HIGHLIGHTS:

RULES
Licensing Requirements and Code of Ethics for Abstractors 1377
Withdrawal of Revisions to Occupational Safety and Health Codes 1379

PROPOSED RULES
Proposed Revisions to Occupational Safety and Health Codes

OFFICIAL NOTICES
Opinion Sought on Methods for Mixed Sample Sediment Testing of Milk 1382
Effective Date of Regulations Under Part B, Education for All Handicapped Act 1382
Opinion Sought on Request for an Advisory Opinion 1382
Advisory Opinion #38 1383
Advisory Opinion #39 1384

A detailed table of contents appears inside.

VOLUME 2, NUMBER 28
JANUARY 16, 1978
Notice of State Register Format Changes

Beginning with State Register Vol. 2, issue No. 26, dated January 2, 1978, the Office of the State Register will be making the following enhancements in the State Register format:

- Highlights on the front cover will be arranged under section headings, as they appear within the State Register, and will include page numbers. The Highlights section will also include a notation directing readers to a more complete table of contents within the issue.

- An introductory statement will be included for each section of the State Register. These statements will give a brief explanation of the kinds of material contained in the section; effective lead times for notices of hearing, rules, or executive orders; and cites to applicable statutes.

- A new key using strike outs to indicate deleted language and underlining to indicate new language. Strike outs and underlining in proposed rules will indicate changes from original language to proposed new language. Strike outs and underlining in adopted rules will indicate changes from proposed to adopted language.

- Guide rule-numbers will be printed, when applicable, at the outside top of each page to indicate the beginning rule number on the left hand pages and the ending rule number on the right hand pages.

- Chapter and rule numbers that begin the text of an adopted or proposed rule will be printed in bold face.

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1. The rule or order was duly adopted, issued or promulgated;
2. The rule or order was duly filed with the Secretary of State and available for public inspection; and
3. The copy of the rule or order published in the State Register is a true copy of the original.

Judicial notice shall be taken of material published in the State Register.

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CONTENTS

RULES

Department of Commerce
Board of Abstractors
Adopted Rules Regarding Licensing Requirements
   and Code of Ethics for Abstractors .............. 1377

Department of Labor and Industry
Occupational Safety and Health Division
Withdrawal of Revisions to Occupational Safety
   and Health Codes ............................... 1379

PROPOSED RULES

Department of Labor and Industry
Occupational Safety and Health Division
Proposed Revisions to Occupational Safety and
   Health Codes ..................................... 1380

OFFICIAL NOTICES

Department of Agriculture
Notice of Outside Opinion Sought Regarding
   Adoption of Comparable Methods for Mixed
   Sample Sediment Testing of Milk for
   Manufacturing Purposes ......................... 1382

Department of Education
Division of Special and Compensatory
Education
Notice of Effective Date of Final Regulations
   Under Part B, Education for All Handicapped
   Act, as Amended by P. L. 94-142 ............... 1382

Ethical Practices Board
Notice of Outside Opinion Sought on Request
   for an Advisory Opinion ....................... 1382
Notice of Advisory Opinion #38, Approved by
   the Ethical Practices Board on January 5, 1978 .......... 1383
Notice of Advisory Opinion #39, Approved by the
   Ethical Practices Board on January 5, 1978 ...... 1384

Errata ............................................. 1384
The following is a cumulative listing of all proposed and adopted rules published in the State Register from Volume 2, Issue 1, to the present issue. The listing is arranged in the same order as is the table of contents to the Minnesota Code of Agency Rules (MCAR). All adopted rules published in the State Register and listed below amend and/or add to the rules contained in the MCAR set.

**TITeL 1 CONSTITUTIONAL OFFICES**

Part 2 Secretary of State

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 1 Administration Department</th>
</tr>
</thead>
<tbody>
<tr>
<td>SecStat</td>
<td>301, 502-599, 601, 604-699, 902, 903, 1102, 1101-1199, 2101-2106, 2108-2111, 2113, 2115 (proposed)</td>
</tr>
</tbody>
</table>

**TITLE 2 ADMINISTRATION**

Part 1 Administration Department

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 4 Personnel Department</th>
</tr>
</thead>
</table>

**TITLE 3 AGRICULTURE**

Part 1 Agriculture Department

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 2 Livestock Sanitary Board</th>
</tr>
</thead>
<tbody>
<tr>
<td>3 MCAR § 1.0383 (proposed)</td>
<td>1246</td>
</tr>
<tr>
<td>3 MCAR §§ 1.0563-1.0568 (proposed)</td>
<td>248</td>
</tr>
<tr>
<td>3 MCAR §§ 1.0563-1.0568 (adopted)</td>
<td>948</td>
</tr>
</tbody>
</table>

