06/30/92 [REVISOR ] CMR/BD AR1811 Environmental Quality Board 1 2 3 Adopted Permanent Rules Relating to the Release of Genetically 4 Engineered Organisms 5 Rules as Adopted 6 4410.0200 DEFINITIONS AND ABBREVIATIONS. 7 [For text of subps 1 to 35, see M.R.] 8 Subp. 35a. Genetically engineered organism. "Genetically 9 engineered organism" has the meaning given in part 4420.0010, 10 11 subpart 14. 12 Subp. 35b. Genetic engineering. "Genetic engineering" has the meaning given in part 4420.0010, subpart 15. 13 [For text of subps 36 to 55, see M.R.] 14 Subp. 55a. Organism. "Organism" has the meaning given in 15 part 4420.0010, subpart 18. 16 17 [For text of subps 56 to 71a, see M.R.] 18 Subp. 71b. Release. "Release" has the meaning given in part 4420.0010, subpart 19. 19 [For text of subps 73 to 96, see M.R.] 20 21 4410.4300 MANDATORY EAW CATEGORIES. [For text of subps 1 to 34, see M.R.] 22 23 Subp. 35. Release of genetically engineered organisms. 24 For the release of a genetically engineered organism that requires a release permit from the EQB under chapter 4420, the 25 EQB is the RGU. For all other releases of genetically 26 engineered organisms, the RGU is the permitting state 27 agency. This subpart does not apply to the direct medical 28 application of genetically engineered organisms to humans or 29 30 animals. 31 4410.8000 SPECIAL RULES FOR RELEASE OF GENETICALLY ENGINEERED ORGANISMS. 32 33 Subpart 1. Generally. Environmental review for the

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release of genetically engineered organisms shall be conducted

06/30/92 [REVISOR ] CMR/BD AR1811 1 according to the procedures in parts 4410.1200 to 4410.3000 2 except as provided in items A to C. 3 Α. In part 4410.1400 when the EQB is the RGU, it 4 shall have 45 days to add supplementary material, if necessary, 5 and to approve the EAW for distribution. б In part 4410.1700 when the EQB is the RGU, part Β. 7 4410.1700, subpart 2a, does not apply. 8 c. In deciding whether a project has the potential 9 for significant environmental effects, the criteria in part 10 4410.1700, subpart 7, shall be replaced by the following factors: (1) the familiarity and predictability of the 11 12 donor ecologically relevant biological properties of the introduced DNA, the vector if one exists, the recipient, and 13 engineered organisms; 14 15 (2) the history of any previous environmental uses of the genetically engineered organism; 16 (3) the potential for the genetically engineered 17 18 organisms to cause adverse environmental effects including, but 19 not limited to: (a) whether the recipient organism is native 20 21 or nonnative to the release area; (b) whether the genetically engineered 22 23 organism is pathogenic or toxic to target or nontarget organisms and to what extent this trait has been introduced or altered as 24 a result of the genetic engineering; 25 26 (c) the extent to which the genetically engineered organism's competitiveness and survivability under 27 environmental stress including, but not limited to, dormancy, 28 temperature tolerance, fire resistance, drought resistance, or 29 ability to disperse in the environment have been changed or 30 potentially changed as a result of the genetic engineering. The 31 determination of potential changes must be based upon 32 33 consideration-of minimally on the natural history of the recipient organism and subsequent the potential effects on of 34 natural selection on the genetically engineered organism; 35 (d) the extent of change or potential change 36

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to the recipient organism's resource base including, but not 1 2 limited to, the ability of plants to grow on new soil types, of bacteria to metabolize new nutrients, and of fish to eat new 3 4 foods; 5 (e) the potential for the genetically 6 engineered organism's genes to transfer to other hosts and the 7 resultant effects on other hosts' competitiveness, dispersal, 8 dormancy, pathogenicity or toxicity, and expansion of their resource bases; and 9 10 (f) the potential of the genetically 11 engineered organism to enter or adversely affect the groundwater 12 environment or to pass unusual genes to a microorganism resident in the groundwater; 13 (4) the adequacy and appropriateness of proposed 14 measures, if any, for confinement of the genetically engineered 15 16 organism; 17 (5) any previous risk assessments for the same or similar organisms prepared by federal or state agencies and 18 their adequacy and relevance to the current proposal including, 19 but not limited to, consideration of the following: 20 21 (a) the range of soils, ecological biotypes, 22 and meteorological conditions that existed in previous field releases and their relationship to the proposed release area; 23 24 (b) whether the genetically engineered organisms failed to demonstrate an ability to be 25 self-reproducing or competitive because of transient factors; 26 27 and 28 (c) whether the scale of the assessment was adequate to assess potential for establishing an-ecological 29 foothold a self-reproducing population; 30 (6) the conclusions reached and conditions 31 imposed by federal agencies with jurisdiction over the proposed 32 33 release; (7) the conclusions reached or conditions imposed 34 by federal or state agencies on previous environmental releases 35 in Minnesota or elsewhere and their adequacy and relevance to 36

