Department	of	Human	Services
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Proposed I	Permanent	Rules	Relating	to C	Community	Action	Programs

3350.0010 PURPOSE.

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Parts 3350.0010 to 3350.0200 establish This chapter establishes procedures for the designation and recognition of community action agencies, and for the granting of CSBG and MEOG funds for to recognize and fund community action programs. Programs Entities eligible for funding are those operated by agencies which receive and maintain both designation and recognition. to receive, recognize, and operate community action programs include community action agencies, Indian tribal governments, and migrant and seasonal farmworker organizations.

3350.0020 DEFINITIONS.

- Subpart 1. **Scope.** As used in parts 3350.0010 to 3350.0200, the following terms

 The terms used in this chapter have the meanings given them in this part.
- Subp. 2. **Act.** "Act" means Minnesota Statutes, sections 256E.30 to 256E.32, as amended.
 - Subp. 3. **Applicant.** "Applicant" means a community action agency, including an Indian reservation tribal government, or the Midwest Farmworker Employment and Training, Inc., a migrant and seasonal farmworker organization, which applies annually for a grant under the act from the department to fund a community action program.
 - Subp. 4. **Cessation.** "Cessation" means a voluntary end to the performance of all community action program services by a community action agency in a service area as provided for in part 3350.0050 and the removal of the agency's designation for the entire area which that does not create the right of appeal.
- 1.24 Subp. 5. **Commissioner.** "Commissioner" means the commissioner of the

 1.25 Minnesota Department of Employment and Economic Development Human Services.

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Subp. 6. Community. "Community" means the people to be served by the 2.1 community action agency, Indian tribal government, or migrant and seasonal farmworker 2.2 organization in its service area. 2.3 Subp. 7. Community action agency (CAA). "Community action agency" or 2.4 "CAA" means an entity which that: 2.5 A. has the authority to receive funds under Minnesota Statutes, section 2.6 256E.30, to support community action programs as described in Minnesota Statutes, 2.7 2.8 section 256E.32; B. has previously been determined eligible under federal law and regulations or 2.9 is eligible under federal law and regulations; and 2.10 2.11 C. has previously been designated and recognized or is designated as provided under part 3350.0030 and recognized as provided under part 3350.0040. 2.12 Subp. 8. Community action program. "Community action program" means 2.13 activities consistent with the objectives of Minnesota Statutes, section 256E.32. 2.14 Subp. 9. Community services block grant-(CSBG). "Community services block 2.15 grant" or "CSBG" means federal funds authorized by Public Law 97-35, title 6, subtitle B, 2.16 as amended United States Code, title 42, chapter 106, sections 9901-9926, and disbursed 2.17 to CAAs grantees by the formula in the act. 2.18 Subp. 10. **Denial.** "Denial" means the department's rejection of a proposed 2.19 application for grant funds due to the applicant's failure to meet the requirements of part 2.20 3350.0170, subpart 6. 2.21

2.23 Employment and Economic Development Human Services.

Subp. 11. Department. "Department" means the Minnesota Department of

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3.1	Subp. 12. Designation. "Designation" means selection of an entity as a service
3.2	area's exclusive CAA community action agency by a governing body after a public
3.3	hearing has been held.
3.4	Subp. 13. Designee. "Designee" means an entity nominated by a governing body to
3.5	become a CAA community action agency.
3.6	Subp. 14. Governing body. "Governing body" means the elected governmental
3.7	authority of a political subdivision, as defined in subpart 19, which has the power to
3.8	designate a CAA community action agency.
3.9	Subp. 15. Grant. "Grant" means an allocation of Minnesota economic opportunity
3.10	grant or CSBG community action grant or community services block grant funds or both
3.11	to an applicant in support of a community action program described in the application,
3.12	approved by the department, and embodied in a grant contract.
3.13	Subp. 15a. Grant contract. "Grant contract" means a written instrument that defines
3.14	the legal relationship between the department and a grantee when the principal purpose
3.15	of the relationship is to transfer Minnesota community action grant funds or community
3.16	services block grant funds or both to the grantee to support a community action program.
3.17	The grant contract must contain the following contract clauses:
3.18	A. how often the grantee must submit client and fiscal performance reports and
3.19	financial status reports;
3.20	B. audit requirements as specified by state and federal law;
3.21	C. that any alteration to the grant contract and its attachments must be made in
3.22	writing and executed by the same parties who executed the original grant contract, or their
3.23	successors in office; and
3.24	D. how long records must be kept by the grantee according to state and federal
3.25	<u>law.</u>

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l.1	Subp. 16. Grantee. "Grantee" means any CAA, including a community action
1.2	agency, an Indian reservation tribal government, or the Midwest Farmworker Employment
1.3	and Training, Inc., a migrant and seasonal farmworker organization, whose application
1.4	to receive Minnesota economic opportunity community action grant money or CSBG
1.5	community service block grant money, or both, has been approved by the department.
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1.6	Subp. 17. Local unit of government. "Local unit of government" means counties,
1.7	Indian reservation tribal governments, cities, and townships.
1.8	Subp. 18. Minnesota economic opportunity community action grant (MEOG).
1.9	"Minnesota economic opportunity community action grant" or "MEOG" means state
1.10	appropriated funds disbursed to grantees by the formula in the act.
1.11	Subp. 19. Political subdivision. "Political subdivision" means a local unit of
1.12	government which that has jurisdiction over the entire area served by a CAA community
1.13	action agency. Under no circumstances will the governmental unit be smaller than a
1.14	county unless the service area of the CAA community action agency coincides with the
1.15	jurisdictional boundaries of the local unit of government.
1.16	Subp. 20. Recognition. "Recognition" means a process of:
1.17	A. review by the department to assure compliance with applicable state and
1.18	federal law and the designation procedures as provided in part 3350.0040, subpart 1;
1.19	B. referral to the governor of the department's request for recognition as
1.20	provided in part 3350.0040, subpart 3; and
1.21	C. approval by the governor of the request for recognition.

