendents of schools must have at least three years of teaching experience ~~in one or more grades, kindergarten through 12,~~ at the elementary or secondary level.
- b. Complete a specialist or doctoral program, or a

program consisting of a master's degree plus 45 quarter credits, in the administrative area for which licensure is sought. Each program to be approved by the commissioner of education must:

(1) Be offered at a regionally accredited Minnesota graduate school.

(2) Include a field experience as follows. Persons taking part in field experiences shall not replace required licensed principals or superintendents.

(a) Programs which prepare elementary school principals and assistant principals must include at least 200 clock hours of field experience, or equivalent, in an elementary school as an administrative aide to a licensed and practicing elementary school principal, or in an administrative placement with a licensed educational administrator appropriate for the elementary school principalship and for the individual. The 200 clock hours must be completed within 12 continuous months from the commencement of the field experience.

(b) Programs which prepare secondary school principals and assistant principals must include at least 200 clock hours of field experience, or equivalent, in a secondary school as an administrative aide to a licensed and practicing secondary school principal, or in an administrative placement with a licensed educational administrator appropriate for the secondary school principalship and for the individual. The 200 clock hours must be completed within 12 continuous months from the commencement of the field experience.

(c) Programs which prepare superintendents of schools and assistant superintendents must include at least 200 clock hours of field experience, or equivalent. The field experience shall be in an administrative placement with a licensed educational administrator appropriate for the superintendency and for the individual. The 200 clock hours must be completed within 12 continuous months from the commencement of the field experience.

B. Continuing license.

1. The first continuing license ~~may be~~ shall be issued to an applicant who has met all of the following requirements. An applicant must:

a. Hold, or have held, an entrance license in the administrative area for which the continuing license is requested.

**KEY: RULES SECTION** — Underlining indicates additions to proposed rule language. **Strike outs** indicate deletions from proposed rule language. **PROPOSED RULES SECTION** — Underlining indicates additions to existing rule language. **Strike outs** indicate deletions from existing rule language. If a proposed rule is totally new, it is designated "all new material."

## RULES

b. Provide evidence of at least one year of experience in the administrative area for which the continuing license is requested while holding an entrance license or a one-year, nonrenewable entrance license for that administrative area.

2. The second and subsequent continuing licenses ~~may be~~ shall be issued to an applicant who has met ~~both~~ of the following requirements during the term of the continuing license which is expiring. An applicant must:

a. Provide evidence to the office of the Commissioner of Education of the completion of at least 125 clock hours of approved administrative continuing education.

b. Provide a record, to be on file in the central office of the employing school district or agency, of the completion of at least 75 hours of individual professional development activity related to school administration.

c. In the first five years following the effective date of this chapter, clock hours of approved administrative continuing education and clock hours of individual professional development activity shall be required as follows:

(1) Twenty-five clock hours of approved administrative continuing education and fifteen clock hours of individual professional development activity for renewal of licenses expiring June 30, 1979.

(2) Fifty clock hours of approved administrative continuing education and thirty clock hours of individual professional development activity for renewal of licenses expiring June 30, 1980.

(3) Seventy-five clock hours of approved administrative continuing education and forty-five clock hours of individual professional development activity for renewal of licenses expiring June 30, 1981.

(4) One hundred clock hours of approved administrative continuing education and sixty clock hours of individual professional development activity for renewal of licenses expiring June 30, 1982.

(5) One hundred twenty-five clock hours of approved administrative continuing education and seventy-five clock hours of individual professional development activity for renewal of licenses expiring June 30, 1983.

d. In the first five years following the effective date of this Chapter, renewal units which are earned toward administrative relicensure may be allocated toward clock hours of administrative continuing education. For every one renewal unit earned and verified by the local committee for

continuing education, one clock hour of administrative continuing education shall be granted. Provisions B.2.c. and B.2.d. of 5 MCAR § 1.0554 shall remain in effect until July 1, 1983, at which time provisions B.2.c. and B.2.d. shall be repealed without further action by the Board of Education.

## Energy Agency Adopted Rules Governing Contents of Applications for Certificates of Need and Criteria for Assessment of Need for Large Liquefied Gas Storage Facilities, Large Underground Gas Storage Facilities, and Large Gas Pipelines

The proposed rules published at *State Register*, Volume 2, Number 33, pp. 1548-1559, February 20, 1978 (2 S.R. 1548-1559), are adopted as of July 28, 1978. The rules are identical to their proposed form, with the following amendments:

### Rules As Adopted

#### EA 703 Applicability of rules.

A. A petroleum supplier applying for a certificate of need to construct a large liquefied petroleum gas storage facility or large liquefied petroleum gas pipeline shall apply under Minn. Regs. EA 1001 *et seq.*; an energy user shall apply under 6 MCAR § 2.0801 *et seq.*

B. Each utility or pipeline company applying for a certificate of need to construct one of the following types of large energy facilities shall provide all information required by these rules:

1. a new large liquefied gas storage facility;
2. a new large underground gas storage facility;
3. a new large gas pipeline;

4. any project which, within a period of 2 years, would expand the liquefied gas storage capacity of an existing large liquefied gas storage facility in excess of either 20% of capacity or 100,000 gallons, whichever is greater;

## RULES

5. any project which, within a period of 2 years, would expand the capacity of an existing large gas pipeline in excess of either 20% of rated design throughput or 17,000 Mcf per day (or equivalent Mcf per day), whichever is greater; and

6. any project which, within a period of 2 years, would expand the capacity of an existing large underground gas storage facility in excess of 20% of capacity.

### C. Exceptions.

1. Any person who as of the effective date of these rules has begun or has completed construction of a large energy facility shall not be subject to these rules for that facility.

2. An interstate pipeline requiring a certificate of public convenience and necessity from the Federal Energy Regulatory Commission shall not be subject to these rules.

### EA 704 Application procedures and timing.

E. A hearing examiner shall be assigned, and a public hearing shall be scheduled to commence no later than eighty days after the receipt of the application, in accordance with Minnesota Energy Agency Rules of Procedure Governing Certificate of Need Program, Minn. Regs. EA 500 *et seq.*, and the Hearing Examiner Rules for Contested Case Procedures, Minn. Regs. HE 201 *et seq.*

H. Prior to the submission of an application, a person shall ~~may~~ be exempted from any data requirement of these rules upon a written request to the director for exemption from specified rules and a showing by that person in the request that the data requirement (1) is unnecessary to determine the need for the proposed facility or (2) may be satisfied by submission of another document. A request for exemption must be filed at least 20 days prior to submission of an application. The director shall respond in writing to each such request within 15 days of receipt including reasons for the decision. The director shall file a statement of exemptions granted and reasons therefor prior to commencement of the hearing.

## Public Employment Relations Board

### Adopted Rules Governing Fair Share Appeal Procedures, Code of Professional Responsibility for Arbitrators, Arbitrator Selection and Compensation and Board Appeal Procedures

The rules proposed and published at *State Register*, Volume 2, Number 17, October 31, 1977, pp. 931-933 (2 S.R. 933) are adopted and are identical to their proposed form, with the following amendments:

### Rules as Adopted

**PERB 41 Professional responsibility.** In arbitrating disputes concerning terms and conditions of employment pursuant to Minn. Stat. § 179.72, arbitrators shall conform to the standards and procedures set forth in the Code of Professional Responsibility for Arbitrators of Labor-Management Disputes as approved by the ~~Joint Steering Committee of the National Academy of Arbitrators, American Arbitration Association, and Federal Mediation and Conciliation Service~~ on April 28, 1975, incorporated herein by reference, to the extent not inconsistent with the provisions of the Public Employment Labor Relations Act ~~and~~, PERB 30-40-, or other applicable law or rule, provided that:

A. Part 5(B)(1)(c), paragraph 112, of the Code of Professional Responsibility should not be construed as limiting the right of the parties to order a copy of the hearing transcript; and

B. Part 6(A)(1)(b), paragraph 124, of the Code of Professional Responsibility should not be construed as limiting the right of the parties to submit written briefs to the arbitrator.

**PERB 55 Professional responsibility.** In arbitrating grievances pursuant to Minnesota Statutes, section 179.70, arbitrators shall conform to the standards and procedures set forth in the Code of Professional Responsibility for Arbitrators of Labor-Management Disputes as approved by the ~~Joint Steering Committee of the National Academy of Arbi-~~

**KEY: RULES SECTION** — Underlining indicates additions to proposed rule language. ~~Strike outs~~ indicate deletions from proposed rule language. **PROPOSED RULES SECTION** — Underlining indicates additions to existing rule language. ~~Strike outs~~ indicate deletions from existing rule language. If a proposed rule is totally new, it is designated "all new material."

## RULES

trators, American Arbitration Association, and Federal Mediation and Conciliation Service on April 28, 1975, incorporated herein by reference, to the extent not inconsistent with the provisions of the Public Employment Labor Relations Act and PERB 50-54, or other applicable law or rule, provided that:

A. Part 5(B)(1)(c), paragraph 112, of the Code of Professional Responsibility should not be construed as limiting the right of the parties to order a copy of the hearing transcript; and

B. Part 6(A)(1)(b), paragraph 124, of the Code of Professional Responsibility should not be construed as limiting the right of the parties to submit written briefs to the arbitrator.

## Department of Revenue Adopted Rules Governing the Administration of the Sales and Use Tax Law

The following rules published at *State Register*, Volume 2, Number 26, pp. 1289-1339, January 2, 1978 (2 S.R. 1289) are adopted and are identical in every respect to the proposed form: Tax S&U 101 Person; Tax S&U 107 Producing, fabricating, printing or processing of property furnished by consumer; Tax S&U 109 Admissions and use of amusement devices; Tax S&U 115 Reduction in sales price for property taken in trade; Tax S&U 117 Deductions allowable in computing sales price; Tax S&U 202 Application for permit to make retail sales; Tax S&U 204 Revocation of permits; Tax S&U 207 Good faith acceptance of exemption certificates; Tax S&U 208 Content and form of exemption certificate; Tax S&U 302 Collection of tax at time of sale; Tax S&U 404 Gifts — transfers without monetary consideration; Tax S&U 408 Property used in agricultural and industrial production; Tax S&U 411 Isolated or occasional sales; Tax S&U 415 Charitable, religious, and educational organizations; Tax S&U 421 Taconite plant construction and expansion exemptions; Tax S&U 422 Senior citizen organizations; Tax S&U 508 Claim for refund; Tax S&U 510 Penalties and interest; Tax S&U 511 Limitations on disclosure of sales and use tax information; Tax S&U 601 Commercial artists and photographers; Tax S&U 604 Sales and rentals of mobile homes and house trailers; Tax S&U 607 Advertising signs and billboards; Tax S&U 609 Iron mining industry exemptions.

The rule published at *State Register*, Volume 2, Number 26, pp. 1289-1293, January 2, 1978 (2 S.R. 1289) is

adopted and is identical to its proposed form, with the following amendments:

### Tax S&U 104 Leases.

B. Example 1. Rental Agency, located in Minnesota, leases an automobile to "X." Thereafter, "X" drives the automobile to ~~Minnesota~~ California and returns the automobile to Rental Agency's office in Los Angeles, and there pays the total lease charge of \$280.00. The lease charge constitutes a sale in Minnesota, and Rental Agency is required to include the entire \$280.00 in its gross receipts subject to tax.

G. Leases to electing ~~common~~ motor carrier. Effective July 1, 1971, ~~common~~ motor carriers may elect under provisions of Minn. Stat. § 297A.211 to pay directly to the Commissioner of Revenue the tax due on the leasing of certain mobile transportation equipment and accessories used in interstate commerce. Lessors of such property need not collect the tax from the electing carriers who have been issued a ~~common~~ motor carrier direct pay certificate. See Tax S&U 212 for rules relating to the ~~common~~ motor carrier direct pay certificate and describing the property for which the payment of tax by the lessee may be deferred.

The rule published at *State Register*, Vol. 2, No. 26, p. 1294-1298, January 2, 1978 (2 S.R. 1294) is adopted and is identical to its proposed form, with the following amendment:

### Tax S&U 108 Meals and drinks.

H.1. ~~Holes~~ Holds a Minnesota Sales and Use Tax Permit:

The rule published at *State Register*, Volume 2, Number 26, pp. 1299-1304, January 2, 1978 (2 S.R. 1299) is adopted and is identical to its proposed form, with the following amendment:

### Tax S&U 112 Sales of building material, supplies or equipment.

C.3. The transfer of building materials by an exempt entity to its contractor for use in connection with a contract for the erection, alteration, repair or improvement of realty is not deemed a retail sale (and is thus exempt from the sales or use tax) provided: (1) the contract is for labor only; (2) all incidents of ownership to the building materials remain in the exempt entity at all times; (3) the contractor bears no responsibility for inherent defects in the building materials; and (4) the contractor bears no risk of loss of any of the building materials.

If the ~~An~~ An exempt entity, in addition to contracting with a contractor for the erection of a building or the alteration or

## RULES

repair of real estate, ~~appoints and designates~~ may appoint and designate the contractor as "purchasing agent" for such exempt entity in connection with the construction contract. In such situations the department will recognize the agency relationship asserted only if the written contract clearly sets forth: (1) that such appointment has been made; (2) that title to all materials and supplies purchased pursuant to such appointment shall immediately vest in the owner or principal at point of delivery; (3) that the risk of loss with respect to such materials and supplies is that of the owner or principal; and (4) that the owner or principal, and not the agent, shall have responsibility for all defective materials and supplies, including those incorporated into realty purchased in such manner. In the event that the contract in question does not specify as to risk of loss, other competent evidence, such as insurance coverage, will suffice.

Any contractor who has been appointed agent for the purchase of materials and supplies, as specified above, shall furnish adequate notification to all vendors and suppliers of such agency relationship and shall make it clear to such vendors that the obligation for payment is that of the owner and not the contractor-agent. All purchase orders and other documents furnished to the vendor shall clearly reflect the agency relationship.

The rule published at *State Register*, Volume 2, Number 26, pp. 1304-1305, January 2, 1978 (2 S.R. 1304) is adopted and is identical to its proposed form, with the following amendments:

### Tax S&U 116 Deductions not allowable in computing sales price.

A. Example 3. Lumber dealer sells a carload of lumber to a building contractor at an agreed upon price of \$8,000 including the cost of transportation. The lumber is to be ordered ~~and shipped from a point out of state~~ and drop-shipped directly to the purchaser. No exclusion or deduction for cost of transportation is allowed even if the purchaser pays the transportation charges directly to the common carrier and deducts the same from the amount due the seller. The delivered price is the "sales price." ~~The "time of sale" reference in Minn. Stat. § 297A.01, subd. 8 is that point in time when the seller is able to complete performance of his contract by the physical tender of delivery of goods to the customer.~~

B. Cost of material used — labor or service cost. Certain tangible personal property purchased at retail may require either additional material or additional labor or service, ~~including assembly of component parts or materials~~, in order

to be suitable for the purpose for which purchased, or because of a special request made by a customer. The charges for such labor or material may be included in the sale price or may be in addition thereto, depending upon the policy of the retailer or upon the nature of the property purchased and of the modifications required.

Example 1. Customer orders fur coat from Furs, Inc. for \$800.00 which includes extensive alterations to be made in accordance with Customer's instructions. The cost of such alterations to Furs, Inc. is \$100.00. As no exclusion or deduction for the labor or material involved in the alterations is allowed, the "sales price" is \$800.00.

Example 2. TV Dealer sells Customer a color television receiver for \$700.00 installed. The installation and adjustments are performed by a service company which charges TV dealer \$15.00. No exclusion or deduction for installation or adjustment labor involved is allowed since such charge is not separately stated. Consequently, the "sales price" is \$700.00.

Example 3. Customer orders watch from Jeweler for \$250.00 and requests that initials be inscribed in diamond chips. Jeweler agrees to do so without charge for labor but charges Customer \$50.00 for the diamond chips used. As no exclusion or deduction is allowed for cost of materials used, the "sales price" is \$300.00.

~~B. Example 4. Retailer stocks shelving components in unassembled form and sells such property unassembled or assembled. Customer purchases shelving components and requests that retailer also assemble such components. Retailer bills customer \$150.00 for the components and \$40.00 for labor. The entire charge of \$160.00 is subject to tax.~~

The rule published at *State Register*, Volume 2, Number 26, pp. 1313-1314, January 2, 1978 (2 S.R. 1313) is adopted and is identical to its proposed form, with the following amendment:

### Tax S&U 211 Direct pay permit procedure.

C. The holder of a Direct Pay Permit shall furnish a copy of this Direct Pay Permit or a statement that he holds Direct Pay Permit number dated to each vendor from whom he purchases tangible personal property on which an exemption is claimed. This shall relieve the vendor from the responsibility of collecting the sales tax on purchases made by such permit holder. Each person issued a Direct Pay Permit must keep a current list of all vendors from whom purchases are made under the direct pay

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## RULES

method, and, upon request by the Commissioner, shall submit such list for examination.

The holder of a Direct Pay Permit must either issue the permit to all vendors required to collect Minnesota sales and use taxes (except those excluded in (d) below), and accrue all liability as a use tax, or maintain accounting records in sufficient detail to show in summary, and in respect to each transaction, the amount of sales taxes paid to vendors in each reporting period.

If the holder of the permit chooses the latter alternative, then all purchases from any one supplier must be made either "exempt" or "taxable". It is not permissible to request the vendor to assess the sales tax on only selected transactions.

The rule published at *State Register*, Volume 2, Number 26, pp. 1314-1317, January 2, 1978 (2 S.R. 1314) is adopted and is identical to its proposed form, with the following amendments:

### **Tax S&U 212 Motor ~~Vehicle Common~~ carriers — direct pay.**

D.6. Withdrawal of an election to come under the provisions of Minn. Stat. § 297A.211 shall become effective only upon notice of such intent and return to of the ~~Common~~ Motor Carrier Direct Pay Certificate to the Commissioner of Revenue. ~~If such election is withdrawn, subsequent re-election shall be effective only upon approval of the Commissioner of Revenue.~~ If such election is withdrawn, subsequent re-election shall be effective only upon approval of the Commissioner of Revenue. Motor Carriers which do not elect to pay Minnesota Sales and Use Tax under the provisions of Minn. Stat. § 297A.211, shall be governed by the following:

a. Prior to January 1, 1972, carrier shall pay the sales and use tax directly to registered retailers on all purchases of mobile transportation equipment, parts, accessories, equipment and supplies not exempt under the provisions of the Sales and Use Tax Law. If the retailer is not registered, the carrier shall pay the tax directly to the Commissioner of Revenue.

b. Subsequent to December 31, 1971. "Mobile Transportation Equipment" subject to the motor vehicle excise tax under the provisions of Minn. Stat. ch. 297B is not subject to the Minnesota Sales and Use Tax. A motor vehicle excise tax, equal to the sales and use tax rate, is collected at the time such equipment is registered in Minnesota. On purchase of parts, accessories, equipment and supplies, not exempt under provisions of the Sales and use Tax Law, the carrier shall pay the sales and use tax directly to registered retailers. If the retailer is not registered, the

carrier shall pay the use tax directly to the Commissioner of Revenue.

The rule published at *State Register*, Volume 2, Number 26, pp. 1317-1320, January 2, 1978 (2 S.R. 1317) is adopted and is identical to its proposed form, with the following amendment:

### **Tax S&U 401 Drugs, therapeutic and prosthetic devices.**

E. Purchases by doctors of medicine and dentistry. The purchase of materials, supplies and equipment are subject to the sales and use tax unless the particular item purchased is itself an exempt item when purchased by an individual for his own use. For example, the purchase by such professional men for use in their own office of drugs and medicines would not be subject to tax, nor would the purchase of prosthetic devices such as artificial limbs or eyes be subject to tax.

The purchase by doctors of medicine and dentistry of materials such as pumice, tongue depressors and stethoscopes, which are not in and of themselves exempt from the tax, would be subject to tax when purchased by such professional men.

Sales of tangible personal property to dentists, which are to be affixed to the person of his patient as an ingredient or component part of a dental prosthetic device, are exempt from the sales tax. These include artificial teeth and facings, dental crowns, dental mercury and acrylic, porcelain, gold, silver, alloy and synthetic filling material, teeth braces and retainers.

The exemption does not apply to diagnostic equipment such as an x-ray machine, as this equipment is subject to tax.

The rule published at *State Register*, Volume 2, Number 26, pp. 1320-1321, January 2, 1978 (2 S.R. 1320) is adopted and is identical to its proposed form, with the following amendments:

### **Tax S&U 407 Clothing and wearing apparel.**

A. In general. Sales of clothing and wearing apparel are exempt from tax. "Clothing and wearing apparel" means inner and outer wear, footwear, headwear, gloves and mittens, neckwear, hosiery and similar items customarily worn on the human body for general use, and includes fabrics, thread, buttons, zippers and other similar items which are to be directly incorporated into wearing apparel.

"Clothing and wearing apparel" does not include patterns, thimbles, needles, pins and other sewing equipment, jewelry, handbags, cosmetics, articles normally used or worn only in conjunction with the particular sporting or

# RULES

athletic activity for which they were designed, or equipment designed for use or wear only in connection with a particular work activity of the user.

Minn. Stat. § 297A.25, subd. 1(g) provides that an article made of fur or pelt is not considered to be clothing or wearing apparel and is, therefore, taxable. Articles made of fur or pelt and other materials are exempt only if the retail value of the fur or pelt is less than three times that of the next most valuable material. Clothing made of synthetic fur is exempt from tax.

Example 1. Retailer sells a woman's wool coat which has a mink fur trimming. The retail value of the fur is \$40.00; the retail value of the wool material is \$90.00. The sale of the coat is exempt from tax.