**TITLE 4 COMMERCE**

Part 1 Commerce Department

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 3 Public Service Department</th>
</tr>
</thead>
<tbody>
<tr>
<td>BD 226, 227 (proposed)</td>
<td>177</td>
</tr>
<tr>
<td>Ins 90, 92 (proposed)</td>
<td>183</td>
</tr>
<tr>
<td>Ins 90, 92 (adopted)</td>
<td>164</td>
</tr>
<tr>
<td>Ins 150 (proposed temporary rules)</td>
<td>1051</td>
</tr>
<tr>
<td>Ins 180-188 (proposed)</td>
<td>178</td>
</tr>
</tbody>
</table>

**Part 4 Cable Communications Board**

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 5 Abstractors Board</th>
</tr>
</thead>
</table>

**Part 6 Accountancy Board**

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 7 Board of Architecture, Engineering, Land Survey and Landscape Architecture</th>
</tr>
</thead>
<tbody>
<tr>
<td>Accy 5, 8, 12, 18-19, 30, 40, 43-46, 50, 60, 63, 70-74, 80-84, 110-112, 120-121, 140-141, 150-151, 220-429 (adopted)</td>
<td>145</td>
</tr>
<tr>
<td>Accy 150, 160 (adopted)</td>
<td>1028</td>
</tr>
</tbody>
</table>

**Part 8 Barber Examiners Board**

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 9 Boxing Board</th>
</tr>
</thead>
<tbody>
<tr>
<td>BE 1-15, 26-31, 33, 42-45, 56-66, 77-79 (proposed)</td>
<td>410</td>
</tr>
</tbody>
</table>

**Part 10 Cosmetology Board**

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 11 Education Board</th>
</tr>
</thead>
<tbody>
<tr>
<td>MSBC 1-8, 20-29, 40-42, 60-66 (proposed)</td>
<td>35</td>
</tr>
<tr>
<td>MSBC 1-8, 20-30, 40-62, 60-66 (adopted)</td>
<td>1029</td>
</tr>
<tr>
<td>MSBC 64 (errata)</td>
<td>164</td>
</tr>
</tbody>
</table>

**TITeL 5 EDUCATION**

Part 1 Education Department

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 2 Higher Education Coordinating Board</th>
</tr>
</thead>
<tbody>
<tr>
<td>5 MCAR §§ 1.720-1.725 (proposed temporary rules)</td>
<td>251</td>
</tr>
<tr>
<td>5 MCAR §§ 1.720-1.725 (proposed)</td>
<td>1051</td>
</tr>
<tr>
<td>5 MCAR §§ 1.0010-1.0720 (proposed)</td>
<td>1056</td>
</tr>
<tr>
<td>5 MCAR §§ 1.0720-1.0724 (adopted)</td>
<td>753</td>
</tr>
<tr>
<td>5 MCAR §§ 1.0720-1.0724 (adopted temporary)</td>
<td>1236</td>
</tr>
<tr>
<td>5 MCAR §§ 1.0764, 1.0787-1.0789 (adopted temporary)</td>
<td>305</td>
</tr>
</tbody>
</table>

**Part 3 Teaching Board**

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 4 State University Board</th>
</tr>
</thead>
</table>

**Part 5 Arts Board**

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 6 Zoological Garden</th>
</tr>
</thead>
<tbody>
<tr>
<td>MSAB 1-8 (adopted)</td>
<td>31</td>
</tr>
<tr>
<td>Zoo 101-105, 201-206, 301-307, 401-409, 501-507, 601-607 (proposed)</td>
<td>1223</td>
</tr>
</tbody>
</table>

**TITeL 6 ENVIRONMENT**

Part 1 Natural Resources Department

<table>
<thead>
<tr>
<th>TITLE</th>
<th>Part 2 Energy Agency</th>
</tr>
</thead>
<tbody>
<tr>
<td>NR 51, 56 (proposed)</td>
<td>441</td>
</tr>
<tr>
<td>NR 500-5002 (proposed)</td>
<td>174</td>
</tr>
<tr>
<td>NR 500-5002 (adopted)</td>
<td>201</td>
</tr>
<tr>
<td>NR 5300 (proposed)</td>
<td>287</td>
</tr>
<tr>
<td>NR 10 (proposed)</td>
<td>777</td>
</tr>
<tr>
<td>EA 301-315 (adopted)</td>
<td>1038</td>
</tr>
</tbody>
</table>
MCAR AMENDMENTS AND ADDITIONS

Part 3 Environmental Quality Board
MEQC 72, 73, 76-80, 82 (adopted emergency) ........................................... 501
MEQC 71-82 (proposed) .................................................................................. 508

