

1 Department of Human Services

2

3 Adopted Permanent Rules Relating to the Surveillance and  
4 Integrity Review Program

5

6 Rules as Adopted

7 9505.2160 SCOPE AND APPLICABILITY.

8 Subpart 1. **Scope.** Parts 9505.2160 to 9505.2245 govern  
9 procedures to be used by the department in identifying and  
10 investigating fraud, theft, or abuse by vendors or recipients of  
11 health services through the medical assistance, general  
12 assistance medical care, consolidated chemical dependency  
13 treatment, MinnesotaCare, catastrophic health expense protection  
14 programs, ~~prepaid medical-assistance-programs~~ health plans, home  
15 and community-based services under a waiver from the Health Care  
16 Financing Administration of the United States Department of  
17 Health and Human Services, or any other health service program  
18 administered by the department, and for the imposition of  
19 sanctions against vendors and recipients of health services.  
20 Additionally, parts 9505.2160 to 9505.2245 establish standards  
21 applicable to the health service and financial records of  
22 vendors of health services through medical assistance, general  
23 assistance medical care, consolidated chemical dependency  
24 treatment, MinnesotaCare, or catastrophic health expense  
25 protection programs.

26 Parts 9505.2160 to 9505.2245 must be read in conjunction  
27 with titles XVIII and XIX of the Social Security Act; Code of  
28 Federal Regulations, title 42; Minnesota Statutes, chapters 62E,  
29 145, 152, 245, 245A, 252, 253, 254A, 254B, 256, 256B, 256D,  
30 256E, and 609.

31 Subp. 2. **Applicability.** Parts 9505.2160 to 9505.2245  
32 apply to local agencies, vendors participating in a program, and  
33 recipients of health services through a program. To the extent  
34 that provisions of a contract between the department and prepaid  
35 health plans have functionally equivalent requirements, the

1 department shall exempt the prepaid health plans from the  
2 specific requirements of parts 9505.2160 to 9505.2245.

3 9505.2165 DEFINITIONS.

4 [For text of subpart 1, see M.R.]

5 Subp. 2. Abuse. "Abuse" means:

6 A. in the case of a vendor, a pattern of practices  
7 that is inconsistent with sound fiscal, business, or health  
8 service practices, and that result in unnecessary costs to the  
9 programs, or in reimbursements for services that are not  
10 medically necessary or that fail to meet professionally  
11 recognized standards for health service. The following  
12 practices are deemed to be abuse by a vendor:

13 (1) submitting repeated claims from which  
14 required information is missing or incorrect;

15 (2) submitting repeated claims using procedure  
16 codes which overstate the level or amount of health service  
17 provided;

18 (3) submitting repeated claims for health  
19 services which are not reimbursable under the programs;

20 (4) submitting repeated duplicate claims for the  
21 same health service provided to the same recipient;

22 (5) submitting repeated claims for health  
23 services that do not comply with part 9505.0210 and, if  
24 applicable, part 9505.0215;

25 (6) repeated submission of claims for health  
26 services that are not medically necessary;

27 (7) failing to develop and maintain health  
28 service records as required under part 9505.2175;

29 (8) failing to use generally accepted accounting  
30 principles or other accounting methods which relate entries on  
31 the recipient's health service record to corresponding entries  
32 on the billing invoice, unless another accounting method or  
33 principle is required by federal or state law or rule;

34 (9) failing to disclose or make available to the  
35 department the recipient's health service records or the

1 vendor's financial records as required by part 9505.2180;

2 (10) repeatedly failing to properly report  
3 duplicate payments from third party payers for covered health  
4 services provided to a recipient under a program and billed to  
5 the department;

6 (11) failing to obtain information and assignment  
7 of benefits as specified in part 9505.0070, subpart 3, or to  
8 bill Medicare as required by part 9505.0440;

9 (12) failing to keep financial records as  
10 required under part 9505.2180;

11 (13) repeatedly submitting or causing repeated  
12 submission of false information for the purpose of obtaining  
13 prior authorization, inpatient hospital admission certification  
14 under parts 9505.0500 to 9505.0540, or a second surgical opinion  
15 as required under part 9505.5035;

16 (14) knowingly and willfully submitting a false  
17 or fraudulent application for provider status;

18 (15) soliciting, charging, or receiving payments  
19 from recipients or nonmedical assistance sources, in violation  
20 of Code of Federal Regulations, title 42, section 447.15, or  
21 part 9505.0225, for services for which the vendor has received  
22 reimbursement from or should have billed to the program;

23 (16) payment by a vendor of program funds to  
24 another vendor whom the vendor knew or had reason to know was  
25 suspended or terminated from program participation;

26 (17) repeatedly billing a program for health  
27 services after entering into an agreement with a third-party  
28 payer to accept an amount in full satisfaction of the payer's  
29 liability;

30 (18) repeatedly failing to comply with the  
31 requirements of the provider agreement that relate to the  
32 programs covered by parts 9505.2160 to 9505.2245; or

33 B. in the case of a recipient, the use of health  
34 services that results in unnecessary costs to the programs, or  
35 in reimbursements for services that are not medically necessary.  
36 The following practices are deemed to be abuse by a recipient:

1 (1) obtaining equipment, supplies, drugs, or  
2 health services that are in excess of program limitations or  
3 that are not medically necessary and that are paid for through a  
4 program;

5 (2) obtaining duplicate or comparable services  
6 for the same health condition from a multiple number of  
7 vendors. Duplicate or comparable services do not include an  
8 additional opinion that is medically necessary for the  
9 diagnosis, evaluation, or assessment of the recipient's  
10 condition or required under program rules, or a service provided  
11 by a school district as specified in the recipient's  
12 individualized education plan under Minnesota Statutes, section  
13 256B.0625, subdivision 26;

14 (3) continuing to engage in practices that are  
15 abusive of the program after receiving the department's written  
16 warning that the conduct must cease;

17 (4) altering or duplicating the medical  
18 identification card for the purpose of obtaining additional  
19 health services billed to the program or aiding another person  
20 to obtain such services;

21 (5) using a medical identification card that  
22 belongs to another person;

23 (6) using the medical identification card to  
24 assist an unauthorized individual in obtaining a health service  
25 for which a program is billed;

26 (7) duplicating or altering prescriptions;

27 (8) misrepresenting material facts as to physical  
28 symptoms for the purpose of obtaining equipment, supplies,  
29 health services, or drugs;

30 (9) furnishing incorrect eligibility status or  
31 information to a vendor;

32 (10) furnishing false information to a vendor in  
33 connection with health services previously rendered to the  
34 recipient which were billed to a program;

35 (11) obtaining health services by false  
36 pretenses;

1 (12) repeatedly obtaining health services that  
2 are potentially harmful to the recipient;

3 ~~(13) repeatedly-obtaining-health-services-for~~  
4 ~~self-inflicted-injuries-or-trauma;~~

5 ~~(14)~~ repeatedly obtaining emergency room health  
6 services for nonemergency care; or

7 ~~(15)~~ (14) repeatedly using medical transportation  
8 to obtain health services from providers located outside the  
9 local trade area ~~for~~ when health services that appropriate to  
10 the recipient's physical or mental health needs can be provided  
11 obtained inside the local trade area. For purposes of this  
12 subitem, "local trade area" has the meaning given in part  
13 9505.0175, subpart 22.

14 Subp. 2a. Electronically stored data. "Electronically  
15 stored data" means data stored in a typewriter, word processor,  
16 computer, existing or preexisting computer system or computer  
17 network, magnetic tape, or computer disk.

18 [For text of subp 3, see M.R.]

19 Subp. 4. Fraud. "Fraud" means:

20 A. acts which constitute a crime against any program,  
21 or attempts or conspiracies to commit those crimes, including  
22 the following:

23 (1) theft in violation of Minnesota Statutes,  
24 section 609.52;

25 (2) perjury in violation of Minnesota Statutes,  
26 section 609.48;

27 (3) aggravated forgery and forgery in violation  
28 of Minnesota Statutes, sections 609.625 and 609.63;

29 (4) medical assistance fraud in violation of  
30 Minnesota Statutes, section 609.466; and

31 (5) financial transaction card fraud in violation  
32 of Minnesota Statutes, section 609.821;

33 B. any making a false statement, false claim, or  
34 false representation made to a program where the person knows or  
35 should reasonably know the statement, claim, or representation  
36 is false; and

1 C. a felony listed in United States Code, title 42,  
2 section 1320a-7b(b)(3)(D), subject to any safe harbors  
3 established in Code of Federal Regulations, title 42, part 1001,  
4 section 952.

5 Subp. 4a. Health plan. "Health plan" means a health  
6 maintenance organization or other organization that contracts  
7 with the department to provide health services to recipients  
8 under a prepaid contract.

9 [For text of subp 5, see M.R.]

10 Subp. 6. Health service record. "Health service record"  
11 means electronically stored data, and written or diagrammed  
12 documentation of the nature, extent, and evidence of the medical  
13 necessity of a health service provided to a recipient by a  
14 vendor and billed to a program.

15 Subp. 6a. [See repealer.]

16 Subp. 6b. [See repealer.]

17 Subp. 6c. Investigative costs. "Investigative costs" are  
18 subject to the provisions of Minnesota Statutes, section  
19 256B.064, subdivision 1d, and means the sum of the following  
20 expenses incurred by the department's investigator on a  
21 particular case:

22 A. hourly wage multiplied by the number of hours  
23 spent on the case;

24 B. employee benefits;

25 C. travel;

26 D. lodging;

27 E. meals; and

28 F. photocopying costs, paper, computer data storage  
29 or diskettes, and computer records and printouts.

30 Subp. 6d. Medically necessary or medical necessity.  
31 "Medically necessary" or "medical necessity" has the meaning  
32 given in part 9505.0175, subpart 25.

33 Subp. 6e. Ownership or control interest. "Ownership or  
34 control interest" has the meaning given in Code of Federal  
35 Regulations, title 42, part 455, sections 101 and 102.

36 Subp. 6f. Pattern. "Pattern" means an identifiable series

1 of more than one event or activity.