## Examples of Exempt items

aprons (household and shop)  
baby blankets (used as babies' clothing)  
baby buntings  
bathing suits and caps  
belts  
bibs  
blankets, baby and receiving (used as babies' clothing)  
boots (not more than knee high)  
bridal wear  
buntings  
caps  
corsets and corset laces  
costumes (except masks)  
diapers, diaper inserts, disposable diapers  
footlets  
formal wear  
garters and garter belts  
girdles  
gloves (not designed for a specific sport)  
hair bows and nets  
handkerchiefs  
hats  
head scarves  
hosiery  
leotards  
mittens  
neck scarves  
neckties  
overshoes  
receiving blankets (used as babies' clothing)  
roller bonnets  
rubber gloves  
rubber pants (baby)

scarves, head and neck  
sewing materials:  
  buttons  
  fabric  
  lace  
  thread  
  yarn  
  zipper  
shoes and shoe laces  
shower caps and clogs  
slippers  
sneakers  
suspenders  
swimsuits and caps  
tennis shoes  
tights  
uniforms (Scout, Camp Fire Girls, policemen, firemen, etc.)

## Examples of Taxable items

bags, overnight, beach, etc.  
barrettes  
billfolds  
cosmetics, hair dyes, etc.  
crib blankets, sheets, mattress pads, rubber sheets, etc.  
furs on the hide or pelts  
hair clips  
handbags  
iron-on transfers or emblems  
jewelry:  
  bracelets  
  broaches  
  cufflinks  
  earrings  
  necklaces  
  pins  
  rings  
  tie clasps and tacks  
lapel pins  
money belts  
money clips  
perfume  
pocketbooks  
purses  
sewing equipment:  
  knitting needles  
  patterns  
  pins  
  scissors  
  sewing machine  
  sewing needles

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## RULES

tape measure  
thimbles  
umbrellas  
wallets  
watchbands  
watches  
wigs

The rule published at *State Register*, Volume 2, Number 26, pp. 1334-1335, January 2, 1978 (2 S.R. 1334) is adopted and is identical to its proposed form, with the following amendments:

### Tax S&U 608 Aircraft registration.

A. In general. Minn. Stat. § 297A.255 require persons who wish to license or register an aircraft in Minnesota to furnish proof to the Department of ~~Aeronautics~~ Transportation, Aeronautics Division that the Minnesota Sales or Use Tax has been paid, or that the purchase of the aircraft was not subject to the Minnesota Sales or Use Tax. The effect of this law is to impose a use tax on occasional or isolated sales of aircraft in those cases involving sales to individuals not in the business of selling aircraft. The law is effective for registrations applied for after June 30, 1973.

The necessary forms (Form UT-1 and Form ST-24) for reporting and paying the use tax or for claiming exemption are available upon request from the Minnesota Department of Revenue and the Minnesota Department of ~~Aeronautics~~ Transportation, Aeronautics Division.

This statute does not affect the exemption provided for purchases of air flight equipment by airlines taxed under Minn. Stat. §§ 270.071 through 270.079.

When the sales tax has not been paid to the dealer as set forth in B.1. below, the Department of Revenue will forward a completed certificate of tax payment or exemption, Form ST-24, to the Department of Transportation, Aeronautics Division.

#### B. Registration of aircraft by individuals.

1. Minnesota sales tax paid to dealer. When a purchaser pays the Minnesota sales tax to a Minnesota aircraft dealer who holds a Minnesota Sales and Use Tax Permit, the dealer shall furnish the purchaser with a statement showing that the sales tax has been paid. The aircraft dealer will report and pay the sales tax to the Minnesota Department of Revenue as in the past. It is not necessary for the purchaser of the aircraft to obtain a Certificate of Tax Payment or exemption, Form ST-24, from the Minnesota Department of Revenue. The purchaser should present the statement, which he received from the aircraft dealer, directly to the Department of ~~Aeronautics~~ Transportation Aeronautics Division in order to license or register the aircraft.

C. Registration of aircraft by dealers who are licensed in accordance with Minn. Stat. § 360.63. When a licensed dealer purchases an aircraft for resale and places it in a withholding status, no Certificate of Tax Payment or Exemption is required. When a licensed dealer registers an aircraft for commercial use, he must present a Certificate of Tax Payment or Exemption to the Minnesota Department of Transportation, Aeronautics Division. He will be required to pay a use tax on his purchase price of the aircraft unless he makes application to the Commissioner of Revenue for an Aircraft Commercial Use Permit, Form ST-23, and pays a \$20 fee. By obtaining an Aircraft Commercial Use Permit, Form ST-23, a licensed dealer may purchase an aircraft for resale and put it to commercial use such as crop dusting, charter service, freight transportation and flight instruction, for up to one year without paying a sales or use tax on his purchase. When he sells the aircraft, he is required to collect a sales tax. If he keeps the aircraft for more than one year or makes personal use of such aircraft, a use tax is also due on his purchase price. A licensed aircraft dealer who obtains a Commercial Use Permit, Form ST-23, should check the box of Section B of Form ST-24 which indicates that the aircraft was purchased for resale or lease by the holder of a Minnesota Sales and Use Tax Permit.

The rule published at *State Register*, Volume 2, Number 26, pp. 1336-1339, January 2, 1978 (2 S.R. 1336) is adopted and is identical to its proposed form, with the following amendments:

### Tax S&U 610 Automatic data processing.

C. Taxable transactions, unless otherwise exempt under Minn. Stat. ch. 297A.

1. Retail sales of new or used data processing equipment are taxable.

2. Leases of equipment are subject to tax. A lease includes a contract by which a lessee secures for a consideration the use of equipment which may or may not be on his premises if the lessee or his employees operate the equipment, or if the equipment is operated under the direction and control of the lessee or his employees. Subleasing receipts are taxable without any deduction or credit for tax paid by the original lessee to his lessor, if the original lessee uses the property in addition to subleasing it. Use of equipment on a time-sharing basis, where access to the equipment is only by means of remote access facilities, is not a taxable leasing of such equipment.

~~3. Prewritten (canned) programs: These are programs prepared, held or existing for general or repeated use, including programs developed for in-house use and subsequently held or offered for sale or lease. The programs may be transferred to the customer in the form of punched cards, data on magnetic tape or by listing the program instructions on eod-~~



## RULES

ing sheets. In some cases they are usable as written. However, in most cases it is necessary that the program be modified, adapted and tested to meet the customer's particular needs. Tax applies to the sale of all tangible personal property, including coding sheets, cards or magnetic tape, on which or into which such prewritten (canned) programs have been coded, punched or otherwise recorded.

The tax applies whether title to the tape or other property upon which the program is coded, punched or otherwise recorded, passes to the customer, or the program is recorded on tape or other property furnished by the customer. The temporary transfer of possession of a program, for a consideration, for the purpose of direct use or to be recorded by the customer, is a lease of tangible personal property and the tax applies. Where the consideration consists of license fees or royalty payments, all license fees or royalty payments, present or future, whether for a minimum use or for extended periods, are includable in the measure of tax.

Programming changes to a prewritten program to adapt it to a customer's equipment, including translating a program to a language compatible with a customer's equipment, are in the nature of fabrication or services that are a part of a sale and, as such, are taxable.

Charges for assembler, compiler, utility and other prewritten programs provided to those who lease or purchase automatic processing equipment are subject to tax whether the charges are billed separately or are included in the lease or purchase price of the equipment.

4. Custom programs. These are programs prepared to the special order of a customer.

Effective April 1, 1978, tax applies to the sale of custom programs transferred to the customer in the form of punched cards or in tape, disc, drum or similar form, or in the form of typed or printed sheets to be used as input media in an optical character recognition system. However, tax does not apply to the transfer of these custom programs in the form of written procedures, such as program instructions listed on coding sheets.

5. 3. Keypunching and keystroke verifying. This item covers situations where a service bureau's agreement provides only for keypunching, keystroke verifying and proof listing of data or any combination of these operations. It does not include contracts under which these services are performed as steps in processing a client's data as discussed in D.1.

Agreements providing (a) solely for keypunching; (b) keypunching and keystroke verification; or (c) keypunching, providing a proof list and/or more verifying of data, are regarded as contracts for the fabrication of punched cards and sales of proof lists. Charges therefor are taxable, whether the cards are furnished by the customer or by the service bureau. Data from source documents may also be recorded directly on magnetic tape (off-line). This operation may include keystroke verifying and/or proof listing of data and is comparable to the punch card operation. Charges for this operation are taxable whether the magnetic tapes are furnished by the customer or by the service bureau. Tax also applies to charges for the imprinting of characters on a document to be used as the input medium in an optical character recognition system. The tax applications would be the same even though paper tape or other media were used in the operation.

6. 4. Training materials. Persons who sell or lease data processing equipment may provide a number of training services with the sale or rental of their equipment. Training services, per se, are not subject to the tax. Training materials, such as books, furnished to the trainees for a specific charge are taxable.

7. 5. Generally tax applies to the conversion of customer-furnished data from one physical form of recordance to another. For example, if all or some data in punched cards is duplicated into another set of cards, charges for this service are taxable.

8. 6. When additional copies of records, reports, or tabulations are provided, tax applies to the charges made for the additional copies. "Additional copies" are all copies in excess of those produced on multipart carbon paper simultaneous with the production of the original and on the same printer, whether the copies are prepared by rerunning the same program, by using multiple simultaneous printers, by looping a program such that the program is run continuously, by using different programs to produce the same output product, or by other means. Where additional copies are prepared, the tax will be measured by the charge made by the service bureau to the customer. Charges for copies produced by means of photocopying, multi-lithing, or by other means are also subject to tax.

9. 7. Sales of mailing lists (including listings in the form of mailing labels produced as a result of a computer run) are taxable. Sales of mailing lists in the form of cheshire tapes, gummed labels and heat transfers produced as a result of a computer run are taxable. However, where the service bureau, through the use of its automatic data processing

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## RULES

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equipment, addresses material to be mailed, with names and addresses furnished by the customer or maintained by the service bureau for the customer, tax does not apply to the charge for addressing. Similarly, where the service bureau prepares labels to be affixed to material to be mailed, with names and addresses furnished by the customer or maintained by the service bureau for the customer, tax does not apply to the charge for producing the labels, when the service bureau itself affixes the labels to the material to be mailed.

### F. Non-taxable transactions.

1. Prewritten (canned) programs. These are programs prepared, held or existing for general or repeated use, including programs developed for in-house use and subsequently held or offered for sale or lease. The programs may be transferred to the customer in the form of punched cards, data on magnetic tape or by listing the program instructions on coding sheets. In some cases they are usable as written. However, in most cases it is necessary that the program be modified, adapted and tested to meet the customer's particular needs. The sale of all property including coding sheets, cards or magnetic tape, on which or into which such prewritten (canned) programs have been coded, punched or otherwise recorded is not subject to tax. These items are classified as intangible personal property.

The tax does not apply whether title to the tape or other property upon which the program is coded, punched or otherwise recorded, passes to the customer, or the program is recorded on tape or other property furnished by the customer. The temporary transfer of possession of a program, for a consideration, for the purpose of direct use or to be recorded by the customer, is not a lease of tangible personal property and the tax does not apply. Where the consideration consists of license fees or royalty payments, all license fees or royalty payments, present or future, whether for a minimum use or for extended periods, are not includable in the measure of tax.

Programming changes to a prewritten program to adapt it to a customer's equipment, including translating a program to a language compatible with a customer's equipment, are not in the nature of fabrication or services that are part of a sale, and are not taxable.

Charges for assembler, compiler, utility and other prewritten programs provided to those who lease or purchase automatic processing equipment are not subject to tax.

2. Custom Programs. These are programs prepared to the special order of a customer. This type of program is classified as intangible personal property, and is not subject to tax.

# PROPOSED RULES

Pursuant to Minn. Stat. § 15.0412, subd. 4, agencies must hold public hearings on proposed new rules and/or proposed amendment of existing rules. Notice of intent to hold a hearing must be published in the *State Register* at least 30 days prior to the date set for the hearing, along with the full text of the proposed new or amended rule. The agency shall make at least one free copy of a proposed rule available to any person requesting it.

Pursuant to Minn. Stat. § 15.0412, subd. 5, when a statute, federal law or court order to adopt, suspend or repeal a rule does not allow time for the usual rulemaking process, temporary rules may be proposed. Proposed temporary rules are published in the *State Register*, and for at least 20 days thereafter, interested persons may submit data and views in writing to the proposing agency.

## Department of Commerce Insurance Division

### Proposed Rules Relating to the Comprehensive Health Insurance Act, Minn. Stat. ch. 62E, As Amended

#### Order for Hearing

It is hereby ordered that a public hearing on the above-captioned rules be held in the hearing room at 500 Metro Square Building, Seventh and Robert Streets, Saint Paul, Minnesota, on November 1, 1978, commencing at 9:30 a.m., and continuing until all persons have had an opportunity to be heard.

It is further ordered that a Notice of Hearing be mailed to all persons or representatives of associations or other interested groups who registered their names with the Secretary of State for that purpose.

It is further ordered that the Notice of Hearing be published in the *State Register*.

September 11, 1978.

Berton W. Heaton  
Commissioner of Insurance



The downy woodpecker is a familiar sight in Minnesota forests, orchards and city parks. In winter it moves into suburban areas to visit bird feeders. The male, larger than the female at 7 inches in length, also has a longer, stronger bill which penetrates deeper into trees and posts. Both male and female have a black forehead, white face, and black and white checked wings, but the male is more colorful with a bright patch of red on the back of his neck. These birds most often nest in young deciduous trees or in holes in dead trees. They range from Alaska and northern Canada to the southern border of the United States. (Drawing by Jane Gstalter)

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## PROPOSED RULES

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### Notice of Hearing

Notice is hereby given that a public hearing in the above-entitled matter will be held in the hearing room at 500 Metro Square Building, Seventh and Robert Streets, Saint Paul, Minnesota, on November 1, 1978, at 9:30 a.m. and continuing until all representatives of associations or interested groups or persons have had an opportunity to be heard concerning the adoption of the proposed rules captioned above by submitting either oral or written data, statements or arguments. Statements may be made orally and written materials may be submitted at the hearing. In addition, written materials may be submitted by mail to Mr. George A. Beck, State Office of Hearing Examiners, 1745 University Avenue, Room 300, St. Paul, Minnesota 55104, (612) 296-8108, the Hearing Examiner appointed to hear this matter, either before the hearing or within five (5) working days after the close of the hearing. (The Hearing Examiner may order a longer period of time for comments which may not exceed twenty (20) days.)

Proposed rules if adopted would establish standards and procedures for the certification of qualified plans by the Commissioner of Insurance and would clarify the statutory duties of insurers, fraternal, employers, and self-insurers in the offering of qualified plans and major medical coverages. A qualified plan is a plan of health coverage certified by the Commissioner of Insurance as meeting certain statutorily established levels of health insurance benefits. The Comprehensive Health Insurance Act (Minn. Stat. ch. 62, hereinafter "Act") requires all licensed accident and health insurers and fraternal to offer qualified plans to applicants and requires employers to make available certain qualified plans to their employees as a condition of eligibility for state income tax deduction of the employer's health care costs on behalf of its employees. Insurance companies which sell accident and health insurance must make available qualified plans to their prospective insureds or lose their right to transact accident and health insurance business in Minnesota.

The proposed rules further set forth the operational procedures and organizational structure which govern the Minnesota Comprehensive Health Association (hereinafter "Association") in the offering of State Plan coverages to Minnesota residents. Pursuant to the Act, the Association is required to offer State Plan coverages to residents who are otherwise unable to purchase accident and health insurance coverage in the voluntary insurance market. Benefits paid by the Association as a result of the issuance of State Plan coverages are to be funded through premiums collected from persons insured thereunder, and excess costs of the operation of the State Plan are to be borne in part by pro rata assessments against Association members. The proposed rules also set forth the manner in which the Association shall operate as a reinsurance facility upon which individual Association members may rely for the reinsurance of certain

designated insurance coverages which the Act requires that individual insurers or fraternal offer to Minnesota residents.

One free copy of the proposed rules in their entirety may be obtained by writing to John T. Ingrassia, Supervisor of the Life and Health Section, Insurance Division, 500 Metro Square Building, St. Paul, Minnesota 55101. Additional copies of the rules will be available at the door on the day of the hearing.

These rules are proposed pursuant to the authority vested in the Insurance Division by the provisions of Minn. Stat. § 62E.09(a).

Notice is hereby given that adoption of these rules may result in the expenditure of public moneys by local public bodies which establish or maintain self-insurance programs providing accident and health insurance benefits to their employees. Such cost would accrue by virtue of statutorily mandated membership in the Minnesota Comprehensive Health Association and the attendant liability of individual members for a pro rata share of assessments, if any, arising from operation of the State Plan. No reasonable estimate of the cost accruing to affected local public bodies is available. However, it is anticipated that the total cost to public bodies will not be in excess of \$100,000 in either of the two years immediately succeeding adoption of the rules as proposed.

Temporary rules relating to the subject matter of these proposed rules were promulgated and published in the *State Register*, Volume 2, Number 36, and were effective on April 20, 1978.

Any person may request notification of the date on which the Hearing Examiner's report will be available, after which date the agency may not take any final action on the rules for a period of five (5) working days. Any person may request notification of the date on which the hearing record has been submitted (or resubmitted) to the Attorney General by the agency. If you desire to be so notified, you may so indicate at the hearing. After the hearing, you may request notification by sending a written request to the Hearing Examiner (in the case of the Hearing Examiner's report), or to the agency (in the case of the agency's submission or resubmission to the Attorney General).

Notice is hereby given that 25 days prior to the hearing, a statement of need and reasonableness will be available for review at the agency and at the Office of Hearing Examiners. This statement of need and reasonableness will include a summary of all of the evidence which will be presented by the agency at the hearing justifying both the need for and the reasonableness of the proposed rule/rules. Copies of the statement of need and reasonableness may be obtained from the Office of Hearing Examiner at a minimal charge.

# PROPOSED RULES

Minn. Stat. §§ 10A.01-10A.34 requires each lobbyist to register with the Ethical Practices Board within five (5) days after commencing lobbying. Lobbying includes attempting to influence rulemaking by communicating or urging others to communicate with public officials. A lobbyist is defined in Minn. Stat. § 10A.01, subd. 11 as any individual:

(a) Engaged for pay or other consideration, or authorized by another individual or association to spend money, who spends more than five hours in any month or more than \$ 250, not including his own travel expenses and membership dues, in any year, for the purpose of attempting to influence legislative or administrative action by communicating or urging others to communicate with public officials; or

(b) Who spends more than \$250, not including his own traveling expenses and membership dues, in any year for the purpose of attempting to influence legislative or administrative action by communicating or urging others to communicate with public officials.

The statute provides certain exceptions. Questions should be directed to the Ethical Practices Board, 41 State Office Building, St. Paul, Minnesota 55155, phone number (612) 296-5615.

September 11, 1978.

Berton W. Heaton  
Commissioner of Insurance

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## Appendix

I. Actuarial Equivalence Tables

## Rules as Proposed

**4 MCAR § 1.3200 Authority, scope and purpose.** These rules are promulgated pursuant to Minn. Stat. § 62E.09(i) relating to qualified comprehensive health insurance plans and the operations of the Minnesota Comprehensive Health Association in particular, and Minn. Stat. §§ 15.0411 to 15.052,

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## PROPOSED RULES

as amended, relating generally to the promulgation of administrative rules and regulations. These rules and all future changes herein apply to all insurers, (including non-profit health service plan corporations), self-insurers, fraternal, health maintenance organizations and other organizations which are at the time of adoption of these rules, or at any time in the future, licensed or authorized to do business in or otherwise doing business in this state and are subject to the provisions of the Minnesota comprehensive health insurance act of 1976, as amended. These rules are promulgated to carry out the act, as amended, and to facilitate its full and uniform implementation and enforcement.

**4 MCAR § 1.3201 Definitions.** All terms used herein which are defined in Minn. Stat. ch. 62E shall have the meanings attributed to them therein. For the purpose of Minn. Stat. ch. 62E and these regulations, the terms defined herein shall have the meanings given to them.

A. Accident only coverage. "Accident only coverage" means a policy designed to provide coverage solely upon the occurrence of an accidental injury or death.

B. Act. "Act" means Minn. Stat. §§ 62E.01 to 62E.17, as amended, which shall be cited as the Minnesota Comprehensive Health Insurance Act of 1976.

C. Actuarial equivalence. "Actuarial equivalence" shall be recognized for two plans where, employing the same set of assumptions for the same population, the expected value of benefits provided by the plans is equal. Expected value of benefits will be measured by the probability of the claim for each benefit multiplied by the average expected amount of each of those benefits.

D. Administrative expenses of the pool. "Administrative expenses of the pool" means the actual operating and administrative expenses of the Association incurred directly in the operation of the reinsurance plan including fees to a reinsurance administrator.

E. Association. "Association" means the Minnesota Comprehensive Health Association.

F. Board. "Board" means the board of directors of the Association.

G. Calendar year. "Calendar year" means a twelve month period from January 1, to and including December 31.

H. Certificate of eligibility. "Certificate of eligibility" or "certificate of eligibility and enrollment form" means the document entitled "certificate of eligibility and enrollment form" or any other document which is used to apply for coverage under the state plan.

I. Claims expenses. "Claims expenses" or "payment of

benefits" means all payments to covered persons or providers including payments for hospital, surgical and medical care, and reasonable estimates (as determined by the Association and approved by the commissioner) of the incurred but not reported claims of the state plan.

J. Close relative. "Close relative" means the insured person's spouse, brother, sister, parent or child.

K. Commercial reinsurance. "Commercial reinsurance" or "excess of loss reinsurance" means reinsurance arranged by the Association under which the pool pays premiums to a reinsurer which assumes part of the risk of the reinsurance plan.

L. Covered expenses. "Covered expenses" means the usual and customary charges for the services and articles listed in Minn. Stat. § 62E.06, or the actuarial equivalence thereof, when prescribed for a covered person by a physician and when such expenses are incurred during a period in which the state plan policy or contract is in effect.

M. Covered person. "Covered person" means the insured person or an insured dependent.

N. Dental care. "Dental care" means those services which a person licensed to practice dentistry may provide as defined in Minn. Stat. § 105.05, subd. 1.

