1 Board of Water and Soil Resources

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- 3 Adopted Permanent Rules Relating to Waters; Metropolitan Area
- 4 Local Water Management

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- 6 Rules as Adopted
- 7 8410.0010 SCOPE.
- 8 Subpart 1. Application. Upon adoption, parts 8410.0010 to
- 9 8410.0180 apply to the general administration of metropolitan
- 10 watershed management activities and to amendments to existing
- 11 plans made after January 1, 1995. If no plan has been submitted
- 12 to the board by the effective date of parts 8410.0010 to
- 13 8410.0180, any plan thereafter submitted must be in compliance
- 14 with parts 8410.0010 to 8410.0180. A watershed management
- 15 organization must amend its plan consistent with parts 8410.0010
- 16 to 8410.0180 and submit amendments to the board according to its
- 17 amendment schedule and amendment procedures outlined in part
- 18 8410.0140, but not later than ten years from the date of initial
- 19 plan approval.
- 20 Subp. 2. Failure to implement plans. When the board
- 21 determines that a plan is not being properly implemented under
- 22 an action initiated according to part 8410.0180, and there is
- 23 reason to believe that an improved plan would lead to improved
- 24 water management, the board may direct the responsible
- 25 authorities to develop an amended plan within a reasonable time
- 26 frame. In making this determination, the board must consider
- 27 items including, but not limited to:
- A. when the plan was approved and adopted;
- B. the status of local plan development and adoption;
- 30 C. the scope and anticipated costs to amend;
- 31 D. the availability of funds; and
- 32 E. the potential short- and long-term adverse impacts
- 33 on the natural resources of the affected watershed.
- 34 8410.0020 DEFINITIONS.
- 35 Subpart 1. Scope. The definitions in this part and in

- 1 Minnesota Statutes, section 103B.205, apply to parts 8410.0010
- 2 to 8410.0180.
- 3 Subp. 2. Board. "Board" means the Minnesota Board of
- 4 Water and Soil Resources created by Minnesota Statutes, section
- 5 103B.101.
- 6 Subp. 3. Capital improvement. "Capital improvement" means
- 7 a physical improvement that is not directed toward maintenance
- 8 of an in-place system during its life expectancy.
- 9 Subp. 4. Metropolitan Council or council. "Metropolitan
- 10 Council" or "council" means the Metropolitan Council as created
- 11 by Minnesota Statutes, section 473.123.
- 12 Subp. 5. Flooding problem. "Flooding problem" means a
- 13 flooding problem that has been identified as a problem by the
- 14 watershed management organization or local unit of government.
- 15 Subp. 6. Groundwater plan. "Groundwater plan" means a
- 16 county plan adopted under Minnesota Statutes, section 103B.255.
- 17 Subp. 7. Local comprehensive plan. "Local comprehensive
- 18 plan" has the meaning given "comprehensive plan" in Minnesota
- 19 Statutes, section 473.852, subdivision 5.
- 20 Subp. 8. Local government unit or unit. "Local government
- 21 unit" or "unit" has the meaning given it in Minnesota Statutes,
- 22 section 473.852, subdivision 7.
- Subp. 9. Metropolitan Water Management Act. "Metropolitan
- 24 water management act" has the meaning given it in Minnesota
- 25 Statutes, sections 103B.201 to 103B.255.
- Subp. 10. Minor plan amendments. "Minor plan amendments"
- 27 means items such as recodification of the plan, revision of a
- 28 procedure meant to streamline administration of the plan,
- 29 clarification of the intent of a policy, the inclusion of
- 30 additional data not requiring interpretation, or any other
- 31 action that will not adversely affect a local unit of government
- 32 or diminish a water management organization's ability to achieve
- 33 its plan's goals or implementation program.
- 34 Subp. 11. Minor watershed unit. "Minor watershed unit"
- 35 means each of the approximately 5,600 minor watershed units
- 36 delineated on the state watershed boundaries map prepared under

- 1 the requirements of Laws 1977, chapter 455, section 33,
- 2 subdivision 7, paragraph (a).
- 3 Subp. 12. Metropolitan Urban Service Area or area.
- 4 "Metropolitan Urban Service Area" or "area" has the meaning
- 5 given on maps prepared by the Metropolitan Council. The latest
- 6 version of the map identifying the area is incorporated by
- 7 reference and is subject to periodic change. The latest version
- 8 of the map identifying the area is available from the state law
- 9 library through the Minitex interlibrary loan system. The area
- 10 is the seven-county metropolitan area that the council is
- 11 committed by policy to provide regional planning for sanitary
- 12 sewer, highway, transit, park, and airport facilities.
- 13 Subp. 13. Natural surface water storage and retention
- 14 systems. "Natural surface water storage and retention systems"
- 15 means public waters and wetlands as defined in Minnesota
- 16 Statutes, section 103G.005, subdivisions 15 and 19.
- 17 Subp. 14. Official controls. "Official controls" has the
- 18 meaning given it in Minnesota Statutes, section 473.852.
- 19 Subp. 15. Plan. "Plan" means the watershed management
- 20 plan prepared by a watershed management organization or county
- 21 as required by Minnesota Statutes, section 103B.231, subdivision
- 22 1.
- 23 Subp. 16. Plan review authorities. "Plan review
- 24 authorities" means the Metropolitan Council, the Department of
- 25 Health, the Department of Natural Resources, the Pollution
- 26 Control Agency, the Board of Water and Soil Resources, and
- 27 counties, cities, towns, and soil and water conservation
- 28 districts partially or wholly within the watershed management
- 29 organization as defined in Minnesota Statutes, section 103B.231,
- 30 subdivisions 7, 8, and 9.
- 31 Subp. 17. Public waters. "Public waters" means waters of
- 32 the state identified as public waters under Minnesota Statutes,
- 33 section 103G.005, subdivision 15.
- 34 Subp. 18. Seven-county metropolitan area. "Seven-county
- 35 metropolitan area" means the counties of Anoka, Carver, Dakota,
- 36 Hennepin, Ramsey, Scott, and Washington, excluding the corporate