2 Subp. 7. **Primary care case manager.** "Primary care case  
3 manager" means a provider designated by the department who is a  
4 physician or a group of physicians, nurse practitioner, or  
5 physician assistant practicing within the scope of the  
6 provider's practice, who is responsible for the direct care of a  
7 recipient, and for coordinating and controlling access to or  
8 initiating or supervising other health services needed by the  
9 recipient.

10 Subp. 8. **Program.** "Program" means the Minnesota medical  
11 assistance program, the general assistance medical care program,  
12 catastrophic health expense protection program, MinnesotaCare,  
13 consolidated chemical dependency program, prepaid medical  
14 ~~assistance-programs~~ health plans, home and community-based  
15 services under a waiver from the Health Care Financing  
16 Administration of the United States Department of Health and  
17 Human Services, or any other health service program administered  
18 by the department.

19 Subp. 9. **Provider.** "Provider" has the meaning given in  
20 part 9505.0175, subpart 38, and also includes a personal care  
21 provider.

22 [For text of subp 10, see M.R.]

23 Subp. 10a. **Responsible party.** "Responsible party" has the  
24 meaning given in Minnesota Statutes, section 256B.0627,  
25 subdivision 1, paragraph (d).

26 Subp. 11. **Restriction.** "Restriction" means:

27 A. in the case of a vendor, excluding or limiting the  
28 scope of the health services for which a vendor may receive a  
29 payment through a program for a reasonable time; or

30 B. in the case of a recipient, limiting the  
31 recipient's participation in a program for a period of 24 months  
32 to health services from a designated primary care case manager  
33 or other designated health service providers. The restriction  
34 of a recipient must be indicated in an eligibility verification  
35 system. For purposes of restriction, designated health service  
36 providers do not include long-term care facilities.

1 Subp. 12. Suspending participation or suspension.

2 "Suspending participation" or "suspension" means making a vendor  
3 ineligible for reimbursement through program funds for a stated  
4 period of time.

5 [For text of subp 13, see M.R.]

6 Subp. 14. Terminating participation or termination.

7 "Terminating participation" or "termination" means making a  
8 vendor ineligible for reimbursement through program funds.

9 [For text of subps 15 and 16, see M.R.]

10 Subp. 16a. Vendor. "Vendor" has the meaning given to  
11 "vendor of medical care" in Minnesota Statutes, section 256B.02,  
12 subdivision 7. The term "vendor" includes a provider and also a  
13 personal care assistant.

14 [For text of subp 17, see M.R.]

15 9505.2175 HEALTH SERVICE RECORDS.

16 Subpart 1. Documentation requirement. As a condition for  
17 payment by a program, a vendor must document each occurrence of  
18 a health service provided to a recipient. The health service  
19 must be documented in the recipient's health service record as  
20 specified in subpart 2 and, when applicable, subparts 3 to 7.  
21 Program funds paid for a health service not documented in a  
22 recipient's health service record shall be recovered by the  
23 department.

24 Subp. 2. Required standards for health service records. A  
25 vendor must keep a health service record as specified in items A  
26 to I.

27 A. The record must be legible at a minimum to the  
28 individual providing care.

29 B. The recipient's name must be on each page of the  
30 recipient's record.

31 C. Each entry in the health service record must  
32 contain:

33 (1) the date on which the entry is made;

34 (2) the date or dates on which the health service  
35 is provided;



1 (3) the length of time spent with the recipient  
2 if the amount paid for the service depends on time spent;

3 (4) the signature and title of the person from  
4 whom the recipient received the service; and

5 (5) when applicable, the countersignature of the  
6 vendor or supervisor as required under parts 9505.0170 to  
7 9505.0475.

8 D. The record must state:

9 (1) the recipient's case history and health  
10 condition as determined by the vendor's examination or  
11 assessment;

12 (2) the results of all diagnostic tests and  
13 examinations; and

14 (3) the diagnosis resulting from the examination.

15 E. The record must show the quantity, dosage, and  
16 name of prescribed drugs ordered for or administered to the  
17 recipient.

18 F. The record must contain reports of consultations  
19 that are ordered for the recipient.

20 G. The record must contain the recipient's plan of  
21 care, individual treatment plan, or individual program plan.  
22 For purposes of this item, "plan of care" has the meaning given  
23 in part 9505.0175, subpart 35; "individual treatment plan" has  
24 the meaning given in part 9505.0477, subpart 14; and "individual  
25 program plan" has the meaning given in part 9535.0100, subpart  
26 15.

27 H. The record must report the recipient's progress or  
28 response to treatment, and changes in the treatment or diagnosis.

29 I. The record of a laboratory or X-ray service must  
30 document the vendor's order for service.

31 [For text of subps 3 and 4, see M.R.]

32 **Subp. 5. Requirements for medical supplies and equipment**  
33 **records.** A medical supplies and equipment record must meet the  
34 requirements of subparts 1 and 2 and:

35 A. must document that the medical supply or equipment  
36 meets the criteria in parts 9505.0210 and 9505.0310; and

1 B. except as provided in part 9505.2190, subpart 1,  
2 must contain a hard copy of the vendor's order or prescription  
3 for the medical supply or equipment and the name and amount of  
4 the medical supply or equipment provided for the recipient.

5 [For text of subp 6, see M.R.]