O. Disabled child. "Disabled child" or a "dependent child of any age who is disabled" means a child, married or unmarried, who is and has been continuously incapable of self-sustaining employment by reason of mental retardation or physical handicap and is financially dependent upon the insured, provided proof of such incapacity and dependency is furnished to the insurer or to the Association within 31 days of the child's attainment of the limiting age and subsequently as may be required by the insurer or the Association but not more frequently than annually after the two year period following the child's attainment of the limiting age.

P. Employee welfare benefit plan. "Employee welfare benefit plan" means any plan, fund, or program through which an employer provides, directly or indirectly, accident and health benefits to its employees through a trust, through the purchase of insurance, or through the provision of benefits for medical, surgical or hospital care.

Q. Financially dependent. A person shall be considered "financially dependent" if that person is chiefly dependent upon the insured person for support and maintenance.

R. Free standing ambulatory surgical center. "Free standing ambulatory surgical center" or "free standing ambulatory medical center" means a surgical or medical center approved as such by the State of Minnesota.

## PROPOSED RULES

S. Home health agency. "Home health agency" means a public or private agency that specializes in giving nursing service and other therapeutic services in the insured person's home and is approved as such by the State of Minnesota.

T. Hospital. "Hospital" means:

1. An institution which is operated pursuant to law and which is primarily engaged in providing on an inpatient basis for the medical care and treatment of sick and injured persons through medical, diagnostic, and surgical facilities, under the supervision of a staff of physicians and with twenty-four hour a day nursing service, or

2. An institution not meeting all the requirements of (1), but which is accredited as a hospital by the Joint Commission on Accreditation of Hospitals.

3. In no event shall the term "hospital" include a nursing home or any institution or part thereof which is used principally as a convalescent facility, rest facility, nursing facility, or facility for the aged.

U. Hospital indemnity coverage. "Hospital indemnity coverage" means coverage which provides a fixed dollar benefit on the occurrence of the condition precedent that the covered person was confined in a hospital.

V. Illness. "Illness" means disease, injury, or a condition involving bodily or mental disorder of any kind, and including pregnancy.

W. Independent contractor. "Independent contractor" means a person who exercises an independent employment and contracts to do certain work without being subject to the control of his employer except as to the results of the work.

X. Individual insured. "Individual insured" means the covered employee or surviving spouse or surviving dependent of a covered employee as those terms are used in Minn. Stat. § 62A.17, subd. 6.

Y. Insured dependent. "Insured dependent" means an eligible dependent originally named in the policy or contract schedule or otherwise insured subsequent to the effective date of the policy or contract.

Z. Insured person. "Insured person" means the person named in the policy or contract schedule.

AA. Interim reinsurance assessment. "Interim reinsurance assessment" means an assessment at any time other than

at the end of a calendar year (or other fiscal year end as determined by the Association) of participating members when pooling payments and payments by reinsurers for the year are not sufficient to fund paid and estimated obligations of the pool and administrative expenses of the pool.

BB. Licensed and tested insurance agent or solicitor. "Licensed and tested insurance agent or solicitor" means an agent or solicitor as defined in Minn. Stat. § 60A.02, subs. 7 or 8, and licensed by the commissioner under Minn. Stat. § 60A.17 to act as an agent or solicitor for accident and health insurance as defined in Minn. Stat. § 60A.06, subd. 1(5)(a).

CC. Losses. "Losses" means all claims expenses.

DD. Major medical expenses. "Major medical expenses" as used in Minn. Stat. § 62E.04 means the covered expenses for services and articles listed in Minn. Stat. § 62E.06, subd. 1, or the actuarial equivalence thereof, provided that the maximum lifetime benefit limit shall not be less than \$250,000.

EE. Net gains. "Net gains" means the excess of premiums or contract charges over claims expenses, after the writing carrier's expenses and agent referral fees (not to exceed 12½% of premiums or contract charges) have been paid as provided in 4 MCAR § 1.3233 B.4.

FF. Non-qualified policy. "A non-qualified policy" or "unqualified policy" or "unqualified plan" means a policy, contract, or plan which has not been certified by the commissioner as qualified pursuant to the terms of the act.

GG. Nursing home. "Nursing home" means an institution meeting the following requirements: (1) it is operated pursuant to law and is primarily engaged in providing the following services for persons convalescing from illness: room, board, and twenty-four hour a day nursing service by one or more professional nurses and such other nursing personnel as are needed to provide adequate medical care; (2) it provides such services under the full-time supervision of a proprietor or employee who is a physician or a registered nurse; and (3) it maintains adequate medical records and has available the services of a physician under an established agreement if not supervised by a physician.

HH. Operating and administrative expenses of the Association. "Operating and administrative expenses of the Association" means expenditures reasonably necessary to the operation and administration of the Association including but not limited to rents, stationery, telegraph and telephone charges, salaries and expenses of office employees, investigators or

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adjusters, and legal expenses, as well as expenses of directors of the board of the Association relating to the conduct of or attendance at meetings. The operating and administrative expenses of the Association do not include the operating and administrative expenses of the writing carrier.

II. Out-of-pocket expenses. "Out-of-pocket expenses" means any cost or charge in a calendar year for a health service or article which is included in the list of covered services and articles under the qualified plan, qualified medicare supplement plan, policy or contract of major medical coverage, or state plan policy or contract under which the person is a covered person, and which is not paid or payable if claim were made under any plan of health coverage, medicare, or other governmental program.

JJ. Participating members. "Participating members" means insurer and fraternal members of the Association which elect to reinsure risks of issuing certain coverages required under the act through the Association under its reinsurance plan.

KK. Per diem policies. "Designed solely to provide payments on a per diem, fixed indemnity or non-expense incurred basis" means policies which provide benefits upon the occurrence or existence of a condition precedent, without reference to expenses incurred or services provided, for hospital, surgical or medical care.

LL. Policies or contracts of accident and health insurance. "Policies or contracts of accident and health insurance" means accident and health insurance policies as defined by Minn. Stat § 62E.02, subd. 11.

MM. Pooling payment. "Pooling payment" means the amount each participating member pays the Association or its reinsurance administrator during a given period of time as determined by the Association or its reinsurance administrator based on pooling rates and volume of policies and contracts reinsured by the participating member in each category.

NN. Pooling rates. "Pooling rates" means unit rates approved by the Association and used as the basis for pooling payments.

OO. Pre-existing condition. "Pre-existing condition" means an injury, illness or other physical or mental condition of a covered person which existed prior to the issuance of the covered person's policy or contract.

PP. Pre-existing conditions limitation. "Pre-existing conditions limitation" means a limitation excluding coverage for an injury, illness or other physical or mental condition of an applicant which existed prior to the issuance of the applicant's policy or contract.

QQ. Professional services. "Professional services"

means only services rendered by a physician or at the physician's direction by a private duty, licensed, registered nurse or an allied health professional. Professional services shall not include a service rendered by a close relative.

RR. Reasonable benefits in relation to the cost of covered services. "Reasonable benefits in relation to the cost of covered services" means reasonable benefits in relation to premium charged for coverage under a policy as determined by the minimum anticipated loss ratio requirement of Minn. Stat. § 62A.02, subd. 3.

SS. Reimbursable services. "Reimbursable services" means eligible services under medicare.

TT. Reinsurance administrator. "Reinsurance administrator" means an entity with which the Association contracts for administration of its reinsurance plan.

UU. Reinsurance assessment. "Reinsurance assessment" means a calendar year end (or other fiscal year end as determined by the Association) assessment of participating members when pooling payments and payments by reinsurers for the year are not sufficient to fund paid and estimated obligations of the pool and administrative expenses of the pool.

VV. Reinsurance plan. "Reinsurance plan" means any mechanism by which the Association undertakes to reinsure the risks which Minn. Stat. § 62E.10 subd. 7 authorizes the Association to reinsure.

WW. Reinsurance pool. "Reinsurance pool" or "pool" means the pool or fund into which the Association or the reinsurance administrator deposits pooling payments, interim reinsurance assessments and reinsurance assessments paid to the Association or its reinsurance administrator by insurer or fraternal members wishing to reinsure certain risks, as well as claims paid by reinsurers under contract for commercial reinsurance with the Association, and other receipts, and from which the Association or its reinsurance administrator pays premiums for commercial reinsurance, administrative expenses of the pool, and reimbursement for claims paid by insurer or fraternal members which have reinsured all or any portion of risks covered under policies or contracts which have been reinsured pursuant to a reinsurance pooling agreement with the Association.

XX. Reinsurance pooling agreement. "Reinsurance pooling agreement" means the agreement between the Association and participating members which establishes a reinsurance plan.

YY. Reinsurer. "Reinsurer" means the commercial reinsurance company which contracts with the Association



## PROPOSED RULES

to provide excess of loss coverage for the risks which participating members reinsure through the Association.

**ZZ. Rejection.** "Rejection" means refusal by any Association member to issue a qualified plan to a person who completes an application for coverage under such qualified plan, as determined by the board.

**AAA. Renewal date.** "Renewal date" means the date specified in a policy or contract on which renewal occurs. In the absence of a specified renewal date in a policy or contract renewal date shall be determined in reference to the anniversary date specified in the policy or contract and shall occur in intervals of no greater than 12 months duration as determined in reference to the date on which the policy or contract became effective. Renewal of a policy or contract shall be deemed to occur upon the expiration of a renewal date if coverage under the policy or contract is continued.

**BBB. Resident of Minnesota.** "Resident of Minnesota" means a person who is an actual resident of Minnesota, having there his or her principal and permanent abode.

**CCC. Restrictive rider.** "Restrictive rider" means a document or contractual provision adding certain conditions to the policy's or contract's coverage, the effect of which is to substantially reduce coverage from that received by a person who is considered a standard risk.

**DDD. Student.** "Student" means any unmarried child under the age of 25 who during the calendar year is enrolled in and attends an educational institution as a full-time student and who is financially dependent upon an insured person.

**EEE. Total cost of self insurance.** "Total cost of self insurance" includes any direct and indirect administrative expenses incurred which are related to the operation of a plan or self-insurance, plus the sum of any payment made to or on behalf of Minnesota residents for costs or charges for health benefits by an employer which is a self-insurer under a plan of health coverage, regardless of the amount incurred or relationship of the cost to an insured or partially insured plan of health coverage, which is not counted as premium by an insurer, except to the extent of such payments made for coverage of the types described in clauses 1 through 8 of Minn. Stat. § 62E.02, subd. 11.

**FFF. Usual and customary charge.** "Usual and customary charge" for the purpose of the state plan means the normal charge, in absence of insurance, of the provider for a service or supply, but not more than the prevailing charge in the area for a like service or supply. A "like service" is of

the same nature and duration, requires the same skill and is performed by a provider of similar training and experience. A "like supply" is one which is identical or substantially equivalent. "Area" means the municipality (or, in the case of a large city, a subdivision thereof) in which the service or supply is actually provided or such greater area as is necessary to obtain a representative cross-section of charges for a like service or supply.

### Part I — Qualified Comprehensive Health Insurance Plan

#### 4 MCAR § 1.3202 — Duties of employers.

**A. Duty to make available a qualified plan.** An employer shall be deemed to have made available a qualified plan to its employees as required in Minn. Stat. § 62E.03, subd. 1 when participation under a number 2 or number 3 qualified plan or a health maintenance plan is offered to the employee directly or through an insurer or health maintenance organization and without regard to whether the cost of such participation is paid directly or indirectly by the employer or by the employee or by their joint payment.

**B. Effect of collective bargaining on duty to make available a qualified plan.** An employer whose employees are represented by one or more exclusive bargaining representatives shall be deemed to have complied with the provisions of Minn. Stat. § 62E.03, subd. 1 with respect to all employees within each unit for collective bargaining if the employer makes available qualified plans of health coverage to the exclusive bargaining representatives.

1. Such employers shall be deemed to have complied with requirements of Minn. Stat. § 62E.03, subd. 1 for each accounting period utilized by the employer for Minnesota income tax purposes during the entire term of any collective bargaining agreement executed after an offer of qualified health coverage has been made.

2. Nothing in this section shall require the employer to renegotiate any collectively bargained agreement solely for the purposes of compliance with this act.

**C. Frequency of required offer.** Except as provided in 4 MCAR § 1.3202 B., an employer shall be deemed to have complied with the requirements of Minn. Stat. § 62E.03, subd. 1 of the act if he makes available to his employees a plan of health coverage which is certified as a number 2 or number 3 qualified plan or a health maintenance plan at least once during each accounting period utilized by the employer for Minnesota income tax purposes.

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## PROPOSED RULES

### 4 MCAR § 1.3203 — Duties of insurers and fraternal.

A. Exception of definition of "accident and health insurance policy." The exception provided by Minn. Stat. § 62E.02, subd. 11 (4) shall apply with respect to hospital indemnity coverage sold by an insurer to an applicant who is, at the time of application for hospital indemnity coverage, covered by a qualified plan, notwithstanding the possibility that the applicant may subsequently terminate coverage under a qualified plan.

1. The exclusion of Minn. Stat. § 62E.02, subd. 11 (4) shall also apply to a hospital indemnity coverage which is sold by an insurer to an applicant who is then currently covered by a health maintenance plan.

2. Insurers shall be entitled to conclusively rely upon the written statement of an applicant for hospital indemnity coverage that such applicant is, at the time of the application, covered by a qualified plan or a health maintenance plan.

B. Timing of required offer of a qualified plan or qualified medicare supplement plan.

1. The offer of each type of qualified plan (that is a number 1, number 2, and number 3 qualified plan) which is required when an insurer or fraternal is offering an individual policy of accident health insurance shall occur no later than the date of delivery of such policy to the applicant.

2. The offer of a qualified medicare supplement plan which is required when an insurer or fraternal is offering a medicare supplement policy shall occur no later than the date of delivery of such policy to the applicant.

3. The offer of each type of qualified plan (that is a number 1, number 2, or number 3 qualified plan) required when an insurer or fraternal is offering a group policy of accident and health insurance shall occur no later than the date of delivery of such policy to the applicant.

4. "Each person who applies" and "applicant" for the purposes of Minn. Stat. § 62E.04 and this section of the rules shall be deemed to be only the individual making an initial application for an individual policy or in the case of a group policy, the corporation, partnership, proprietorship, association or other qualified entity making application for a group policy.

5. Minn. Stat. § 62E.04, subds. 1, 2 and 3 shall not be deemed to require an insurer or fraternal to offer a qualified plan or qualified medicare supplement plan at the time a policy is subject to renewal.

C. No duty to offer a particular category of insurance.

For the purposes of the act, individual accident and health insurance, group accident and health insurance, individual medicare supplement plans and group medicare supplement plans are recognized as separate and distinct categories of insurance. Nothing in Minn. Stat. § 62E.04, subds. 1, 2 and 3 shall be construed as requiring an insurer or fraternal to engage in the business of offering or issuing a particular category of accident and health insurance policy or medicare supplement plan which it does not otherwise offer or issue in this state.

D. Duty to offer major medical coverage. Each insurer and fraternal shall affirmatively offer, subject to its underwriting standards, coverage of major medical expenses to every applicant for a new unqualified policy at the time of application and annually thereafter to every holder of an unqualified policy of accident and health insurance as required by Minn. Stat. § 62E.04, subd. 4. "Affirmatively offer" shall mean written advice to the applicant for, or the holder of, an unqualified policy of accident and health insurance, of the availability of coverage for major medical expenses. Such written advice of the availability of the coverage for major medical expenses may be satisfied by a contractual provision in the unqualified policy which gives the insured the contractual right to apply to the insurer or fraternal for a policy or rider which provides coverage for 80% of the covered expenses for services listed in Minn. Stat. § 62E.06, subd. 1 or the actuarial equivalence thereof subject to a \$5,000 deductible for out-of-pocket expenses, subject to the insurer's or fraternal's underwriting requirements.

E. Effect on foreign contracts. No provision of the act shall be construed to require any insurer or fraternal to alter or amend any policy or contract issued outside the state of Minnesota.

F. Exclusion of certain foreign conversion policies. The issuance of individual group conversion policies or contracts in Minnesota pursuant to Minn. Stat. § 62A.17 or Minn. Stat. § 62E.16 shall not, in and of itself, constitute the transaction of accident and health insurance business by an insurer or fraternal which has relinquished prior authority to transact such business in Minnesota and which is not otherwise currently issuing policies or contracts in Minnesota.

G. Exceptions to duties for certain policies and contracts.

1. The continuation in force of a policy or contract under which there is no unilateral right of the insurer or fraternal to cancel, nonrenew, amend or change the terms, conditions or premium rate of the policy or contract in any way, shall not be considered a renewal for the purposes of Minn. Stat. § 62E.04 and 4 MCAR § 1.3225 A.1. if the policy or contract:

## PROPOSED RULES

a. was issued prior to July 1, 1976, or

b. was designed solely to provide payments on a per diem, fixed indemnity or non-expense incurred basis and was issued prior to June 3, 1977.

2. The issuance or renewal by an insurer or fraternal on or after June 3, 1977, of the policy or contract which is designed solely to provide payments on a per diem, fixed indemnity or non-expense incurred basis, shall not be subject to Minn. Stat. § 62E.04, except for policies and contracts sold by an insurer to provide payments on a hospital indemnity basis if such coverage is issued to an applicant who is not covered by a qualified plan or a health maintenance plan at the time of issue.

H. Sanction for failure to comply with duties of insurers and fraternal. Any insurer or fraternal not in compliance with Minn. Stat. § 62E.04 shall cease and desist from transacting accident and health insurance business in the State of Minnesota. Nothing in this section shall prohibit such an insurer or fraternal no longer meeting the definition of insurer in Minn. Stat. § 62E.02, subd. 10 or fraternal in Minn. Stat. § 62E.02, subd. 19 from continuing to maintain in force any policies or contracts described in 4 MCAR § 1.3203 G.1.

**4 MCAR § 1.3204 — Qualified plan pre-existing conditions.** A qualified plan may include provisions consistent with generally accepted underwriting practices which provide that any pre-existing condition for any person covered under the policy which was diagnosed prior to the effective date of the policy, and for which medical care or treatment was rendered or prescribed during the 90 days immediately prior to the application for such policy, shall not be covered or eligible for the payment of any benefits for care or treatment rendered during a period of time beginning on the effective date of the policy and ending 24 months after the policy has been continuously in force.

**4 MCAR § 1.3205 — Minimum benefits of qualified medicare supplement plans.** The minimum benefits of qualified medicare supplement plans shall be as provided in Minn. Stat. § 62E.07 and as described for the purposes of the state plan in 4 MCAR § 1.3230 C.

**4 MCAR § 1.3206 — Certification of qualified plans.**

A. Application for certification. The application of an insurer, fraternal, or employer for certification by the commissioner of a plan of health coverage as a qualified plan or a qualified medicare supplement plan under Minn. Stat.

§ 62E.05 shall include the qualification number of the plan for which certification is sought pursuant to the procedures specified in the actuarial equivalence tables set forth in Appendix I of these rules.

B. Certification by the commissioner. An accident and health insurance policy or plan is deemed certified as a qualified plan or qualified medicare supplement plan for the purpose of Minn. Stat. § 62E.05 if it meets the requirements of these regulations and other relevant laws of the state upon the expiration of 90 days after receipt of the request for certification by the commissioner, unless earlier rejected or certified by the commissioner. In the event the commissioner rejects such request, he shall give written notice of the grounds for rejection to the person submitting the plan, and the insurer, fraternal or employer has the same rights in the event of such rejection as provided in Minn. Stat. § 62A.02.

C. Required benefits under the act. On or after June 3, 1977, each plan of health coverage, in order to be certified as a number 1, number 2 or number 3 qualified plan, shall provide a limitation of \$3,000 per person on total annual out-of-pocket expenses and a maximum lifetime benefit of not less than \$250,000, and shall provide all other benefits required under the act which are not subject to substitution of actuarially equivalent benefits, under Minn. Stat. § 62E.06.

D. Certification of an employer's plan of health coverage. For purposes of certification of an employer's plan of health coverage pursuant to Minn. Stat. § 62E.03, any plan of health coverage which constitutes a qualified plan at the time of issue shall continue to be a qualified plan until the later of the next renewal date of the plan of health coverage or the expiration of an applicable collective bargaining agreement, if any.

**4 MCAR § 1.3207 — Termination of coverage: conversion privileges.**

A. Eligibility for conversion upon termination. A person whose employment has terminated may elect to exercise the right provided by Minn. Stat. § 62A.17 for continued coverage under the group insurance policy, group subscriber contract, health maintenance contract, or plan of health coverage which is self insured or, at the employee's option, may exercise the right provided by Minn. Stat. § 62E.16 to convert to an individual coverage qualified plan. If the employee elects to continue coverage under Minn. Stat. § 62A.17, such employee may not exercise the right of conversion under Minn. Stat. § 62E.16 until the continua-

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tion coverage obtained pursuant to Minn. Stat. § 62A.17 is terminated, and if the employee elects to convert to an individual qualified plan, the employee may not elect to continue group coverage pursuant to Minn. Stat. § 62A.17.

### B. Duty to offer conversion policy or contract.

1. For the purposes of Minn. Stat. § 62E.16 and Minn. Stat. § 62A.17, an insurer, health maintenance organization, or self insurer shall not be required to offer a conversion policy or contract to a person who is then covered by a qualified plan or eligible for medicare.

2. An insurer, health maintenance organization, or self insurer shall not be required to renew a conversion policy or contract issued to a person who, during the prior policy or contract year, became covered by a qualified plan or became eligible for medicare.

3. An insurer, health maintenance organization or self insurer which is required to offer conversion coverage to a terminated employee must offer, at the employee's option, a number 1, number 2 or number 3 qualified plan. A policy providing reduced benefits at a reduced premium rate may be accepted by the employee, spouse or a dependent in lieu of the optional coverage otherwise required by Minn. Stat. §§ 62A.17, subd. 6, and 62E.16.

C. Due notice of cancellation or termination. An insurer, health maintenance organization or self insurer shall be deemed to have provided "due notice of cancellation or termination" as required in Minn. Stat. § 62E.16 if the insurer, health maintenance organization or self insurer notifies in writing those employees at their respective addresses as provided the insurer, health maintenance organization or self insurer by the employer pursuant to the terms of Minn. Stat. § 62E.16.