- 1 boundaries of the city of New Prague.
- 2 Subp. 19. Subwatershed unit. "Subwatershed unit" means a
- 3 hydrologic area less than the entire area under the jurisdiction
- 4 of a watershed management organization.
- 5 Subp. 20. Watershed. "Watershed" means a drainage area
- 6 with boundaries that are substantially coterminous with those of
- 7 an aggregation of contiguous minor watershed units possessing
- 8 similar drainage patterns and that cross the borders of two or
- 9 more local government units.
- 10 Subp. 21. Watershed district. "Watershed district" means
- 11 a district established under Minnesota Statutes, chapter 103D.
- 12 Subp. 22. Watershed management organization or
- 13 organization. "Watershed management organization" or
- 14 "organization" means: (1) a watershed district wholly within
- 15 the metropolitan area; or (2) a joint powers entity established
- 16 wholly or partly within the metropolitan area by special law or
- 17 by agreement that performs some or all of the functions of a
- 18 watershed district that has the characteristics and the
- 19 authority specified under Minnesota Statutes, section 103B.211.
- 20 Counties may be watershed management organizations if a joint
- 21 powers watershed management organization does not perform and
- 22 the responsibility for plan preparation is deferred to the
- 23 counties. Lake improvement or conservation districts are not
- 24 watershed management organizations.
- Subp. 23. Wetlands. "Wetlands" means waters of the state
- 26 identified as wetlands under Minnesota Statutes, section
- 27 103G.005, subdivision 19.
- Subp. 24. Wetland banking system. "Wetland banking system"
- 29 means an accounting system established by a unit of government
- 30 for the purpose of tracking and managing net losses and gains to
- 31 wetland values that occur as a result of development.
- 32 8410.0030 CONTENT OF JOINT POWERS AGREEMENTS.
- 33 Subpart 1. Requirements. In addition to a description of
- 34 any authorities adopted under the content requirements of joint
- 35 powers agreements as outlined in Minnesota Statutes, section

- 1 103B.211, subdivision 1, joint powers agreements establishing a
- 2 watershed management organization must, at a minimum, contain
- 3 the following items:
- A. a purpose statement consistent with Minnesota
- 5 Statutes, section 103B.201;
- B. a complete legal description defining the boundary
- 7 of the organization;
- 8 C. a requirement to adopt rules of order and
- 9 procedure;
- D. a process for establishing an annual budget and
- ll work plan;
- 12 E. a formula for determining each member's share of
- 13 the annual operating budget;
- 14 F. a statement of how member appointees are to be
- 15 compensated;
- 16 G. a procedure providing for the establishment of
- 17 citizen and technical advisory committees or other means of
- 18 public participation;
- 19 H. a section defining the powers and duties of the
- 20 organization;
- 21 I. a section establishing the duties and terms of the
- 22 officers of the organization;
- J. a notification process on the location and time of
- 24 meetings;
- 25 K. a section defining the voting requirements for
- 26 decision making and capital improvements consistent with
- 27 Minnesota Statutes, section 103B.211, subdivision 1, paragraph
- 28 (c);
- 29 L. a section outlining meetings to be scheduled at
- 30 least annually;
- 31 M. the process and responsibilities of the
- 32 organization and its members for filling vacancies consistent
- 33 with Minnesota Statutes, section 103B.227, subdivisions 1 and 2;
- N. the duration of the agreement and a process for
- 35 dissolution that provides for at least 90 days' notice of the
- 36 intent to dissolve to the affected counties and the board; and

- O. a section defining how the membership will be
- 2 represented, with the total number of representatives to be at
- 3 least three.
- 4 Subp. 2. Updating. Joint powers agreements must be
- 5 updated if necessary to be in conformance with this chapter no
- 6 later than January 1, 1993, or one year after adoption of
- 7 chapter 8410, whichever is later.
- 8 Subp. 3. County membership. A county may be a member of a
- 9 joint powers agreement organization when the conditions
- 10 described in Minnesota Statutes, section 103B.211, subdivision
- 11 3, are present.
- 12 8410.0040 REMOVAL OF ORGANIZATION REPRESENTATIVES.
- A manager of a watershed district or a member of a joint
- 14 powers board may be removed from the position by the appointing
- 15 authority before term expiration for violation of a code of
- 16 ethics of the watershed management organization or appointing
- 17 authority or for malfeasance, nonfeasance, or misfeasance, after
- 18 being provided an opportunity for hearing before the appointing
- 19 authority. Managers holding the position as an elected official
- 20 who are not reelected, or are serving an indefinite term at the
- 21 pleasure of the appointing authority, may be removed by the
- 22 appointing authority at will. A decision of the appointing
- 23 authority may be appealed to the Board of Water and Soil
- 24 Resources.
- 25 CONTENT OF WATERSHED MANAGEMENT ORGANIZATION PLANS
- 26 8410.0050 EXECUTIVE SUMMARY.
- 27 Each plan must have a section entitled "Executive Summary."
- 28 The summary should outline the purpose of the watershed
- 29 management organization; the membership of the organization's
- 30 board of managers; the general boundaries of the organization; a
- 31 brief history of the organization; a summary of the
- 32 organization's goals, problems, and potential solutions; and the
- 33 general content of required local plans.
- 34 8410.0060 LAND AND WATER RESOURCE INVENTORY.

- Subpart 1. Required. Each plan must contain an inventory
- 2 of water resource and physical factors affecting the water
- 3 resources based on existing records and publications. If data
- 4 publications and maps are available at a convenient central
- 5 location, they may be included by reference. The plan must
- 6 include a brief summary of the data and must identify where the
- 7 publication can be obtained. At a minimum, the information in
- 8 subparts 2 to 11 must be included in the plan. Subparts 2 and
- 9 4, item E, may be in the local plan instead of the watershed
- 10 management organization plan.
- 11 Subp. 2. Precipitation. Each plan must include
- 12 precipitation data normally used in the seven-county
- 13 metropolitan area for hydrologic and hydraulic design.
- 14 Subp. 3. General geology and topographic data. Each
- 15 organization plan shall contain a summary describing the general
- 16 topographic relief, geology, aquifers, and all known groundwater
- 17 and surface water connections. The summary should reference
- 18 available publications and maps where data may be available in
- 19 greater detail. A map defining appropriate subwatershed units
- 20 within the organization must be included.
- 21 Subp. 4. Surface water resource data. Necessary surface
- 22 water data within the watershed includes:
- A. a map of the public waters and public ditch
- 24 systems established under Minnesota Statutes, chapter 103D or
- 25 103E, including the location of existing dams and control
- 26 structures;
- 27 B. a copy of the National Wetlands Inventory Map
- 28 produced by the United States Fish and Wildlife Service and, if
- 29 considered useful by the organization, a copy of the
- 30 Metropolitan Mosquito Control District Mosquito Control Wetland
- 31 Inventory;
- 32 C. either an inventory of the functional values of
- 33 the wetlands present, a provision for a phased project to create
- 34 the inventory within a given time frame, or the adoption of a
- 35 specific process to identify the functional values on a
- 36 case-by-case basis for the review of individual project