6 Subp. 7. Requirements for personal care provider service  
7 records. A personal care provider record must meet the  
8 requirements of subparts 1 and 2 and must document:

9 A. the physician's initial order for personal care  
10 services, which shall be included within a reasonable time after  
11 the start of such services, and documentation that the  
12 physician's order has been reviewed by the physician at least  
13 once every 365 days;

14 B. the Department of Human Services care plan  
15 completed by the supervising registered nurse which details the  
16 nurse's instruction to the personal care assistant;

17 C. the department's notice of prior authorization  
18 which identifies the amount of personal care service and  
19 registered nurse supervision authorized for the recipient;

20 D. the department's notice of approval or denial of a  
21 relative hardship waiver request; and

22 E. whether the recipient is in a shared care  
23 arrangement;

24 F. the following daily documentation requirements:

25 (1) in an individual care arrangement, the  
26 following documentation must be made by each personal care  
27 assistant of services provided to the recipient:

28 (a) the recipient's name;

29 (b) the name of the personal care assistant  
30 providing services;

31 (c) the day, month, and year the personal  
32 care services were provided;

33 (d) ~~the-site-where-personal-care-services~~  
34 ~~were-provided;~~

35 (e) the total number of hours spent  
36 providing personal care services to the recipient;

1           ~~(f)~~ (e) the time of arrival and the time of  
2 departure of the personal care assistant at the site where  
3 services were provided;

4           ~~(g)~~ (f) the personal care services provided;

5           ~~(h)-the-amount-of-time-spent-providing~~  
6 ~~services-in-the-recipient's-residence;~~

7           ~~(i)-the-amount-of-time-spent-providing~~  
8 ~~services-outside-of-the-recipient's-residence;~~

9           ~~(j)~~ (g) notes by the personal care assistant  
10 regarding changes in the recipient's condition, documentation of  
11 calls to the supervising nurse, and other notes as required by  
12 the supervising nurse;

13           ~~(k)~~ (h) the personal care assistant's  
14 signature; and

15           ~~(l)~~ (i) the recipient's signature, stamp, or  
16 mark, or the responsible party's signature, if the recipient  
17 requires a responsible party; and

18           (2) in a shared care arrangement, the following  
19 separate documentation requirements in subitem (1) must be made  
20 ~~by each personal care assistant of services provided to~~ met  
21 separately for each recipient;

22           ~~(a)-the-recipient's-name;~~

23           ~~(b)-the-names-of-the-other-recipients~~  
24 ~~sharing-personal-care-services;~~

25           ~~(c)-the-name-of-the-personal-care-assistant~~  
26 ~~providing-services;~~

27           ~~(d)-the-day,-month,-and-year-the-personal~~  
28 ~~care-services-were-provided;~~

29           ~~(e)-the-site-where-personal-care-services~~  
30 ~~were-provided;~~

31           ~~(f)-the-total-number-of-hours-spent~~  
32 ~~providing-personal-care-services-to-each-recipient;~~

33           ~~(g)-the-time-of-arrival-and-the-time-of~~  
34 ~~departure-of-the-personal-care-assistant-at-the-site-where~~  
35 ~~services-were-provided;~~

36           ~~(h)-the-personal-care-services-provided;~~

1                   ~~(i)-the-amount-of-time-spent-in-the~~  
 2 ~~provision-of-services-at-the-shared-care-residence;~~  
 3                   ~~(j)-the-amount-of-time-spent-in-the~~  
 4 ~~provision-of-services-outside-of-the-shared-care-residence;~~  
 5                   ~~(k)-notes-by-the-personal-care-assistant~~  
 6 ~~regarding-changes-in-a-recipient's-condition,-documentation-of~~  
 7 ~~calls-to-the-supervising-nurse,-and-other-notes-as-required-by~~  
 8 ~~the-supervising-nurse;~~  
 9                   ~~(l)-the-personal-care-assistant's-signature;~~  
 10 and  
 11                   ~~(m)-each-recipient's-signature,-stamp,-or~~  
 12 ~~mark,-or-the-responsible-party's-signature-if-the-recipient~~  
 13 ~~requires-a-responsible-party;~~

14           F. G. authorization by the recipient's responsible  
 15 party, if any, for personal care services provided outside the  
 16 recipient's residence;

17           G. H. authorization by the responsible party, who is  
 18 a parent of a minor recipient or a guardian of a recipient,  
 19 which is approved and signed by the supervising nurse, to  
 20 delegate to another adult the responsible party function for  
 21 absences of at least 24 hours but not more than six days; and

22           H. I. supervision by the supervising nurse,  
 23 including the date ~~and-time-of-day~~ of the provision of  
 24 supervision of personal care services as specified in part  
 25 9505.0335, subpart 4.

26 9505.2180 FINANCIAL RECORDS.