**4 MCAR § 1.3208 Revision of actuarial equivalence tables.** The commissioner shall periodically, no less frequently than biennially, review the actuarial equivalence tables set forth in Appendix I of these rules, and shall require that the relative point values set forth therein be actuarially updated when required to more accurately reflect changes in the relative values of benefits (including copayments). Any revision of relative point values which the commissioner shall make shall be published in the *State Register*, together with justification therefor, and shall take effect upon publication. Following revision of the actuarial equivalence tables pursuant to this section, recertification of existing plans of health coverage may be required subject to the provisions set forth in 4 MCAR §§ 1.3202, 1.3203, and 1.3206.

**4 MCAR § 1.3209-1.3224 Reserved for future use.**

PART II — Minnesota Comprehensive Health Association

## 4 MCAR § 1.3225 MCHA — Membership in the Association.

A. Mandatory membership. As a condition of doing accident and health insurance business, self insurance business or health maintenance organization business in Minnesota, all insurers, self insurers, fraternal and health maintenance organizations licensed or authorized to do business in this state shall become members of the Association and maintain their membership therein.

1. "Accident and health insurance business" means the issuance or renewal of any accident and health insurance policy as defined in Minn. Stat. § 62E.02, subd. 11.

a. An insurer is engaged in accident and health insurance business during the period in which any policy or contract which has been issued or renewed remains in effect.

b. Such business shall not include the issuance or renewal of policies or contracts providing coverage which is:

(1) limited to disability or income protection coverage for a specified period of time;

(2) limited to automobile insurance which provides coverage for medical payments as defined and authorized under Minn. Stat. § 60A.06, subd. 1(12);

(3) supplemental to liability insurance, as defined and authorized in Minn. Stat. § 60A.06, subd. 1(13);

(4) limited to policies or contracts issued prior to July 1, 1976 under which there is no unilateral right of the insurer or fraternal to cancel, nonrenew, amend or change the terms, conditions or premium rate of the policy or contract in any way; provided that all policies and contracts designed solely to provide payments on a per diem, fixed indemnity or non-expense incurred basis issued prior to June 3, 1977 under which there is no unilateral right of the insurer or fraternal to cancel, nonrenew, amend or change the terms, conditions or premium rate of the policy or contract in any way, are also excluded;

(5) designed solely to provide payment on a per diem, fixed indemnity or nonexpense incurred basis except that all policies and contracts designed solely to provide payments on a hospital indemnity basis issued or renewed by an insurer on or after June 3, 1977 are included to the extent that such coverage is issued to an applicant who is not covered by a qualified plan or a health maintenance plan at the time of issue;

(6) Limited to credit accident and health insurance, meaning insurance on a debtor to provide indemnity

## PROPOSED RULES

for payments becoming due on a specific loan or other credit transaction while the debtor is disabled as defined in the policy, as authorized by Minn. Stat. ch. 62B;

(7) designed solely to provide dental or vision care;

(8) limited to blanket accident and sickness insurance as defined in Minn. Stat. § 62A.11; or

(9) limited to accident only coverage issued by a licensed and tested insurance agent or solicitor and which provides reasonable benefits in relation to the cost of covered services.

2. "Self insurance business" means the provision, directly or indirectly, of a plan of health coverage by a self insurer. "Self insurance business" does not include the direct provision of health care services to employees at no charge to them by an employer engaged in the business of providing health care services to the public, nor does it include provision of benefits which, if provided by an insurer doing accident and health insurance business, would be excluded under 4 MCAR § 1.3225 A.1.b. (1)-(9) of these rules. "Directly or indirectly" for the purposes of this section of the rules means that the employer or employee welfare benefit plan funds the plan of health coverage in any amount or collects any employee contributions which are used to pay for the plan of health coverage.

3. "Health maintenance organization business" means the operation of a nonprofit corporation licensed and operated as provided in Minn. Stat. ch. 62D.

4. "Licensed or authorized to do business" means:

a. licensed by the commissioner to conduct business under Minn. Stat. chs. 62A, 62C, or 64A, or by the Commissioner of Health under Minn. Stat. ch. 62D, or

b. authorized by the Secretary of State to carry on any business in the state of Minnesota or otherwise doing business in this state and acting as an insurer, self insurer, fraternal or health maintenance organization.

B. Assessment agreement. Each member shall enter into an assessment agreement with the Association for a one year term, renewable annually thereafter as required by the act. Signing this assessment agreement shall fulfill the requirement that members enter into a reinsurance contract with the Association under Minn. Stat. § 62E.10, subd. 5. The agreement shall be signed by an officer of the member who

is authorized to enter into contracts on behalf of the member, shall be in a form adopted by the board of directors of the Association and approved by the commissioner, and shall include but not be limited to provisions regarding the members' obligation to:

1. share proportionately in funding the operating and administrative expenses of the Association in accordance with 4 MCAR § 1.3225 C. and D. below;

2. share proportionately in the losses of the Association in accordance with 4 MCAR § 1.3225 C. and D. below;

3. pay all fiscal year-end assessments which shall be due within 30 days after the end of the Association's fiscal year (December 31 unless the Association establishes a different fiscal year end) and shall be payable 30 days after receipt of a written assessment notice.

C. Assessments. Members, according to the assessment agreement, will be assessed for their proportionate share of the operating and administrative expenses of the Association, incurred or estimated to be incurred, together with losses, if any, incurred by the Association as a result of operation of the state plan. The total amount of operating and administrative expenses and losses:

1. shall be determined annually by the board at each fiscal year end;

2. may, at the recommendation of the board, subject to the approval of the commissioner, consist of a reasonable estimate of the operating and administrative expenses of the Association for the succeeding fiscal year, which amount shall be adjusted at the end of the succeeding fiscal year to the amount of actual operating and administrative expenses, and members shall be entitled to credit for any excess or shall be assessed for any deficit in these expenses in the next annual fiscal year end assessment.

D. Levy of assessments. The Association may levy assessments following each fiscal year end.

1. The Association may also, upon approval of the commissioner, levy interim assessments when deemed necessary to assure the financial capability of the Association to meet the incurred or estimated operating and administrative expenses of the Association and losses resulting from the state plan. Interim assessments shall be due and payable within 30 days of receipt by a member of a written interim assessment notice.

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2. The Association shall levy each member's share of the total assessment based on the ratio of:

a. the member's total accident and health insurance premium, subscriber contract charges or health maintenance organization contract charges (the preceding defined as charges for business defined in 4 MCAR § 1.3225 A.1. and 3. above) received from or on behalf of residents of Minnesota, or total cost of self insurance, as determined by the commissioner, to

b. the total for all members of premiums, contract charges and benefit plan costs reported in 4 MCAR § 1.3225 D.2.a.

3. The costs and charges referred to in the ratio in 4 MCAR § 1.3225 D.2.a. and b. shall, to the extent possible, be determined by reference to a form issued by the Association or the commissioner which all members shall submit to the commissioner annually for the preceding calendar year.

a. If the required information is not available to the commissioner when necessary to levy an assessment the commissioner may estimate the member's share based on other available information relative to its experience, including but not limited to the annual statement which all insurers are required to transmit to the commissioner under Minn. Stat. § 60A.13.

b. The commissioner shall have the authority to audit the accounts and records of any member and any agent, trust, third party administrator or other entity administering all or any portion of a plan of health coverage with or on behalf of a self insurer for the purpose of obtaining information necessary to levy an assessment.

4. The board may, in its discretion, decline to levy assessments against members which owe up to \$5.00 or less in a given year.

E. Failure to execute assessment agreement or to pay assessments. The names of all insurers, self insurers, fraternal and health maintenance organizations which are required under the act to be members of the Association, but which fail to execute an assessment agreement, will be forwarded by the Association to the commissioner for appropriate action within the discretion of the commissioner. Any members which fail to pay annual or interim assessments when such assessments become payable will be reported by the Association to the commissioner for appropriate action within the discretion of the commissioner.

**4 MCAR § 1.3226 MCHA — organization and approval.** The Association shall operate pursuant to the provisions of Minn. Stat. ch. 62E, with all the powers of a corporation formed under Minn. Stat. ch. 317, except that if

the provisions of the two chapters conflict, ch. 62E shall govern.

A. Amendments to the articles of incorporation. Amendments to the articles of incorporation shall be submitted to and approved by the commissioner before filing with the Secretary of State.

B. Amendments to the by-laws. All Amendments to the by-laws of the Association shall be submitted to and approved by the commissioner before they become effective.

C. Operating rules. The board is authorized to adopt and to amend from time to time reasonable operating rules which are not inconsistent with the act and these regulations for the operation of the Association, and upon submission to and approval by the commissioner, these operating rules shall become effective.

### **4 MCAR § 1.3227 MCHA — board of directors.**

A. Composition. The management of the Association shall be vested in a board of seven directors who shall be representative of the membership of the Association, and be officers, employees or agents of members of the Association during their terms of office, and shall automatically be removed for failure to meet this qualification.

B. Election. The board shall be elected by members at the annual meeting of the Association in accordance with the by-laws of the Association, to the extent that such by-laws are consistent with the provisions of Minn. Stat. chs. 317 and 62E, and in accordance with the provisions relating to voting rights as outlined in 4 MCAR § 1.3228.

1. Prior to the election, the Association may submit the names of proposed board members to the commissioner for approval, which may be granted according to criteria as determined by the commissioner.

2. After the annual meeting, the results of the election shall be certified and submitted to the commissioner for approval.

C. Duties. The duties of the board shall include management of the Association in furtherance of its purposes as provided in the act, and as authorized in the articles of incorporation and by-laws of the Association.

1. Members of the board may be reimbursed by the Association for expenses incurred by them in attending board or board committee meetings and for other reasonable expenses incurred within the scope of their activities as directors and within guidelines established by the board and approved by the commissioner, but shall not otherwise be compensated for their services.

## PROPOSED RULES

D. Officers and committees. The board may elect officers and establish committees as provided in the by-laws of the Association. These officers and committees shall be charged with such duties as authorized by the board in accordance with the by-laws of the Association.

### 4 MCAR § 1.3228 MCHA — determination of member's voting rights.

A. Meetings. Every member is entitled to vote at the annual meeting and at any special meeting of the members.

B. Weighted vote. A member's vote shall be a weighted vote based on the member's cost of self-insurance, accident and health insurance premiums, subscriber contract charges or health maintenance contract charges derived from or on behalf of residents of Minnesota in the previous calendar year, as determined by the commissioner.

1. To the extent possible, this figure shall be determined by reference to the annual reporting form submitted to the commissioner in accordance with 4 MCAR § 1.3225 D.3.

2. If the necessary information is not available to the commissioner on the form described in 4 MCAR § 1.3228 B. at the time that voting rights must be determined, the commissioner may estimate the member's weighted vote based on other information available to the commissioner.

C. Voting procedures. Members are entitled to vote in person, by proxy, or by mail as determined by the board.

1. When a member elects to vote in person at a members' meeting, the representative casting the vote shall present credentials as may be required by the board.

2. When a member elects to vote by proxy, the proxy statement, as approved by the board and by the commissioner, shall be returned on or before the date indicated in the meeting notice sent to the members.

3. Voting by mail may be permitted as authorized by the board, provided that the meeting notice to members so indicates.

### 4 MCAR § 1.3229 MCHA — meetings of the Association.

A. Annual meeting. An annual meeting of the members shall be held for the purpose of electing directors as provided in 4 MCAR § 1.3227 B. and for the purpose of trans-

acting any other appropriate business of the membership of the Association.

1. The meeting shall be held in the second calendar quarter of each year unless otherwise determined by the board, and shall occur at such date, time and place as the board determines.

2. "Appropriate business" includes any activities related to the powers and duties of the Association under Minn. Stat. chs. 62E or 317.

3. Notice and quorum requirements shall be as provided in the articles of incorporation or by-laws of the Association or as otherwise authorized by the board.

B. Special meetings. Special meetings of the members shall be held at the request of the commissioner and may otherwise be held as provided by the articles of incorporation or by-laws of the Association for the purpose of conducting any appropriate business of the Association.

1. A special meeting may be held at such date, time and place designated in the notice of the meeting.

2. Notice and quorum requirements shall be as provided in the articles of incorporation or by-laws of the Association or as otherwise authorized by the board.

C. Open meetings. All meetings of the Association membership, board and any committees established in accordance with 4 MCAR § 1.3227 D. shall be held in compliance with the provisions of the open meeting law (Minn. Stat. § 471.705).

### 4 MCAR § 1.3230 MCHA — minimum benefits of Comprehensive Health Insurance Plans.

A. Duty to offer. The Association shall offer a number 1 and number 2 qualified plan, and a qualified medicare supplement plan to eligible persons. The Association shall offer health maintenance plans in areas of the state where a health maintenance organization has agreed to make the coverage available and has been selected as a writing carrier in accordance with 4 MCAR § 1.3233 A. The Association may provide for coverage for eligible dependents.

B. Benefits of a number 1 and number 2 qualified plan. Benefits shall meet or exceed the requirements of Minn. Stat. § 62E.06 or the actuarial equivalence thereof as determined pursuant to the actuarial equivalence tables set forth in Appendix I of these rules, except where substitution

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of an actuarially equivalent benefit is not permissible under the act.

1. The minimum benefits shall be equal to at least 80% of the charges for covered expenses in excess of the annual deductible which shall not exceed:

- a. \$500.00 for a number 2 qualified plan,
- b. \$1,000.00 for a number 1 qualified plan.

2. Coverage shall include an annual (calendar year) limitation of not more than \$3,000.00 per covered person on total out-of-pocket expenses, which out-of-pocket expenses shall include the deductible under the state plan policy or contract, and which benefit (copayment) is not subject to substitution of an actuarially equivalent benefit (copayment).

3. Coverage shall be subject to a maximum lifetime benefit of not less than \$250,000.00 per covered person, less any amount paid to or on behalf of the covered person under any other state plan policy or contract. This benefit is not subject to substitution of an actuarially equivalent benefit.

C. Benefits of a qualified medicare supplement plan. Benefits of a qualified medicare supplement plan shall meet or exceed the following minimum standards or the actuarial equivalence thereof as determined pursuant to the actuarial equivalence tables set forth in Appendix I of these rules.

1. The plan shall provide benefits to covered persons who are 65 years of age or older by supplementing medicare through provision of 50% of the deductible and copayment required under medicare.

2. The plan shall provide 80% of the covered charges for expenses as provided in Minn. Stat. § 62E.06 or the actuarial equivalence thereof, which charges are not paid or payable under medicare or would not have been paid or payable had the covered person who is or was entitled or eligible to enroll in medicare been so enrolled.

3. Coverage shall include an annual limitation of \$1,000.00 total out-of-pocket expenses per covered person for covered expenses.

4. Coverage may not be subject to a maximum lifetime benefit of less than \$100,000.00.

D. Benefits of a health maintenance plan. Benefits of a health maintenance plan shall include those comprehensive health maintenance services required by Minn. Stat. ch. 62D and rules thereunder.

E. Pre-existing conditions. No person who obtains cov-

erage under a policy or contract of the state plan shall be covered for any pre-existing condition during the first six months of coverage under the state plan if such covered person was diagnosed or treated for that condition during the 90 days immediately preceding the filing of a completed certificate of eligibility.

### 4 MCAR § 1.3231 MCHA — approval of state plan.

A. Submission of proposed state plan. Members of the Association may submit to the Association policies or contracts which have been approved by the commissioner for selection by the Association as the state plan.

B. Approval of policies or contracts by the Association. The Association shall select policies or contracts to constitute the state plan from among the proposals submitted by the members or from proposals developed by the Association or others. These policies and contracts, or parts thereof, may be used to develop specifications for bids from members which wish to be selected as a writing carrier to administer the state plan.

C. Approval of the state plan. The policies or contracts approved by the Association as the state plan shall be approved by the commissioner prior to issuance.

### 4 MCAR § 1.3232 MCHA — solicitation, application and enrollment of eligible persons in the state plan.

A. Open enrollment. The state plan shall be open for enrollment by eligible persons at all times.

1. "Eligible person" means a resident of Minnesota who submits or on whose behalf is submitted a complete certificate of eligibility and enrollment form to the Association or its writing carrier and who is not already covered by another state plan policy or contract.

a. A complete certificate of eligibility and enrollment form may, at the discretion of the Association, provide:

(1) name, address, age, sex, and length of time as a resident of Minnesota,

(2) name, address, and age of eligible dependents, if any, if they are to be insured;

(a) "eligible dependent" means the insured person's spouse who has not reached age 65 or unmarried child, excluding:

(i) a legally separated spouse;

(ii) a child who is nineteen years old or older unless that child is a student or disabled child;



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(iii) a spouse or child who has applied for an individual state plan policy or contract pursuant to any conversion privilege granted to such eligible dependent under the insured person's state plan policy or contract; and

(iv) a spouse or child on active duty in any military, naval or air force of any country.

(3) evidence of rejection, or a requirement of a restrictive rider or pre-existing conditions limitation on a qualified plan the effect of which is to substantially reduce coverage from that received by a person who is considered a standard risk, by at least two Association members within six months of the date of application. "Substantially reduce coverage from that received by a person who is considered a standard risk" includes any restriction on coverage as a result of an illness, condition, or risk which the Association deems substantial, any increase in rates for an applicant based on an illness, condition or risk, which the Association deems substantial; and any pre-existing conditions limitation which the Association deems substantial.

b. Before a person is determined to be an eligible person, the board may, in its discretion, require that any items listed in 4 MCAR § 1.3232 A.1.a. or other information deemed necessary by the board be submitted to the association or its writing carrier and may also investigate the authenticity of information submitted as a part of the certificate of eligibility.

c. If a covered person, upon reaching age 65, wishes to purchase a state plan qualified medicare supplement plan, the requirement that the person obtain two rejections from members of the Association within the preceding six months may be waived by the board.

d. A person who is age 65 or older shall be eligible for coverage only under the state plan's qualified medicare supplement plan and when an insured person under a qualified plan reaches age 65, the board may, in its discretion, terminate or refuse to renew coverage under the qualified plan.

e. An applicant or any person proposed to be covered under the state plan who has previously been covered by a state plan policy or contract and who has exhausted the maximum lifetime benefit under the state plan shall not be an eligible person for coverage under the state plan, and if such person has exhausted \$100,000.00 of the maximum lifetime benefit under the state plan, such person shall not be an eligible person for coverage under a qualified medicare supplement policy or contract of the state plan.

f. When a covered person under the state plan no longer meets one or more of the requirements for eligibility for coverage under the state plan, the board may, in its discretion, terminate or refuse to renew coverage under the state plan.

B. Association's response. Within 30 days of receipt of a complete certificate of eligibility and application pursuant to 4 MCAR § 1.3232 A.1.a. and b., the Association or the writing carrier shall accept the certificate of eligibility or shall reject the certificate of eligibility for failure to meet the eligibility requirements.

1. If the Association or its writing carrier accepts the certificate of eligibility, it shall forward a notice of acceptance, billing information and a policy or contract (or certificate) which shall evidence coverage under the state plan.

a. Such policy or contract (or certificate) of coverage shall include but not be limited to:

(1) a statement that the person is covered under the state plan from the effective date contained therein,

(2) specification of the type of state plan under which the person is covered,

(3) a statement that the plan is provided by the Association.

(4) a description of the benefits provided by the plan, conditions for eligibility, and exclusions and limitations of coverage, and

(5) provision for an identification card for each insured person indicating the type of state plan and also that coverage is being provided by the Association.

b. When the state plan premium is received by the Association or its writing carrier for the first billing period (and accepted in accordance with 4 MCAR § 1.3232 B.) the coverage shall be effective retroactive to the date of receipt by the Association or its writing carrier of the completed certificate of eligibility pursuant to 4 MCAR § 1.3232 A.1.a. and b. unless otherwise requested by the insured person and approved by the board.

2. If the Association does not accept the certificate of eligibility the applicant shall be informed of the reason for the rejection and shall have the opportunity to submit additional information to substantiate eligibility for coverage under the state plan and to request reconsideration of the

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decision. The board may establish a review mechanism for reviewing requests for reconsideration of rejected certificates of eligibility. The Association shall give notice of a final determination of ineligibility to the applicant stating the reasons therefor and advising the applicant of the right to appeal to the commissioner within a reasonable period of time.

C. Appeal to commissioner. Any applicant who is determined by the Association to be ineligible for coverage under the state plan may appeal such determination to the commissioner within a reasonable period of time. Upon receipt of an appeal from a determination of ineligibility, the commissioner may, in his discretion, affirm, reverse, or modify the determination of the Association.

D. Solicitation of eligible persons. The Association shall develop a plan for use by the Association, upon approval by the commissioner, to publicize the existence of the state plan, the eligibility requirements and procedures for enrollment, and to maintain public awareness of and participation in the state plan.

1. The Association may prepare and distribute certificate of eligibility forms and enrollment instruction forms to insurance solicitators, agents and brokers, and to the general public in Minnesota.

2. The Association shall require the writing carrier to pay a referral fee of \$25.00 for any certificate of eligibility accepted by the Association or its writing carrier. The referral fee shall be paid to the licensed agent whose signature appears as the agent on the accepted certificate of eligibility. The referral fee shall be paid from the premium received for the state plan.

### **4 MCAR § 1.3233 MCHA — selection, approval, and operations of writing carrier(s).**

#### A. Selection and approval of a writing carrier(s).

1. The Association may select a writing carrier or writing carriers on the basis of criteria for selection which shall include but not be limited to:

a. the member's proven ability to handle large group accident and health insurance cases,

b. the efficiency of the member's claim paying capacity,

c. an estimate of total charges for administering the plan, and

d. other criteria developed by the Association or the commissioner.

2. The writing carrier selected by the Association shall be approved by the commissioner prior to the establishment of a contract with the Association and prior to the commencement of its duties pursuant to Minn. Stat. § 62E.13 and 4 MCAR § 1.3233 B.