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the current proposal; 1 2 (8) the type, extent, and reversibility of environmental effects; 3 (9) the cumulative potential effects of related 4 or anticipated future projects; and 5 6 (10) the extent to which the environmental 7 effects are subject to mitigation by ongoing public regulatory 8 authority. Subp. 2. EAW and EIS preparation. 9 10 Α. The EAW shall be prepared, using an interdisciplinary approach that will ensure the integrated use 11 of the natural and environmental sciences. The review should 12 include involvement of the following disciplines, as 13 appropriate: microbiology, ecology, public health, biological 14 . 15 safety, agronomy, plant biology, risk assessment, molecular biology, biochemistry, entomology, vertebrate biology, physical 16 and biological containment, and other appropriate disciplines. 17 The EAW shall be written in plain and objective 18 в. language and include clear presentation of the proposed release 19 and of the issues of concern. 20 21 C. When the EQB is the RGU, the EQB chair may direct the EQB genetic engineering advisory committee to assist-in-the 22 preparation-of provide advice and comment on the EAW or EIS. 23 The chair may appoint special members to the advisory committee 24 to assist with specific EAWs or EISs. 25 PERMITTING PROCESS; RELEASES 26 27 4420.0010 DEFINITIONS. Subpart 1. Scope. For the purpose of this chapter, the 28 29 following terms and abbreviations have the meanings given them unless otherwise provided. 30 Subp. 2. Agency. "Agency" means a department, board, or 31 agency of the state of Minnesota. 32 Subp. 3. Applicant. "Applicant" means a person or persons 33 who file an application with the board for a release permit to 34 release a genetically engineered organism. 35

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Subp. 4. Application. "Application" means the document
 filed by a person or persons with the board for a release permit
 to release a genetically engineered organism.

Subp. 5. Board. "Board" means the Environmental QualityBoard.

6 Subp. 6. Chair. "Chair" is the chairperson of the board 7 as defined in part 4405.0100, subpart 4.

8 Subp. 7. Containment facility. "Containment facility" 9 means a laboratory, greenhouse, building, structure, or other 10 similar facility that complies with applicable National Institutes-of-Health-(NIH)-"guidelines for-Research-Involving 11 12 Recombinant-DNA-Molecules"-1986, regardless of whether the facility receives any support from NIH, and is certified 13 14 pursuant to part 4420:0070, subpart 6 1, or that has been found exempted by the board to-be-an-adequate-containment 15 16 facility under part 4420-0020 4420.0070, subpart 4 3.

Subp. 8. Draft release permit documents. "Draft release permit documents" means the documents prepared by the chair under part 4420.0030, subpart 3, that include the chair's preliminary recommendation to the board to issue or modify a release permit and the proposed terms and conditions of the release permit, or the chair's preliminary recommendation to the board to deny or to revoke a release permit.

Subp. 9. EAW. "EAW" means environmental assessment worksheet and has the meaning given in part 4410.0200, subpart 26 24.

27 Subp. 10. EIS. "EIS" means environmental impact statement and has the meaning given in part 4410.0200, subpart 26. 28 Subp. 11. Environment. "Environment" means the physical 29 conditions existing in the area that may be affected by a 30 proposed release. It includes land, air, water, minerals, 31 flora, fauna, ambient noise, energy resources, and manmade 32 objects or natural features of historic, geologic, or aesthetic 33 34 significance.

35 Subp. 12. Federal application. "Federal application" 36 means any applications or notifications and supporting documents

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submitted to any agency of the United States government for the
 release of a genetically engineered organism.

3 Subp. 13. File. "File" means to deliver or mail five4 copies to the office of the chair.

Subp. 14. Genetically engineered organism. "Genetically
engineered organism" means an organism derived from genetic
engineering.