- l proposals, all of which must be consistent with Minnesota
- 2 Statutes, section 103B.3355;
- D. a table of the major hydrologic characteristics of
- 4 public waters if provided by the Department of Natural Resources
- 5 in a format that can be readily incorporated in a plan;
- 6 E. maps showing the areas served by each existing
- 7 stormwater system that identify existing stormwater ponds and
- 8 the location of all stormwater outfalls;
- 9 F. a table summarizing available information on the
- 10 100-year flood levels and peak discharges of existing and
- 11 proposed stormwater ponds and flood profile information that
- 12 corresponds to the peak discharges of channelized flow passing
- 13 through the watershed. The plan shall determine the need for
- 14 additional data and recommend a schedule for the data. A
- 15 discussion must also be provided relative to the consistency of
- 16 the flood profile information developed as part of the
- 17 stormwater management plan to that of any information published
- 18 in a Federal Emergency Management Agency flood insurance study;
- 19 G. a general discussion of, or a map showing areas
- 20 of, known flooding problems not identified as flood-prone in a
- 21 published flood insurance study;
- 22 H. a listing of the existing flood insurance studies
- 23 and a location of where they can be viewed;
- I. a summary of water quality data and any related
- 25 information, if available, from the Pollution Control Agency,
- 26 the Department of Natural Resources, the Department of
- 27 Transportation, the Department of Health, the Metropolitan
- 28 Council, the Metropolitan Waste Control Commission, the water
- 29 management organization, the soil and water conservation
- 30 district, and the affected counties and cities;
- J. a map or list, if available, showing the location
- 32 of known existing and abandoned surface water quality and
- 33 quantity monitoring sites;
- 34 K. a list of municipalities with approved shoreland
- 35 ordinances and projected completion dates for those without
- 36 ordinances; and

- 1 L. a table listing the amounts and locations of all
- 2 surface water appropriations as permitted by the Department of
- 3 Natural Resources and provided to the organization.
- 4 Subp. 5. Groundwater resource data. Necessary groundwater
- 5 data includes any data required to be included in the
- 6 organization plan by a county groundwater plan. If a county
- 7 groundwater plan is not anticipated to be completed, the
- 8 organization plan must include groundwater data as necessary to
- 9 allow groundwater issues to be addressed.
- 10 Subp. 6. Soil data. Each organization plan must include a
- 11 general discussion of the types of soil present, their
- 12 development limitations, their infiltration characteristics, and
- 13 their tendency to erode. The discussion must include a list of
- 14 references where more detailed data are available.
- Subp. 7. Land use and public utility services. Necessary
- 16 land use and public utility services information is limited to
- 17 information that existed at the time the plan or plan amendment
- 18 was developed, including:
- 19 A. a general map of existing land uses;
- B. a general map showing anticipated land uses; and
- 21 C. reference to the location of the metropolitan
- 22 urban service area.
- Subp. 8. Water-based recreation areas and land ownership.
- 24 Necessary information on water-based recreation areas and land
- 25 ownership includes a map or a discussion of the location of all
- 26 existing and proposed local, regional, state, and federal parks,
- 27 preserves, wildlife areas, recreation areas, canoe routes, and
- 28 water accesses available for use by the public.
- 29 Subp. 9. Fish and wildlife habitat. Necessary information
- 30 on fish and wildlife habitat includes:
- 31 A. a list and description of the Department of
- 32 Natural Resources ecological and management classifications for
- 33 lakes and streams, where available;
- 34 B. a list and description of the conclusions and
- 35 recommendations of biological surveys or reconnaissance studies,
- 36 where available; and

- 1 C. a description of state management plans for fish
- 2 and wildlife areas, where available.
- 3 Subp. 10. Unique features and scenic areas. Necessary
- 4 unique feature and scenic area information includes a map or a
- 5 description or listing of unique features and scenic areas with
- 6 relationships to water including state designated natural and
- 7 scientific areas; areas containing county, state, and federal
- 8 rare and endangered species; and other features such as
- 9 waterfalls, springs, historic mills, and heritage elements
- 10 identified by the Department of Natural Resources heritage
- 11 program, to the extent it is available from the department.
- 12 Subp. 11. Pollutant sources. Necessary information on
- 13 pollutant sources includes a map or list from appropriate
- 14 agencies of:
- 15 A. known closed and open sanitary landfills, closed
- 16 and operating open dumps, and hazardous waste sites identified
- 17 under Minnesota Statutes, chapter 115A or 115B, and a summary of
- 18 available water quality information relating to these sites; and
- B. feedlots, abandoned wells as defined by the
- 20 Department of Health, registered underground and aboveground
- 21 storage tank sites, permitted wastewater discharges, and a
- 22 summary of available water quality information relating to these
- 23 sites.
- 24 If the information in this subpart is included in a county
- 25 groundwater plan, the information can be excluded from the
- 26 organization plan if suitable references are provided.
- 27 8410.0070 IMPACT ON OTHER UNITS OF GOVERNMENT.
- During the development of its plan or plan amendments, each
- 29 watershed management organization shall request a summary of the
- 30 relevant water management policies and goals of each local,
- 31 regional, and state review authority identified in Minnesota
- 32 Statutes, section 103B.231, subdivisions 7, 8, and 9. The
- 33 organization shall take into consideration the goals and
- 34 policies of the review authorities when drafting the
- 35 organization's goals and policies. The organization's plan

- l shall clearly outline and justify anticipated inconsistencies
- 2 between its goals and policies and those of the authorities who
- 3 responded if the requested information is furnished within 45
- 4 days of the organization's request.
- 5 8410.0080 ESTABLISHMENT OF GOALS AND POLICIES.
- 6 Subpart 1. Plan contents. Each plan must contain specific
- 7 goal statements and corresponding policies relating to the
- 8 overall purposes specified in Minnesota Statutes, section
- 9 103B.201. The goals and policies of the watershed management
- 10 organization shall attempt to avoid conflict with county,
- ll regional, or state goals and policies. The goals must be
- 12 outlined in sufficient detail to provide direction regarding
- 13 what the policies should accomplish, provide direction to the
- 14 organization's board, and allow for the success or failure of
- 15 the goals and policies to be quantified. The goals and policies
- 16 should recognize the fundamental relationship between water
- 17 quality and land use. Development of goals and policies must,
- 18 at a minimum, address the issues in subparts 2 to 9.
- 19 Subp. 2. Water quantity. Each plan must outline goals and
- 20 policies describing how stormwater runoff will be managed. The
- 21 maximum allowable peak runoff must be established for
- 22 appropriate subwatersheds to the extent necessary to assure that
- 23 the goals and policies of the organization will be met and
- 24 address how runoff from developments creating more than one acre
- 25 of new impervious surface will be managed with respect to
- 26 Minnesota Statutes, section 103B.3365. The plan must describe
- 27 the criteria used for defining "appropriate subwatersheds."
- Subp. 3. Water quality. Each plan must outline specific
- 29 water quality goals and policies for natural surface water
- 30 storage and retention systems within the organization. Goals
- 31 should be related to parameters or quantities that can be
- 32 measured. The relationship of land use to water quality should
- 33 be considered when developing goals and policies. The goals and
- 34 policies should be developed to strive for compliance with
- 35 applicable water quality standards and be suitable for the