Subp. 21. Service area. "Service area" means the geographic boundaries in which a

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community action agency is designated to operate.

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Subp. 22. **Subgrantee.** "Subgrantee" means any entity with which that a grantee contracts to perform some or all of the community action program services authorized under a grant.

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- Subp. 23. **Termination.** "Termination" means the involuntary and permanent elimination of or reduction in available grant money to a CAA which grantee that gives rise to a CAA's grantee's right of appeal under part 3350.0060, subpart 5, and which may also coincide with the removal of a CAA's community action agency's designation or recognition.
- Subp. 24. **Withholding.** "Withholding" means the department's reservation of funds available under an approved application a grant as provided in part 3350.0100 until corrective action by a CAA grantee has successfully remedied a defect identified by the department.

3350.0030 DESIGNATION OF COMMUNITY ACTION AGENCIES.

- Subpart 1. **Authority to designate.** The designation of a CAA is community action agency must be made by the political subdivision or combination of political subdivisions having jurisdiction over the entire area to be served. A designation must be made by the governing body of a political subdivision whose boundaries are at least coextensive with the proposed service area. The power to designate may not be delegated.
- Subp. 2. **Notice and documents.** Before a designee may be designated as a CAA community action agency by a political subdivision, the governing body of the political subdivision having the requisite authority must prepare and file with the department a notice of intent to designate and eligibility documents applicable to the designee. The notice of intent to designate must state how the designee meets the requirements for an eligible entity established under the CSBG Community Services Block Grant Act. Eligibility documents are the following:

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A. evidence of designee's incorporation or proposed efforts toward incorporation, if applicable;

- B. evidence of tax exempt status or proposed efforts toward achieving tax exempt status, if applicable;
- C. assurance of compliance with the act, including requirements for the composition of the designee's existing or proposed board of directors;
- D. a detailed map of all geographic areas and political subdivisions in the proposed service area as well as all immediately adjacent areas and subdivisions in the same county or counties which are excluded from statement that describes the proposed area to be served; and
 - E. a proposed mission statement.

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- Subp. 3. **Notice of public hearing.** After the notice of intent to designate and the eligibility documents have been filed with the department, the governing body must hold a public hearing on the proposed designation. Notice of the hearing must be given according to items A to D.
- A. At least 30 calendar days before the hearing date, the governing body must send a copy of the notice of intent to designate and information on the date, time, location, and subject matter of the public hearing to all local units of government within the designee's intended service area. During the 30 days before the hearing, the affected local units of government will have an opportunity to respond in writing to the proposed designation. All comments received will be included in the official record of the hearing.
- <u>B.</u> During the 30-day period and at least ten calendar days before the hearing, the governing body must also publish a notice of public hearing in a daily newspaper of general circulation at the county seat of each county in the designee's proposed service

area. The published notice must describe the time, date, location, and subject matter of the public hearing.

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- C. The governing body must inform the department of the public hearing at least 30 calendar days before the hearing date.
- <u>D.</u> Furthermore, Within the 30-day period and at least ten calendar days before the public hearing, the department must mail notice of the public hearing to all low-income households identified in the proposed service area. This mailed notice must be mailed information on contain the date, time, location, and subject matter of the public hearing. The governing body will inform the department of the public hearing at least 30 calendar days before the hearing date. The department will notify low-income households identified in the proposed service area of the public hearing. Identified low-income households are those specified on the previous CAA's Community action agency's list or lists of clients.
- Subp. 4. **Public hearing.** A public hearing must be held 30 calendar days before designation may occur. If the area to be served by the designee includes more than one county, a public hearing in conformity with the procedures of this part must be held in each county to be served.
- Subp. 5. **Hearing procedure.** The governing body will appoint a presiding officer to conduct the public hearing. The governing body, however, may not appoint one of its current members as the presiding officer. The presiding officer will not have a vested interest in the outcome of the proposed designation and will ensure that all persons involved in the hearing are treated fairly and impartially. At the public hearing, the representative of the designee and a representative of the governing body will make an affirmative presentation of facts establishing the designee's qualifications, expertise, and experience in providing community action program services to low-income people. Furthermore, the designee's representative will describe the mission of the community action program, the focus and direction of proposed services, and the goals for outreach

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to and participation by low-income people. The designee may rely upon facts presented by others on the record during the hearing to support its proposed designation. At the hearing, any interested person will be given the opportunity to present testimony and to ask questions of the designee's representative and of the governing body's representative. Furthermore, any interested party may submit written comments or exhibits.

Subp. 6. **Official record.** An official record of the hearing consisting of <u>an</u> electronic recording and minutes of the proceedings <u>will must</u> be kept. The official record <u>will must</u> also include all testimony, written comments, and exhibits received pertaining to the proposed designation. The hearing record <u>will must</u> remain open to receive written comments and exhibits for 20 calendar days following the date of hearing.

Subp. 7. [See repealer.]