Part 4 Pollution Control Agency
APC 4, 11 (errata) .......................................................... 135
WPC 43 (proposed) .................................................................................. 94
HW 1-10 (proposed) .................................................................................. 521
SW 1-6, 7 (proposed) .................................................................................. 616
WPC 38 (adopted) .................................................................................. 833
WPC 40 (proposed) .................................................................................. 710

Part 5 Water and Wastewater Operator Certification Council
WWOB 1 (proposed) .................................................................................. 675

Part 6 Metropolitan Waste Control Commission
MWCC 2 (proposed) .................................................................................. 518
MWCC 2 (adopted) .................................................................................. 1287

Part 7 Soil and Water Conservation Board
SWC 1-5 (adopted emergency rules) .............................................................. 970

TITLE 7 HEALTH
Part 1 Health Department
MHD 139 (proposed) .................................................................................. 674
MHD 139 (adopted) .................................................................................. 1200
MHD 145-149 (emergency rules) ................................................................. 381
MHD 145, 147, 149-150, 195, 198, 246-254 (adopted) .................... 1046
7 MCAR §§ 1.174-1.178 (proposed) ............................................................... 1252
MHD 181-186 (adopted) .......................................................................... 1284
MHD 220(a), 224 (proposed) .................................................................. 926
MHD 268, 279, 294, 304-306, 314-315, (proposed) .................................. 420
MHD 268, 279, 294, 304-306, 314-315 (adopted) ..................................... 1165
7 MCAR § 1.370 (adopted) ................................................................... 832
7 MCAR §§ 1.521-1.527 (adopted) .............................................................. 829

Part 4 Medical Board
7 MCAR § 4.012 (proposed) ..................................................................... 109

Part 5 Nursing Board
7 MCAR §§ 5.1010, 5.1011, 5.1030-5.1033 (proposed) .................................. 755

Part 7 Optometry Board
OPT 1-8 (proposed) .................................................................................. 44

Part 8 Pharmacy Board

Part 9 Podiatry Board
7 MCAR § 9.002 (proposed) .................................................................. 442

Part 11 Veterinary Board
7 MCAR §§ 11.001-11.008 (adopted) .......................................................... 1243

TITLE 8 LABOR
Part 1 Labor and Industry Department
LS 1-9, 12, 14-18 (proposed) .................................................................. 189
LS 1-9, 12, 14-18 (adopted) .................................................................. 1139
FEA 1, 3, 7-8, 13, 16, 22, 27, 29, 44, 57 (proposed) .................................. 187
MOSH 1 (emergency rule) ....................................................................... 145
MOSH 1 (adopted) .................................................................................. 969
MOSH 1 (withdrawn) ................................................................................ 1378
MOSH 1 (proposed) .................................................................................. 1380
MOSH 270-283, 290-306, 310-317, 320-336 (proposed) .............. 149

Part 3 Public Employment Relations Board
PERB 1, 3, 10, 35, 40-41, 50, 55 (proposed) .............................................. 931

Part 4 Department of Economic Security
8 MCAR § 4.0010 (proposed) .................................................................. 1147

TITLE 9 LAW
Part 2 Hearing Examiners Office
HE 401-418 (adopted temporary rules) ...................................................... 85
HE 401-418 (proposed) ........................................................................... 382

TITLE 10 PLANNING
Part 1 State Planning Agency
10 MCAR §§ 1.305-1.306 (adopted temporary rules) ......................... 146
10 MCAR §§ 1.305-1.306 (adopted) .......................................................... 673

Part 3 Metropolitan Council
MC 1-11 (proposed) ................................................................................ 1355

TITLE 11 PUBLIC SAFETY
Part 1 Public Safety Department
DES 94, 129-130, 140-141 (adopted) ...................................................... 1167
DES 94, 129-130, 140-141 (proposed) ...................................................... 443
11 MCAR §§ 1.5067-1.5070 (proposed) ...................................................... 891
MoVeh 58 (adopted) ................................................................................. 33
MoVeh 70-82 (adopted) ........................................................................... 145
Liq 1-3, 24-35, 38-39, 56, 67, 71-77, 83-84, 92, 95, 98-100, 123 (proposed) ................................................................. 96

Part 2 Corrections Department
CORR 4-12 (adopted) .............................................................................. 84
CORR 4 (errata) ...................................................................................... 135
CORR 200-203 (emergency rules) ............................................................ 407
CORR 200-203 (adopted temporary rules) ................................................ 969