8 Subp. 15. Genetic engineering. "Genetic engineering" means the introduction of new genetic material to an organism or 9 10 the regrouping of an organism's genes using techniques or technology designed by humans. Genetic engineering does not 11 12 include selective breeding, hybridization, or nondirected mutagenesis, such as hand pollination, procedures based on 13 sexual reproduction that have not involved molecular level 14 manipulation of the genetic material, hybridization where the 15 16 parent strains do not include genetic material that has been manipulated on the molecular level, mutagenesis induced by 17 18 chemical, radiation, or heat, embryo rescue, selection of spontaneous mutants, somaclonal variant selection, and 19 20 artificial insemination.

Subp. 16. Local governmental unit. "Local governmental 21 unit" has the meaning given in part 4410.0200, subpart 43. 22 23 Subp. 17. NIH guidelines. "NIH guidelines" means the National Institutes of Health (NIH) "Guidelines for Research 24 Involving Recombinant DNA Molecules," Federal Register, volume 25 51, page 16958 (May 7, 1986), and NIH actions under the 26 guidelines in Federal Register, volume 52, page 31848 (August 27 24, 1987); volume 53, page 28819 (July 29, 1988); volume 53, 28 page 43410 (October 26, 1988); volume 54, page 10508 (March 13, 29 30 1989); volume 55, page 7438 (March 1, 1990); volume 55, page 37565 (September 12, 1990); and volume 56, page 33174 (July 18, 31 1991). The guidelines and actions are available at the office 32 of the board and at the Minnesota Law Library. 33 Subp. 18. Organism. "Organism" means any animal, plant, 34

35 bacterium, cyanobacterium, fungus, protist, or virus.

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Subp. 18- 19. Release. "Release" means the placement or

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use of a genetically engineered organism outside a containment
 facility or under any other conditions not specifically
 determined by the board to be adequate containment pursuant to
 part 4420-0020 4420.0070, subpart 4 3.

Subp. ±9- 20. Release permit. "Release permit" means the
terms, conditions, and authorization by the board under this
chapter for the release of a genetically engineered organism.
Subp. 20- 21. Significant environmental permit.

9 "Significant environmental permit" means a permit issued by a 10 state agency with the authority to deny, modify, revoke, or 11 place conditions on the permit in compliance with Minnesota 12 Statutes, sections 116C.91 to 116C.96, chapter 116D, and the 13 rules adopted under them.

14 4420.0015 AUTHORITY, SCOPE, PURPOSE.

15 Subpart 1. Authority. This chapter is adopted under 16 authority granted in Minnesota Statutes, section 116C.94, and 17 chapter 116D to implement a permit procedure for the releases of 18 genetically engineered organisms.

Subp. 2. Scope. This chapter applies to all releases of genetically engineered organisms, except that this chapter does not apply to the direct medical application of genetically engineered organisms to humans or animals.

23 Subp. 3. Purpose. The purpose of the release permit 24 process created by this chapter is to:

A. protect human health and the environment from any significant or material adverse impacts that could result from the release of genetically engineered organisms;

B. allow for the orderly and safe development and useof released genetically engineered organisms;

30 C. provide information to the board and the public 31 concerning proposed releases of genetically engineered 32 organisms; and

D. provide an orderly and timely process for making decisions on permits for the release of genetically engineered organisms.

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1 Subp. 4. Cooperative process. The board shall cooperate 2 with state and federal agencies to the fullest extent possible to reduce duplication between implementation of this chapter and 3 4 the various state and federal regulatory and review programs regarding genetically engineered organisms. 5 4420.0020 APPLICABILITY OF RULES. 6 7 Subpart 1. Release permit required. A release permit is required for all releases of genetically engineered organisms 8 except as provided in subparts-2-to-4---Notice-of-regular-or 9 10 special-board-meetings-considering-exemptions-pursuant-to 11 subpart-27-37-or-4-must-include-persons-registered-under-part 12 4420-0060, subpart-1 parts 4420.0070, subpart 3; 4420.0075; and 13 4420.0080, and Minnesota Statutes, section 116C.94, paragraph 14 (C). 15 Subp:-2:--Exemption-for-a-significant-environmental-permit. A---A-permit-from-the-board-is-not-required-for-a 16 17 proposed-release-if-a-significant-environmental-permit-is 18 required-by-another-agency-B---The-board-shall-conduct-a-survey-and-evaluation-of 19 20 agency-permits-to-determine-which-permits-would-be-considered 21 significant-environmental-permits-for-the-release-of-genetically 22 engineered-organisms-under-this-chapter--An-agency-may-request the-board-to-find-that-a-permit-is-a-significant-environmental 23 24 permit-for-the-release-of-genetically-engineered-organisms. 25 E---The-board-shall-find-that-the-permit-is-a significant-environmental-permit-if-the-rules-and-laws-applied 26 in-the-issuance-of-the-permit-include-all-of-the-following: 27 (1)-a-requirement-for-an-environmental-assessment 28 29 worksheet-for-the-proposed-release7-and-compliance-with Minnesota-Statutes,-chapter-116D,-and-rules-adopted-under-it; 30 (2)-an-evaluation-of-the-application-using-an 31 interdisciplinary-approach-that-will-ensure-the-integrated-use 32 of-the-natural-and-environmental-sciences,-including-involvement 33 of-the-following-disciplines,-as-appropriate:--microbiology, 34 ecology,-public-health,-biological-safety,-agronomy,-plant 35

