1 Department of Labor and Industry

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- 3 Adopted Permanent Rules Relating to Workers' Compensation; Fraud
- 4 Unit

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- 6 Rules as Adopted
- 7 5228.0100 DEFINITIONS.
- 8 Subpart 1. Scope. For purposes of parts 5228.0100 to
- 9 5228.0130, the following terms have the meanings given them.
- 10 Subp. 2. Attorney. "Attorney" means a person licensed to
- 11 practice law in Minnesota who represents a party for a fee on
- 12 matters over which the commissioner has jurisdiction.
- 13 Subp. 3. Commissioner. "Commissioner" means the
- 14 commissioner of the Department of Labor and Industry or the
- 15 commissioner's designee.
- Subp. 4. Compensation or workers' compensation benefits.
- 17 "Compensation" or "workers' compensation benefits" has the
- 18 meaning given compensation in Minnesota Statutes, section
- 19 176.011, subdivision 8.
- Subp. 5. Employee. "Employee" has the meaning given it in
- 21 Minnesota Statutes, section 176.011, subdivisions 9 and 9a.
- 22 Subp. 6. Employer. "Employer" has the meaning given it in
- 23 Minnesota Statutes, section 176.011, subdivision 10.
- Subp. 7. Fraud unit. "Fraud unit" means the workers'
- 25 compensation investigative unit established at the Department of
- 26 Labor and Industry under Minnesota Statutes, section 176.86.
- 27 Subp. 8. Health care provider. "Health care provider" has
- 28 the meaning given it in Minnesota Statutes, section 176.011,
- 29 subdivision 24, and includes managed care organizations
- 30 certified by the commissioner.
- 31 Subp. 9. Illegal activity. "Illegal activity" for
- 32 purposes of Minnesota Statutes, section 176.86, means acts,
- 33 omissions, or material misrepresentations which are in violation
- 34 of statutes or rules relating to workers' compensation,
- 35 including Minnesota Statutes, section 176.178 or 609.52. The

- 1 acts and omissions include, but are not limited to, the
- 2 following:
- A. making a knowingly false statement or
- 4 misrepresentation to obtain or deny workers' compensation
- 5 benefits;
- 6 B. presenting a knowingly false material written or
- 7 oral statement in support of, or in opposition to, a claim for
- 8 workers' compensation benefits, including a notice, proof of
- 9 injury, bill and payment for services, test result, and medical
- 10 or legal expense;
- 11 C. knowingly assisting persons or parties who engage
- 12 in illegal activity; or
- D. making a knowingly false material statement or
- 14 material representation regarding entitlement to benefits with
- 15 the intent to discourage an injured worker from pursuing a claim
- 16 or with the intent to encourage an employee to pursue a claim.
- 17 Subp. 10. Insurer. "Insurer" has the meaning given it in
- 18 Minnesota Statutes, section 79.01, subdivision 2, and includes
- 19 self-insurers.
- 20 Subp. 11. Material fact. "Material fact," for purposes of
- 21 Minnesota Statutes, section 176.178, means a fact which if
- 22 untruly asserted or wrongfully suppressed, if it had been known
- 23 to the person paying workers' compensation benefits, would have
- 24 influenced the decision to pay. Material facts include, but are
- 25 not limited to:
- 26 A. representations or omissions regarding employment
- 27 status, income, or job offers by any party which result in an
- 28 underpayment or overpayment or payment of benefits;
- B. representations or omissions regarding symptoms or
- 30 ability to perform physical activities, including but not
- 31 limited to standing, sitting, driving, walking, climbing,
- 32 crawling, or any other aspect relating to a work or
- 33 non-work-related medical condition or functional capacity which
- 34 affects the payment or nonpayment of workers' compensation
- 35 benefits;
- 36 C. representations or omissions regarding past or

- 1 present medical conditions, illnesses, diseases, or injuries,
- 2 whether related to employment or not, which influence the
- 3 decision to pay or not pay workers' compensation benefits and
- 4 which result in underpayment, overpayment, payment, or
- 5 nonpayment of workers' compensation benefits;
- 6 D. representations or omissions concerning medical
- 7 treatment or supplies or rehabilitation services submitted in
- 8 connection with claims by health care providers under Minnesota
- 9 Statutes, section 176.135, or rehabilitation providers under
- 10 Minnesota Statutes, section 176.102, for reimbursement which
- ll result in an overpayment or nonpayment;
- 12 E. representations or omissions regarding compensable
- 13 hours and costs or disputed amounts on attorney fee petitions
- 14 which result in overpayment of attorney fees;
- 15 F. representations or omissions to the commissioner
- 16 concerning the payment or receipt of workers' compensation
- 17 benefits by employers, employees, insurers, third-party
- 18 administrators, or attorneys;
- 19 G. representations or omissions to the commissioner
- 20 concerning the filing of requested or required reports under
- 21 Minnesota Statutes, chapter 176, by employers, employees,
- 22 insurers, third-party administrators, or attorneys;
- 23 H. representations or omissions by a person regarding
- 24 a notice of injury under Minnesota Statutes, section 176.141;
- 25 and
- I. representations or omissions by a party or person
- 27 regarding the occurrence, nature, or extent of a claimed work
- 28 injury under Minnesota Statutes, chapter 176.
- 29 Subp. 12. Person. "Person" means a party, individual,
- 30 partnership, association, corporation, or other legal entity
- 31 including, but not limited to, employers, employees, insurers,
- 32 third-party administrators, attorneys, health care providers,
- 33 vendors, and rehabilitation providers.
- 34 Subp. 13. Probable cause. "Probable cause" means evidence
- 35 which leads fraud unit investigators to reasonably believe that
- 36 illegal activity has been or is being committed.