TITLE 12 SOCIAL SERVICE
Part 2 Public Welfare Department
DPW 1 (adopted) .................................................................................... 1168
DPW 3 (adopted) .................................................................................... 1182
DPW 30 (proposed temporary rule) .......................................................... 132
DPW 33 (proposed temporary rule) .......................................................... 133
DPW 30A, 33A (adopted temporary) .......................................................... 754
DPW 30 (30A), 33 (33A) (adopted) .............................................................. 1168
DPW 44 (errata) ...................................................................................... 998
DPW 47 (adopted) .................................................................................. 353
DPW 47 (proposed) ................................................................................. 677
DPW 49 (proposed temporary rule) .......................................................... 234
DPW 49 (proposed) ................................................................................. 617
DPW 49 (adopted) .................................................................................. 245
DPW 49A (adopted temporary) ................................................................. 507
DPW 52 (adopted) .................................................................................. 34
DPW 56, 60-62 (proposed) ..................................................................... 1100
DPW 60 (adopted temporary) ................................................................. 1239
DPW 94, 104, 116, 125, 128, 131-132, 140-141 (proposed) .................. 455
DPW 94, 104, 116, 125, 128, 131-132, 140-141 (adopted) .................... 1189
DPW 125, 126, 128, 130-132, 135, 140 (proposed) ................................ 633
DPW 160 (proposed) ................................................................................. 60
DPW 160 (proposed) ................................................................................. 160
DPW 160 (errata) .................................................................................. 164
DPW 171, 200, 210-218 (adopted) ............................................................ 1093

Part 3 Housing Finance Agency
MHFA 1-17, 31-36, 51, 61-69, 111-115 (adopted) .................................. 306
MHFA 120 (proposed) ............................................................................. 675
MHFA 131-135 (proposed) .................................................................. 1359

TITLE 13 TAXATION
Part 1 Revenue Department

(CITE 2 S.R. 1375) STATE REGISTER, MONDAY, JANUARY 16, 1978 Page 1375
MCAR AMENDMENTS AND ADDITIONS

Part 2 Tax Court
13 MCAR §§ 2.001-2.00 (proposed) .......................... 1260

TITLE 14 TRANSPORTATION
Part 1 Transportation Department
14 MCAR §§ 1.4025-1.4028 (proposed temporary rules) .... 892
14 MCAR §§ 1.4025-1.4028 (adopted temporary rules) ..... 1200
14 MCAR § 1.5041 (proposed) ................................. 1360
Pursuant to the provisions of Minn. Stat. § 15.0411 to § 15.052, all rules, amendments to rules, or suspensions or repeals of rules become effective after all requirements described in Minn. Stat. § 15.0412, subd. 4 have been met and five working days after publication in the *State Register*, unless a later date is required or specified.

If the rule as adopted does not differ from the proposed rule as previously published in the *State Register*, a notice of adoption as proposed and a citation to the previous publication is considered sufficient as publication of the adopted rule, suspension or repeal.

If the rule as adopted differs from the proposed rule, the adopted rules or subdivisions thereof which differ from the proposed rule are published along with a citation to the *State Register* publication of the proposed rule.

Pursuant to Minn. Stat. § 15.0412, subd. 5, temporary rules take effect upon approval of the Attorney General. As soon as practicable, notice of the Attorney General’s decision and the adopted temporary rule are published in the *State Register*, as provided for adopted rules. Temporary rules are effective for only 90 days and may be reissued for 90 days.

**Department of Commerce**

**Board of Abstractors**

**Adopted Rules Regarding Licensing Requirements and Code of Ethics for Abstractors**

The rules which were proposed and published, 1 S.R. 1268, are hereby adopted as amended.

Abs. 1 remains unchanged.

Abs. 2 *Change of name on license*. A change of name on a license must be accompanied by payment of $50.00 even though an examination may be waived.

Abs. 3 *Definitions*. For the purposes of these rules and regulations, the terms:

A. “Abstract of title” shall mean a compilation in orderly arrangement of the materials and facts of record affecting the title of a specific piece of land, issued under a certificate certifying to the matters therein contained.

B. “Abstract office” shall mean a place of business wherein abstracts of title are made, compiled or sold made and compiled.

C. “Board” shall mean the Minnesota Abstractors’ Board of Examiners.

D. “Licensed abstracter” means any official, person, firm or corporation obtaining licenses pursuant to the terms of Minn. Stat. §§ 386.61 to 387.76 (1976); and includes

1. present duly qualified and acting county recorders not now prohibited by law from the business of making abstracts;

2. any person, firm or corporation engaged in the business of making abstracts of title and issuing certificates showing ownership of, or interest in, or liens upon any lands in the State of Minnesota, whether registered or not.