3. The writing carrier shall serve for a period of three years, unless the commissioner approves an earlier termination at the request of the writing carrier or the Association in accordance with the terms of its contract with the writing carrier.

a. The commissioner shall approve or deny a request for termination within 90 days of receipt of such request.

b. Failure to make a determination within 90 days of receipt of such request shall be deemed to be an approval.

4. If termination is approved by the commissioner, the writing carrier shall serve for up to six months from the date of the writing carrier's request for termination, at the discretion of the Association, to allow the Association to select another writing carrier.

5. Six months prior to the expiration of each three year period of service by a writing carrier, the Association shall invite insurer and health maintenance organization members, including the current writing carrier(s), to submit bids to serve as writing carrier for the succeeding three year period.

#### B. Operations of the writing carrier.

1. The writing carrier shall perform all administrative and claims payment functions relating to the state plan.

a. The writing carrier shall establish a premium billing procedure for collection of premiums from insured persons.

(1) Billings shall be made on a periodic basis as determined by the board.

(2) The amount of the premium shall be as determined from time to time by the board pursuant to Minn. Stat. § 62E.08.

b. The writing carrier shall perform all necessary functions to assure timely payment of benefits to covered persons under the state plan.

(1) The writing carrier shall make available information relating to the proper manner of submitting a claim for benefits under the state plan and shall distribute forms upon which submissions shall be made.

## PROPOSED RULES

(2) The writing carrier shall evaluate the eligibility of the claim for payment under the state plan.

(3) The writing carrier shall determine the usual and customary charges for professional services, supplies or institutional care for which a claim is made under the state plan policy or contract.

(4) Within 15 working days of receipt by the writing carrier of a properly completed and executed proof of loss, the covered person shall, to the extent possible, be advised whether the claim was accepted or rejected by the writing carrier, unless already settled.

(5) The writing carrier shall establish an appeals procedure approved by the board to review claims which are denied in whole or in part. When a claim or any portion thereof is denied, the writing carrier shall inform the covered person of the existence of the procedure, including the right to appeal to the commissioner within a reasonable period of time.

2. The writing carrier shall submit monthly reports to the commissioner and the board on the operation of the state plan. The content and form of the report shall be as determined by the board and approved by the commissioner.

3. The writing carrier shall pay claims expenses from the premium payments received from or on behalf of covered persons under the state plan. If the writing carrier's payments for claims expenses exceed the portion of the state plan premiums allocated by the board for payment of claims expenses, the Association shall provide to the writing carrier additional funds for payment of claims expenses. Not less than 87½% of the state plan premium, as determined by the board, shall be used to pay claims expenses, and not more than 12½% of the state plan premium shall be used to pay agent referral fees (authorized by Minn. Stat. § 62E.15, subd. 3) and to pay the writing carrier's direct and indirect expenses (as defined and authorized in Minn. Stat. § 62E.13, subd. 7 and described in 4 MCAR § 1.3233).

4. The writing carrier shall be paid from time to time as provided in the Association's contract with the writing carrier for its direct and indirect expenses incurred in the performance of its services from the state plan premiums received in an amount not to exceed the lesser of:

a. 12½% of the state plan premium, less agent referral fees payable under 4 MCAR § 1.3232 C.1.b.,

b. direct and indirect operating and administrative expenses incurred in the performance of its services, and

c. an amount agreed upon by the board and the writing carrier.

5. "Direct and indirect expenses" shall include that portion of the carrier's actual administrative, printing, claims administration, management, building overhead expenses and other actual operating and administrative expenses approved by the board as allocable to the administration of the state plan.

6. The board shall approve cost accounting methods of the writing carrier, which shall be consistent with generally accepted accounting principles.

7. The board shall have the authority to conduct periodic audits to verify the accuracy of financial data and reports submitted by the writing carrier.

C. Appeal to commissioner. Any covered person where claim for benefits under the state plan is denied, in whole or in part, may appeal such determination to the commissioner within a reasonable period of time. Upon receipt of an appeal from a claim denial, the commissioner may, in his discretion, affirm, reverse or modify the determination of the Association.

### 4 MCAR § 1.3234 MCHA — reinsurance.

A. Authority to make available reinsurance. The Association may provide for reinsurance of risks incurred by insurer or fraternal members resulting from such members' issuance of all or any of the following categories of coverage as provided in the act:

1. individual qualified plans (but not including group conversions),

2. individual qualified medicare supplement plans (but not including group conversions),

3. group conversions on qualified plans,

a. "group conversions" means the conversion policies or contracts required to be issued under Minn. Stat. §§ 62A.16-62A.17 or § 62E.16;

4. group qualified plans which cover fewer than 50 employees or insured persons,

5. group qualified medicare supplement plans with fewer than 50 employees or insured persons,

6. individual major medical coverage, and

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### 7. group major medical coverage.

A member may make a separate election to reinsure each of the above categories of coverage.

B. Reinsurance plan. The Association may enter into reinsurance pooling agreements with insurer and fraternal members to establish a reinsurance plan for risks of categories of coverage described in 4 MCAR § 1.3234 A. The reinsurance plan may provide for a reinsurance pool.

1. Insurer or fraternal members wishing to participate in the pool shall apply to the Association for participation in the pool, specifying the categories of coverage which the member desires to reinsure.

a. Members entering into a reinsurance pooling agreement for a particular category or categories of coverage shall offer to place in the pool all policies and contracts that it issues in the category or categories listed in 4 MCAR § 1.3234 A. which it wishes to reinsure.

b. Only policies and contracts acceptable to the Association or its reinsurance administrator may be accepted for reinsurance. The Association is under no obligation to accept any but standard risks in the reinsurance plan.

2. The Association may obtain commercial reinsurance to reduce the risk of loss through the pool to insurer or fraternal members entering into reinsurance pooling agreements. Any contract for commercial reinsurance entered into between the Association and a commercial reinsurer shall be binding on any insurer or fraternal member entering into a reinsurance pooling agreement.

3. The Association may administer the pool directly or through a reinsurance administrator.

a. The Association or its reinsurance administrator may establish underwriting standards with which participating members shall comply and may perform reinsurance underwriting on all policies or contracts submitted for reinsurance.

b. The Association or its reinsurance administrator may perform benefit calculation (claims processing) for all claims eligible for reimbursement to participating members. Only claims paid by participating members and approved by the Association or its reinsurance administrator shall be eligible for reimbursement by the Association or its reinsurance administrator in accordance with the reinsurance pooling agreement.

c. Except for underwriting and claims processing functions, the Association or the reinsurance administrator shall have no responsibility for other administration func-

tions for any member's reinsured policies or contracts unless otherwise agreed to by the Association.

4. Participating members shall have the duties established in the reinsurance pooling agreement, including but not limited to:

a. submitting reports which provide all information deemed necessary by the Association or its reinsurance administrator for performance of reinsurance, underwriting, and claims processing functions;

b. paying all pooling payments; and

c. paying all reinsurance assessments and interim reinsurance assessments as required by the board.

C. Pooling payments. The Association may require pooling payments from all participating members, to provide for reimbursement to participating members for claims paid under reinsured policies and contracts and for payment of administrative expenses of the pool incurred or estimated to be incurred during the period for which the pooling payment is made. Pooling payments shall be established by the Association to provide at least 110% of total anticipated expenses for reinsurance and for administration of the policies or contracts which are reinsured.

D. Assessment of participating members.

1. At the end of each calendar year (or other fiscal year end established by the Association) the board may assess participating members on the basis of the formula established in or as a part of the reinsurance pooling agreement.

2. The board may also levy interim reinsurance assessments to assure the financial ability of the Association to reimburse participating members for claims paid under reinsured policies and contracts and operating and administrative expenses incurred or estimated to be incurred in the operation of the reinsurance plan until the calendar year end (or other fiscal year end established by the Association) reinsurance assessment.

a. Interim reinsurance assessments shall be due and payable within 30 days of receipt by a participating member of an interim reinsurance assessment notice.

b. Interim reinsurance assessments shall be credited to each participating member in the year end reinsurance assessment calculation.

3. Each participating member's reinsurance assessment (net after credit for any interim reinsurance assessment) shall be billed to the member by the Association following each calendar year end (or other fiscal year end established by the Association) and shall be due and payable

## PROPOSED RULES

within 30 days of receipt by the member of the reinsurance assessment notice.

E. Excess receipts. If pooling payments, reinsurance assessments and other receipts by the Association or its reinsurance administrator as a result of the reinsurance plan exceed actual reinsurance losses and administrative expenses of the pool, such excess shall be held at interest and used by the Association to offset losses (including but not limited to reserves for incurred but not reported claims) due to claims expenses of the state plan or allocated to reduce state plan premiums.

**4 MCAR § 1.3235 MCHA — severability.** If any section or provision of these rules is declared unconstitutional or void by any court of competent jurisdiction or its applicability to any person or circumstances is held invalid, the constitutionality or validity of the remainder of the rules and applicability to other persons and circumstances are not affected, and to this end, the sections and provisions of these rules are declared to be severable.

**4 MCAR §§ 1.3236-1.3250 — Reserved for future use.**

### APPENDIX I

#### Minnesota Comprehensive Health Insurance Act of 1976 Actuarial Equivalence of Qualified Plans and Qualified Medicare Supplement Plans

##### I. How to Use the Test

###### A. Basic and Comprehensive Major Medical Plans.

1. List the Plan benefits, ignoring deductibles and coinsurance.

2. For each benefit, find the appropriate Table of Equivalent Points for Basic and Major Medical Plans.

3. Extract the appropriate point value for the benefit from the Table, interpolating as necessary or indicated, and place it opposite the listed benefit.

4. Ignore benefits for which no Table exists.

5. List deductible, coinsurance and plan maximum if the Plan is a Comprehensive Major Medical Plan.

6. Find Table(s) of points for deductible, coinsurance and plan maximum.

7. Extract the appropriate point values for deductible, coinsurance and plan maximum, usually negative, interpolating as necessary, and place the values in the list of points.

8. Add algebraically the list of points.

9. Refer the result to the Test For Actuarial Equivalence to determine Qualification.

###### B. Superimposed Major Medical Plans.

1. Follow steps A.1 through A.4 for Basic Health Plan Benefits.

2. Total the points for the Basic Plan.

3. Enter Tables 21, 22 and 23 of the Tables of Equivalent Points to determine the point value of a Qualified Plan superimposed over the Basic Plan with the Deductible and Benefit Period of the Plan at hand, interpolating as necessary. Put the points in the point column.

4. Compare the benefits in the Superimposed Major Medical Plan with the benefit structure of a Qualified Plan:

a. \$250,000 Lifetime Maximum.

b. 80/20 Coinsurance.

c. \$3,000 annual per person out-of-pocket maximum.

d. Eligible Expenses are Usual and Customary Expenses For:

(1) Hospital Services.

(2) Physician Care.

(3) Prescription Drugs.

(4) Nursing-Home Care of up to 120 days in one year commencing within 14 days of hospitalization of at least three days.

(5) Home Health Care.

(6) Radium and Radioactive Therapy.

(7) Oxygen.

(8) Anesthetics.

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- (9) Prostheses.
- (10) Rental or purchase of durable medical equipment.
- (11) Diagnostic X-Rays and laboratory tests.
- (12) Oral surgery on impacted teeth, teeth roots and gums and tissues, not in connection with tooth extraction.
- (13) Physical therapy.
- (14) Maternity same as any illness.
- (15) Minnesota statutorily mandated benefits.
- (16) Coordination of Benefits.

5. Consult the Tables for point adjustments (usually negative) for Qualified Plan benefits not in the Superimposed Major Medical Plan being tested. Put the adjustments in the point column.

6. Add algebraically the points for the Basic Plan (B.2.), the Superimposed Major Medical Plan (B.3.) and the adjustments (B.5.).

7. Refer the result to the Test for Actuarial Equivalence to determine Qualification.

## C. Medicare Supplement Plans.

1. Follow the rules for Basic and Comprehensive Major Medical Plans but use the Tables of Equivalent Points for Medicare Supplement Plans and the Medicare Supplement Table of Actuarial Equivalence.

## II. Benefit Variations Not Covered by Tables.

Only those plan variations that are most common are recognized. For instance, Comprehensive Plan coinsurance was assumed to normally not exceed 20%. Therefore, no points are shown for 25%. However, points for such missing benefit variations can be extrapolated or estimated.

## III. Use of Tables.

Any insurer, self insurer, or policyholder may use the Test for Actuarial Equivalence as a Guide. However, to obtain certification of any plan of health benefits as "Qualified", it must be submitted to the commissioner. If an uninsured plan description or a policy form number or policy identification number is sent to the commissioner, together with a statement of its total Equivalent Point Value from the Tables, and with a certification by a principal or officer of an insurer, or by a Member of the Academy of Actuaries for plans submitted by employers, that the plan is Qualified by virtue of the Test of

Actuarial Equivalence as either a Plan 1, 2 or 3 or a Medicare Supplement Plan, the plan will be deemed certified as filed. If the Test does not qualify a plan or does not result in qualification for the Plan (i.e., 1, 2 or 3) desired by the insurer or self insurer, the filing must include the plan document or policy, the Equivalent Point Calculation and a statement of specific reasons for the desired qualification. Such plan will not be qualified until and unless so certified by the commissioner.

## IV. Update of Tables.

Periodically, the Tables may be revised as health care cost change. The commissioner may re-evaluate actuarial equivalence of any plan or policy at any time as he believes appropriate. Annual re-evaluation of plans is therefore suggested. When a plan is re-evaluated and its qualification status changes, the filing procedures in III, above, will be followed.

## V. Mis-Use of Tables.

The tables of Equivalent Points are not intended for any other use, especially not for premium calculations. They represent a composite of data, adjusted to be useable for testing actuarial equivalence. No other use is contemplated.

## VI. Why the Test was Developed.

Minn. Stat. § 62E.02 defines Qualified Plans and Qualified Medicare Supplement Plans as health benefit plans that provide the benefits required in Minn. Stat. §§ 62E.06 or 62E.07, "or the actuarial equivalent to those benefits"; Minn. Stat. § 62.06 describes three Qualified Plans and Minn. Stat. § 62E.07 describes a Qualified Medicare Supplement Plan. These statutes require all plans of health coverage to be labelled as Qualified or Non-Qualified. The commissioner may be requested to determine whether a plan is qualified and he may take up to 90 days to make that determination.

The composite point values for a Qualified Plan number 3 and the point values for the Qualified Medicare Supplement Plan are as shown herein.

Composite Point Values For  
Minnesota Qualified Plan No. 3  
Arbitrary Radix = 1,000 Points

Points	Benefit
395	Hospital Room and Board—unlimited days, semi-private.
485	Hospital Extras (i.e., Hospital Services, Hospital Miscellaneous, Hospital Special Services, or Ancillary Services) including anesthesia.
210	Surgery, including oral surgery but no tooth repair or extraction.

# PROPOSED RULES

	Composite Point Values For Minnesota Qualified Medicare Supplement Plan Arbitrary Radix = 100 Points
	Points      Benefit
220 Home and Office Physician Care—unlimited.	
55 Physician Care in Hospital—unlimited.	
75 Obstetrics—unlimited.	
125 Hospital maternity—unlimited.	26.13 Hospital Room and Board—unlimited days, semi-private, reasonable and customary—Net of Medicare payments.
90 X-Rays and Laboratory tests—outpatient and out of hospital.	3.90 Skilled Nursing Home—Net of Medicare Payments.
90 Prescription Drugs and Medicine—outpatient and out of hospital.	.15 Blood and Blood Plasma (In Hospital)—Not provided by Medicare.
20 Emergency Accident Care.	45.78 *Surgery, including oral surgery but no tooth repair or extraction.
15 Radioactive Therapy—outpatient and out of hospital.	
20 Nursing or Convalescent Facility.	104.66 *Home and Office Physician Care—unlimited.
10 Home Health Agency Care.	22.70 *Physician Care in Hospital—unlimited.
10 Physical Therapy.	57.58 *X-Rays and Laboratory tests—outpatient and out of hospital.
20 \$3,000 annual "out of pocket" expense limit.	5.00 *Radioactive Therapy—outpatient and out of hospital.
-75 Coordination of Benefits.	3.75 *Home Health Agency Care.
-45 Non-Duplication with No-Fault.	1.48 *Miscellaneous.
-430 \$150 Deductible.	48.67 Drugs and Medicine—outpatient and out of hospital.
-290 20% Coinsurance.	5.00 Private duty nursing.
1,000 Total	-158.89 Part B Medicare payments credit.
	-54.64 50% of Medicare Coinsurance and Deductibles.
	-11.27 20% of expenses not covered by Medicare.
	100.00 Total
	*Gross expense—before Medicare payment under Part B.

Note: When setting up the above table, some minor benefits (e.g., student dependents to age 25, oxygen, etc.) specified in the Statute were overlooked. All have extremely nominal point value so no re-calculation has been made for them at this time.

Plan Name \_\_\_\_\_ Plan No. \_\_\_\_\_

**WORKSHEET**  
Test for Actuarial Equivalence  
Minnesota Comprehensive Health Insurance Act of 1976

A. Other than Medicare Supplement Plans

Table	Benefit	Major Medical		
		Basic	Superimposed	Comprehensive
21-23	Superimposed Major Medical	XXX		XXX
1.	Hospital Room and Board	_____	_____	_____
2.	Hospital Extras	_____	_____	_____
3.	Surgery	_____	_____	_____
4.	Physician Care—Home, Office	_____	_____	_____
5.	Physician Care—Hospital	_____	_____	_____
15-18	Benefits In Full	_____	_____	_____

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# PROPOSED RULES

6.	Maternity	_____	_____	_____
7.	Diagnostic X-Ray and Lab	_____	_____	_____
8.	Drugs and Medicine	_____	_____	_____
9.	Emergency/Supplemental Accident	_____	_____	_____
10.	Radioactive Therapy	_____	_____	_____
12.	Nursing/Convalescent Facility	_____	_____	_____
13.	Home Health Care	_____	_____	_____
14.	Physical Therapy	_____	_____	_____
14.	Oxygen	_____	_____	_____
14.	Prostheses	_____	_____	_____
14.	Durable Medical Equipment	_____	_____	_____
11.	Student Dependents	_____	_____	_____
24.	Limit on Out of Pocket	_____	_____	_____
25.	Maximum Benefit	XXX	_____	_____
XX.	Subtotal	_____	_____	_____
26.	COB/No-Fault	_____	_____	_____
19-20	Coinsurance/Deductible	XXX	_____	_____
XX.	Total	_____	_____	_____
XX.	Combined Basic and Superimposed	_____	XXX	XXX

Equivalent to Minnesota Qualified Plan Number \_\_\_\_\_ Non-Qualified

Date \_\_\_\_\_ By \_\_\_\_\_

Plan Name \_\_\_\_\_ Plan No. \_\_\_\_\_

WORKSHEET  
 Test for Actuarial Equivalence  
 Minnesota Comprehensive Health Insurance Act of 1976  
 B. Medicare Supplement Plan

Table Benefit

27. Hospital — Defined daily benefit

<u>Days</u>	<u>Daily Benefit</u>	<u>Factor</u>	<u>Product</u>
1	_____	9.59	_____
2-60	_____	83.56	_____
61-90	_____	1.50	_____
91-150	_____	.61	_____
151 & Over	_____	1.02	_____
Total	XXX	_____	_____
Divisor	_____	_____	_____
Quotient	_____	_____	_____
Multiplier	_____	_____	_____
Product	_____	_____	_____

- 27. Hospital — Usual and customary charges not paid by Medicare
  - A. Medicare Deductible and Coinsurance \_\_\_\_\_
  - B. Benefits not covered by Medicare \_\_\_\_\_
- 28. Skilled Nursing Facility \_\_\_\_\_
- 29. Blood \_\_\_\_\_
- 30. Surgery \_\_\_\_\_
- 31. Physician Care — Home and Office \_\_\_\_\_
- 32. Physician Care — Hospital \_\_\_\_\_
- 33. Home Health Care \_\_\_\_\_
- 34. Diagnostic X-Ray and Laboratory \_\_\_\_\_
- 35. Radioactive Therapy \_\_\_\_\_
- 36. Drugs and Medicine \_\_\_\_\_
- 37. Private Duty Nursing \_\_\_\_\_
- 38. Miscellaneous \_\_\_\_\_
- 41. Comprehensive Major Medical \_\_\_\_\_
- XX. Subtotal \_\_\_\_\_
- 39. Medicare Part B Payments \_\_\_\_\_
- 40. Medicare Part B Deductible not Eligible \_\_\_\_\_
- XX. Total \_\_\_\_\_

Equivalent to Minnesota Qualified Medicare Supplement Plan: Yes  No

Date \_\_\_\_\_ By \_\_\_\_\_



# PROPOSED RULES

Test For  
Actuarial Equivalence  
Minnesota Comprehensive Health Insurance Act of 1976

## A. For Plans Other Than Medicare Supplement Plans

If the Point Value of any Plan is:	Then that Plan is the Actuarial Equivalent of Minnesota Qualified Plan No.:
1,000 + points	3
700 + points	2
550 + points	1
Less than 550 points	Non-Qualified

## B. For Medicare Supplement Plans

If the Point Value of any Plan is:	Then that Plan is the Actuarial Equivalent of Minnesota Qualified Plan No.:
100 + points	Minnesota Medicare Supplemental Plan

Location of Tables  
of  
Equivalent Points

### A. Basic and Major Medical Health Plans

Table	Name
1.	Hospital Room and Board
2.	Hospital Extras
3.	Surgery
4.	Home and Office Physician Care
5.	In Hospital Physician Care
6.	Maternity
7.	Diagnostic X-Ray and Laboratory
8.	Drugs and Medicine
9.	Emergency and Supplemental Accident

10. Radioactive Therapy
11. Student Dependents
12. Nursing or Convalescent — Home Care
13. Home Health Care Agency Service
14. Physical Therapy
14. Oxygen
14. Prostheses
14. Durable Medical Equipment
15. Hospital Room and Board in Full
16. All Hospital Charges in Full
17. All Hospital and Surgical Charges in Full
18. All Hospital, Surgical and In-Hospital Physicians Care in Full
19. Coinsurance and Deductibles
20. Combined Dental and Health Insurance Deductible
21. Superimposed Major Medical
22. Superimposed Major Medical
23. Superimposed Major Medical
24. Limit on "Out of Pocket" Expenses
25. Major Medical Maximums
26. Coordination and Non-Duplication of Benefits

### B. Medicare Supplement Plans

27. Hospital Room and Board and Extras
28. Skilled Nursing Facility
29. Blood
30. Surgery
31. Home and Office Physician Care
32. In-Hospital Physician Care
33. Home Health Care
34. Diagnostic X-Ray and Laboratory
35. Radioactive Therapy
36. Drugs and Medicines
37. Private Duty Nursing
38. Physical Therapy
38. Oxygen
38. Prostheses
38. Durable Medical Equipment
39. Medicare Part B Payments
40. Medicare Part B Deductible
41. Comprehensive Major Medical

Table of Equivalent Points For Basic and Major Medical Health Plans  
(Not To Be Used For Medicare Supplement Plans)

#### 1. Hospital Room and Board.

Maximum Days	Semi-Private Room at \$81.00 Per Day	Deduct for Each \$10/Day Less than Semi-Private
31	330	40
70	370	46
120	380	48
365	390	49
Unlimited	395	50

Additional Points Per \$1.00  
Excess of Private over Semi-Private 2

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# PROPOSED RULES

## 2. Hospital Extras (i.e., Hospital Services, Special Hospital Services, Ancillary Services, Hospital Therapeutics, etc.)