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- Subp. 8. **Official resolution.** Once the <u>summary official record</u> of the public hearing is received and 30 calendar days have passed from the date of the hearing, the governing body may act to designate the designee as a <u>CAA</u> community action agency. The governing body <u>will must pass</u> a resolution designating the designee as a <u>CAA</u> community action agency if after review of the <u>summary and</u> official record the governing body finds that:
 - A. the opinion of the community was fairly and impartially expressed;
- B. the opinion of low-income people in particular was actively encouraged, representatively sampled, and fairly expressed during the whole process;
 - C. the designee established the qualifications, expertise, and experience necessary to be an effective CAA community action agency; and
- D. the designee's proposed mission, services, and goals were supported by testimony and written comments received as a result of the public hearing process.

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Subp. 9. **Review by department.** Before provisional recognition may occur in part 3350.0040, subpart 1, the governing body must have submitted to the department for review copies of the following documents:

A. eligibility documents required in subpart 2;

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- B. official resolution of the governing body designating the designee;
- C. notices of public hearing and a list of all publications and dates of publication of notices of hearing;
 - D. list of all local units of government sent copies of the notice of intent to designate and the notice of public hearing, including any responses received;
 - E. affidavit of service of the notice of public hearing upon low-income households identified in the service area; and
 - F. official-hearing record and summary of the hearing.
- Subp. 10. **Costs.** All Costs attributable to the designation process, including all costs associated with public hearings other than contested case hearings, are the responsibility of the governing body.

3350.0040 RECOGNITION OF COMMUNITY ACTION AGENCIES.

- Subpart 1. **Provisional recognition.** The department will provisionally recognize a designation if the department establishes compliance with applicable state law, federal law, all the designation requirements of part 3350.0030, and, where applicable, with the change of designation requirements of part 3350.0050. Provisional recognition may occur within 60 calendar days of the department's receipt of the documents required in part 3350.0030, subpart 9, an approved transition plan, where applicable, as specified in part 3350.0050, subpart 4, and the most current copies of the following:
- A. articles of incorporation and bylaws;

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10.1	B. Internal Revenue Service certificate of 501(c)(3) tax exempt status and
10.2	Minnesota Department of Revenue certificate of tax exempt status where applicable to
10.3	nonprofit CAAs community action agencies; and
10.4	C. list of board of directors which, including their addresses and telephone
10.5	numbers, that indicates officers and committee memberships, tenure on the board, and
10.6	the sector each director represents as required by the act.
10.7	If the department finds noncompliance it will must inform both the governing body
10.8	and the designee within the 60-day period and, if possible, offer remedies for achieving
10.9	compliance.
10.10	Subp. 2. Governor's recognition. After the applicable requirements in subpart
10.11	1 have been met and the department has provisionally recognized a designation, the
10.12	department will request recognition by the governor.
10.13	Subp. 3. Maintenance of recognition records. To maintain recognition, a CAA
10.14	community action agency must annually ensure that the department has the most curren
10.15	eopies of maintain the following records and make current copies available to the
10.16	department as requested:
10.17	A. articles of incorporation with any amendments and bylaws with any
10.18	amendments;
10.19	B. Internal Revenue Service certificate of 501(c)(3) tax exempt status and
10.20	Minnesota Department of Revenue certificate of tax exempt status where applicable to
10.21	nonprofit CAAs community action agencies;
10.22	C. list of board of directors which indicates officers and committee
10.23	memberships, tenure on the board, and the sector each director represents as required
10.24	by the act;

D. board minutes of the past year and latest annual corporate report;

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E.	organizational chart, personnel policies, data privacy policies, affirmative
action pla	an, voter registration plan, and client service appeals policy; and

- F. narratives of the planning process and evaluation process processes described in parts 3350.0130 and 3350.0140, respectively.
- Subp. 4. [See repealer.]

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- Subp. 5. Merging of designated and recognized community action agencies. Two or more community action agencies previously designated by one or more governing bodies and recognized by the state may seek approval to merge their organizations. The boards of directors of the community action agencies seeking to merge must:
 - A. notify the department of their intent to merge;
- B. submit to the department a transition plan for the composition of the board of directors, the leadership and staffing of the merged agency, and the uninterrupted continuation of services; and
- C. provide documentation showing that the board of directors of each community action agency involved in the proposed merger supports the merger.
- Subp. 6. Review and approval of merger transition plan. The department has 60 days from the date of receipt of the transition plan to either approve or disapprove the plan. The department may request additional information and meetings with the boards of directors or their representatives and with the leadership of the agencies. The department will consider the proximity of the service areas and the priorities listed in part 3350.0050, subpart 2, when it reviews proposed merger plans. If the transition plan is not approved, the department must provide written comments and the options for remedy of the department's concerns. The boards of directors may submit a subsequent transition plan consistent with the department's comments.

3350.0050 CESSATION AND CHANGE OF DESIGNATION.

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- Subpart 1. **Circumstances for cessation.** A governing body may change its designation of a CAA community action agency to serve the area under its jurisdiction after a request to cease all community action program operation in the entire area has been received from the designated CAA community action agency.
- Subp. 2. **Priority among possible designees.** A governing body may choose a designee under this part, in descending order of priority, by:
- A. requesting an existing CAA which community action agency that is located and is providing services in a contiguous area to expand its program operations into the service area;
- B. if no requesting an existing CAA in a contiguous area agrees to expand its operations, requesting community action agency closest to the service area or an existing CAA closest to the service area or an existing CAA community action agency within reasonable proximity to the service area to expand its program operations into the service area, if no existing community action agency in a contiguous area agrees to expand its operations; and
- C. where no CAA accepts the request to operate in the service area nominating any entity eligible or potentially eligible to be designated under federal law and regulations and to be recognized under part 3350.0040, when no community action agency accepts the request to operate in the service area.
- Subp. 3. **Procedure.** The governing body must follow the procedure provided in part 3350.0030 in order to change designation and must also prepare a transition plan for continuation of community action program services. The governing body must submit the transition plan to the department simultaneously with the notice of intent to designate. In addition to the notice requirements in part 3350.0030, subpart 3, the governing body must also serve copies of the notice of intent to designate and the notice of public hearing

upon any existing <u>CAA</u> community action agency concurrently operating in the same political subdivision and all subgrantees in the service area. Upon request, copies of the designee's eligibility documents and the transition plan must be made available by the governing body to any interested party.