Abs. 4 *Meetings*. The board shall hold its annual meeting on the 1st Tuesday in May of each year. Examinations shall be conducted by the board or its authorized representatives at each annual meeting. The board may schedule an emergency meeting and conduct an examination for good cause shown for any applicant upon 30 days written notice to the applicant and board members. The board may hold special meetings at such other times as may be necessary and as it may determine. All meetings shall be called by the secretary-treasurer.

Abs. 5 *Employing licensed abstracters*. Every person, firm or private corporation engaged in the business of abstracting in one county only shall have in its employ a person who is a licensed abstracter. Every person, firm or private corporation engaged in the business of abstracting in more than one county in this state shall have at least one person who is a licensed abstracter for each county in which it maintains an abstract office, provided that no person may satisfy this requirement for more than one abstract office. No licensed abstracter may fulfill the requirements of this section for more than one company at any one time. Every person, firm or private corporation engaged in the business of abstracting shall comply with the requirements of this section within six months after the effective date of these regulations.

Abs. 6 *Temporary license*. The board may, upon applica-
RULES

Abs 6

Affixation to it by any person succeeding to the ownership of any abstract business by any means other than by purchase, or any person, who by reason of the incapacity of any licensed abstracter owner of any abstract business, is required to assume the operation of such abstract business, grant to such person, without examination, a temporary license. Each application for a temporary license shall be accompanied by an affidavit setting forth the applicant’s name, address, occupation, length of and place of employment, and his experience in preparing, compiling, and selling abstracts of title. The fee for such temporary license shall be $25.00. Such license shall expire six months after its date or upon the expiration of 60 days after the next regularly scheduled examination which could be taken by the applicant, whichever period is longer. The board shall notify such applicant by mail of the time and place of such examination.

Abs. 7 License required. No person, firm or private corporation shall engage in the business of making abstracts of title and issuing certificates showing ownership of, or interest in, or liens upon any lands in the State of Minnesota, whether registered or not, without first obtaining a license and a bond or abstracter’s liability insurance policy pursuant to Minn. Stat. §§ 386.61 to 386.76 (1976) for each county in which he is doing business as an abstracter.

Abs. 8 Disclosure. Every abstract of title to real property in the State of Minnesota shall contain the following disclosure affixed to or stamped on a prominent place on the abstract of title:

“This abstract of title is an accurate history of the record title of the property described therein and does not necessarily represent that the title is good and marketable.”

Abs. 9 Fraudulent, deceptive or dishonest practices. The methods, acts and practices contained herein or similar thereto shall be presumed fraudulent, deceptive or dishonest if engaged in by the abstracter or his agent and shall constitute grounds for denial, suspension or revocation of the license of the abstracter:

A. Making any material misstatement in the application for a license or in any information furnished to the board;

B. Causing to be published advertising, whether written or printed communication or any communication by recorded telephone message, radio, television, picture or similar means, which is misleading or inaccurate in any material manner;

C. Procuring, or attempting to procure, an abstracter’s license for themselves or any person by fraud, misrepresentation or deceit;

D. Violating any law, rule, regulation or ordinance of this state or any of its political subdivisions, including the State Board of Abstracters, or the United States Government, or any agency thereof relating to the practice of abstracters;

E. Making a false statement as to the existence or amount of the bond or abstracter’s liability insurance policy filed with the board;

F. Representing that he has a license or bond or abstracter’s liability insurance policy when he, in fact, does not;

G. Falsifying an abstract of title, or any entry therein, or the certification of an abstract;

H. Engaging in any other conduct which constitutes dishonest actions in his practice as a licensed abstracter which endangers the interest of the public;

I. Nothing contained herein shall limit the authority of the board to take formal action against an abstracter for the use of fraudulent, deceptive or dishonest activities of a type not specifically described herein.

Abs. 10 Standards of conduct. The methods, acts, or practices set forth herein shall be standards of conduct governing the activities of abstracters under this section. The failure to comply with said standards shall constitute grounds for denial, suspension or revocation of the license of such person, or censure of said abstracter. Abstracters shall:

A. Refrain from using his name or certification on an abstract, the preparation of which he was not directly responsible for;

B. Refrain from engaging in any discriminatory practices prohibited by law in the conduct of his business;

C. Employ competent abstracters and employees;

D. Provide proper training and instruction for all employees;

E. Refrain from splitting fees, accepting or paying referral fees for abstracting services.

Department of Labor and Industry
Occupational Safety and Health Division
Withdrawal of Revisions to Occupational Safety and Health Codes

Please take notice that E. I. Malone, Commissioner, Minnesota Department of Labor and Industry, pursuant to authority contained in Minn. Stat. § 182.655, subd. 1 (1976), does this date withdraw and otherwise vacate the Occupational Safety and Health Standards that were promulgated in the State Register, Volume 2, Number 19, page 969, dated November 14, 1977.