- 1 intended uses of natural surface water storage and retention
- 2 systems.
- 3 Subp. 4. Recreation and fish and wildlife. Each plan must
- 4 outline how water resource based recreational activities and
- 5 wildlife interests will be protected or improved through the
- 6 implementation of the plan. In consideration of these issues,
- 7 the plan must determine whether there is a need to classify or
- 8 prioritize individual water resources for management purposes.
- 9 Subp. 5. Enhancement of public participation; information
- 10 and education. Each plan must outline goals and policies
- 11 describing who will participate and when public participation
- 12 will be encouraged. Goals and policies must at least address
- 13 the creation and purposes of advisory committees and public
- 14 information programs.
- Subp. 6. Public ditch systems. If public ditch systems
- 16 constructed under Minnesota Statutes, chapter 103D or 103E, are
- 17 within the organization, the plan shall by policy define the
- 18 organization's relationship to the ditch authority and recommend
- 19 whether or not there are advantages to managing the ditch
- 20 systems under the Metropolitan Water Management Act and
- 21 determine whether ditch maintenance activities have the
- 22 potential of adversely impacting any goal of the organization.
- Subp. 7. Groundwater. If a county groundwater plan has
- 24 not commenced at the time the plan or plan amendment is
- 25 initiated, the organization shall assess the need and degree of
- 26 involvement the organization has in groundwater management and
- 27 establish appropriate goals and policies.
- Subp. 8. Wetlands. Each plan must outline specific goals
- 29 and policies regarding the management of wetlands within the
- 30 organization and identify high priority areas for wetland
- 31 preservation, restoration, and establishment. Wetland
- 32 management goals and policies should address utilization,
- 33 protection and preservation, and the enhancement or restoration
- 34 of wetlands identified in the organization. Each plan must also
- 35 evaluate the need to establish a wetland banking system.
- 36 Subp. 9. Erosion. Each plan must identify specific goals

- 1 and policies that will control soil erosion consistent with the
- 2 goals and policies outlined in this part.
- 3 8410.0090 ASSESSMENT OF PROBLEMS.
- 4 Each plan must contain an assessment of existing and
- 5 potential water resource related problems using a combination of
- 6 analysis of land and water resource data collected under part
- 7 8410.0060 and through the identification of existing or
- 8 potential problems by residents or local, regional, or state
- 9 agencies. During the development of the assessment, the
- 10 watershed management organization shall request a brief
- 11 assessment of existing problems affecting the organization from
- 12 the plan review authorities, the Department of Transportation,
- 13 and the Department of Agriculture based on data, plans, and
- 14 other documentation in their possession. The organization
- 15 should solicit comments from residents and local officials in
- 16 the watershed district for information about problems that may
- 17 be primarily local in nature. The organization's assessment
- 18 shall include a discussion of the relationship of locally
- 19 identified problems to problems identified by the plan review
- 20 authorities, provided the information is received within 45 days
- 21 of the organization's written request. The assessment of
- 22 existing and potential problems as determined by the
- 23 organization must, at a minimum, include the following topic
- 24 areas:
- 25 A. specific lakes and streams with water quality
- 26 problems;
- B. flooding and stormwater rate control issues within
- 28 and between communities;
- 29 C. impacts of water quality and quantity management
- 30 practices on recreation opportunities;
- D. impacts of stormwater discharges on water quality
- 32 and fish and wildlife resources;
- 33 E. impact of soil erosion on water quality and
- 34 quantity;
- F. general impact of land use practices and, in

- 1 particular, land development and wetland alteration on water
- 2 quality and water quantity;
- 3 G. the adequacy of existing regulatory controls to
- 4 manage or mitigate adverse impacts on public waters and
- 5 wetlands;
- 6 H. the adequacy of programs to:
- 7 (1) limit soil erosion and water quality
- 8 degradation;
- 9 (2) maintain the tangible and intrinsic values of
- 10 natural storage and retention systems; and
- 11 (3) maintain water level control structures;
- 12 I. the adequacy of capital improvement programs to
- 13 correct problems relating to:
- (1) water quality;
- 15 (2) water quantity management;
- 16 (3) fish and wildlife habitat and public waters
- 17 and wetland management; and
- 18 (4) recreational opportunities; and
- J. future potential problems that are anticipated to
- 20 occur generally within a 20-year period based on growth
- 21 projections and planned urbanization identified in local and
- 22 regional comprehensive plans. The assessments must include a
- 23 discussion of the relationship between locally identified
- 24 problems and the problems and goals identified in county,
- 25 regional, state, and federal plans that are brought to the
- 26 attention of the organization.
- 27 8410.0100 IMPLEMENTATION PROGRAM.
- 28 Subpart. 1. Plan contents. Each plan must describe an
- 29 implementation program consisting of nonstructural, structural,
- 30 and programmatic solutions to the problems, issues, and goals
- 31 identified under parts 8410.0080 and 8410.0090. In developing
- 32 its implementation program, the requirements in subparts 2 to 7
- 33 must be followed. Each plan should clearly define the
- 34 responsibility of the watershed management organization and the
- 35 local units of government in carrying out the implementation

- 1 program and further define the organization's role when a local
- 2 unit of government is considering a variance or fails to
- 3 implement its water resource management responsibilities.
- 4 Subp. 2. Regulatory controls. In establishing required
- 5 regulatory controls, items A to E must be considered.
- 6 A. Each plan must provide for the regulation of
- 7 activities in wetlands and specify respective duties of the
- 8 organization and local units of government. Each plan must
- 9 describe local controls and procedures regarding carrying out
- 10 the local government responsibilities under the Wetland
- 11 Conservation Act of 1991, Laws 1991, chapter 354, and any rules
- 12 adopted under it. Each plan must also define any other controls
- 13 the organization has determined to be necessary to achieve its
- 14 water management goals that may be more restrictive than those
- 15 required by the Wetland Conservation Act of 1991, Laws 1991,
- 16 chapter 354. The description must consider, where applicable,
- 17 the following topics:
- 18 (1) the relationship of the organization, state
- 19 agencies, local soil and water conservation districts, and
- 20 affected counties, cities, and towns with respect to authority,
- 21 administration, and coordination;
- 22 (2) designated repositories for required maps or
- 23 inventories of wetlands;
- 24 (3) procedures related to enforcement;
- 25 (4) a description of local wetland banking
- 26 programs and their relationship to a corresponding state
- 27 program; and
- 28 (5) the methods and procedures to be used in
- 29 determining replacement of wetland values in mitigation
- 30 proposals.
- 31 B. The organization shall specify controls or
- 32 programs to reduce erosion and sedimentation to receiving
- 33 waters. In rural areas, agricultural crop land erosion may be
- 34 controlled by implementing zoning ordinances consistent with
- 35 part 6120.3300, subpart 7, and may include other water resources
- 36 outside of designated shoreland areas as considered appropriate