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1 biology,-risk-assessment,-molecular-biology,-biochemistry, 2 entomology7-vertebrate-biology7-physical-and-biological containment;-and-other-appropriate-disciplines; 3 4 (3)-the-authority-to-prescribe-terms-and/or-place 5 conditions-on-the-permit,-and-the-authority-to-deny,-modify, 6 suspend;-or-revoke-the-permit;-and 7 (4)-considerations-for-permit-issuance-or-denial 8 substantially-the-same-or-equivalent-to-those-listed-in-part 9 4420-00357-subpart-3-10 B---When-the-board-finds-that-a-permit-is-a 11 significant-environmental-permit,-the-permit-must-be-placed-on 12 the-list-of-significant-environmental-permits-for-the-release-of 13 genetically-engineered-organisms-and-the-list-must-be-published in-the-EQB-Monitor-and-the-State-Register. 14 15 Subp--3---Exemption-for-other-agency-permits-16 A---Any-person-or-entity-proposing-a-release-requiring 17 an-agency-permit-not-on-the-list-of-significant-environmental 18 permits-may-request-an-exemption-from-the-board-release-permit. 19 The-proposer-must-file-with-the-board-a-written-request-for 20 exemption-that-includes-the-reasons-the-proposed-release-should 21 be-exempted-from-a-release-permit7-a-declaration-that-the-laws7 22 rules,-and-procedures-applied-in-issuing-the-agency-permit-meet 23 the-requirements-in-item-B7-and-a-copy-of-the-application-for the-agency-permit-24 25 B---The-board-may-exempt-a-release-from-a-release 26 permit-if-an-agency-permit-not-on-the-list-of-significant environmental-permits-is-required-and-the-board-finds-that-the 27 laws,-rules,-and-procedures-to-be-applied-in-the-issuance-of-the 28 permit-include-all-of-the-following: 29 30 (1)-a-requirement-for-an-environmental-assessment worksheet-for-the-proposed-release-and-compliance-with-Minnesota 31 32 Statutes,-chapter-116D,-and-rules-adopted-under-it; (2)-an-evaluation-of-the-application-using-an 33 34 interdisciplinary-approach-that-will-ensure-the-integrated-use of-the-natural-and-environmental-sciences,-including-involvement 35 36 of-the-following-disciplines,-as-appropriate:--microbiology,

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ecology7-public-health7-biological-safety7-agronomy7-plant 1 2 biology7-risk-assessment7-molecular-biology7-biochemistry7 3 entomology,-vertebrate-biology,-physical-and-biological containment7-and-other-appropriate-disciplines; 4 (3)-the-authority-or-an-agreement-with-the 5 6 proposer-for-the-agency-to-place-conditions-on-a-permit-to 7 mitigate-or-minimize-the-adverse-impacts-of-the-release-on-human 8 health-or-the-environment-and-to-provide-the-agency-with 9 information-adequate-to-monitor-compliance-with-the-permit;-and 10 (4)-considerations-for-permit-issuance-or-denial 11 substantially-the-same-or-equivalent-to-those-listed-in-part 12 4420-00357-subpart-3-13 E---The-board-must-deny-or-conditionally-grant-the 14 exemption-at-its-first-regularly-scheduled-meeting-after-the 15 request-for-exemption-is-filed,-provided-that-the-exemption-is filed-at-least-21-calendar-days-before-that-meeting. 16 D---The-conditional-exemption-must-be-revoked-if, 17 18 prior-to-20-days-after-the-issuance-of-the-other-agency-permit; 19 the-board-finds-that-the-requirements-of-item-B-have-not-been 20 met---The-conditional-exemption-is-no-longer-conditional-if-the board-does-not-act-by-20-days-after-the-issuance-of-the-other 21 22 agency-permit-Subp--4---Exemption-for-use-in-a-facility-not-a-containment 23 facility -- The procedure for obtaining an exemption from the 24 25 requirement-for-a-release-permit-is-described-in-items-A-to-E-A---Any-person-or-agency-proposing-the-use-of-a 26 genetically-engineered-organism-in-a-facility-other-than-a 27 containment-facility-may-request-the-board-to-find-that-the 28 facility-provides-adequate-containment-for-the-specific-use 29 under-Minnesota-Statutes,-section-1166-91,-subdivision-6,-and 30 part-4420.0010,-subpart-7,-and-to-exempt-the-specific-use-of-the 31 genetically-engineered-organism-in-the-facility-from-a-release 32 33 permit-The-proposer-must-file-with-the-board-a-written-request-for 34 exemption-that-includes: 35 (1)-a-description-of-the-genetically-engineered 36