This order shall be published in the State Register.

KEY: Existing rules are printed in standard type face, with strike outs to indicate deleted language and underlining to indicate new language. Strike outs and underlining in proposed rules indicate changes from original to proposed new language. Strike outs and underlining in adopted rules indicate changes from proposed to adopted language.
PROPOSED RULES

Pursuant to the provisions of Minn. Stat. § 15.0411 to 15.052, the State Register publishes notices of hearing on proposed new or amended rules, including the full text of the new or amended rules, including the full text of the new or amended rule proposed for adoption, at least 30 days before the date set for the hearing.

Pursuant to Minn. Stat. § 15.0412, subd. 4, an agency may, with approval of the chief hearing examiner, incorporate by reference into the text of a rule, provisions of federal law, or rule, or other material which are 3000 words or more in length or would require five or more pages of print in the State Register and which are conveniently available to interested persons.

Pursuant to Minn. Stat. § 15.0412, subd. 5, when a statute, federal law or court order to adopt, suspend, or repeal a rule does not allow for the usual rulemaking process, temporary rules may be proposed. Proposed temporary rules are published in the State Register, and for at least 20 days thereafter, interested persons may submit data and views in writing to the proposing agency.

Department of Labor and Industry
Occupational Safety and Health Division
Proposed Revisions to Occupational Safety and Health Codes

Notice of Opportunity for Public Comment

Please take notice, that E. I. Malone, Commissioner, Minnesota Department of Labor and Industry, has determined that the following revisions to the Occupational Safety and Health Codes shall be promulgated pursuant to Minn. Stat. § 182.655 (1976) establishing, modifying or revoking Occupational Safety and Health Standards as printed below.

Complete copies of the specific standards, changes, additions, deletions and corrections as described above are available by writing, Deputy Commissioner, Minnesota Department of Labor and Industry, 444 Lafayette Road, St. Paul, Minnesota 55101.

Interested persons are hereby afforded a period of thirty (30) days to submit written data or comments on the rules proposed. Any interested person may request a public hearing on such objections.

Rules as Proposed

Minnesota Occupational Safety and Health Codes and Rules, MOSHC 1, is hereby changed and modified by incorporating and adopting by reference; changes, additions, deletions and corrections made prior to October 1, 1977 to the following parts of Title 29 of the Code of Federal Regulations:

MOSHC 1

Part 1910, Occupational Safety and Health Standards as published in Part II, Volume 39, No. 125 of the Federal Register on June 27, 1974; and

Part 1926, Construction Safety and Health Regulations as published in Part II, Volume 39, No. 122 of the Federal Register on June 24, 1974; and

Parts 1915, 1916, 1917 and 1918, Occupational Safety and Health Standards for Maritime Employment as published in Part II, Volume 39, No. 119 of the Federal Register on June 19, 1974; and


A new standard, 29 CFR Subpart T, Commercial Diving Operations, as published in the Federal Register, Volume 42, No. 141, July 22, 1977, pages 37668 through 37674 establishes the following safety and health standards:

(a) 1910.401 — Scope and application
1910.402 — Definitions
1910.410 — Qualifications of dive team
1910.411 — Medical requirements
1910.420 — Safe practices manual
1910.42 — Pre-dive procedures
1910.422 — Procedures during dive
1910.423 — Post-dive procedures
1910.424 — SCUBA diving
1910.425 — Surface-supplied air diving
1910.426 — Mixed-gas diving
1910.427 — Liveboating
1910.430 — Equipment
1910.440 — Recordkeeping requirements
1910.441 — Effective date

(b) Parts 1915, 1916, 1917, 1918 and 1926 of 29 CFR are amended by adding references to the new standard for commercial diving operations to clarify the applicability of this standard to diving operations.
conducted in the maritime and construction industries. An amendment is also made to 29 CFR 1928.21(b), to exclude Subpart T of Part 1910 from agricultural applicability. These amendments are as follows:

Part 1915 — Safety and Health Regulations for Ship Repairing is amended by adding § 1915.59 - Commercial diving operations shall be subject to Subpart T of Part 1910 §§ 1910.401-1910.441, of this Chapter.

Part 1916 — Safety and Health Regulations for Shipbuilding is amended by adding § 1916.59 - Commercial diving operations shall be subject to Subpart T of Part 1910 §§ 1910.401-1910.441, of this Chapter.

Part 1917 — Safety and Health Regulations for Shipbreaking is amended by adding § 1917.59 - Commercial diving operations shall be subject to Subpart T of Part 1910 §§ 1910.401-1910.441, of this Chapter.

Part 1918 — Safety and Health Regulations for Longshoring is amended by adding § 1918.59 - Commercial diving operations shall be subject to Subpart T of Part 1910 §§ 1910.401-1910.441, of this Chapter.