Subp. 4. Additional review by the department. In addition to the review requirements in part 3350.0030, subpart 9, the department must also review the transition plan for service delivery in the interim before the governor's recognition as provided in part 3350.0040, subpart 2. The department has 30 calendar days from the date of receipt of the transition plan to either approve or disapprove of the plan. If the transition plan is not approved, the governing body may not proceed to designate a CAA community action agency under the procedure of part 3350.0030. Without an approved transition plan in operation, the department will not forward to the governor a request for recognition as provided in part 3350.0040. If the transition plan is not approved, the governing body may submit a subsequent transition plan consistent with the department's comments. Along with the transition plan, the department must also receive evidence of service of additional notice on interested parties as required in subpart 3.

3350.0060 TERMINATION FOR CAUSE.

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- Subpart 1. **Cause.** A <u>CAA's community action agency's</u> funding, as well as its designation or recognition, will be terminated for cause. <u>An Indian tribal government's or a migrant seasonal farmworker organization's funding will be terminated for cause.</u> There may be multiple causes which apply. Termination for cause includes the following:
- A. actions threatening imminent danger to health or safety of members of the community;
- B. unresponsiveness to service needs of low-income people or hindrance of participation by low-income people as provided in subpart 4; failure to involve low-income people in planning, oversight, and evaluation of programs and services;

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14.1	C. willful violation of the terms of the grant contract by the CAA grantee
14.2	including;
14.3	(1) failure to maintain financial procedures, reports, and audits according to
14.4	part 3350.0160, subparts 1 and 2;
14.5	(2) failure to maintain recognition according to part 3350.0040, subpart
14.6	<u>3; and</u>
14.7	(3) failure to follow the requirements of federal and state laws;
14.8	D. failure to remedy a short-term defect after withholding or funding
14.9	termination as provided in part 3350.0100, subpart subparts 2 and 4; or
14.10	E. failure to remedy a long-term defect after funding termination as provided
14.11	in part 3350.0100, subpart 2; or
14.12	F. E. denial of an application as provided in part 3350.0170, subpart 6.
14.13	Subp. 2. Termination by governing body of community action agency
14.14	designation. After notification to the department, a governing body may terminate for
14.15	cause a CAA's designation. However, a governing body may only terminate a CAA's
14.16	designation under subpart 1, item A or B. If a CAA's designation is terminated and
14.17	the CAA's appeal rights have also been exhausted, funding must be terminated by the
14.18	department. Where the department intervenes as a party in a contested case concerning
14.19	termination of designation, funding by the department may be immediately terminated.
14.20	After adopting termination as official action, the governing body must serve the notice
14.21	of termination upon the CAA to be terminated. The notice must specifically explain the
14.22	cause for the termination of designation and how funding may be affected. Included with
14.23	the notice of termination must be a description of the CAA's appeal rights as provided for
14.24	in subpart 5. The governing body must also send to the department a copy of the notice of
14.25	termination. Upon request from the department, the CAA must provide its current list

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or lists of identified low-income households to the department. Identified low-income households are those specified on the CAA's list or lists of clients. The department will notify identified low-income households of the termination. With the copy of the notice of termination, the governing body may also submit to the department a transition plan for phasing out currently provided services and for substituting services in the interim until a successor CAA is recognized. The department must approve the plan as well as the interim agency providing community action program services. If the governing body has not submitted a transition plan with the copy of the notice of termination, it must do so by the close of any contested case hearing that may be held. If no contested case hearing is held, the governing body must submit the transition plan to the department at least simultaneously with the notice of intent to designate a successor CAA. A governing body may terminate a community action agency's designation for cause under subpart 1, item A or B.

A. The governing body must follow the steps in subitems (1) to (4):

(1) adopt termination as the official action;

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- (2) notify the department of its intent to terminate the community action agency's designation;
- (3) serve notice of termination upon the community action agency to be terminated and provide a copy to the department. The notice of termination must:
 - (a) explain the cause for termination;
- (b) describe how the community action agency's funding may be affected; and
- (c) provide a description of the community action agency's appeal rights according to subpart 5; and

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(4) prepare a transition plan for phasing out currently provided services and for substituting services in the interim until a successor community action agency is recognized. The transition plan must be provided to the department no later than the close of the contested case hearing on the appeal of the terminated community action agency or, if no hearing is held, filing with the department the notice of intent to designate a successor community action agency. The department must approve the plan as well as the interim community action agency providing community action program services.