Maximum Amount	Anesthesia	
	Included	Not Included
\$ 250	250	245
500	335	305
1,000	410	265
2,000	450	400
5,000	475	415
Unlimited	485	425

## 3. Surgery.

Limit	Assistant Surgeon	Anesthesia	
		Included	Not Included
1957 Intercompany			
a. \$420 Maximum	No	100	85
b. \$900 Maximum	No	195	170
Prevailing Fee*	No	230	200
Deduct for each "\$1.00 per 1964 CRVS Unit" less than Prevailing Fee		25	22
Prevailing Fee*	Yes	240	210
Deduct for each "\$1.00 per 1964 CRVS Unit" less than Prevailing Fee		25	22

\*Equivalent to \$9.00 per 1964 CRVS Unit.

## 4. Home and Office Physician Care.

Annual Maximum	First Visit Accident	
	First Visit Sickness	Third Visit Sickness
\$ 100	115	65
200	140	75
500	170	95
Unlimited	220	120

## 5. In-Hospital Physician Care.

Maximum Number of Visits	Prevailing Fee at Average \$15.50/Day/Visit	Deduct for Each \$1.00 Per Day Per Visit Less Than Prevailing Fee
31	40	3
70	46	3
120	49	3
365	52	4
Unlimited	55	4

## 6. Maternity.

### A. Complications only:

a. Limited to some specified list	20
b. Any complications	25

### B. Full Maternity (including complications):

Limit	Deductible	Flat Maternity	Obstetrics	Hospital Maternity
\$ 150	None	—	25	30
300	None	55	50	60
500	None	90	70	90

# PROPOSED RULES

1,000	None	170	—	—
Unlimited	None	200	75	125
Unlimited	\$500	100	—	—
Unlimited	\$1,000	30	—	—

7. X-Rays and Laboratory Tests (Out of Hospital).

<u>Maximum</u>	<u>Scheduled (Any Schedule)</u>	<u>Unscheduled</u>
\$ 50	40	50
100	55	70
200	60	80
Unlimited	65	90

8. Prescription Drugs and Medicine (Out of Hospital).

<u>Deductible Per Prescription</u>	
\$ 2.00	60
1.00	75
None	90

9. Emergency and Supplemental Accident (Basic Plans Only).

<u>Maximum</u>	<u>Emergency</u>	<u>Supplemental</u>
\$ 25	10	—
50	15	20
150	—	30
300	—	35
500	—	40
Unlimited	20	—

10. Radioactive Therapy (Out of Hospital).

Scheduled (Any Schedule)	10
Unscheduled	15

11. Student Dependents.

<u>Student Extension Beyond Age 19</u>	
None	0
To Age 21	2
To Age 23	4
To Age 25	5

12. Nursing or Convalescent Home Care (Within 14 days of hospital confinement of at least three days).

<u>Maximum Days</u>	
120 or More	20
Less than 120	0

13. Home Health Care Agency Services

<u>Maximum Visits/Year</u>	
180 or More	10
Less than 180	0

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# PROPOSED RULES

14. Miscellaneous (Out of Hospital).

A. Physical Therapy	10
B. Oxygen	5
C. Prostheses	5
D. Durable Medical Equipment Rental or Purchase	5

15. Hospital Room and Board in Full to Indicated Limit (Basic and Comprehensive Major Medical Plans) — Use in lieu of Room and Board points in Number 1, above.

Plan	Plan Deductible On All Benefits	Insured Pays % of Excess Over Limit	Limit			
			\$1,000	\$2,000	\$5,000	Unlimited
Basic	0	100%	300	325	365	395
Comprehensive	0	20%	455	460	470	475
Comprehensive	\$ 50	20%	480	485	500	505
Comprehensive	100	20%	495	505	520	530
Comprehensive	150	20%	510	520	535	550

16. All Hospital Charges in Full to Indicated Limit (Basic and Comprehensive Major Medical Plans) — Use in lieu of Room and Board and Hospital Extras in Numbers 1 and 2, above.

Plan	Plan Deductible On All Benefits	Insured Pays % of Excess Over Limit	Limit			
			\$1,000	\$2,000	\$5,000	Unlimited
Basic	0	100%	615	710	805	880
Comprehensive	0	20%	1005	1025	1045	1060
Comprehensive	\$ 50	20%	1050	1080	1100	1130
Comprehensive	100	20%	1090	1125	1150	1180
Comprehensive	150	20%	1120	1160	1195	1225

17. All Hospital and Surgical Charges In Full to Indicated Limit (Basic and Comprehensive Major Medical Plans) — Use in lieu of Room and Board, Hospital Extras and Surgery points in Numbers 1, 2 and 3, above.

Plan	Plan Deductible On All Benefits	Insured Pays % of Excess Over Limit	Hospital Surgery	\$1,000	\$2,000	\$5,000	Unlimited
				\$5 CRVS	\$6 CRVS	\$8 CRVS	Unlimited
Basic	0	100%		740	855	955	1090
Comprehensive	0	20%		1240	1265	1295	1310
Comprehensive	\$ 50	20%		1295	1330	1370	1400
Comprehensive	100	20%		1340	1385	1440	1465
Comprehensive	150	20%		1375	1425	1480	1515

18. All Hospital, Surgical and In Hospital Physicians Care In Full to Indicated Limit (Basic and Comprehensive Major Medical Plans) — Use in lieu of Room and Board, Hospital Extras, Surgical and In Hospital Physician Care points in Numbers 1, 2, 3 and 5, above.

Plans	Plan Deductible On All Benefits	Insured Pays % of Excess Over Limit	Hospital Surgical Physician	\$1,000	\$2,000	\$5,000	Unlimited
				\$5/Day	\$6/Day	\$8/Day	Unlimited
Basic	0	100%		750	865	1015	1145
Comprehensive	0	20%		1290	1320	1350	1375
Comprehensive	\$ 50	20%		1355	1390	1430	1465
Comprehensive	100	20%		1400	1440	1490	1530
Comprehensive	150	20%		1440	1485	1540	1585

# PROPOSED RULES

## 19. Coinsurance and Deductibles (Comprehensive Major Medical Plans).

Deductible	Coinsurance: Insured Pays Designated Percent of Expense in Excess of Deductible		
	0%	10%	20%
\$ 0	0	-170	-375
50	-170	-325	-520
100	-310	-455	-630
150	-410	-520	-720
200	-520	-640	-790
500	-820	-910	-1020
1,000	-1010	-1080	-1170

## 20. Combined Dental and Health Insurance Deductible (Comprehensive Major Medical Plans).

Deductible	Added Points
\$ 50	90
100	75
150	65
200	40
500	35
1,000	15

## 21. Superimposed Major Medical Plans — Over Basic Health Plans With Less than 500 Points.

1. Calculate point value of a Comprehensive Major Medical Plan using deductible \$100 greater than actual.
2. Add Basic Health Plan points.

## 22. Superimposed Major Medical Plans — 80/20 Coinsurance — Over Basic Health Plans With 500-799 Points.

Deductible:	Add to Basic Plan Points			
	Calendar Year Plan		2 Year Benefit Period Plan	
	Individual	2 × Family	Individual	2 × Family
A. Corridor				
\$ 50	740	780	745	765
100	665	705	680	700
150	615	655	630	650
200	575	615	590	610
500	365	405	380	400
B. Integrated				
\$ 500	615	635	650	670
1,000	515	525	535	545

NOTE: Points assume Major Medical contains Minnesota Qualified Plan Number 3 benefits. Adjust for benefits not included and for variation in coinsurance.

## 23. Superimposed Major Medical Plans — 80/20 Coinsurance — Over Basic Health Plans With 800 or More Points.

Deductible:	Add to Basic Plan Points			
	Calendar Year Plan		2 Year Benefit Period Plan	
	Individual	2 × Family	Individual	2 × Family
A. Corridor				
\$ 50	505	535	515	525
100	445	475	455	465
150	405	435	415	425
200	365	395	375	385
500	205	235	215	225

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# PROPOSED RULES

B. Integrated				
\$ 500	505	525	530	550
1,000	405	415	420	430

NOTE: Points assume Major Medical contains Minnesota Qualified Plan Number 3 benefits. Adjust for benefits not included and for variation in coinsurance.

24. Limit on "Out of Pocket" Expenses (i.e., maximum Co-payment and Deductible per benefit year) — Comprehensive and Superimposed Major Medical Plans.

Out of Pocket Limit	Deductible: Coinsurance:	\$50 20%	\$150 20%	\$500* 20%	\$1,000 20%
\$ 500		80	100	200	—
1,000		36	40	55	60
3,000		20	20	22	25
5,000		10	10	11	13
10,000		5	5	5	6

\*Use this column for Superimposed Major Medical Plans

25. Major Medical Maximum (Comprehensive and Superimposed Plans).

Maximum	Add (+) or Subtract (-)
\$ 10,000	-50
20,000	-40
50,000	-20
100,000	- 7
250,000	0
Unlimited	+ 5

26. Coordination and Non-Duplication of Benefits (All Plans)

Deduct the Following Percentage of Total Points Before Crediting Points For Deductible and Coinsurance

a. With other health plans	4.0%
b. With No Fault	2.5%
c. With both a. and b.	6.5%
d. With neither	0

## TABLES OF EQUIVALENT POINTS FOR MEDICARE SUPPLEMENT

27. Hospital Room and Board and Extras

During a spell of illness, Medicare Part A pays all expenses except for the deductible and coinsurance amounts for hospital services during the first 90 days of hospitalization. If hospitalization continues, Medicare will pay the expenses greater than the coinsurance amount until the life-time reserve of 60 days is reached.

Use the following procedure to obtain the Equivalent Point value for a benefit which pays a certain amount if the individual is hospitalized a specified number of days:

- Multiply the benefits provided by the policy by the appropriate adjustment factors given below and sum.
- Calculate value of Medicare Deductible and Coinsurance — Multiply the current Medicare deductible and coinsurance amounts by the appropriate adjustment factors and sum. (Calculated below for July 1, 1976 deductible and coinsurance — recalculate each time Medicare changes deductible and coinsurance.)
- Divide the value from step (a) by step (b).
- Multiply step (c) by 23.78

Days In Hospital	Value of July 1, 1976 Medicare Deductible and Coinsurance		Value
	Adjustment Factor	Medicare Deductible and Coinsurance	
1	09.59	\$104	997.36
2-60	83.56	0	0.00
61-90	1.50	26	39.00
91-150	.61	52	31.72
151	1.02	0	0.00
Total			1068.08

# PROPOSED RULES

Since the Medicare Deductible and Coinsurance provisions change annually, policies using the defined benefit approach should be re-evaluated annually.

If the policy does not pay a defined benefit during hospitalization but pays all usual and customary charges for hospital inpatient services not paid by Medicare, then use 23.78 and 2.35 as the Equivalent Point value for the benefits providing for the Medicare Deductible and Coinsurance amounts and for the benefits not covered by Medicare respectively.

## 28. Skilled Nursing Facility

Medicare Part A pays the usual and customary expenses of a qualified Skilled Nursing Facility exclusive of a coinsurance amount after twenty days of confinement up to a maximum of 100 days per spell of illness.

Payment of the Coinsurance Amount (currently \$13) up to 100 days	3.50
Payment of reasonable and customary expenses 100 to 120 days	<u>.30</u>
Payment of reasonable and customary expenses after the 120th day	<u>.10</u>

## 29. Blood

Medicare does not pay for the first 3 pints of blood while in the hospital. If the policy covers this, then the Equivalent Point value is .15.

30. Surgery	Assistant	Anesthesia	
	Surgeon Included	Included	Not Included
Prevailing Fee*	No	48.70	43.60
Deduct for each "\$1.00 per 1964 CRVS Unit" less than Prevailing Fee		5.05	4.60
Prevailing Fee*	Yes	50.45	45.78
Deduct for each "\$1.00 per 1964 CRVS Unit" less than Prevailing Fee		5.05	4.60

\*Equivalent to \$9.00 factor on the 1964 CRVS

## 31. Physician Care — Home and Office

Unlimited	First Visit Accident	
	First Visit Sickness	Third Visit Sickness
	104.46	74.50

## 32. Physician Care — Hospital

Maximum Number of Visits	Prevailing Fee at Average 14.50/Day/Visit	Deduct for each 1.00 Per Day Per Visit Less than Prevailing Fee
31	17.51	1.21
70	19.10	1.32
120	20.30	1.40
365	21.46	1.48
Unlimited	22.70	1.57

## 33. Home Health Care\*

Maximum Visits/Year

180 or More	3.75
Less than 180	0

\*Excludes Home Health Care after individual is discharged from a hospital after a stay of at least 3 days.

## 34. Diagnostic X-Ray and Laboratory (Outpatient or out of hospital)

Unlimited	Scheduled	Unscheduled
	40.60	57.58

## 35. Radioactive Therapy (Outpatient or out of hospital)

Scheduled	3.00
Unscheduled	5.00

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# PROPOSED RULES

36. Drugs and Medicines (Outpatient or out of hospital)

<u>Deductible Per Prescription</u>	
2.00	30.00
1.00	38.75
None	48.67

37. Private Duty Nursing (Either RN or LPN) 5.00

38. Miscellaneous (In Clinic or as Outpatient) 1.48

- a. Physical Therapy
- b. Oxygen
- c. Prostheses
- d. Durable Medical Equipment  
(Rental or Purchase)

39. Medicare Part B Payments

Deduct 158.89

40. Medicare Part B Deductible (\$60)

Deduct if not eligible 28.50

41. Comprehensive Major Medical Plans

<u>Type</u>	<u>Equivalent Points</u>
a. With C.O.B. against Medicare A and B, Maximum of \$50,000 or more, Deductible of \$100 or less, and Coinsurance of 20% or less.	100
b. Other, including "Medicare Carve Out" Plans *File with Commissioner.	*

### EXAMPLE 1

Use of Actuarial Equivalence Test  
Minnesota Comprehensive Health Insurance Act of 1976

I. Question: Is the following Plan actuarially equivalent to any Minnesota Qualified Plan?

Deductible:	\$100
Coinsurance:	80/20
Maximum:	\$10,000
Maternity:	Any Complications
Student Dependents:	To 23
Limits on Specified Benefits:	Outpatient Mental limited to Minnesota Required Benefits
Excluded Care:	Home Health Care
Out of Pocket Limit:	\$5,000 per year
Coordination of Benefits	Yes, but no COB with No-Fault

II. Answer (calculated January 1, 1977): Test result is 919 points  
This Plan is a Minnesota Qualified Plan Number 2.



# PROPOSED RULES

Plan Name Comprehensive Plan Plan No. Example I.

## WORKSHEET

Test for Actuarial Equivalence  
Minnesota Comprehensive Health Insurance Act of 1976

### A. Other than Medicare Supplement Plans

Table	Benefit	Basic	Major Medical	
			Superimposed	Comprehensive
21-23	Superimposed Major Medical	XXX		XXX
1.	Hospital Room and Board			395
2.	Hospital Extras			485
3.	Surgery			240
4.	Physician Care — Home, Office			210
5.	Physician Care — Hospital			55
15-18	Benefits In Full			—
6.	Maternity			25
7.	Diagnostic X-Ray and Lab			90
8.	Drugs and Medicine			90
9.	Emergency/Supplemental Accident			0
10.	Radioactive Therapy			15
12.	Nursing/Convalescent Facility			20
13.	Home Health Care			0
14.	Physical Therapy			10
14.	Oxygen			5
14.	Prostheses			5
14.	Durable Medical Equipment			5
11.	Student Dependents			4
24.	Limit on Out of Pocket			10
25.	Maximum Benefit	XXX		-50
XX.	Subtotal			1614
26.	COB/No-Fault			-65
19-20	Coinsurance/Deductible	XXX		-630
XX.	Total			919
XX.	Combined Basic and Superimposed		XXX	XXX

Equivalent to Minnesota Qualified Plan Number 2 Non-Qualified

Date \_\_\_\_\_ By \_\_\_\_\_

### EXAMPLE II

Use of Actuarial Equivalence Test  
Minnesota Comprehensive Health Insurance Act of 1976

I. Question: Is the following Plan actuarially equivalent to any Minnesota Qualified Plan?

Hospital:	\$70 per day, 365 days, \$2,000 Extras
Surgery:	\$7 CRVS, an assistant surgeon
In Hospital Physicians Calls:	\$10 per day, 365 days
Maternity	Specified complications only
Coordination of Benefits	No

II. Answer (calculated January 1, 1977): Test result is 1016 points.

This Plan is a Minnesota Qualified Plan Number 3.

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# PROPOSED RULES

Plan Name Basic Plan Plan No. Example II

## WORKSHEET

Test for Actuarial Equivalence  
Minnesota Comprehensive Health Insurance Act of 1976

### A. Other than Medicare Supplement Plans

Table	Benefit	Major Medical		
		Basic	Superimposed	Comprehensive
21-23	Superimposed Major Medical	XXX		XXX
1.	Hospital Room and Board	336		
2.	Hospital Extras	450		
3.	Surgery	180		
4.	Physician Care — Home, Office	30		
5.	Physician Care — Hospital	20		
15-18	Benefits In Full			
6.	Maternity			
7.	Diagnostic X-Ray and Lab			
8.	Drugs and Medicine			
9.	Emergency/Supplemental Accident			
10.	Radioactive Therapy			
12.	Nursing/Convalescent Facility			
13.	Home Health Care			
14.	Physical Therapy			
14.	Oxygen			
14.	Prostheses			
14.	Durable Medical Equipment			
11.	Student Dependents			
24.	Limit on Out of Pocket			
25.	Maximum Benefit	XXX		
XX.	Subtotal			
26.	COB/No-Fault			
19-20	Coinsurance/Deductible	XXX		
XX.	Total	1016		
XX.	Combined Basic and Superimposed		XXX	XXX

Equivalent to Minnesota Qualified Plan Number 3 Non-Qualified

Date \_\_\_\_\_ By \_\_\_\_\_

### EXAMPLE III

Use of Actuarial Equivalence Test  
Minnesota Comprehensive Health Insurance Act of 1976

I. Question: Is the following Plan actuarially equivalent to any Minnesota Qualified Plan?

Hospital:	\$30 per day, 70 days, \$500 Extras
Surgery:	\$420 Intercompany
Superimposed Major Medical:	
Deductible	\$100 corridor
Coinsurance:	80/20
Maximum:	\$10,000
Maternity	Any complications
Student Dependents:	No
Out of Pocket Limit:	None
Excluded Care:	Home Health Care Nursing Home Care

# PROPOSED RULES

Limits on Specified Benefits:	Maximum Eligible Charges as follows:
1. Room & Board	\$50, less Basic Benefit
2. Hospital Extras:	\$2,000 less Basic Benefit
3. Surgery:	\$7.00 per CRVS unit.
Coordination of Benefits	yes, including No/Fault

II. Answer (calculated January 1, 1977): Test result is 611 points.

This Plan is a Minnesota Qualified Plan Number 1.

Plan Name Basic and Superimposed Plan No. Example III

## WORKSHEET

Test for Actuarial Equivalence  
Minnesota Comprehensive Health Insurance Act of 1976

### A. Other than Medicare Supplement Plans

Table	Benefit	Basic	Major Medical	
			Superimposed	Comprehensive
21-23	Superimposed Major Medical	XXX	665	XXX
1.	Hospital Room and Board	135	-143	(3.1 times 46)
2.	Hospital Extras	335	-95	(402 less 305)
3.	Surgery	85	-50	(2 times 25)
4.	Physician Care — Home, Office			
5.	Physician Care — Hospital			
15-18	Benefits In Full			
6.	Maternity		-175	(200 less 25)
7.	Diagnostic X-Ray and Lab			
8.	Drugs and Medicine			
9.	Emergency/Supplemental Accident			
10.	Radioactive Therapy			
12.	Nursing/Convalescent Facility		-20	
13.	Home Health Care		-10	
14.	Physical Therapy			
14.	Oxygen			
14.	Prostheses			
14.	Durable Medical Equipment			
11.	Student Dependents		-4	
24.	Limit on Out of Pocket		-20	
25.	Maximum Benefit	XXX	-50	
XX.	Subtotal	555	98	
26.	COB/No-Fault	-36	-6	
19-20	Coinsurance/Deductible	XXX		
XX.	Total	519	92	
XX.	Combined Basic and Superimposed	611	XXX	XXX

Equivalent to Minnesota Qualified Plan Number 1 Non-Qualified

Date \_\_\_\_\_ By \_\_\_\_\_

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# PROPOSED RULES

## EXAMPLE IV

Use of Actuarial Equivalence Test  
Minnesota Comprehensive Health Insurance Act of 1976

I. Question: Is the following Plan actuarially equivalent to any Minnesota Qualified Plan?

Hospital:	First \$3,000 of all Hospital Charges in Full
Surgery:	\$420 Intercompany
Emergency Accident:	\$25
Superimposed Major Medical:	
Deductible:	\$500 Integrated
Coinsurance:	80/20
Maximum:	\$25,000
Maternity:	Full
Student Dependents:	No
Out of Pocket Limits:	None
Excluded Care:	Home Health Care
Coordination of Benefits:	Yes, Other Health and No Fault Plans

II. Answer: (Calculated January 1, 1977). Test result is 1290 points.

This Plan is a Minnesota Qualified Plan Number 3.