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36 if-the-facility-and-its-operation-comply-with-the-certified

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level-of-biosafety-and-if-the-level-of-biosafety-is-appropriate 1 2 for-the-genetically-engineered-organisms-being-used---If-the board-finds-that-the-facility-does-not-comply-with-the-certified 3 4 level-of-biosafety-or-if-the-board-finds-that-level-is inappropriate-for-the-level-of-biosafety-required-for-the 5 genetically-engineered-organisms-being-used7-it-must-order-the 6 7 responsible-person-or-agency-to-comply-with-the-guidelines-or-to 8 cease-using-the-genetically-engineered-organism-or-to-file-an 9 application-for-a-release-permit-or-exemption---In-addition-the 10 board-may-place-reasonable-and-appropriate-conditions-on-the-use of-the-genetically-engineered-organism-while-an-application-for 11 12 a-release-permit-or-exemption-is-pending. 13 Subp. 2. Containment facility. The use of a genetically 14 engineered organism in a containment facility is not a release and does not require a release permit. 15 Subp. 3. Facility exemption. The use of a genetically 16 engineered organism in a facility that does not meet the 17 requirements of a containment facility but has been found by the 18 19 board to provide adequate containment for the specific use proposed is not a release and does not require a release permit. 20 Subp. 4. Containment determined by another agency. The 21 22 use of a genetically engineered organism in a facility that does not meet the requirements of a containment facility but has been 23 found, by an agency with a significant environmental permit and 24 the authority under law to determine adequate containment, to 25 provide adequate containment for the specific use proposed is 26 not a release and does not require a release permit. 27 Subp. 5. Use of genetically engineered organisms after the 28 effective date of chapter. After the effective date of this 29 chapter, any person who proposes to use a genetically engineered 30 organism must comply with this chapter. 31 Subp. 6. 1992 exemption. Any person who by July 1, 1992, 32

33 has received a declaration of no potential for significant

34 environmental effects from the Minnesota Department of

35 Agriculture for a proposed release or who has had prepared an

36 environmental assessment worksheet by the Minnesota Department

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1 of Agriculture for a proposed release need not comply with this 2 chapter for the proposed release in calendar year 1992. 3 Subp. 7. Exemptions for licensed animal vaccines. Chapter 4 4410 and this chapter do not apply to any animal vaccine 5 containing a genetically engineered organism that has received a 6 license from the United States Department of Agriculture prior to January 1, 1992, and any person may utilize such licensed 7 8 product without a release permit.

9 4420.0025 APPLICATION PROCEDURES AND REQUIREMENTS.

10 Subpart 1. Application. An application for a release 11 permit for the release of genetically engineered organisms must 12 be filed in the form approved by the chair. The application 13 shall contain the information required in part 4420.0045.

14 Subp. 2. Application acceptance. The chair shall accept 15 or reject an application within 14 calendar days after receipt 16 of the application. The chair shall reject an application if 17 the application does not contain the information required in 18 part 4420.0045 or if the information is not sufficient to carry 19 out the requirements of this chapter or to prepare an EAW under 20 chapter 4410.