- Subp. 14. Prosecuting authority. "Prosecuting authority"
- 2 means the attorney general, county attorney, or other
- 3 appropriate law enforcement agency or agency designee having
- 4 jurisdiction and authority to prosecute criminal, civil, or
- 5 administrative violations of Minnesota Statutes, sections
- 6 176.178, 176.179, and 609.52.
- 7 Subp. 15. Rehabilitation provider. "Rehabilitation
- 8 provider" has the meaning given it in part 5220.0100, subpart 28.
- 9 Subp. 16. Request for action. "Request for action" means
- 10 the fraud unit standard for referral to the prosecuting
- 11 authority based on probable cause that illegal activity has been
- 12 or is being committed.
- 13 5228.0110 IDENTIFICATION OF SUSPECTED FRAUD OR PAYMENTS NOT
- 14 RECEIVED IN GOOD FAITH.
- The fraud unit shall be responsible for the investigation
- 16 and identification of workers' compensation fraud under
- 17 Minnesota Statutes, sections 176.178 and 609.52, subdivision 2,
- 18 clauses (d) and (e), and other illegal practices related to
- 19 workers' compensation. Evidence of overpayments not received in
- 20 good faith as defined by Minnesota Statutes, section 176.179,
- 21 may be referred to the appropriate paying party to commence
- 22 proceedings to seek reimbursement.
- 23 5228.0120 INVESTIGATIVE POWERS.
- 24 Subpart 1. Authority. Fraud unit investigators shall have
- 25 full investigating powers under Minnesota Statutes, section
- 26 175.20 and chapter 176, for the purpose of undertaking
- 27 investigations.
- 28 Subp. 2. Disclosure of information. Fraud unit
- 29 investigators may require the disclosure of personal or
- 30 privileged information without written authorization under
- 31 Minnesota Statutes, section 72A.502.
- 32 Subp. 3. Violations. Potential violations of Minnesota
- 33 Statutes, sections 176.178, 176.179, and 609.52, include, but
- 34 are not limited to:
- A. employee representations or omissions;

- B. employer representations or omissions;
- C. insurer representations or omissions;
- 3 D. health care provider representations or omissions;
- 4 E. rehabilitation provider representations or
- 5 omissions;
- F. attorney representations or omissions; and
- 7 G. other persons whose representations or omissions
- 8 constitute material facts inducing the wrongful payment or
- 9 receipt of workers' compensation benefits.
- 10 5228.0130 DETERMINATIONS BY FRAUD UNIT.
- 11 Subpart 1. Investigation; scope. The fraud unit shall
- 12 determine:
- 13 A. whether violations of statutes or rules relating
- 14 to workers' compensation, including Minnesota Statutes, section
- 15 176.178, 176.179, or 609.52, exist and can be documented by
- 16 evidence sufficient to warrant a request for action or to
- 17 support proceeding with civil, criminal, or administrative legal
- 18 action;
- 19 B. whether there is probable cause for a request for
- 20 action to the appropriate prosecuting authority; and
- 21 C. whether other referrals should be made for civil,
- 22 criminal, or administrative action.
- Subp. 2. Post-investigative action. Following the
- 24 completion of an investigation, the fraud unit shall take one or
- 25 more of the following actions:
- A. determine that no further action is necessary;
- B. refer to the paying party entitled to seek an
- 28 order for reimbursement of overpayment of benefits not received
- 29 in good faith under Minnesota Statutes, section 176.179;
- 30 C. refer by request for action to the appropriate
- 31 prosecuting authority for criminal review and legal action;
- 32 D. refer for civil legal action or review;
- 33 E. refer to the appropriate state licensing
- 34 authorities having disciplinary jurisdiction over licensees or
- 35 registrants including, but not limited to, the commissioners of

- 1 commerce, health, and labor and industry;
- 2 F. refer to the Lawyers Professional Responsibility
- 3 Board for review or investigation of attorneys;
- 4 G. refer to the Department of Commerce for review or
- 5 action concerning insurers, third-party administrators, or other
- 6 business entities;
- 7 H. refer to the commissioner for review of whether
- 8 administrative sanctions for licensees, registrants, or
- 9 rehabilitation and health care providers under Minnesota
- 10 Statutes, chapter 176, are appropriate;
- I. refer to the boards, commissions, or departments
- 12 having regulatory oversight of rehabilitation or health care
- 13 providers including, but not limited to, the health-related
- 14 licensing boards enumerated and defined in Minnesota Statutes,
- 15 section 214.01, subdivision 2, the medical services review
- 16 board, and the rehabilitation review panel;
- J. refer to the Department of Human Rights, the Equal
- 18 Employment Opportunity Commission, or the United States
- 19 Department of Justice, Civil Rights Division, Office of the
- 20 Americans with Disabilities Act, for review and action
- 21 concerning disability discrimination; or
- 22 K. refer to the commissioner for further
- 23 investigation, review, or action regarding safety or labor
- 24 standards violations.