Plan Name Basic With Benefits In Full and Comprehensive Plan No. Example IV

### WORKSHEET

Test for Actuarial Equivalence  
Minnesota Comprehensive Health Insurance Act of 1976

#### A. Other than Medicare Supplement Plans

Table	Benefit	Major Medical		
		Basic	Superimposed	Comprehensive
21-23	Superimposed Major Medical	XXX	615	XXX
1.	Hospital Room and Board			
2.	Hospital Extras			
3.	Surgery	85		
4.	Physician Care — Home, Office			
5.	Physician Care — Hospital			
15-18	Benefits In Ful	741 (710 plus 33% of 95)		
6.	Maternity			
7.	Diagnostic X-Ray and Lab-			
8.	Drugs and Medicine			
9.	Emergency/Supplemental Accident	10		
10.	Radioactive Therapy			
12.	Nursing/Convalescent Facility			
13.	Home Health Care		- 10	
14.	Physical Therapy			
14.	Oxygen			
14.	Prostheses			
14.	Durable Medical Equipment			
11.	Student Dependents		- 5	
24.	Limit on Out of Pocket		- 22	
25.	Maximum Benefit	XXX	- 35	
XX.	Subtotal	836	543	
26.	COB/No/Fault	- 54	- 35	
19-20	Coinsurance/Deductible	XXX		
XX.		782	508	508
XX.	Combined Basic and Superimposed	1290	XXX	XXX

Equivalent to Minnesota Qualified Plan Number 3 Non-Qualified

Date \_\_\_\_\_ By \_\_\_\_\_

# PROPOSED RULES

## EXAMPLE V.

### Use of Actuarial Equivalence Test Minnesota Comprehensive Health Insurance Act of 1976

I. Question: Is the following Plan actuarially equivalent to a Minnesota Qualified Medicare Supplement Plan?

Hospital Benefit	\$100 first day \$21 61 to 90 days
Skilled Nursing Home	\$13 100 days
Blood	3 pints in hospital
Surgery	\$1.50 CRVS with anesthesia, no assistant surgeon
Physician Care — In Hospital	\$4 per day, 90 days
Drugs and Medicines	\$2 deductible per prescription

II. Answer: (calculated January 1, 1977): Test result is 72.1 points. This Plan is not a Minnesota Qualified Medicare Supplement Plan.

Plan Name Medicare Supplement Plan No. Example V

## WORKSHEET

### Test for Actuarial Equivalence Minnesota Comprehensive Health Insurance Act of 1976

#### B. Medicare Supplement Plan

<u>Table</u>	<u>Benefit</u>				
27.	Hospital — Defined daily benefit				
		Daily Benefit	Factor	Product	
	Days				
	1	100	9.59	959.00	
	2-60	0	83.56		
	61-90	26	1.50	39.00	
	91-150		.61		
	151 & Over		1.02		
	Total	XXX		998.00	
	Divisor			1068.08	
	Quotient			.9344	
	Multiplier			23.78	
	Product				22.22
27.	Hospital — Usual and customary charges not paid by Medicare				
	A. Medicare Deductible and Coinsurance				
	B. Benefits not covered by Medicare				
28.	Skilled Nursing Facility				3.50
29.	Blood				.15
30.	Surgery				10.82
31.	Physician Care — Home and Office				
32.	Physician Care — Hospital				5.41
33.	Home Health Care				
34.	Diagnostic X-Ray and Laboratory				
35.	Radioactive Therapy				
36.	Drugs and Medicine				30.00
37.	Private Duty Nursing				
38.	Miscellaneous				
41.	Comprehensive Major Medical				

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# PROPOSED RULES

XX. Subtotal	72.10
39. Medicare Part B Payments	
40. Medicare Part B Deductible not Eligible	
XX. Total	72.10

Equivalent to Minnesota Qualified Medicare Supplement Plan: Yes  No

Date \_\_\_\_\_ By \_\_\_\_\_

## EXAMPLE VI

Use of Actuarial Test  
Minnesota Comprehensive Health Insurance Act of 1976

I. Question: Is the following Plan actuarially equivalent to a Minnesota Qualified Medicare Supplement Plan?

Benefit: (a) 100% of reasonable and customary hospital and nursing home expenses in excess of Medicare Part A.

(b) 20% of reasonable and customary charges for medical services after \$60 deductible applied to expenses eligible under Part B of Medicare.

II. Answer (Calculated January 1, 1977): Test result is 84.3 points.

The Plan is not Qualified.

Plan Name	<u>Medicare Supplement</u>	Plan No.	<u>Example VI</u>
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## WORKSHEET

Test for Actuarial Equivalence  
Minnesota Comprehensive Health Insurance Act of 1976

B. Medicare Supplement Plan

Table Benefit

27. Hospital — Defined daily benefit

Days	Daily Benefit	Factor	Product
1		9.59	
2-60		83.56	
61-90		1.50	
91-150		.61	
151 & Over		1.02	
Total	XXX		
Divisor			
Quotient			
Multiplier			23.78
Product			

27. Hospital — Usual and customary charges not paid by Medicare	
A. Medicare Deductible and Coinsurance	23.78
B. Benefits not covered by Medicare	2.35
28. Skilled Nursing Facility	3.90
29. Blood	.15
30. Surgery	10.09 (=20%)
31. Physician Care — Home and Office	20.89 (=20%)
32. Physician Care — Hospital	4.54 (=20%)
33. Home Health Care	.75 (=20%)
34. Diagnostic X-Ray and Laboratory	11.52 (=20%)

# PROPOSED RULES

35. Radioactive Therapy	1.00 (=20%)
36. Drugs and Medicine	9.73 (=20%)
37. Private Duty Nursing	1.00 (=20%)
38. Miscellaneous	.30 (=20%)
41. Comprehensive Major Medical	
XX. Subtotal	90.00
39. Medicare Part B Payments	
40. Medicare Part B Deductible Not Eligible	-5.70 (=20%)
XX. Total	84.30

Equivalent to Minnesota Qualified Medicare Supplement Plan: Yes  No

Date \_\_\_\_\_ By \_\_\_\_\_

## Department of Transportation Proposed Rules Governing the Mn/DOT Plan

November 13, 1978 Region 5  
North Campus of the Area  
Vocational-Technical Institute  
Auditorium  
North of the Airport  
Staples, Minnesota  
7:00 p.m.

### Notice of Hearing

Notice is hereby given that public hearings in the above-entitled matter will be held at several locations throughout the state commencing on October 31, 1978 and continuing until December 4, 1978. The hearings shall be conducted as follows:

November 14, 1978 Region 2  
J. W. Smith Elementary School  
18th Street and America Avenue  
Bemidji, Minnesota  
7:00 p.m.

October 31, 1978 Region 7E  
Mora City Library  
200 West Maple Avenue  
Mora, Minnesota  
7:00 p.m.

November 15, 1978 Region 3  
Holiday Inn  
Grand Rapids, Minnesota  
7:00 p.m.

November 1, 1978 Region 6W  
Appleton Civic Center  
323 West Schlieman  
Appleton, Minnesota  
7:00 p.m.

November 16, 1978 Region 3  
First United Methodist Church  
Skyline Parkway & Central Entrance  
Duluth, Minnesota  
7:00 p.m.

November 2, 1978 Region 1  
N. W. Regional Development Comm.  
425 Woodland Avenue  
Crookston, Minnesota  
7:00 p.m.

November 20, 1978 Region 4  
Fergus Falls Community College  
Room 209 — Science Building  
Fergus Falls, Minnesota  
7:00 p.m.

November 9, 1978 Region 11  
Hennepin County Govt. Ctr.  
Auditorium Level — "A"  
Minneapolis, Minnesota  
10:00 a.m.

November 21, 1978 Region 7W  
St. Cloud City Hall Annex  
24th Avenue South  
St. Cloud, Minnesota  
7:00 p.m.

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## PROPOSED RULES

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November 28, 1978 Region 8  
Murray County Courthouse Annex  
Slayton, Minnesota  
7:00 p.m.

November 29, 1978 Region 9  
Minnesota Valley Regional Library  
Auditorium  
100 E. Main  
Mankato, Minnesota  
7:00 p.m.

November 30, 1978 Region 10  
Rochester Community College  
South room of college center  
Rochester, Minnesota  
7:00 p.m.

December 4, 1978 State Office Building  
Room 83  
St. Paul, Minnesota  
10:00 a.m.

December 5, 1978 Region 6E  
Kandiyohi County Office  
905 West Litchfield Avenue  
Willmar, Minnesota  
7:00 p.m.

The hearings shall commence at the indicated times and continue until all persons have had an opportunity to be heard.

All interested or affected persons will have an opportunity to participate. Statements may be made orally and written materials may be submitted at the hearing. In addition, written material may also be submitted by mail to Mr. Bernard Singer, Office of Hearing Examiners, Room 300, 1745 University Avenue, St. Paul, Minnesota 55104, (612) 296-8110, either before the hearings or within five (5) working days after the close of the hearings or for a longer period not to exceed twenty (20) days if so ordered by the Hearing Examiner (in the course of the hearing).

Any person may request notification of the date on which the hearing examiner's report will be available after which date the agency may not take any final action on the rules for a period of five (5) working days. Any person may request notification of the date on which the hearing record has been submitted (or resubmitted) to the Attorney General by the agency. If you desire to be so notified, you may so indicate at the hearings. After the hearings, you may request notification by sending a written request to the Hearing Examiner (in the case of the Hearing Examiner's report) or to the agency (in the case of the agency's submission or resubmission to the Attorney General).

A copy of the proposed rules is attached hereto. These rules have been modified from those published in the draft version of Mn/DOT PLAN, based on comments received from agency personnel and based on the need to otherwise clarify some of the language contained therein.

One free copy of the proposed rules may be obtained by writing to the Department of Transportation, Bureau of Policy & Planning, Office of Plan Management, Transportation Building, Room 820, St. Paul, Minnesota 55155. Additional copies will be available at the door on the date of the hearings.

The Commissioner of Transportation's authority to promulgate the proposed rules is contained in Minn. Stat. § 174.03, subd. 1(d). Notice is hereby given that 25 days prior to the hearing, a statement of need and reasonableness will be available for review at the agency and at the Office of Hearing Examiners. This statement of need and reasonableness will include a summary of all of the evidence which will be presented by the agency at the hearing justifying both the need for and the reasonableness of the proposed rules. Copies of the statement of need and reasonableness may be obtained from the Office of Hearing Examiners at a minimal charge.

The proposed rules, if adopted, would govern the Department of Transportation in its transportation planning and decision making processes as well as the Department's program management activities. Mn/DOT PLAN will also serve as the basis for a revision of the Action Plan which is a Federal requirement that governs the highway planning and project development process. The relationship of Mn/DOT PLAN to the Action Plan requirements will be discussed and comments will be accepted from interested persons.

Please be advised that Minn. Stat. ch. 10A (1976) requires each lobbyist to register with the Ethical Practices Board within five days after he commences lobbying. A lobbyist is defined by Minn. Stat. ch. 10A.01 (1976), subd. 11 as any individual:

(a) Engaged for pay or other consideration, or authorized by another individual or association to spend money, who spends more than five hours in any month or more than \$250, not including travel expenses and membership dues, in any year, for the purpose of attempting to influence legislative or administrative action by communicating or urging others to communicate with public officials; or

(b) Who spends more than \$250, not including traveling expenses and membership dues, in any year for the purpose of attempting to influence legislative or administrative action by communicating or urging others to communicate with public officials.

The statute in question provides certain exceptions. Questions should be directed to the Minnesota Ethical Practices



# PROPOSED RULES

Board, 41 State Office Building, St. Paul, Minnesota 55155, telephone (612) 296-5615.

September 11, 1978

Jim Harrington  
Commissioner of Transportation

## Rules as Proposed

### Chapter One §§ 1.0001-1.0004 Authority, Purpose, Jurisdiction and Effect, and Definitions

**14 MCAR § 1.0001 Authority.** The State Department of Transportation is authorized to adopt, as a rule, a statewide transportation plan and priorities pursuant to the provisions of Minn. Stat. ch. 174.03 (1976).

**14 MCAR § 1.0002 Purpose.** The purpose of the statewide transportation plan and priorities shall be to provide the basis for determining how best to meet the present and future transportation needs of the public, and to promote the more efficient use of resources for transportation purposes.

**14 MCAR § 1.0003 Jurisdiction and effect.** The statewide transportation plan and priorities as adopted by the Commissioner of Transportation shall govern transportation decisions made by the Commissioner and the Public Service Commission.

**14 MCAR § 1.0004 Definitions.** The following terms, as they appear in these rules, shall have the indicated meanings:

A. "Capital Improvement" means the expenditure of funds for the establishment or betterment of facilities and equipment.

B. "Criterion" means a standard upon which a decision may be based.

C. "Critical Areas" means those geographic areas as defined by the Critical Areas Act of 1973, Minn. Stat. ch. 116 G. (1976).

D. "Environment" means the total of external conditions and influences that affect human life, e.g., aesthetic, ecological, social, economic.

E. "Grant-in-Aid" means the distribution of funds from one agency to another agency or group for the establishment, continuation, or improvement of facilities, equipment, or service.

F. "Improvement type" means a group of projects showing common traits or characteristics.

G. "Intermodal" means the relationship between or among the modes and may include a physical contact point, i.e., transfer point between modes.

H. "Major studies" means special, intensive studies of large, complex transportation problems, systems, subsystems, and projects.

I. "Master plan" means a comprehensive plan designed to be implemented by a target year.

J. "Metropolitan Council" means the comprehensive planning agency for the Twin Cities Metropolitan area created pursuant to Minn. Stat. ch. 473 (1976).

K. "Metropolitan Development Guide" means the comprehensive development plan for the Twin Cities metropolitan area prepared by the Metropolitan Council pursuant to Minn. Stat. 1976, ch. 473.145.

L. "Minimal projects" means the most simple, least complex construction projects that have little or no effect on the environment, require little or not additional right-of-way, and have no adverse effects on abutting real property.

M. "Mn/DOT transportation planning process" means the general process Mn/DOT will use for transportation planning, programming, and design for the various modes.

N. "Moderate projects" means construction projects with the potential for causing alterations to the local environment, normally consisting of the expansion or realignment to upgrade an existing facility and typically requiring additional right of way.

O. "Policy" means a set of principles that help guide management in making decisions.

P. "Preliminary planning" means the phase of the Mn/DOT transportation planning process undertaken to analyze issues, needs, and problems and arrive at a consensus among the community and professional people on a preferred solution.

Q. "Process" means the procedure by which decisions are made.

R. "Program development process" means a procedure

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## PROPOSED RULES

used to match the objectives of a specific program with the list of candidate projects and available funds.

S. "Project" means a specific proposal(s) for improvements to transportation facilities or services that leads directly to implementation (that is, the completion of grants or construction).

T. "Prospectus" means a document developed as one of the requirements of the federal government's Urban Transportation Planning Regulations. A "Prospectus" provides a description of the major elements of an urbanized area's transportation planning process as it relates to highway and transit planning and implementation.

U. "Regional Development Commission" means a comprehensive planning agency created pursuant to the Regional Development Act of 1969, Minn. Stat. ch. 462 (1976).

V. "Regional Transportation Policy Plans" means the plans required to be prepared by the Metropolitan Council pursuant to Minn. Stat. ch. 473.146 (1976) and by the Regional Development Commissions pursuant to Minn. Stat. ch. 174.03 (1976).

W. "Schedule of authorized public transportation expenditures" means the allocation of funds by program.

X. "Standard Project Development Process" means the procedure by which a routine project is developed. This procedure includes the processing of grants from established grant programs and the design of minimal and moderate construction projects.

Y. "Statewide significance" means that an issue (1) impacts on a state transportation system; (2) impacts on the operation of a modal system on a statewide basis; (3) affects geographic areas in the state determined by the federal or state governments to be of statewide significance; or (4) may negatively affect the quality of the state's natural resources.

Z. "Sub-system" means a part of a larger system.

AA. "System" (physical) means a group of interrelated transportation facilities such as traveled ways and terminals. There are different kinds of transportation systems depending upon to what analytical or administrative use they will be put. Examples of different systems, which can overlap one another are: systems based on the role or function of transportation facilities (such as the principal arterial system), the source of funds (such as Federal Aid Urban roadway system), or the agency having administrative control over the facilities (such as state trunk highway system).

BB. "System planning" means the process by which transportation systems of various kinds are planned.

CC. "Urbanized area" means the geographic area as defined by the Bureau of the Census. It generally consists of a city or group of contiguous cities with a population of 50,000 or more, together with adjacent densely populated land (i.e., land having a population density of at least 1000 persons per square mile).

### Chapter Three § 1.0005 Statewide Transportation Plan and Priorities

#### 14 MCAR § 1.0005 Statewide transportation plan and priorities.

A. The statewide transportation plan (Mn/DOT/PLAN) shall contain Mn/DOT's decision making processes.

1. These rules specify the procedures to be used in making decisions relating to the transportation needs of the state.

2. The procedures set forth herein shall incorporate:

a. federal and state law;

b. the transportation planning requirements of the federal government;

c. the statutorily defined roles of the Regional Development Commissions and the Metropolitan Council;

d. advisory task forces to the commissioner as appropriate.

B. Transportation decisions made consistent with the provisions of Mn/DOT/PLAN shall also reflect agreement with certain established planning priorities:

1. Administrative procedures consistent with Mn/DOT/PLAN shall be established to aid in transportation decision making and program management.

2. The transportation decision making process shall operate to ensure participation by individual citizens, various organizations and groups, elected officials and other government agencies.

3. Emphasize the maintenance of existing services and facilities within the states' transportation system.

4. Providing of information as requested.

5. Recognize the role of the private sector and individuals in transportation decision making.

6. Recognize intermodal impacts and relationships in transportation planning and decision making.

## PROPOSED RULES

7. Recognize environmental, social, economic, and energy factors in transportation planning and decision making.

8. Assign priority to those projects where significant resources have already been expended, providing those projects are consistent with Mn/DOT/PLAN provisions.

9. Modify Mn/DOT/PLAN as necessary.

10. Mn/DOT shall conduct annual meetings in each region to assist the commissioner in identifying issues of regional and local concern.

11. Mn/DOT shall contact state legislators annually to receive their input as to the status of the state transportation system and to inform them of Mn/DOT's planned activities in its role of managing the state transportation system.

### Chapter Four §§ 1.0006-1.0010 Planning Process; Policy Making Process

**14 MCAR § 1.0006 Planning process.** This planning process shall provide a framework for resolving transportation issues and making transportation decisions.

**14 MCAR § 1.0007 Policy making process.** Mn/DOT's position on a specific issue, shall be developed consistent with the appropriate procedure as herein indicated:

A. Reaffirmation of an appropriate existing position.

B. No existing position; application of procedure and criteria from Mn/DOT/PLAN or other systems plans.

C. No applicable procedure or set of criteria; analysis of the category to develop procedure and criteria for position development.

D. Revised or newly developed positions shall be incorporated into Mn/DOT/PLAN or appropriate supporting documents.

E. Position statements shall be developed on issues relating to actions, programs, plans or positions within the legal responsibility and authority of Mn/DOT.

1. Issues relating to transportation needs, services, or funding administered by Mn/DOT.

2. Issues concerning transportation rules.

3. Issues regarding Mn/DOT's decision making processes.

4. Resolution of inconsistencies between Mn/DOT Plan and regional or local plans.

F. Agreements shall be negotiated with the Regional Development Commissions and Metropolitan Council specifying their involvement in the policy making process.

### 14 MCAR § 1.0008 Issues requiring Mn/DOT action.

A. An issue shall require action by Mn/DOT if:

1. Mandated by federal law or regulation.

2. Mandated by state law or rule.

3. The issue is of major statewide significance for transportation.

B. An issue shall be found to be of statewide significance if:

1. The issue impacts on a state transportation system.

2. Impacts on geographic areas of statewide significance.

3. Impacts negatively upon the state's natural resources.

**14 MCAR § 1.0009 Determination of Mn/DOT funded transportation services or needs.** A transportation service or need shall be funded by Mn/DOT if:

A. Federal laws or regulations require Mn/DOT to fund.

B. State laws or rules require Mn/DOT to fund.

C. Mn/DOT policies, directives or system plans so identify the transportation need or service.

D. A service or need which transcends local boundaries or affects a significant segment of the population shall be determined to be essential to the transportation system based on new policy statements, directives, or amended system plans with the state being determined to be the best means of funding the service.

**14 MCAR § 1.0010 Rules necessary to properly administer the use of the state transportation system.** Mn/DOT shall develop rules when:

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## PROPOSED RULES

A. Federal laws or regulations require regulation by Mn/DOT.

B. State laws or rules require regulation by Mn/DOT.

C. Safety considerations, protection of the state's investment in transportation facilities, or economic considerations so require.

### **Chapter Five §§ 1.0011-1.0014 Transportation Planning Process, Relationship to Transportation Planning by Other Agencies, Standard Project Development, Major Studies**

#### **14 MCAR § 1.0011 General provisions of the transportation planning process.**

A. The transportation planning process shall:

1. Incorporate the various modes of transportation.

2. Apply to program development, grant administration, project development, and major studies.

B. The transportation planning process shall reflect the following considerations:

1. Modal aspects shall be considered in planning decisions.

2. Environmental aspects shall be addressed throughout the planning process.

3. The transportation planning process shall address local concerns by:

a. involving citizens, elected officials, and other agencies;

b. utilizing small scale system planning;

c. use of informal methods of public participation;

d. analyzing the effects of proposed actions on different segments of the community;

e. including consideration of local concerns and conditions.