27           Subpart 1. Financial records required of vendors. The  
 28 financial records, including written and electronically stored  
 29 data, of a vendor who receives payment for a recipient's  
 30 services under a program must contain the material specified in  
 31 items A to H:

32           A. payroll ledgers, canceled checks, bank deposit  
 33 slips and any other accounting records prepared for the vendor;

34           B. contracts for services or supplies that relate to  
 35 the vendor's costs and billings to a program for the recipient's

1 health services;

2 C. evidence of the vendor's charges to recipients and  
3 to persons who are not recipients, consistent with the  
4 requirements of Minnesota Statutes, chapter 13;

5 D. evidence of claims for reimbursement, payments,  
6 settlements, or denials resulting from claims submitted to  
7 third-party payers or programs;

8 E. the vendor's appointment books for patient  
9 appointments and the schedules for patient supervision, if  
10 applicable;

11 F. billing transmittal forms;

12 G. records showing all persons, corporations,  
13 partnerships, and entities with an ownership or control interest  
14 in the vendor; and

15 H. employee records for those persons currently  
16 employed by the vendor or who have been employed by the vendor  
17 at any time within the previous five years which under Minnesota  
18 Statutes, chapter 13, would be considered public data for a  
19 public employee such as employee name, salary, qualifications,  
20 position description, job title, and dates of employment; in  
21 addition employee records shall include the current home address  
22 of the employee or the last known address of any former employee.

23 [For text of subp 2, see M.R.]

24 9505.2185 ACCESS TO RECORDS.

25 Subpart 1. Recipient's consent to access. A recipient of  
26 medical assistance is deemed to have authorized in writing a  
27 vendor or others to release to the department for examination  
28 according to Minnesota Statutes, section 256B.27, subdivision 4,  
29 upon the department's request, the medical assistance  
30 recipient's health service records related to services under a  
31 program. The medical assistance recipient's authorization of  
32 the release and review of health service records for services  
33 provided while the person is a medical assistance recipient  
34 shall be presumed competent if given in conjunction with the  
35 person's application for medical assistance. This presumption

1 shall exist regardless of whether the application was signed by  
2 the person or the person's guardian or authorized representative  
3 as defined in part 9505.0015, subpart 8.

4 Subp. 2. Department access to records. A vendor shall  
5 grant the department access during the vendor's regular business  
6 hours to examine health service and financial records related to  
7 a health service billed to a program. Access to a recipient's  
8 health service record shall be for the purposes in part  
9 9505.2200, subpart 1. The department shall notify the vendor no  
10 less than 24 hours before obtaining access to a health service  
11 or financial record, unless the vendor waives notice.

12 9505.2190 RETENTION OF RECORDS.

13 Subpart 1. Retention required; general. A vendor shall  
14 retain all health service and financial records related to a  
15 health service for which payment under a program was received or  
16 billed for at least five years after the initial date of  
17 billing. Microfilm records satisfy the record keeping  
18 requirements of this subpart and part 9505.2175, subpart 3, in  
19 the fourth and fifth years after the date of billing.

20 Subp. 2. Record retention after vendor withdrawal or  
21 termination. A vendor who withdraws or is terminated from a  
22 program must retain or make available to the department on  
23 demand the health service and financial records as required  
24 under subpart 1.

25 Subp. 3. Record retention under change of ownership. If  
26 the ownership of a long-term care facility or vendor service  
27 changes, the transferor, unless otherwise provided by law or  
28 written agreement with the transferee, is responsible for  
29 maintaining, preserving, and making available to the department  
30 on demand the health service and financial records related to  
31 services generated before the date of the transfer as required  
32 under subpart 1 and part 9505.2185, subpart 2.

33 Subp. 4. Record retention in contested cases. In the  
34 event of a contested case, the vendor must retain health service  
35 and financial records as required by subpart 1 or for the

1 duration of the contested case proceedings, whichever period is  
2 longer.

3 9505.2195 COPYING RECORDS.

4 The department, at its own expense, may photocopy or  
5 otherwise duplicate any health service or financial record  
6 related to a health service for which a claim or payment is made  
7 under a program. Photocopying shall be done on the vendor's  
8 premises unless removal is specifically permitted by the  
9 vendor. If a vendor fails to allow the department to use the  
10 department's equipment to photocopy or duplicate any health  
11 service or financial record on the premises, the vendor must  
12 furnish copies at the vendor's expense within two weeks of a  
13 request for copies by the department.

14 9505.2200 IDENTIFICATION AND INVESTIGATION OF SUSPECTED FRAUD  
15 AND ABUSE.

16 Subpart 1. Department investigation. The department shall  
17 investigate vendors or recipients to monitor compliance with  
18 program requirements for the purposes of identifying fraud,  
19 theft, or abuse in the administration of the programs.

20 Subp. 2. Contacts to obtain information. The department  
21 may contact any person, agency, organization, or other entity  
22 that is necessary to an investigation under subpart 1. Among  
23 those who may be contacted are:

- 24 A. government agencies;
- 25 B. third-party payers, including Medicare;
- 26 C. professional review organizations as defined in  
27 Minnesota Statutes, section 145.61, subdivision 5, or their  
28 representatives;
- 29 D. consultants under contract in part 9505.0185;
- 30 E. recipients and their responsible relatives;
- 31 F. vendors and persons employed by or under contract  
32 to vendors;
- 33 G. professional associations of vendors and their  
34 peers;
- 35 H. recipients and recipient advocacy organizations;