- 1 by the organization. Organizations affected by specific state
- 2 laws requiring adoption of uniform countywide erosion and
- 3 sediment control standards or programs must comply with those
- 4 laws. Any other organization must either adopt by reference an
- 5 existing set of erosion and sediment control guidelines or best
- 6 management practices published by a county, a soil and water
- 7 conservation district, the board, or the Pollution Control
- 8 Agency, or establish comparable erosion and sedimentation
- 9 guidelines of its own for the purpose of administering erosion
- 10 controls.
- 11 C. Each plan must specify controls that require all
- 12 appropriate building permits, driveway permits, and grading
- 13 permits to contain enforceable provisions to protect soil from
- 14 erosion during and after construction, including sites for which
- 15 approved erosion control plans are in place.
- D. Each plan must identify member local units of
- 17 government that have failed to adopt and administer a Department
- 18 of Natural Resources approved shoreland and floodplain ordinance
- 19 where mandated by state law. If the plan notes that flood
- 20 damage has occurred outside of mapped floodplains or a potential
- 21 for flooding exists adjacent to stormwater facilities, the plan
- 22 shall require the local unit of government to determine if
- 23 additional local controls are necessary to address the situation.
- 24 E. If a plan notes the existence of certain land uses
- 25 that could adversely affect the organization's ability to
- 26 achieve its water quality goals, and these uses cannot be
- 27 properly managed or regulated with existing controls, the uses
- 28 constitute a public nuisance according to Minnesota Statutes,
- 29 section 609.74. In those cases, the plan must provide for the
- 30 adoption of local controls to define and abate the nuisances.
- 31 For the purpose of this chapter, public nuisances may include
- 32 any action, failure to act, or land use practice that would
- 33 impair water quality if allowed to continue.
- 34 Subp. 3. Stormwater and drainage design performance
- 35 standards. Each plan must contain minimum standards and provide
- 36 for appropriate controls for the design of new stormwater

- 1 conveyance, ponding, and treatment systems consistent with the
- 2 overall goals of the organization plan and consistent with
- 3 Minnesota Statutes, section 103B.3365, subdivision 4. Included
- 4 will be performance standards that provide for:
- 5 A. the establishment of target in-lake nutrient
- 6 concentrations and corresponding pollutant loadings for sediment
- 7 and nutrients:
- 8 B. the establishment of maximum permissible runoff
- 9 rates for selected design storms based on considerations such as
- 10 existing and future flood levels and expected increases in
- 11 runoff volume with respect to impacts on downstream channels and
- 12 adjacent development;
- 13 C. the establishment of standards to reduce the
- 14 impacts of flooding on natural resources and personal and real
- 15 property;
- 16 D. the establishment of design criteria for
- 17 stormwater outlet structures to address floatable pollutants and
- 18 to provide for access for maintenance and repair;
- 19 E. pond design methodology for nutrient entrapment
- 20 consistent with the subwatershed goals; and
- 21 F. compliance with pollutant loading for specific
- 22 subwatersheds consistent with local, regional, and statewide
- 23 plans in consideration of Pollution Control Agency water quality
- 24 standards.
- 25 Subp. 4. Information program. Each plan must provide for
- 26 the publishing of at least one written communication per year
- 27 identifying the representatives on the organization's board,
- 28 current advisory committee members, how to contract the
- 29 organization, its role in local water management, the goals and
- 30 policies of the organization, when public meetings are held, how
- 31 the organization is financed, where the plan can be viewed, and
- 32 other information relative to the implementation of the plan.
- 33 The communication may be accomplished through the publication of
- 34 a newsletter, publication of all or a portion of an annual
- 35 report, an article or news release submitted to a local
- 36 newspaper widely distributed in the member communities, an

- l attachment to a sewer or water bill, or other similar media
- 2 format that annually reaches the general population.
- 3 Subp. 5. Data collection programs.
- 4 A. Each plan must establish water quality and
- 5 quantity monitoring programs that are capable of producing
- 6 accurate data to the extent necessary to determine whether the
- 7 water quality and quantity goals of the organization are being
- 8 achieved. The programs shall, at a minimum, include the
- 9 location of sampling, the frequency of sampling, the proposed
- 10 parameters to be measured, and the requirement of periodic
- 11 analysis of the data.
- B. Each plan should encourage all units of government
- 13 collecting water quality and quantity management data to
- 14 annually submit the data consistent with state compatibility
- 15 guidelines to the organization and other appropriate state
- 16 agencies for entry into public access data bases.
- 17 Subp. 6. Management programs. Each organization plan must
- 18 assess or require local plans to assess the need for periodic
- 19 maintenance of public works, facilities, and natural conveyance
- 20 systems and specify any new programs or revisions to existing
- 21 programs needed to accomplish its goals and objectives. Each
- 22 plan must further identify which units of government or private
- 23 parties are responsible for maintenance. Each plan must, at a
- 24 minimum, assess or require local plans to assess:
- 25 A. the need and frequency for sweeping of public and
- 26 private streets and parking lots;
- B. the need and frequency for inspecting stormwater
- 28 outfalls, sumps, and ponds;
- 29 C. the adequacy of maintenance programs for
- 30 stormwater facilities and water level control structures owned
- 31 by both organization members and nonmembers;
- 32 D. the condition of public ditches constructed under
- 33 Minnesota Statutes, chapter 103D or 103E, if the organization
- 34 has jurisdiction over these systems;
- 35 E. the need to establish a water body management
- 36 classification system to provide for water quality and quantity

- 1 management based on a hierarchical basis;
- F. the need to establish local spill containment
- 3 clean-up plans; and
- 4 G. the need for other management programs as
- 5 considered necessary.
- 6 All proposed management programs establishing a
- 7 classification system for the management of water bodies shall
- 8 be consistent with chapter 7050. If organization
- 9 classifications are inconsistent, the organization shall
- 10 petition the Pollution Control Agency to revise the
- 11 classifications in chapter 7050.
- 12 Subp. 7. Potential structural solutions to problems.
- 13 A. Each plan that documents existing water management
- 14 problems that cannot be resolved by preventative actions shall
- 15 investigate the feasibility of implementing structural solutions
- 16 that would remediate or resolve each problem.
- B. For each structural solution proposed, each plan
- 18 shall provide a cost estimate and a recommendation as to how it
- 19 should be funded.
- 20 C. Each potential structural solution identified
- 21 under this part shall be assigned priorities. In assigning
- 22 priorities, consideration shall be given to regional and state
- 23 plans in conjunction with the organization's goals, policies,
- 24 and problems identified in parts 8410.0080 and 8410.0090.
- 25 8410.0110 IMPACT ON LOCAL GOVERNMENT.
- Subpart 1. Existing local controls. Each plan shall
- 27 review the impact of local controls and programs required by the
- 28 plans according to part 8410.0100. This review shall include
- 29 concerns expressed by counties, cities, and townships with
- 30 respect to their administrative and financial capabilities to
- 31 adopt and enforce the controls and programs in addition to a
- 32 table that generally describes the status of local controls and
- 33 programs of affected counties, cities, and townships with
- 34 respect to that required by the plan.
- 35 Subp. 2. Financial impact on local government. Each plan