- B. The department will notify low-income households of the termination. Upon request from the department, the community action agency must provide its current list or lists of identified low-income households to the department. Identified low-income households are those specified on the community action agency's list or lists of clients.
- C. If a community action agency's designation is terminated and the community action agency's appeal rights have also been exhausted, the department must terminate funding. Where the department intervenes as a party in a contested case concerning termination of designation, funding by the department may be immediately terminated.
- Subp. 3. Termination by the department of community action agency funding or recognition. The department may terminate for cause a CAA's community action agency's funding or recognition or both under subpart 1. However, the department may not terminate a CAA's recognition or funding under subpart 1, item B. Wherever appropriate, the department will proceed to withholding under part 3350.0100 before acting to terminate the funding or recognition of a CAA. However, where withholding is not an option, the department may proceed directly to termination under this part. Where termination concerns a CAA's funding, the department may terminate all or part of current or future funding. If the department terminates all future funding, it must also terminate a CAA's recognition. Similarly, if the department terminates a CAA's recognition it must also terminate funding. The department must serve the notice of termination upon the

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CAA to be terminated. The notice of termination must specifically explain the cause for the termination and specify the type and degree of termination, including the effect on funding. Included with the notice of termination must be a description of the CAA's appeal rights as provided for in subpart 5. The department must also send to the governing body a copy of the notice of termination. Upon request from the department, the CAA must provide its current list or lists of identified low-income households to the department. Identified low-income households are those specified on the CAA's list or lists of clients. The department will notify identified low-income households of the termination.

A. The department may terminate all or part of current or future funding for a community action agency. If the department terminates all future funding, it must also terminate a community action agency's recognition. If the department terminates a community action agency's recognition it must also terminate funding.

- B. If the department decides to terminate a community action agency's funding or recognition, it will serve notice of termination upon the community action agency to be terminated and provide a copy to the governing body. The notice of termination must:
 - (1) explain the cause for termination
 - (2) describe how the funding may be affected; and
- (3) provide a description of the community action agency's appeal rights according to subpart 5.
- C. The department will notify identified low-income households of the termination. Upon request from the department, the community action agency must provide its current list or lists of identified low-income households to the department.

 Identified low-income households are those specified on the community action agency's list or lists of clients

17.25 Subp. 4. [See repealer.]

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Subp. 4a. Termination by department of Indian tribal government or migrant and seasonal farmworker organization funding. The department may terminate for cause an Indian tribal government's or migrant and seasonal farmworker organization's funding under subpart 1. The department may terminate all or part of current or future funding for an Indian tribal government or migrant and seasonal farmworker organization.

A. If the department decides to terminate an Indian tribal government's or migrant and seasonal farmworker organization's funding it will serve notice of termination upon the Indian tribal government or migrant and seasonal farmworker organization to be terminated and provide a copy to the tribal council or the migrant and seasonal farmworker organization's board of directors. The notice of termination must:

(1) explain the cause of termination;

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- (2) describe how the funding may be affected; and
- (3) provide a description of the Indian tribal government's or migrant and seasonal farmworker organization's appeal rights according to subpart 5.
- B. The department will notify identified low-income households of the termination. Upon request from the department, the Indian tribal government or migrant and seasonal farmworker organization must provide its current list or lists of identified low-income households to the department. Identified low-income households are those specified on the Indian tribal government's or migrant and seasonal farmworker organization's list or lists of clients.
- Subp. 5. **Appeal procedure.** If, after receipt of the notice of termination, a CAA grantee is aggrieved, the CAA grantee may request a contested case hearing from the department within 30 calendar days of the receipt of the notice. If the CAA's grantee's request for a contested case hearing is not received by the department during the 30-day period the CAA grantee loses its right of appeal under this subpart. The hearing will be initiated and conducted according to parts 1400.8505 to 1400.8612 unless the grantee

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objects within ten business days. If the grantee objects, the hearing will be conducted
according to parts 1400.5010 to 1400.8401. The request for a contested case hearing
before an administrative law judge as provided in Minnesota Statutes, sections 14.57 to
19.4 14.62, must be in writing. The contested case hearing will be initiated and conducted
according to parts 1400.5100 to 1400.8500. As provided for in part 1400.6200 or
19.6 1400.8570, the department will have the right to intervene as a party in a contested case
hearing on termination of designation by a governing body.

- Subp. 6. **Federal appeal rights.** Federal appeal rights may also exist for an aggrieved CAA grantee under the CSBG Community Services Block Grant Act, Public Law 97-35 United States Code, title 42, chapter 106, section 9915, subsection (b).
- 19.11 Subp. 7. **Successor.** If a <u>CAA's community action agency's designation or</u>
 19.12 recognition is terminated, the governing body will follow the priority guidelines in part
 19.13 3350.0050, subpart 2, and the procedure in part 3350.0030 to designate a successor.
- Subp. 8. **Costs.** Only costs directly attributable to the contested case hearing process in subpart 5 are the responsibility of the department. The costs associated with the procedure for termination provided for in subpart 4 are the responsibility of the governing body.

3350.0070 ALLOCATION OF FUNDS.

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- 19.19 Subpart 1. **Formula.** The department will allocate funds under the act according to the formula in Minnesota Statutes, section 256E.30, subdivision 2.
- Subp. 2. **Poverty level population.** For purposes of the formula in subpart 1, the poverty level population will be based on Department of Commerce, Bureau of the Census, statistics, as revised.

3350.0090 DUE DATES FOR MONTHLY, PERIODIC, AND FINAL REPORTS.

Each monthly report specified in part 3350.0080 is due ten calendar days after the end of the month. Each final status report specified in part 3350.0080 is due no later than 30 calendar days after the end of the program year. Each periodic report under part 3350.0080 is due 30 calendar days after the date specified in the CAA's contract. If monthly, periodic, or final reports are delinquent more than five calendar days from their due dates or, though submitted, remain incomplete or inaccurate more than five calendar days from their due dates, the department may proceed to withhold available funds from a CAA under part 3350.0100, subpart 1, item A. Monthly, periodic, and annual reports are due on the dates specified in the grant contract. If reports are delinquent, incomplete, or inaccurate, the department must proceed to withhold available funds from a grantee under part 3350.0100.