1 and

2 I. members of the public.

3 Subp. 3. Activities included in department's  
4 investigation. The department's authority to investigate  
5 extends to the examination of any person, document, or thing  
6 which is likely to lead to information relevant to the  
7 expenditure of funds, provision of services, or purchase of  
8 items, provided that the information sought is not privileged  
9 against such an investigation by operation of any state or  
10 federal law. Among the activities which the department's  
11 investigation may include are as follows:

12 A. examination of health service and financial  
13 records;

14 B. examination of equipment, materials, prescribed  
15 drugs, or other items used in or for a recipient's health  
16 service under a program;

17 C. examination of prescriptions for recipients;

18 D. interviews of contacts specified in subpart 2;

19 E. verification of the professional credentials of a  
20 vendor, the vendor's employees, and entities under contract with  
21 the vendor to provide health services or maintain health service  
22 and financial records related to a program;

23 F. consultation with the department's peer review  
24 mechanisms; and

25 G. determination of whether a health service provided  
26 to a recipient meets the criteria of parts 9505.0210 and  
27 9505.0215.

28 Subp. 4. Determination of investigation. After completing  
29 its investigation under subparts 1 to 3, the department shall  
30 determine whether:

31 A. the vendor or the recipient is in compliance with  
32 the requirements of a program;

33 B. insufficient evidence exists that fraud, theft, or  
34 abuse has occurred; or

35 C. the evidence of fraud, theft, or abuse supports  
36 administrative, civil, or criminal action.



1 Subp. 5. Postinvestigation actions.

2 A. After completing the determination required under  
3 subpart 4, the department shall take one or more of the actions  
4 specified in subitems (1) to (6):

5 (1) close the investigation when no further  
6 action is warranted;

7 (2) impose administrative sanctions according to  
8 part 9505.2210;

9 (3) seek monetary recovery according to part  
10 9505.2215;

11 (4) refer the investigation to the appropriate  
12 state regulatory agency;

13 (5) refer the investigation to the attorney  
14 general or, if appropriate, to a county attorney for possible  
15 civil or criminal legal action; or

16 (6) issue a warning that states the practices are  
17 potentially in violation of program laws or regulations.

18 B. After completing the determination required under  
19 subpart 4, the department may seek recovery of investigative  
20 costs from a vendor under Minnesota Statutes, section 256B.064,  
21 subdivision 1d.

22 9505.2205 COMMISSIONER TO DECIDE IMPOSITION OF SANCTION.

23 The commissioner shall decide what sanction shall be  
24 imposed against a vendor or recipient under part 9505.2210. The  
25 commissioner shall consider the recipient's personal preferences  
26 in the designation of a primary care case manager. In addition,  
27 the commissioner shall consider the following factors in  
28 determining the sanctions to be imposed:

29 A. nature and extent of fraud, theft, or abuse;

30 B. history of fraud, theft, or abuse;

31 C. willingness of vendor or recipient to comply with  
32 program rules;

33 D. actions taken or recommended by other state  
34 regulatory agencies; and

35 E. in the case of a recipient, the local trade area

1 and access to medically necessary services in the designation of  
2 a primary care case manager or other restrictions.

3 9505.2210 IMPOSITION OF ADMINISTRATIVE SANCTIONS.

4 Subpart 1. Authority to impose administrative sanction.

5 The commissioner shall impose administrative sanctions or issue  
6 a warning letter if the department's investigation under part  
7 9505.2200 determines the presence of fraud, theft, or abuse in  
8 connection with a program or if the vendor or recipient refuses  
9 to grant the department access to records as required under part  
10 9505.2185.

11 Subp. 2. Nature of administrative sanction. The actions  
12 specified in items A to C are administrative sanctions that the  
13 commissioner may impose for the conduct specified in subpart 1.

14 A. For any vendor, the actions are:

15 (1) referral to the appropriate peer review  
16 mechanism or licensing board;

17 (2) suspending or terminating the vendor's  
18 participation;

19 (3) suspending or terminating the participation  
20 of any person or corporation with whom the vendor has any  
21 ownership or control interest;

22 (4) requiring attendance at education sessions  
23 provided by the department;

24 (5) requiring prior authorization of services;

25 and

26 (6) restricting the vendor's participation in a  
27 program.

28 B. For a provider, the actions ~~also include~~ in item  
29 A, and in addition:

30 (1) requiring a provider agreement of limited  
31 duration;

32 (2) requiring a provider agreement which  
33 stipulates specific conditions of participation; and

34 (3) review of the provider's claims before  
35 payment.

1 C. For a recipient, except as provided in subpart 3,  
2 the actions are:

3 (1) referral for appropriate health counseling to  
4 correct inappropriate or dangerous use of health services;

5 (2) restriction of the recipient; and

6 (3) referral to the appropriate adult or child  
7 protection agency.

8 Subp. 3. Emergency health services excepted from  
9 restrictions. Emergency health services provided to a  
10 restricted recipient by a vendor shall be eligible for payment  
11 by a program if the service provided is otherwise eligible for  
12 payment by a program. The department may require the vendor to  
13 provide documentation of the emergency circumstance with the  
14 emergency service payment claim.

15 9505.2215 MONETARY RECOVERY.