- 1 shall contain an analysis of the financial impact of
- 2 implementation of the proposed regulatory controls and programs
- 3 identified under part 8410.0100. The analysis shall include, at
- 4 a minimum, an estimate of the costs associated with the plan's
- 5 implementation and anticipated sources of revenue.
- 6 Subp. 3. Adoption by reference. All or part of a
- 7 watershed management organization plan may be adopted by
- 8 reference by a local unit of government for all or part of its
- 9 local plan to the degree specified in the approved organization
- 10 plan.
- 11 8410.0120 IMPLEMENTATION PRIORITIES.
- 12 Each plan must prioritize the plan implementation
- 13 components to make the best use of available local funding; to
- 14 prevent future water management problems from occurring to the
- 15 maximum extent practical; and to ensure that regional, county,
- 16 state, and federal grant funding is targeted properly.
- 17 8410.0130 IMPLEMENTATION COMPONENTS.
- 18 Subpart 1. Controls. Each organization plan must provide
- 19 for the adoption of necessary regulatory controls, stormwater
- 20 design standards, education programs, data collection programs,
- 21 and maintenance programs that the plan identifies under part
- 22 8410.0100.
- 23 Subp. 2. Responsibilities. Each organization plan must
- 24 clearly distinguish the responsibilities of the watershed
- 25 management organization versus the responsibilities of affected
- 26 counties, cities, and townships with respect to each
- 27 implementation program element established according to part
- 28 8410.0100.
- Subp. 3. Schedule. Each organization plan must include a
- 30 schedule for implementation by the organization, joint powers
- 31 agreement members, and affected local units of government. All
- 32 plan controls and programs to be implemented by the organization
- 33 must be in effect within one year of plan adoption. All local
- 34 plan controls and programs must be developed and in effect
- 35 within two years of adoption of the last organization plan in

- 1 the local unit of government.
- 2 Subp. 4. Capital improvement program. Each organization
- 3 plan shall include a capital improvement program that identifies
- 4 specific capital improvements necessary to implement the water
- 5 resource management goals and policies of the organization.
- 6 Subp. 5. Enforcement. Each organization plan must
- 7 identify the procedure to be followed to enforce violations of
- 8 the controls of the organization as well as those of the local
- 9 unit of government.
- 10 Subp. 6. Administration process. Each organization plan
- 11 must specify the administrative process and timelines for the
- 12 submittal, review, and approval of local plans and variances by
- 13 the organization.
- 14 8410.0140 PLAN CONTENTS; AMENDMENTS.
- 15 Subpart 1. Amendment section. Each plan must contain a
- 16 section entitled "Amendments to Plan" containing the year the
- 17 plan extends to and establishing the process by which interim
- 18 amendments may be made and who may initiate the amendments.
- 19 Subp. 2. General amendment procedure. All amendments to a
- 20 plan must adhere to the review process provided in Minnesota
- 21 Statutes, section 103B.231, subdivision 11, except when the
- 22 proposed amendments constitute minor amendments and:
- 23 A. the watershed management organization has held a
- 24 public meeting to explain the amendments and published a legal
- 25 notice of the meeting twice, at least seven days and 14 days
- 26 before the date of the meeting;
- B. the organization has sent copies of the amendments
- 28 to the affected local units of government, the Metropolitan
- 29 Council, and the state review agencies for review and comment;
- 30 and
- 31 C. the board has either agreed that the amendments
- 32 are minor or failed to act within 45 days of receipt of the
- 33 amendments.
- 34 Subp. 3. Minor amendments to capital improvements.
- 35 Amendments to an approved plan's capital improvement program may

- 1 be considered to be minor plan amendments if the following
- 2 conditions are met:
- 3 A. the original plan set forth the capital
- 4 improvements but not to the degree needed to meet the definition
- 5 of "capital improvement program" as provided in Minnesota
- 6 Statutes, section 103B.205, subdivision 3; and
- 7 B. the affected county or counties have approved the
- 8 capital improvement in its revised, more detailed form.
- 9 Subp. 4. Form of amendments. Unless the entire document
- 10 is reprinted, all amendments adopted by the organization must be
- 11 printed in the form of replacement pages for the plan, each page
- 12 of which must:
- 13 A. on draft amendments being considered, show deleted
- 14 text as stricken and new text as underlined;
- B. be renumbered as appropriate; and
- 16 C. include the effective date of the amendment.
- Subp. 5. Distribution of amendments. Each organization
- 18 must maintain a distribution list of agencies and individuals
- 19 who have received a copy of the plan and shall distribute copies
- 20 of amendments within 30 days of adoption. All organizations
- 21 should consider sending drafts of proposal amendments to all
- 22 plan review authorities to seek their comments before
- 23 establishing a hearing date or commencing the formal review
- 24 process.
- 25 8410.0150 ANNUAL REPORTING REQUIREMENTS.
- Subpart 1. Requirement for annual financial, activity, and
- 27 audit reports. Within 120 days of the end of the watershed
- 28 management organization's fiscal year, each organization shall
- 29 submit to the board a financial report, an activity report, and
- 30 an audit report for the preceding fiscal year if it has expended
- 31 or accrued funds during this time. These reports may be
- 32 combined into a single document. The audit report for the
- 33 preceding fiscal year must be prepared by a certified public
- 34 accountant or the state auditor and forwarded to the state
- 35 auditor's office within 120 days of the end of the fiscal year.