3350.0100 WITHHOLDING OF CASH DISBURSEMENTS.

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Subpart 1. **Circumstances for withholding.** The department will withhold cash disbursements available for drawdown under an approved application if a CAA a grant, wherever appropriate, in lieu of termination under part 3350.0060 if a grantee is not:

A. complying with the reporting requirements of the grant as required by its grant contract with the department, including the timely submission of complete and accurate monthly, periodic, and final reports as required in part 3350.0080, of complete and accurate annual audits as required in part 3350.0160, subpart 2, and of complete and accurate annual evaluation reports as required in part 3350.0150;

- B. following its submitted and approved work plan or budget or both;
- C. fulfilling the terms of its grant contract; or
- D. maintaining recognition as provided in part 3350.0040, subpart 3.

Subp. 2. **Notice**, **conversion option**, **and termination of withholding**. Before withholding cash disbursements, the department will notify the CAA grantee of its

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defective action or omission, inform the CAA grantee of potential withholding and specify a reasonable date by which corrective action should occur. The specified date must be at least ten working days from the date of the CAA's grantee's receipt of the notice of withholding. If the defect is not remedied satisfactorily by the date specified in the notice, the department will begin to withhold available funds after that date. During any time within 90 calendar days following the department's actual withholding of funds, the CAA may, at its option, convert the withholding to a termination under part 3350.0060, subpart 1, item D, with right to a contested case hearing. A CAA must request in writing both a conversion to termination and a contested case hearing. After receipt of a CAA's request for conversion to termination and contested case hearing, the department will initiate contested case proceedings as provided in Minnesota Statutes, sections 14.57 to 14.62. The department will also send the CAA a notice of termination and comply with the other procedural requirements of part 3350.0060, subpart 3. The department will terminate funding for the period of time between the date identified in the notice of withholding and the date on which the short-term defect is actually remedied. If the CAA has not exercised its right of conversion during 90 days of withholding and if the defect has not been remedied during 90 days of withholding, the department will proceed under part 3350.0060, subpart 1, item E, to terminate the CAA's available funding for a period covering the total of (1) the time during which funds have been withheld and (2) the time remaining before the subsequent June 30. The department will first issue a final notice ten calendar days before proceeding to termination under part 3350.0060. If following a period of funding termination for failure to remedy a long-term defect the CAA has still not successfully remedied the identified defect, the department will deny subsequent applications by the CAA under part 3350.0170, subpart 6, item D, until corrective action has occurred. However, if the defect constitutes failure to maintain recognition under subpart 1, item D, the department will proceed according to part 3350.0040, subpart 4. Upon remedying the defect, the department will reimburse the grantee for the time period

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21.27	between the date of the withholding in the notice to the date the defect was remedied if
22.1	the grantee submits a cash request, with documentation, that clearly substantiates that
22.2	expenses were used by the grantee to perform services according to the grant contract.
22.3	Subp. 3. Conversion option. During any time within 90 calendar days following
22.4	the department's actual withholding of funds, the grantee may, at its option, convert the
22.5	withholding to a termination under part 3350.0060, subpart 1, item C, with right to a
22.6	contested case hearing. A grantee must request in writing both a conversion to termination
22.7	and a contested case hearing. After receipt of a grantee's request for conversion to
22.8	termination and a contested case hearing, the department must initiate a contested case
22.9	hearing and the department must initiate contested case proceedings as provided in part
22.10	3350.0060, subpart 5. The department will also send the grantee a notice of termination
22.11	and comply with the other procedural requirements of parts 3350.0060, subpart 3 or 4.
22.12	Subp. 4. Notice and termination. If the grantee has not exercised its right of
22.13	conversion during 90 days of withholding and if the defect has not been remedied during
22.14	90 days of withholding, the department will proceed under part 3350.0060, subpart 1, item
22.15	D, to terminate the grantee's available funding for a period covering the total of:
22.16	A. the time during which the funds have been withheld; and
22.17	B. the time remaining before the grant expires.
22.18	The department must first issue a final notice ten calendar days before proceeding to
22.19	termination under part 3350.0060. If following a period of funding termination for failure
22.20	to remedy a defect, the grantee has still not successfully remedied the identified defect,
22.21	the department will deny subsequent applications by the grantee under part 3350.0160,
22.22	subpart 6, item D, until corrective action has occurred.
22.23	3350.0110 PROGRAM GUIDELINES AND ELIGIBLE ACTIVITIES.

Subpart 1. **Program guidelines.** Each community action program must:

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A. be of benefit to low-income persons; 22.25 B. represent progress toward the elimination of poverty; 23.1 C. utilize resources from other programs operating in the service area; and 23.2 D. be of sufficient scope and size for maximum effectiveness and efficiency. 23.3 Subp. 2. Eligible grant activities. A variety of activities as determined by the local 23.4 planning process may be included in a community action program funded by a grant. 23.5 Eligible activities are those designed to help low-income persons to: 23.6 A. secure and retain meaningful employment; 23.7 B. attain an adequate education; 23.8 C. obtain and maintain adequate housing and a suitable living environment; 23.9 D. make better use of available income; 23.10 E. obtain emergency assistance through loans or grants; 23.11 F. meet immediate and urgent individual and family needs, including the need 23.12 23.13 for health services, nutritious food, housing, and employment-related assistance; G. remove obstacles and solve problems which block the achievement of 23.14 self-sufficiency; 23.15 H. achieve greater participation in the affairs of the community; and 23.16 I. make more effective use of other programs related to the purposes of the 23.17 **CSBG** Community Services Block Grant Act. 23 18 Subp. 3. Federal prohibitions. Activities ineligible for funding with CSBG 23.19

services block grant state plan. A copy of the annual CSBG community services block 23.21 23.22 grant state plan is available by request from the Department of Employment and Economic

community services block grant money are those listed in the annual CSBG community