4. The transportation planning process shall consider alternative solutions to transportation problems.

**14 MCAR § 1.0012 Relationship to transportation planning by other agencies.** Mn/DOT's transportation planning process shall attempt to accommodate the transportation planning efforts of other organizations by:

A. Complying with existing federal requirements relat-

ing to transportation planning, especially the FHWA requirement for an Action Plan.

B. Complying with existing federal requirements which define the state's role, through Mn/DOT, of cooperating in the transportation planning efforts of the Metropolitan Planning Organizations.

C. Complying with federal requirements relating to local agencies receiving federal funds.

D. Recognizing the statutorily defined role of the Regional Development Commissions.

E. Recognizing the statutorily defined role of transit authorities.

**14 MCAR § 1.0013 Standard Project Development.** The Standard Project Development Process shall include grant related activities as well as the planning and design, physical facilities.

A. Minimal and moderate projects as well as grant-in-aid programs shall be subject to this general process.

1. The transportation planning process, as applied to this category of projects, shall include:

a. identification of issues, needs, and proposals for changes in services or physical facilities from:

(1) individual citizens;

(2) various organizations and groups;

(3) elected officials;

(4) agency staff members;

(5) surveillance of the system by Mn/DOT staff.

b. Preliminary planning resulting in the development of a recommended project proposal and the related technical information.

c. Programming, which shall result in an evaluation of grant applications and proposed construction projects to determine those which are to be implemented. The detailed process is included in 14 MCAR §§ 1.0015 through 1.0018. New grant programs proposed by Mn/DOT may require the completion of a major study.

d. Detail design and/or grant processing shall involve the processing of grant applications and preparation of detailed construction plans and specifications.

2. Grant-In-Aid programs shall be a means of resolv-

## PROPOSED RULES

ing transportation problems by providing the grants in aid to organizations, other than Mn/DOT, who shall then provide the transportation service or construct a transportation facility. The general transportation planning process is adapted to these projects in that:

a. Mn/DOT and the grant agency jointly review issues, needs, and proposals.

b. If a new grant program is determined to be required within the preliminary planning phase, a major study may be undertaken as decided within the programming phase.

c. Legislative authority shall be sought for new grant programs if necessary following completion of the major study phase.

d. Preliminary applications are submitted during the programming phase. Eligible applicants then shall have the opportunity to submit final applications from which grant projects are selected and scheduled.

e. Mn/DOT shall conduct a financial audit of the implemented grant program and may otherwise evaluate the effectiveness of the grant program.

B. Proposed projects shall be deferred or dropped at specified points within the process. The project category involved shall determine at what point such a decision may be made.

1. Minimal projects. The decision to drop or defer a project may be made during step 4, which shall involve project design approval, environmental assessment and capital improvement programming.

2. Moderate projects. The decision to drop or defer a project may be made during:

a. Step 4: project justification approval, environmental assessment, preliminary programming

b. Step 8: project design approval, capital improvement programming

3. Major projects. The decision to drop or defer a project may be made during:

a. Step 4: study outline approval, environmental assessment programming of major study.

b. Step 6: approval and adoption of the draft environmental document.

c. Step 9: approval and adoption of the final environmental document.

d. Step 11: project design approval and capital improvement programming.

C. Public input to the transportation planning process shall consist of receipt of comments by Mn/DOT, the conducting of public meetings, affording the opportunity for public hearings, and conducting public hearings.

1. The opportunities for public input shall relate to the project classification.

2. All proposed projects shall be initiated with the opportunity for public input to:

a. offer transportation based issues, needs or proposals, and

b. identify preliminary alternatives and impacts.

3. Minimal projects shall allow for public input during Step 3 when alternatives and impacts are being analyzed including an environmental assessment, resulting in a recommended proposal.

4. Moderate projects shall allow for public input during four steps:

a. Step 3: preparation of the project justification and environmental assessment, resulting in a preliminary programming request.

b. Step 5: development of alternative concepts and project designs including an impact analysis.

c. Step 6: a public hearing shall be held if requested.

d. Step 7: project design recommendation and request for capital improvement programming.

5. Major projects shall allow for public input during five steps:

a. Step 3: Preparation of study justification, environmental assessment and detailed study outline as well as a request for the programming of a major study.

**KEY: RULES SECTION** — Underlining indicates additions to proposed rule language. ~~Strike outs~~ indicate deletions from proposed rule language. **PROPOSED RULES SECTION** — Underlining indicates additions to existing rule language. ~~Strike outs~~ indicate deletions from existing rule language. If a proposed rule is totally new, it is designated "all new material."

## PROPOSED RULES

b. Step 5: Development of alternative concepts and project designs, analysis of impacts and preparation of draft environmental document.

c. Step 7: a public hearing shall be held if requested.

d. Step 8: reconsideration of alternative concepts and project design, preparation of final environmental document.

e. Step 10: Refining of project design, development of design (layout) recommendation, and request for capital improvement programming.

6. All projects shall allow for public input during the final planning stage which is Step 5 for minimal projects, Step 9 for moderate projects and Step 12 for major projects and involves the preparation of construction plans and acquisition of right of way.

**14 MCAR § 1.0014 Major studies.** Major studies shall result in a custom-designed study process for each study or project that is subjected to this phase of transportation planning.

A. The development of major studies shall be distinguished from the standard project development process in that:

1. The preliminary planning phase shall relate to the proposed means of conducting the study including resources required.

2. The programming phase shall result in a determination of which major studies are to be conducted and when.

3. The major study shall be defined within the detailed study outline developed during the preliminary planning phase and approved during the programming phase.

B. Long range system planning shall be conducted by Mn/DOT in the major study phase, resulting in review of the long range impact of current programs, trends, and activities and the identification of alternative futures resulting from these current transportation programs, trends, and activities.

C. Sub-system planning as an aspect of major studies will be utilized to assure coordination between system planning and individual project development.

D. Major construction projects as distinguished from minimal and moderate construction projects shall be handled as major studies. The planning phase shall be adopted as appropriate for each individual project but generally varies from minimal and moderate projects in that:

(1) Mn/DOT shall prepare a detailed study justification and outline including a general assessment of alternatives and request for programming of the study.

(2) An EIS shall be developed when required.

### Chapter Six §§ 1.0015-1.0018 The Program Development Process

#### 14 MCAR § 1.0015 General provisions of the program development process.

A. The program development process shall apply to capital improvements on the state trunk highway system and to grant programs administration by Mn/DOT with the exception of state-aid and federal-aid-urban programs.

B. The capital improvement and grant-in-aid program shall be developed by Mn/DOT with consultation as indicated within these rules by the Regional Development Commissions and the Metropolitan Council.

#### 14 MCAR § 1.0016 Program development process. The program development process procedure shall be as follows:

A. Candidate projects shall be identified consistent with the phases of the Mn/DOT/PLAN Transportation Planning Process described in 14 MCAR §§ 1.0011-1.0014.

B. Candidate projects shall then be classified by region, mode, and if required, improvement type. Project categories shall include:

1. Aeronautics

2. Bikeways

3. Highways — new and reconstruction

4. Highways — facility upgrading and safety improvement

5. Highways — preservation

6. Rail — federal subsidy

7. Rail — state rehabilitation

8. Transit

C. Candidate projects shall then be evaluated utilizing weighted criteria and measures for each category developed by Mn/DOT personnel and the Regional Development Commissions and Metropolitan Council. The weighted criteria shall be used to rank projects. The currently applicable criteria shall be:

## PROPOSED RULES

### 1. Aeronautics.

- a. Improve airports with a large number of takeoffs and landings.
- b. Improve airports with a large number of based aircraft.
- c. Improve airports with a large number of enplanements.
- d. Reduce the number of aircraft rerouted to other airports.
- e. Improve design and operation of an airport.
- f. Finance projects that have local financial support.
- g. Finance projects that are in conformance with the State Airport Development Guide.

### 2. Bikeways.

- a. Finance projects with the lowest unit construction costs.
- b. Finance projects with the lowest maintenance costs.
- c. Emphasize safety.
- d. Support projects which serve the most major points of interest.
- e. Support projects which remove physical barriers to bicycle movement.

### 3. Highways — new and reconstruction.

- a. Reduce travel time.
- b. Achieve uniform road quality on a given highway route.
- c. Provide those improvements that will benefit the most users.
- d. Upgrade roads to 9-ton that have weight restrictions placed on them every spring.
- e. Improve the level of service.

### f. Reduce accidents.

### 4. Highways — facility upgrading and safety improvement.

- a. Provide those improvements that benefit the most users.
- b. Reduce accidents.
- c. Improve the level of service.
- d. Upgrade roads to 9-ton that have weight restrictions placed on them every spring.

### 5. Highways — preservation.

- a. Provide those improvements that will benefit the most users.
- b. Lower annual maintenance costs.
- c. Prevent further deterioration of a facility.

### 6. Rail — federal program.

- a. Support projects with high shipper interest.
- b. Reduce adverse community impact.
- c. Increase the amount of traffic carried.

### 7. Rail — state program.

- a. Reduce state's financial involvement.
- b. Increase the amount of traffic carried.
- c. Support projects with the greatest potential for repaying money invested by state and shippers.
- d. Support projects which do not have alternate rail service.

### e. Reduce adverse community impacts.

### 8. Transit.

- a. Provide service to as many people as possible.
- b. Provide service to as many commuters as possible.

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## PROPOSED RULES

c. Provide service for people who cannot drive a private automobile.

d. Provide service for people who do not own an automobile.

e. Finance projects that have high transit ridership.

f. Provide the best transit service possible in areas which need service.

g. Finance projects that will have a low operating deficit.

D. The program shall be developed following application of identified considerations and constraints to the ranked list of projects by category. The Commissioner may exercise his authority to modify the ranked list of projects based upon current development activities in the state as well as available financial resources.

1. Considerations to be used in modifying the ranked list of projects included:

a. Local and regional priorities.

b. Project interdependencies.

c. Degree of project readiness.

d. Fair share allocation based upon demographic characteristics.

e. Statewide priorities. The currently applicable statewide transportation development priorities shall be:

(1) General. Unless otherwise directed by the legislature, maximize and fully utilize all federal transportation funds made available to the state.

(2) Aeronautics.

(a) To insure that all airports are maintained in a safe condition.

(b) To systematically complete a system of Interim Standard Microwave Landing Systems at key system airports by 1985.

(c) To insure proper consideration to the protection of the environment as impacted by the location and expansion of airport facilities.

(d) To insure that key recreational areas around the state have access to the air transportation system.

(3) Bikeways.

(a) Give priority to bikeway projects which eliminate safety hazards to existing bikeway trips.

(b) Give priority to bikeway projects which complete a gap or uncompleted section of a route or system.

(4) Highway development.

(a) A high priority in the highway development program is the completion of the interstate system or the withdrawal of interstate segments and development of substitute projects.

(b) All new highway development projects or major reconstructions in metropolitan areas shall include careful evaluation of exclusive lanes for high occupancy vehicles, as well as other preferential treatment alternates. Priority in highway development shall be given to projects which include special provision for these items.

(c) Emphasize modernization and preventive maintenance of important highway facilities already in place rather than focusing on new construction.

(d) Reevaluate proposed four lane facilities against the needs for safe, efficient, all-weather two lane roads in every region of the state. Focus on projects which reduce routine maintenance costs by including such things as joint resealing, narrow pavement widening, and overlays in capital improvement programs. (Subject to completion of Maintenance Needs Study).

(e) Continue to emphasize the reconstruction and replacement of important bridges.

(f) Emphasize reserving rights-of-way for future transportation purposes to meet clearly demonstrated needs in developing areas of the state.

(5) Railroads.

(a) Establish an essential rail system comprised of:

(i) Main lines based on current operations, pending a more detailed analysis of potential main line consolidation.

(ii) Lines necessary for national defense as designated by the U.S. Department of Defense.

(iii) Lines serving major energy users, e.g. existing power plants, future power plants, or major industry which has the potential to switch to coal.

(iv) Lines serving rail users which are unable to switch to other types of transportation facilities such



## PROPOSED RULES

as viable mining operations or viable grain subterminals and multi-car loading facilities.

(v) Lines providing some type of geographic rail access to all areas of the state with significant commodities to ship by rail.

(b) Subsidy emphasis shall be for rail lines that have the potential to be self sustaining, have shipper support or are identified in (i) as essential to the state's rail system.

(c) Actively attempt to preserve the right-of-way of the essential rail system where there is presently no shipper interest to continue service.

### (6) Transit.

(a) In administering state or federal funds, evaluate and give priority to transportation projects which are well coordinated with the existing system.

(b) Require that any transit system receiving state financial assistance show that provisions have been made for limited mobility persons to effectively utilize the systems service.

(c) Develop demonstration programs that will indicate the effectiveness and efficiency of a wide range of services.

2. The program development constraints which shall be currently applicable are:

a. Financial limitations which are imposed by means of the legislative biennial budget for Mn/DOT.

b. Personnel resources available to develop construction plans in addition to the availability of construction personnel.

c. Legally, Mn/DOT may be directed to commit staff and funds to special projects or Mn/DOT may not have authority to act at all in other areas.

E. Program review. The resultant preliminary program shall then be submitted to the regional development commissions and the Metropolitan Council and various governmental agencies and jurisdictions for official review and comment.

**14 MCAR § 1.0017 Program update process.** Program revisions shall be the result of the same process as shall be utilized to establish the program.

A. The criteria, criteria weights, considerations, which include development priorities, and constraints utilized in the programming process, shall be evaluated on an annual basis consistent with the provisions of the agreements with Mn/DOT and the Regional Development Commissions and Metropolitan Council.

B. The timetable for the program update process shall be:

#### 1. 1st Quarter Fiscal Year.

a. Print draft of annual program for the following fiscal years.

b. Distribute draft for preliminary review.

c. Submit draft to regions and Metropolitan Planning Organizations for official review (A-95).

d. Distribute draft publically.

#### 2. 2nd Quarter Fiscal Year. Progress Review.

3. 3rd Quarter Fiscal Year. Review criteria weights, considerations, priorities, and constraints.

#### 4. 4th Quarter Fiscal Year.

a. Solicit projects for inclusion in program through public meetings.

b. Annual program update.

**14 MCAR § 1.0018 Project deferments.**

A. A project which once appears in a published program may be deferred for another project because of activities within the project itself which delay its progress.

B. A project with a scheduled implementation date shall be completed except under unusual circumstances in which case the Commissioner will provide documentation explaining why the project has been withdrawn, upon request.

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# STATE CONTRACTS

Pursuant to the provisions of Laws of 1978, ch. 480, an agency must make reasonable effort to publicize the availability of any consultant services contract or professional and technical services contract which has an estimated cost of over \$2,000.

Department of Administration procedures require that notice of any consultant services contract or professional and technical services contract which has an estimated cost of over \$10,000 be printed in the *State Register*. These procedures also require that the following information be included in the notice: name of contact person, agency name and address, description of project and tasks, cost estimate, and final submission date of completed contract proposal.



Dred Scott, a Black servant of army surgeon John Emerson, lived at Fort Snelling in Minnesota from 1836 to 1838. While there he married Harriet Robinson, a former slave who had been freed by Lawrence Tallafiero, the fort's Indian agent. When Emerson was transferred to Missouri, he took the Scotts and their first child with him. After Emerson's death, Scott brought suit for his freedom in Missouri court on the basis of having lived in free territory for two years. A lower court agreed, but the state's supreme court reversed the decision. An appeal to the U.S. Supreme Court failed in 1857, further institutionalizing slavery in this country, but Scott was set free by a subsequent owner. (Minnesota Historical Society)

## Department of Agriculture Shade Tree Program Notice of Request for Proposals for Arbor Month Design Contract

The Department of Agriculture is seeking a consultant to provide graphic design services under contract as follows:

1. Development of an Arbor Month poster adaptable to several sizes;
2. Design of an Arbor Month button;
3. Design work to revise present program logo;
4. Line drawings and other artwork as needed for 16-20 page brochure; and
5. Layout and paste-up of 16-20 page brochure (copy provided).

The selected consultant will be paid up to \$5,000.00 for services rendered. The actual contract payment will be based upon price estimate of the selected consultant and the actual services performed. Proposals should include an estimate for the entire "package" as well as for each individual item listed above. The contract will be awarded on or before October 11, 1978, and will continue through May 31, 1979.

Proposal submissions will be accepted until 4:00 p.m., October 6, 1978, by, and inquiries may be made to:

Clare Rossini  
Shade Tree Program  
Room 600  
Bremer Building  
Saint Paul, MN 55101  
(612) 296-8580

## Department of Health Personal Health Services Division

### Notice of Request for Proposals for Family Planning Nurse Practitioner Training and Continuing Education Project

The Minnesota Department of Health is requesting proposals from interested agencies and persons to develop and

## STATE CONTRACTS

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implement a Family Planning Nurse Practitioner Training and Continuing Education Project which will:

A. Provide a family planning nurse practitioner training course to increase the number of family planning nurse practitioners employed in Minnesota's subsidized family planning system.

B. Provide a series of lectures designed to expand the technical knowledge of practicing family planning nurse practitioners.

C. Provide practice sessions designed to improve clinical skills of practicing family planning nurse practitioners.

D. Maintain a registry of family planning nurse practitioners to allow for coordination of family planning nurse practitioner services in Minnesota.

E. Evaluate the impact of utilization of family planning nurse practitioners on family planning program effectiveness and efficiency.

F. Develop and implement a plan for promoting expanded utilization of family planning nurse practitioners by family planning agencies in Minnesota.

G. Develop and implement a plan for providing technical assistance to family planning nurse practitioners in Minnesota.

Interested persons may obtain a Request For Proposal, and further instructions by submitting a written request by October 2, 1978, to:

Judi Kapuscinski, Supervisor  
Family Planning Unit  
Minnesota Department of Health  
717 Delaware Street S.E.  
Minneapolis, MN 55440

### **Metropolitan Council Notice of Request for Proposals for Provision of Financial Consulting Services**

The Twin Cities Metropolitan Council, 300 Metro Square Building, St. Paul, MN solicits proposals for expert finan-

cial consultant assistance in the performance of financial feasibility determinations relative to metropolitan sports facilities, at an estimated cost of \$25,000 to \$37,500.

Proposals must be postmarked no later than 8:00 a.m., Monday, October 2, 1978, addressed to John Boland, Chairman, Metropolitan Council, 300 Metro Square Building, St. Paul, MN 55101. For information or copies of the Request for Proposal contact Mr. Donald Carroll at 291-6428 or Mr. Lowell Thompson at 291-6420.

### **Department of Natural Resources Minerals Division Notice of Request for Proposals for Interpretation of Aerial Photographs to Determine Vegetation Type, Size/Height, and Density as well as Agricultural, Open and Wet Lands**

Notice is hereby given that the Department of Natural Resources intends to engage the services of a consultant to prepare the above captioned report. Proposals must be submitted no later than October 16, 1978. The estimated amount of the contract is \$6,000.

Direct inquiries to:

Department of Natural Resources  
Division of Minerals  
Box 45, Centennial Office Building  
St. Paul, MN 55155

Attn: Arlo Knoll, Contract Manager  
(612) 296-4807

# OFFICIAL NOTICES

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Pursuant to the provisions of Minn. Stat. § 15.0412, subd. 6, an agency, in preparing proposed rules, may seek information or opinion from sources outside the agency. Notices of intent to solicit outside opinion must be published in the *State Register* and all interested persons afforded the opportunity to submit data or views on the subject, either orally or in writing.

The *State Register* also publishes other official notices of state agencies, notices of meetings, and matters of public interest.

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## Department of Commerce Banking Division

### Bulletin No. 1960: Maximum Lawful Rate of Interest for Mortgages for the Month of October, 1978

Notice is hereby given that the Banking Division, Department of Commerce, State of Minnesota, pursuant to Minn. Stat. § 47.20, subd. 4, the Conventional Home Loan Assistance and Protection Act, hereby determines that the maximum lawful rate of interest of home mortgages for the month of October, 1978, is ten (10.00) percent.

September 13, 1978

Robert A. Mampel  
Commissioner of Banks

## Department of Commerce Securities Division

### Notice of Intent to Solicit Outside Opinion Regarding Proposed Rules Governing Charitable Solicitations

Notice is hereby given that the Securities Division has begun consideration of proposed rules governing charitable solicitation in the State of Minnesota. In order to adequately determine the nature and utility of such rules, the Securities Division hereby requests information and comments from all interested individuals or groups concerning the subject matter of the proposed rules.



The seeds of the red maple provide food for squirrels and birds. Dark red, with a rugose coat, the seeds are only one-quarter of an inch in length and germinate as soon as they fall to the ground. (Drawing by Jane Gstalder)

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All interested or affected persons or groups are requested to participate. Statements of information and comment may be made orally or in writing. Written statements of information and comment may be addressed to:

Department of Commerce  
Securities Division, Charitable Solicitation  
500 Metro Square Building  
St. Paul, Minnesota 55101

The proposed rules, if adopted, would among other things under Minn. Stat. ch. 309, require and define certain accounting practices as they pertain to charitable organizations registered with the Commerce Department.

September 18, 1978

Thomas E. Collins  
Staff Attorney, Securities Division

**Department of Health  
Executive Office  
Notice of Public Hearing on  
Water Fluoridation**

The Governor's Commission on Fluoridation will be holding public hearings on October 26 and 27 from 9:00-12:00 a.m. and 2:00-5:00 p.m. in Room 111 at the William Mitchell College of Law, 875 Summit Avenue, St. Paul, Minnesota 55105. The purpose of the hearings will be to

receive testimony from interested parties concerning potential health hazards created by water fluoridation. Any individual or organization representative interested in testifying on the question should contact Professor Michael Steenson at the William Mitchell College of Law. Communications should specify the interest of the individual and the organization, if any, represented. Individuals wishing to make written submissions to the Commission should address them to Professor Steenson.

All requests to testify should be submitted no later than Friday, October 6, to permit time for scheduling.

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