Part 1926 — Safety and Health Regulations for Construction § 1926.605, Marine operations and equipment, paragraph (e) Diving operations is amended to read: (e) Commercial diving operations. Commercial diving operations shall be subject to Subpart T of Part 1910 §§ 1910.401-1910.441, of this Chapter.

Part 1928 — Safety and Health Standards for Agriculture § 1928.21(b) of 29 CFR Part 1928 is amended by substituting the letter T for S in the fourth line of the paragraph.

2. An amendment made in 29 CFR Part 1928 Occupational Safety and Health Standards for Agriculture as published in Federal Register, Volume 42, No. 146 on July 29, 1977, pages 38568 and 38569 corrects an error in 29 CFR § 1928.21(b) and excludes the OSHA air contaminant standards from agricultural operations.

OFFICIAL NOTICES

Pursuant to the provisions of Minn. Stat. § 15.0412, subd. 6, when, in preparing to propose rules, an agency seeks to obtain information or opinion form sources outside of the agency, a notice of intent to solicit such information or opinion is published in the State Register and interested persons are afforded an opportunity to submit data and views on the subject.

The State Register also contains any other official notice requested to be published by an agency, pursuant to Laws of 1977, ch. 305 § 3.

Department of Agriculture
Notice of Outside Opinion Sought Regarding Adoption of Comparable Methods for Mixed Sample Sediment Testing of Milk for Manufacturing Purposes

Notice is hereby given that, pursuant to Minn. Stat. § 32.401 and 3 MCAR 1.1188 D. 1. c., the Commissioner of Agriculture is proposing to adopt "other comparable methods of equal or greater reliability . . . for sediment testing of milk delivered in can or handled in bulk farm tanks." Under the proposed methods, the following sample volumes of milk from the thoroughly agitated tank of milk and the following aperture sizes of lintine discs for filtering the milk through will be acceptable.

<table>
<thead>
<tr>
<th>Milk Sample Volumes</th>
<th>Exposed Area of Lintine Disc</th>
</tr>
</thead>
<tbody>
<tr>
<td>4 oz.</td>
<td>.20 inch aperture</td>
</tr>
<tr>
<td>2 oz.</td>
<td>.14 inch aperture</td>
</tr>
<tr>
<td>1 oz.</td>
<td>.10 inch aperture</td>
</tr>
</tbody>
</table>

These milk volumes and filtration areas are approved by the U.S.D.A.

The Commissioner of Agriculture is soliciting outside opinions and comments on these proposed comparable methods for sediment testing. All interested parties so desiring, may submit comments to:

Mr. Harold Johnson, Supervisor
Manufacturing Milk Section
Dairy Industries Division
Minnesota Department of Agriculture
Room 520 State Office Building
Saint Paul, Minnesota 55155
(612) 296-3647

All comments and materials must be received by 4:30 p.m., February 23, 1978.

Minnesota Department of Agriculture
Bill Walker
Commissioner

Department of Education
Division of Special and Compensatory Education

Notice of Effective Date of Final Regulations Under Part B, Education for All Handicapped Act, as Amended by P.L. 94-142

The Bureau of Education of the Handicapped (BEH) has announced the following:

(a) that the final regulations under Part B, EHA, as amended by P.L. 94-142, has been in effect since October 1, 1977, and

(b) that all requirements must be implemented by every public agency in Minnesota as of the effective date of the regulations.

Ethical Practices Board

Notice of Outside Opinion Sought on Request for an Advisory Opinion

January 9, 1978

The State Ethical Practices Board solicits opinions of any individual or association regarding the following request for an advisory opinion prior to review for approval of an advisory opinion on February 3, 1978.

Ethel Schaen
Advocate for the Blind
1745 University Avenue
St. Paul, Minnesota 55104

December 6, 1977

Mr. B. Allen Clutter
Minnesota State Ethical Practices Board
41 State Office Building
St. Paul, Minnesota 55155

Dear Mr. Clutter:

I am requesting information or an advisory opinion on the following issue:

Does a party who receives funds to pay for a substitute worker while taking time off work to engage in lobbying activities have to report these funds as a disbursement?
Thank you very much for the clarification of this issue.

Sincerely,

Ethel Schaen

Notice of Advisory Opinion #38, Approved by the Ethical Practices Board on January 5, 1978

Issued to: Wyman L. Spano
Wyman L. Spano Public Relations, Inc.
Butler Square
Minneapolis, Minnesota 55403

Syllabus

#38. An individual who is a registered lobbyist and paid a fee to prepare public relations materials is not required to disclose that portion of the fee paid to him by his employer which represents his salary, however, the registered lobbyist must report all other lobbying disbursements including the costs of preparation and distribution of lobbying materials included within the fee.