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23.23 Development, 332 Minnesota Street, Suite E200, Saint Paul, Minnesota 55101 Human

23.24 Services, Office of Economic Opportunity, P.O. Box 64962, St. Paul, MN 55164-0962.

3350.0120 PARTICIPATION BY LOW-INCOME PERSONS.

Grantees must eonsider the ensure maximum feasible participation of low-income people persons in the local planning process of part 3350.0130, the annual work plan of part 3350.0170, subpart 1, and the evaluation process of part 3350.0140, and the annual evaluation report of part 3350.0150. Each CAA grantee must devise specific opportunities for involvement of low-income people in proposing, planning, approving, and evaluating the activities of community action programs.

3350.0130 LOCAL PLANNING PROCESS.

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- Each CAA will grantee must develop and maintain a written plan for submission to the department as a requirement for maintenance of recognition under part 3350.0040, subpart 3 part of its grant application. The plan's narrative will plan must include a description of how the local planning process will be implemented, how the CAA grantees will publicize major planning activities to encourage community participation, and how the CAA grantee will involve low-income people persons in the planning process. Each annual work plan submitted as part of a grant application under part 3350.0170, subpart 1, must be consistent with, and complementary to, this local planning process. The local planning process of a CAA will include grantee includes the following steps activities:
- A. develop a mission statement which defines the overall CAA grantee's purposes and which represents the views and opinions of the CAA's grantee's board of directors or tribal council, low-income groups, and representatives of the community;
- B. assess short- and long-range identify and analyze community needs in order to respond to the poverty in the community and its causes;
- C. <u>eatalog the assess available</u> resources from both the public and private sectors which are available to solve the causes of poverty;

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D. establish priorities after analyzing the extent and causes of poverty and after 25.1 evaluating the capability of the CAA and other available resources to ameliorate the 25.2 eauses of poverty and set goals for the program year; 25.3 E. set realistic goals as a basis for action which are consistent with established 254 25.5 priorities; F. E. develop innovative strategies, including, but not limited to, service 256 strategies, which encompass community acceptance, funding availability, direct benefits to 25.7 low-income people, high impact on problems of poverty, and organizational capability 25.8 to implement the specified goals; 25.9 G. F. develop clear and concise objectives that describe how to attain the CAA's 25.10 goals identify programs to achieve the specified goals; 25.11 25.12 H. G. list sequential activities under each objective to describe the efforts at community coordination and identification of resource needs including assignment of 25.13 CAA staff and training or technical assistance in the community select the program or 25.14 25.15 combination of programs to be undertaken during a program year; and H. H. select performance indicators to measure progress toward achieving the 25.16 25.17 established objectives and to form the basis for community action program reporting 25.18 and evaluation analyze evaluation and monitor information to influence the structure of future programming. 25.19 3350.0140 EVALUATION PROCESS. 25.20 Each CAA will develop a standardized written process for evaluating its own 25 21 community action program and describe the process in a narrative form. The narrative 25 22 description must show how the results of the evaluation will influence the CAA's future 25.23 planning and how the CAA will involve low-income persons in the evaluation process. 25.24 25.25 The evaluation process as embodied in the narrative must be approved by the CAA's board of directors. The evaluation process narrative must be submitted to and approved 25.26

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by the department in order to maintain CAA recognition under part 3350.0040, subpart 3. Each grantee must develop and maintain a written process for evaluating its own 26.2 community action program using the results of the evaluation to influence the grantee's 26.3 future planning. The grantee must involve low-income persons in the evaluation process. 26.4 The written evaluation process must be approved by the grantee's board of directors or 26.5 tribal council. The written evaluation process must be maintained and available to the 26.6 department upon request in order to maintain community action agency recognition under 26.7 part 3350.0040, subpart 3. 26.8

3350.0160 ADMINISTRATION OF GRANTS.

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- Subpart 1. Grantee financial control system. Grantees must establish and use a financial control system which that complies with federal and state reporting and fiscal procedures and the grant contract. The federal and state requirements are contained in Department of Jobs and Training Subgrantee Administrative Requirements No. 1, as revised or superseded. This document is incorporated by reference, and is not subject to frequent change. It is available from the State Law Library.
- Subp. 2. Grantee audit. Each grantee must follow the audit requirements contained in the attachment to its contract the grant contract with the department. Audits must be completed and the required reports submitted no later than six calendar months after the end of the grantee's fiscal year. If audits are delinquent more than five calendar days from their due dates or, though submitted, remain incomplete, noncomplying, or inaccurate more than five ealendar days from their due dates, the department may proceed to withhold available funds from a CAA under part 3350.0100, subpart 1, item A.
- Subp. 3. Alterations. A grantee must obtain prior written approval from the department before changing its work plan and budget as described in its approved application grant contract.