- 1 Subp. 2. Content of annual financial report. The annual
- 2 financial report must include the following information:
- 3 A. the approved budget;
- B. a reporting of revenues;
- 5 C. a reporting of expenditures; and
- D. a financial audit report or section that includes
- 7 a balance sheet, a classification of revenues and expenditures,
- 8 an analysis of changes in final balances, and any additional
- 9 statements considered necessary for full financial disclosure.
- 10 Subp. 3. Content of annual activity report. The annual
- 11 activity report must include the following information:
- 12 A. a list of the organization's board members,
- 13 advisory committee members, and board member vacancies at the
- 14 end of the reporting year, including the names of designated
- 15 officers and members and information on how members can be
- 16 contacted, and indicating the governmental organization that
- 17 each board member represents for joint powers organizations and
- 18 the county that each member is appointed by for watershed
- 19 districts;
- B. a list of organization employees and consultants,
- 21 including mailing addresses and telephone numbers;
- C. an assessment of the previous year's annual work
- 23 plan that indicates whether the stated goals and objectives were
- 24 achieved and, if they were not achieved, indicates why they
- 25 could not be achieved;
- D. a projected work plan for the next year indicating
- 27 the desired goals and objectives;
- 28 E. a summary of the permits or variances issued or
- 29 denied under ordinances or rules required by the organization or
- 30 local plan and any enforcement actions initiated by either the
- 31 organization or its local units of government;
- F. a summary of water quality monitoring data
- 33 collected by the organization or its local units of government;
- 34 G. an evaluation of the status of local plan adoption
- 35 and implementation based on a review of the local unit of
- 36 governments' activities by the organization during the past

- l year;
- 2 H. a copy of the written communication required by
- 3 part 8410.0100, subpart 3;
- 4 I. the organization's activities related to the
- 5 biennial solicitations for interest proposals for legal,
- 6 professional, or technical consultant services under Minnesota
- 7 Statutes, section 103B.227, subdivision 5;
- J. an assessment of changes in fund balances,
- 9 including a description of the costs of each program element
- 10 with respect to the overall annual budget; and
- 11 K. the status of any locally adopted wetland banking
- 12 program.
- Subp. 4. Procedure for state audit. The board shall use
- 14 the procedure described in items A to D to determine whether to
- 15 order a state financial or performance audit of an organization.
- 16 A. Before the board will consider ordering a state
- 17 audit, a written complain must be filed with the board's
- 18 executive director requesting the board to order a state audit.
- 19 The complaint must state as specifically as possible the grounds
- 20 for requesting a state audit. Valid grounds for requesting a
- 21 state audit include the mishandling or misuse of public funds or
- 22 the documented failure to implement an approved plan.
- B. The executive director shall determine whether
- 24 there is a basis for a complaint before reporting the complaint
- 25 to the board. The executive director shall ensure that the
- 26 affected organization is notified of the complaint and given an
- 27 opportunity to respond to the allegations before determining
- 28 whether there is a basis for the complaint.
- 29 C. If the executive director determines there is a
- 30 basis for the complaint, the complaint shall be reported to the
- 31 board. The affected organization shall be given an opportunity
- 32 to appear before the board at the time the complaint is reported
- 33 to it and respond to the allegations in the complaint. The
- 34 complainant shall also be given an opportunity to appear.
- 35 D. After having the complaint reported to it, and
- 36 after providing an opportunity for the organization and the

- 1 complainant to be heard by it, the board shall decide whether to
- 2 order a state financial or performance audit of the organization.
- 3 CONTENT OF LOCAL PLANS
- 4 8410.0160 GENERAL STRUCTURE.
- 5 Each local plan must, at a minimum, meet the requirements
- 6 for local plans in Minnesota Statutes, section 103B.235, except
- 7 as provided by the watershed management organization plan under
- 8 part 8410.0110, subpart 3. Each local plan must include
- 9 sections containing a table of contents; purpose; water resource
- 10 related agreements; executive summary; land and water resource
- 11 inventory; establishment of goals and policies; relation of
- 12 goals and policies to local, regional, state, and federal plans,
- 13 goals, and programs; assessment of problems; corrective actions;
- 14 financial considerations; implementation priorities; amendment
- 15 procedures; implementation program; and an appendix. Each
- 16 community should consider including its local plan as a chapter
- 17 of its local comprehensive plan. Each local plan shall be
- 18 adopted within two years of the board's approval of the last
- 19 organization plan that affects local units of government.
- 20 8410.0170 STRUCTURE.
- 21 Subpart 1. Purpose. Each local plan must have a section
- 22 entitled "Purpose" outlining the purposes of the water
- 23 management programs required by Minnesota Statutes, sections
- 24 103B.205 to 103B.255.
- Subp. 2. Water resource management related agreements.
- 26 Appropriate water resource management related agreements that
- 27 have been entered into by the local community must be outlined,
- 28 including joint powers agreements related to water management
- 29 that the local community may be party to between itself and
- 30 watershed management organizations, adjoining communities, or
- 31 private parties. Available information concerning these
- 32 agreements in general conformance with the content of joint
- 33 powers agreements for organizations as outlined in part
- 34 8410.0030 must be included.
- 35 Subp. 3. Executive summary. Each plan shall have a

- 1 section entitled "Executive Summary" that generally summarizes
- 2 the content of the local plan in a manner similar to that
- 3 required for organization plans under part 8410.0050.
- 4 Subp. 4. Land and water resource inventory. Each local
- 5 plan must contain a composite land and water resource inventory
- 6 containing all relevant data from organization plans affecting
- 7 it consistent with the data required by part 8410.0060.
- 8 Subp. 5. Establishment of policies and goals. Each local
- 9 plan must state specific goals and corresponding policies
- 10 related to the purpose of these plans, be consistent with the
- ll policies and goals of the organization plans within the city or
- 12 township, and address the relation of the local plan to the
- 13 regional, state, and federal goals and programs outlined in part
- 14 8410.0070.
- 15 Subp. 6. Assessment of problems. Each plan must contain a
- 16 summary assessment of existing or potential water resource
- 17 related problems, including those identified in organization
- 18 plans that affect the community. The problem assessment must be
- 19 completed for only those areas within the corporate limits of
- 20 the community and meet the same content requirements as those
- 21 outlined for organization plans under part 8410.0080, subparts 1
- 22 and 2.
- Subp. 7. Corrective actions. Each local plan shall
- 24 describe nonstructural, programmatic, and structural solutions
- 25 to the problems identified in subpart 6. The mandatory actions
- 26 for organization plans outlined in part 8410.0100, subparts 1 to
- 27 6, shall be considered except that actions must be limited to
- 28 those that can be implemented at a local level. All corrective
- 29 actions must be consistent with the organization plans having
- 30 jurisdiction in the municipality or township.
- 31 Subp. 8. Financial considerations. Each local plan must
- 32 contain an analysis of the financial impact of implementation of
- 33 the proposed regulatory controls and programs identified under
- 34 subpart 7. The analysis must include, at a minimum, the
- 35 following items:
- A. the estimated cost of adoption and enforcement of