16 Subpart 1. Authority to seek monetary recovery. The  
17 commissioner shall seek monetary recovery:

18 A. from a vendor, if payment for a recipient's health  
19 service under a program was the result of fraud, theft, or  
20 abuse, or error on the part of the vendor, department, or local  
21 agency; or

22 B. from a recipient, if payment for a health service  
23 provided under a program was the result of fraud, theft, or  
24 abuse, or error on the part of the recipient absent a showing  
25 that recovery would, in that particular case, be unreasonable or  
26 unfair.

27 [For text of subps 2 and 3, see M.R.]

28 9505.2220 USE OF RANDOM SAMPLE EXTRAPOLATION IN MONETARY  
29 RECOVERY.

30 Subpart 1. Authorization. For the purpose of part  
31 9505.2215, the commissioner shall be authorized to calculate the  
32 amount of monetary recovery from a vendor of money erroneously  
33 paid based upon extrapolation from systematic random samples of  
34 claims submitted by the provider and paid by the program or  
35 programs. The department's random sample extrapolation shall

1 constitute a rebuttable presumption regarding the calculation of  
2 monetary recovery. If the presumption is not rebutted by the  
3 vendor in the appeal process, the department shall use the  
4 extrapolation as the monetary recovery figure specified in  
5 subpart 3.

6 [For text of subps 2 and 3, see M.R.]

7 9505.2225 SUSPENSION OF PROVIDER OR VENDOR CONVICTED OF CRIME  
8 RELATED TO MEDICARE OR MEDICAL ASSISTANCE.

9 The commissioner shall suspend a vendor who has been  
10 convicted of a crime related to Medicare or medical assistance  
11 as provided in Minnesota Statutes, sections 256B.064 and  
12 256D.03, subdivision 7, clause (b). The procedures in part  
13 9505.0475 shall be followed in the suspension process.

14 9505.2230 NOTICE OF AGENCY ACTION.

15 Subpart 1. Required written notice. The department shall  
16 give notice in writing to a vendor or recipient of a monetary  
17 recovery or administrative sanction that is to be imposed by the  
18 department. For vendors, the notice shall be sent by certified  
19 mail. For recipients, the notice shall be sent by first class  
20 mail. The department shall place an affidavit of the first  
21 class mailing in the recipient's file as an indication of the  
22 date of mailing and the address.

23 A. In all cases, the notice shall state:

24 (1) the factual basis for the department's  
25 determination according to part 9505.2200, subpart 4;

26 (2) the actions the department plans to take;

27 (3) the dollar amount of the monetary recovery,  
28 if any;

29 (4) how the dollar amount was computed;

30 (5) the right to dispute the department's  
31 determinations and to provide evidence; and

32 (6) the right to appeal the department's proposed  
33 action under part 9505.2245.

34 B. In cases of vendor suspension or termination under  
35 part 9505.2235, in addition to the requirements of item A, the

1 notice shall state:

2 (1) the length of the suspension or termination;

3 (2) the effect of the suspension or termination;

4 (3) the earliest date on which the department

5 shall consider a request for reinstatement;

6 (4) the requirements and procedures for

7 reinstatement; and

8 (5) the vendor's right to submit documents and

9 written argument against the suspension for review by the

10 commissioner before the effective date of suspension or

11 termination.

12 The submission of documents and written argument for review

13 by the commissioner under subitem (5) does not stay the deadline

14 for filing a formal appeal under part 9505.2245.

15 Subp. 2. Effective date of recovery or sanction. For

16 vendors, the effective date of the proposed monetary recovery or

17 sanction shall be the first day after the last day for

18 requesting an appeal as provided in part 9505.2245, subpart 1,

19 item B. For recipients, the effective date of the proposed

20 action shall be 30 days after the recipient's receipt of the

21 notice required under subpart 1. If an appeal is made under

22 part 9505.2245, the proposed action shall be delayed pending the

23 final outcome of the appeal, except as provided by part

24 9505.2231. Implementation of a proposed action following the

25 resolution of an appeal may be postponed if in the opinion of

26 the commissioner the delay of action is necessary to protect the

27 health or safety of the recipient or recipients.

28 [For text of subp 3, see M.R.]

29 9505.2235 SUSPENSION OR TERMINATION OF VENDOR PARTICIPATION.

30 Subpart 1. Effect of suspension or termination. The

31 provider agreement of a vendor who is under suspension or

32 terminated from participation shall be void from the date of the

33 suspension or termination. A suspension or termination from

34 medical assistance does not mean suspension or termination from

35 another program unless the suspension or termination is extended

1 to that program. The vendor who is under suspension or  
2 terminated from participation shall not submit a claim for  
3 payment under a program, either through a claim as an individual  
4 or through a claim submitted by a clinic, group, corporation, or  
5 professional association except in the case of claims for  
6 payment for health services provided before the suspension or  
7 termination from participation. No payments shall be made to a  
8 vendor, either directly or indirectly, for services provided  
9 under a program from which the vendor had been suspended or  
10 terminated.

11 Subp. 2. Reinstatement of vendor. A vendor who is under  
12 suspension or terminated from participation is eligible to apply  
13 for reinstatement as a provider or vendor at the end of the  
14 period of suspension or when the basis for termination no longer  
15 exists. The department shall review a vendor's application to  
16 determine whether the vendor is qualified to participate as  
17 specified by the participation requirements of part 9505.0195  
18 and Code of Federal Regulations, title 42, section 1002.215.