You have requested an advisory opinion from the Ethical Practices Board based upon the following information:

Facts

Wyman L. Spano Public Relations, Inc., which you wholly own, is a public relations firm with a specialty in the field of public affairs.

A company contracts with your firm for a fee in excess of $250 in a calendar year to coordinate and present its position by providing services including preparation of position papers, news releases, telegrams, graphs, and charts which are communicated directly or indirectly to legislators. The fee paid is your salary plus overhead and expenses of your office. You have registered as a lobbyist because you are engaged for pay and spend more than 5 hours in any month or $250 not including travel expenses and membership dues in a year attempting to influence legislative or administrative action by communicating or urging others to communicate with public officials.

Questions

1. Do you report as lobbying expenses mailings, charts, etc.?
   
   Yes.

2. Do you report as lobbying expenses that portion of your fee which is your salary?
   
   No.

3. Is the reporting requirement met if your employer is identified by checking "yes" on Box 11, Lobbyist Disbursement Report, "check here if you received more than $500 in this calendar year including salary"?
   
   Yes.

4. Must the company which hired your firm register one of its officers and report the fee paid your firm, even if no officer spent more than 5 hours lobbying?
   
   A. If you are a registered lobbyist representing the company, the company need not register anyone else to report the fee. As a registered lobbyist, you will report only that part of the fee incurred for lobbying expenses not including salary. However, the company must report to you five days before each reporting period the following information which you must include in your report:

   Lobbying expenses and any gift, honorarium, loan, item or benefit in value of $20 or more given to any public official together with the date, amount, purpose, and the name of the public official.

   B. If you are NOT a registered lobbyist, the company must register someone and report its lobbying expenses including the total fee paid to your firm.

5. Is the amount you pay out of your fee to your employees in preparing and distributing lobbying materials to be reported as lobbying expense?
   
   Yes.

6. Is communicating a position in news release to the media lobbying when done during the legislative session or between sessions?
   
   Yes, when news releases are used to advocate a position which attempts to influence legislative or administrative action, expenses associated with preparing and distributing the releases must be reported.

7. An association employs a lobbyist and in addition hires your firm to work on public opinion about a bill. You also contact some legislators personally. Are you required to register as a lobbyist?
   
   Yes, if you spend more than 5 hours in any month or more than $250 (not including travel and membership dues) in a calendar year attempting to influence legislative or administrative actions by communicating with or urging others to communicate with public officials, you must register as a lobbyist.

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1 EC 205 (c) (2) (aa) and (ee)
2 Minn. Stat. § 10A.04 (a)
Notice of Advisory Opinion #39, Approved by the Ethical Practices Board on January 5, 1978

Issued to:

Representative Stephen G. Wenzel
State Office Building
St. Paul, Minnesota 55155

Syllabus

#39. Paid accounting services for a principal campaign committee are to be reported as a campaign expenditure.

You have requested an advisory opinion from the Ethical Practices Board based upon the following information:

Facts

You are a State Representative representing District 12B. You have a principal campaign committee, the Wenzel Volunteer Committee, Helen Gamradt, treasurer, registered with the Board. The committee reports campaign contributions and expenditures on your behalf to the Board. On behalf of yourself and the committee, you ask:

Question

Can the expenses of accounting and professional bookkeeping services rendered to the committee in order for the committee to comply with reporting requirements of the Ethics In Government Act be considered a non-campaign expenditure in election and non-election years?

Opinion

No. In the opinion of the Board, expenses of accounting and professional bookkeeping services rendered to the committee in order for the committee to comply with reporting requirements of Chapter 10A are to be considered as campaign expenditures in both election and non-election years. The reports and documents required by Chapter 10A are integral parts of the political process and are "made for the purpose of influencing the nomination for election or election of any candidate to office..." and thus are "expenditures" within the meaning of Minn. Stat. § 10A.01, subd. 10(a) (1976).

Although the Board has informally determined in an earlier ruling that certain legal fees are non-campaign expenditures, this ruling was based in part on Minn. Stat. § 210A.41 which provides that certain legal costs are not to "be deemed a part of the campaign expenses of any such candidate."

Errata

1. 2 S.R. 834: Add "Account 151 as defined by the Minnesota Uniform System of Accounts" after the word "from" and before the words "Class A" at PSC 390 H.

2. 2 S.R. 835: Add "the" after the word "of" and before the word "adjustment" in the last sentence at PSC 392 A.

3. 2 S.R. 836: Add "charges in effect at the effective date of PSC 390 to 395. The existing level of" after "of" and before "any" at PSC 395 B.
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