- 1 local controls and standards for the local municipality;
- B. the estimated annual cost of implementation of
- 3 other specified programs to each local municipality;
- 4 C. a discussion of local ability to fund adoption of
- 5 and enforcement of local controls and standards, implementation
- 6 of other specified programs, and capital improvements, including:
- 7 (1) levy limit constraints;
- 8 (2) effect on other city funding needs;
- 9 (3) establishment of watershed management taxing
- 10 districts;
- 11 (4) creation of stormwater utilities; and
- 12 (5) monetary impact against homes or farmsteads
- 13 in affected community;
- 14 D. the impact on the local municipality of local
- 15 implementation of each capital improvement project component if
- 16 ad valorem financing is used; and
- 17 E. a summary of grant funding that would likely be
- 18 available to fund water management projects and programs.
- 19 Subp. 9. Implementation priorities. Each local plan must
- 20 prioritize implementation components to make the best use of
- 21 available local funding and prevent future water management
- 22 problems from occurring to the maximum practical extent. Local
- 23 plans must prioritize organization plan implementation
- 24 components in line with organization priorities as outlined
- 25 under part 8410.0120 only for implementation components that
- 26 must be facilitated by the local municipality or township.
- 27 Subp. 10. Implementation program. Each local plan must
- 28 outline required implementation components that apply at a local
- 29 level. These components shall be consistent with the required
- 30 plan components outlined for organization plans under part
- 31 8410.0130. Official local controls must be enacted within six
- 32 months of adoption of the local plan.
- 33 Subp. 11. Amendment procedures. Each local plan must
- 34 contain a section entitled "Amendments to Plan" containing the
- 35 year the plan extends to and establishes the process by which
- 36 amendments may be made. The amendment procedure shall conform

- 1 with the plan amendment procedure outlined in the organization
- 2 plans that affect the community. Local plan amendments must be
- 3 forwarded to each organization affected by the local plan
- 4 amendment for review and approval before adoption.
- 5 Subp. 12. Submittal and review. After consideration and
- 6 before adoption, the local plan shall be submitted to all
- 7 affected organizations for review according to Minnesota
- 8 Statutes, section 103B.235. Each local unit of government must
- 9 also notify affected organizations within 30 days of adoption
- 10 and implementation of the plan, including the adoption of
- 11 necessary official controls.
- 12 8410.0180 DETERMINATIONS OF FAILURE TO IMPLEMENT.
- Subpart 1. Applicability. This part applies when a plan
- 14 is not being implemented for a watershed either because no
- 15 watershed management organization exists, because the
- 16 organization has not adopted an approved plan, or because the
- 17 approved plan is not being carried out.
- Subp. 2. Establishing cause. Before the board's
- 19 involvement in determinations of whether a plan is being
- 20 properly implemented, the board shall first establish just cause
- 21 for the determination by review of a written complaint from an
- 22 aggrieved party or through conclusions arrived at by board staff
- 23 under the review of an organization's annual report. A
- 24 complaint or appeal made by an aggrieved party under Minnesota
- 25 Statutes, section 103B.231, subdivision 13, must be made in
- 26 writing to the executive director of the board and must
- 27 summarize the issues at dispute and the efforts the party made
- 28 to resolve the problem.
- 29 Subp. 3. Board staff responsibilities.
- A. Board staff may investigate issues relating to
- 31 alleged failure to implement plans primarily by response from
- 32 written complaint from an aggrieved party or by review of the
- 33 organization's annual report. Within 30 days of receiving a
- 34 written complaint, board staff are required to initiate a
- 35 preliminary investigation of the facts as they appear based on

- l personal observation, review of all relevant documents, and
- 2 discussions with involved parties. The results of this
- 3 preliminary investigation shall be reviewed with the executive
- 4 director, and the board's legal counsel if appropriate, before
- 5 preparation of a report. The report shall ascertain whether a
- 6 failure to implement exists, define the exact nature of the
- 7 failure to implement, and recommend a course of action.
- B. On completion of a report regarding a complaint or
- 9 review of an annual report, the staff shall send a copy of its
- 10 report by certified mail to the organization members of record
- 11 to set a time and place for a meeting agreeable to all parties
- 12 to informally discuss the contents of the report if a conflict
- 13 exists. The complainant and any other aggrieved or affected
- 14 party shall also be sent a copy of the report by certified mail
- 15 and shall be invited to attend any meeting held to discuss the
- 16 report.
- 17 C. The affected organization shall be allowed 30 days
- 18 to hold a public meeting to develop a formal course of action if
- 19 the joint powers agreement requires that process. Any formal
- 20 response shall be sent by certified mail to the board and any
- 21 aggrieved or affected party within 15 days of the meeting.
- D. The affected organization and any aggrieved or
- 23 affected party may not appeal to the board's dispute resolution
- 24 committee established under Minnesota Statutes, section
- 25 103B.101, subdivision 10, to hear and resolve disputes over plan
- 26 implementation until after the meeting has been held according
- 27 to item B.
- 28 E. Based on information discovered at the meeting
- 29 held according to item B, or receipt of the formal response
- 30 received from the organization according to item C, board staff
- 31 shall report to the board at a regular meeting as to the status
- 32 of the dispute. If the board needs to take further action to
- 33 resolve the dispute, board staff shall recommend the appropriate
- 34 course of action, consulting with the board's legal counsel as
- 35 appropriate.
- 36 Subp. 4. Board responsibilities.

- A. On receipt of the board staff's report and
- 2 recommendations, the board is required to do any or all of the
- 3 following:
- 4 (1) nothing further if the staff's investigation
- 5 finds that the subject plan is being properly implemented,
- 6 provided the board concurs;
- 7 (2) advise board staff to conduct additional fact
- 8 finding it considers necessary and report back to the board
- 9 accordingly;
- 10 (3) order the dispute resolution committee to
- 11 convene to attempt to negotiate the matter and to advise the
- 12 board further; or
- 13 (4) issue findings of fact and conclusions of its
- 14 investigation advising the affected organizations, county, or
- 15 counties of the documented failure to implement the subject plan
- 16 and advise the appropriate unit of government of its
- 17 responsibility to implement the plan under Minnesota Statutes,
- 18 section 103B.231, subdivision 3, paragraph (b), within a
- 19 prescribed period of time.
- B. On issuance of its findings under subpart 3, item
- 21 A, the board shall notify the appropriate counties to proceed as
- 22 required by Minnesota Statutes, section 103B.231, subdivision 3,
- 23 paragraph (b) or (c), as applicable. If a county fails to act
- 24 after it is notified, the board shall notify state agencies that
- 25 they may initiate their prerogatives under Minnesota Statutes,
- 26 section 103B.231, subdivision 3, paragraph (g).
- 27 C. The board's dispute resolution committee has the
- 28 following duties and responsibilities with respect to disputes
- 29 relating to failure to implement a plan:
- 30 (1) convene and hear appeals from both aggrieved
- 31 parties and organizations not satisfied with the findings and
- 32 recommendations of the board's staff report presented at the
- 33 meeting required by subpart 2; and
- 34 (2) convene at the pleasure of the board as
- 35 prescribed by item A to attempt to negotiate and settle disputes
- 36 over determinations relating to implementation of plans and to

1 further advise the board.