19 Subp. 3. Prohibited submission of vendor's claims. A  
20 provider shall not submit a claim for a health service under a  
21 program provided by a vendor who is under suspension or  
22 terminated from participation unless the health service was  
23 provided before the vendor's suspension or termination. If a  
24 provider receives payment under a program for a health service  
25 provided by a vendor after the vendor's suspension or  
26 termination from participation, the department shall recover the  
27 amount of the payment and may impose administrative sanctions  
28 against the provider if the commissioner determines that the  
29 provider knew or had reason to know of the suspension or  
30 termination.

31 9505.2236 RESTRICTION OF PROVIDER OR VENDOR PARTICIPATION.

32 Subpart 1. Effect of restriction on a provider or vendor.  
33 The provider agreement of a vendor who is restricted from  
34 participation shall be amended by the restriction specified in  
35 the notice of action to the vendor provided under part

1 9505.2230. A vendor who is restricted from participation shall  
2 not submit a claim for payment under a program for services or  
3 charges specified in the notice of action, either through a  
4 claim as an individual or through a claim submitted by a clinic,  
5 group, corporation, or professional association, except in the  
6 case of claims for payment for health services otherwise  
7 eligible for payment and provided before the restriction. No  
8 payments shall be made to a vendor, either directly or  
9 indirectly, for restricted services or charges specified in the  
10 notice of action.

11 Subp. 2. Reinstatement of restricted provider or vendor.

12 A vendor who is restricted from participation is eligible to  
13 apply for reinstatement as an unrestricted provider or vendor at  
14 the end of the period of restriction. The department shall  
15 review a vendor's application to determine whether the vendor is  
16 qualified to participate without restrictions as specified by  
17 the participation requirements of part 9505.0195 and Code of  
18 Federal Regulations, title 42, section 1002.215.

19 Subp. 3. Prohibited submission of restricted vendor's

20 claims. A provider shall not submit a claim for a health  
21 service furnished under a program by a vendor who is restricted  
22 from furnishing the health service or submitting a charge or  
23 claim, unless the health service was provided before the  
24 vendor's restriction. If a provider receives payment for a  
25 health service furnished under a program by a vendor restricted  
26 from furnishing the health service or submitting a charge or  
27 claim, the department shall recover the amount of the payment  
28 and may impose administrative sanctions against the provider if  
29 the commissioner determines that the provider knew or had reason  
30 to know of the restriction.

31 9505.2240 NOTICE TO THIRD PARTIES ABOUT DEPARTMENT ACTIONS  
32 FOLLOWING INVESTIGATION.

33 Subpart 1. Notice about vendors. After the department has  
34 taken an action against a vendor as specified in part 9505.2210,  
35 subpart 2, item A or B, and the right to appeal has been

1 exhausted or the time to appeal has expired, the department  
2 shall issue the notices required in items A to C.

3           A. The department shall notify the appropriate  
4 professional society, board of registration or licensure, and  
5 federal or state agencies of the findings made, sanctions  
6 imposed, appeals made, and the results of any appeal.

7           B. The department shall notify the general public  
8 about action taken under part 9505.2210, subpart 2, item A,  
9 subitem (2), (3), or (5), by publishing the notice in a general  
10 circulation newspaper in the geographic area of Minnesota  
11 generally served by the vendor in the majority of its health  
12 services to Minnesota program recipients. The notice shall  
13 include the vendor's name and service type, the action taken by  
14 the department, and the effective date or dates of the action.

15           C. If the vendor requests reinstatement and the  
16 department approves the request for reinstatement, the  
17 department shall give written notice to the vendor and those  
18 notified in items A and B about the action taken under part  
19 9505.2210, subpart 2, item A, subitem (2), (3), or (5), and the  
20 reinstatement.

21                           [For text of subp 2, see M.R.]

22 9505.2245 APPEAL OF DEPARTMENT ACTION.

23           Subpart 1. Vendor's right to appeal. A vendor may appeal  
24 the department's proposed actions under parts 9505.2210,  
25 9505.2215, and 9505.2220, under the provisions of Minnesota  
26 Statutes, sections 14.57 to 14.62.

27           A. The appeal request shall specify:

28                           (1) each disputed item, the reason for the  
29 dispute, and estimate of the dollar amount involved for each  
30 disputed item;

31                           (2) the computation that the vendor believes is  
32 correct;

33                           (3) the authority in the statute or rule upon  
34 which the vendor relies for each disputed item; and

35                           (4) the name and address of the person or entity



1 with whom contacts may be made regarding the appeal.

2           B. An appeal shall be considered timely if written  
3 notice of appeal is received by the commissioner as provided by  
4 statute.

5           C. Before the appeal hearing, the commissioner may  
6 suspend or reduce payment to the provider, except a nursing  
7 facility or convalescent care facility, if the commissioner  
8 determines that action is necessary to protect the public  
9 welfare and the interests of the medical assistance program.

10                   [For text of subp 2, see M.R.]

11 REPEALER. Minnesota Rules, part 9505.2165, subparts 6a and 6b,  
12 are repealed.