3350.0170 GRANT APPLICATIONS.

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Subpart 1. **Forms and documents.** All Forms necessary for completion of the application will accompany the annual guidelines mailed to all grantees. Assistance in completing the forms may be requested directly from the department at its central office. Each CAA A grantee will submit to the department an annual a work plan and budget on forms supplied by the department as part of the grant application process. Each work plan for the subsequent year will include a narrative comprised of the following:

- A. prioritized list of community needs;
- B. design for accomplishing identified goals, objectives, and activities;
- C. -coordination strategy showing the establishment of working relationships with other providers in the service area; and
- D. description of any delegated activity, including copies of subgrantee contracts.
- 27.13 Subp. 2. [See repealer.]
 - Subp. 3. Waiver of application deadline. Upon written request, the department may waive the application deadline provided in subpart 2 and allow an applicant to submit its grant application after that date. A request for a waiver must be signed by the chair of the applicant's board of directors or chair of the tribal council and contain justification of the local need for a waiver. The request for a waiver must be received by the department on or before June 30 the original application deadline. The department will respond to the request in writing. If The department is persuaded by the local need, it will grant a waiver and establish another deadline for receipt of the application. Local need is demonstrated if a CAA, through no fault of its own, cannot meet the application deadline because of the following: if the grantee has shown good cause for why the application deadline was not met. If the department has determined that the grantee has shown good cause

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for missing the application deadline, the department will establish another deadline for receipt of the application.

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- A. key staff responsible for the submission of the application are on medical leave or other leave, have retired or are no longer employed, and replacement staff cannot reasonably complete the application in the time remaining; or
- B. a natural disaster such as a tornado, fire, or flood or a material change in eircumstances such as a labor strike or the loss of a building lease has adversely affected or completely halted program operations.
- Subp. 4. **Approval of application.** The department will review all submitted applications. When the department approves an application for a grant, it will provide written notification of approval to the applicant. Requests for cash cannot be processed until an application has been approved. After applications have been approved, the department and the applicant will enter into a grant contract. The grant contract is effective on the date when the Minnesota Department of Finance signature is affixed to the contract.
- Subp. 5. Late, incomplete, or noncomplying application. If A previously funded grantee has not submitted must submit an application within 45 calendar days of the application or the waiver deadline established by waiver in subpart 3 or within 45 calendar days of the deadline provided in subpart 2 where a waiver was not granted, the department, or the department will deny the application under subpart 6. If a submitted application remains incomplete or noncomplying for 30 calendar days after the department's request for a revision of the application, supplementary information, or other required documents or 45 calendar days from an applicable deadline, whichever period is greater, the department will deny the application under subpart 6.
- Subp. 6. **Denial of application.** Before the department denies an application, it will, as soon as possible, provide written notification of the deficiency leading to a possible denial and, where appropriate, request a revision of the application, supplementary

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information, or other required documents. An application will be denied if any of the following occur:

- A. application is submitted after the deadlines in subpart 5;
- B. applicant submits an incomplete application;

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- 29.3 C. applicant submits a noncomplying application where:
 - (1) applicant's annual work plan activities are:
 - (a) inconsistent with community action program activity as defined in the act and part 3350.0110;
- 29.7 (b) not demonstrative of participation by low-income persons as required by part 3350.0120; or
 - (c) inconsistent with the local planning process in part 3350.0130;
 - (2) applicant cannot demonstrate adequate fiscal management capabilities as required in part 3350.0160; or
 - (3) applicant's budget does not support, or is inconsistent with, the work plan activities; or
- D. applicant, after a period of funding termination, has not remedied a long-term defect that first led to withholding under part 3350.0100, subpart 2.

termination of available funds for an entire program year two years under part 3350.0060, subpart 1, item F. Depending on the circumstances, the department's denial of an

The department's denial of an application based on items A, B, and C is cause for

29.19 application based on item D is cause for termination of available funds for an entire

29.20 program year two years under part 3350.0060, subpart 1, item F, or all future funding

29.21 <u>under part 3350.0040, subpart 4 E</u>.

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3350.0190 RECORD KEEPING.

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All records and books of account related to grants must be kept by the grantee for three years from the date of submission of the final invoice. Records must be retained beyond the three-year period if audit exceptions, claims, or litigation concerning the records or any accounting transactions are still unresolved or pending. After any disposition of nonexpendable property acquired with grant funds, records of the disposition must also be retained for three years the time period specified in the grant contract.

3350.0200 MONITORING.

The department will perform <u>on-site</u> monitoring activities to ensure that grantees are in compliance with parts 3350.0010 to 3350.0200, the act, and other federal and state requirements. The monitoring functions will include the following:

A. performance of a pre-award review; and

B. preparation and execution of an annual monitoring plan which includes at least one annual on-site visit to all grantees with annual dollar volume over \$100,000 and to 25 percent of all grantees with annual dollar volume between \$10,000 and \$100,000.

REPEALER. Minnesota Rules, parts 3350.0030, subpart 7; 3350.0040, subpart 4;

30.13 3350.0060, subpart 4; 3350.0080; 3350.0150; and 3350.0170, subpart 2, are repealed.

30.14 **RENUMBERER.** In the next publication of Minnesota Rules, the revisor shall renumber the part number in column A to the part number in column B, and correct internal

30.16 references.

30.17	3350.0010	9571.0010
30.18	3350.0020	9571.0020
30.19	3350.0030	9571.0030
30.20	3350.0040	9571.0040
30.21	3350.0050	9571.0050
30.22	3350.0060	9571.0060

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30.23	3350.0070	<u>9571.0070</u>		
30.24	3350.0090	9571.0080		
30.25	3350.0100	<u>9571.0090</u>		
30.26	3350.0110	<u>9571.0100</u>		
31.1	3350.0120	<u>9571.0110</u>		
31.2	3350.0130	<u>9571.0120</u>		
31.3	3350.0140	<u>9571.0130</u>		
31.4	3350.0160	<u>9571.0140</u>		
31.5	3350.0170	<u>9571.0150</u>		
31.6	3350.0180	<u>9571.0160</u>		

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