If the chair rejects an application, the chair shall inform 21 the applicant in writing of the deficiencies that, if corrected, 22 will allow the application to be accepted. If the application 23 is revised and resubmitted, the chair shall accept or reject the 24 25 revised application within 14 calendar days from receipt of the revised application. If there is a second rejection by the 26 chair, the applicant may resubmit a revised application to the 27 chair or appeal to the board for acceptance of the application. 28

After acceptance of an application, the applicant must, in a timely manner, provide the additional information the chair considers necessary to process the application. If the applicant does not provide the information in a timely manner, the chair may delay the preparation and notice of the draft release permit documents until the information is provided. Subp. 3. Notice of application acceptance. Within 15 days

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of the application acceptance, the applicant must publish notice 1 of application acceptance and availability in a newspaper of 2 3 general circulation in the area where the release is proposed and mail notice to persons registered under part 4420.0060, 4 subpart 1, and governmental units with approval authority over 5 6 the release. The chair must publish the notice of application acceptance and availability in the EQB Monitor. 7 8 The notice must include: 9 Α. identification of the applicant; 10 the date of acceptance; в. a brief description of the proposed release 11 c. including, but not limited to, size, type, and location; 12 13 D. availability of the application; telephone number and address of the office of the 14 Ε. chair; and 15 16 information on how a person can receive the trade F. secret deleted version of the application and all notices 17 pertaining to this release. 18 Subp. 4. Application distribution. Within 21 days of the 19 application acceptance, the applicant must provide a copy of the 20 trade secret deleted version of the accepted application to: 21 each member of the EQB, the Environmental Conservation Library, 22 the Legislative Reference Library, the regional development 23 commission and regional development library for the region in 24 25 which the release is proposed, and local governmental units within whose boundaries the release is proposed, and any other 26 person upon written request. If a board member requests and 27 receives a copy of an application that contains information that 28 has been determined to be trade secret information pursuant to 29 Minnesota Statutes, chapter 13, that board member must treat 30 that information as nonpublic data pursuant to Minnesota 31 Statutes, chapter 13. Copies of the complete application shall 32 be made available to board members upon request. The applicant 33 must provide additional copies of either version of the accepted 34 application to the chair upon request. 35

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1 4420.0030 RELEASE PERMIT PROCEDURES AND REQUIREMENTS.

Subpart 1. Scope of release permit conditions. The board may impose reasonable and appropriate release permit conditions to mitigate or minimize the adverse impacts of the release on human health or the environment and to provide the board with information adequate to monitor compliance with the release permit and for analysis relating to future applications.

8 Subp. 2. Evaluation and preparation. The application must be evaluated, and the draft release permit documents must be 9 10 prepared, using an interdisciplinary approach that will ensure the integrated use of the natural and environmental sciences. 11 12 The review shall include involvement of the following disciplines, as appropriate: microbiology, ecology, public 13 health, biological safety, agronomy, plant biology, risk 14 assessment, molecular biology, biochemistry, entomology, 15 vertebrate biology, physical and biological containment, and 16 17 other appropriate disciplines.

18 Subp. 3. Draft release permit documents. Within 45 days of acceptance of the application, the chair must prepare the 19 draft release permit documents and publish notice of their 20 21 availability in the EQB Monitor. The chair must provide a copy of the draft release permit documents to: each member of the 22 EQB, the Environmental Conservation Library, the Legislative 23 Reference Library, the regional development commission and 24 regional development library for the region in which the release 25 26 is proposed, governmental units with approval authority over the release, and local governmental units within whose boundaries 27 28 the release is proposed, and any other person upon written 29 request.

The board may order that the preparation and notice of the draft release permit documents be delayed for not more than 30 days if the application is for a release on multiple sites, for multiple years, or for organisms with different ecological impacts, or if the board determines that more time is needed to complete the preparation and notice of the draft release permit documents due to the complexity of the application.

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06/30/92 [REVISOR ] CMR/BD AR1811 1 Subp. 4. Notice content. The notice of the draft release permit documents must include, but is not limited to: 2 3 Α. the identification of the applicant; 4 Β. the comment period and the requirements of subpart 5 7; 6 C. a concise description and location of the proposed 7 release; 8 D. the preliminary decision of the chair to propose 9 issuance or denial of the release permit; 10 Ε. locations where documents are available for public review; 11 12 F. the address and telephone number of the office of 13 the chair; and information on how a person can receive all G. 14 notices pertaining to this release. 15 This notice may be combined with the notice of EAW availability 16 required under part 4410.1500. 17 Subp. 5. Notice distribution. The chair must distribute 18 the notice of the draft release permit documents in the 19 following manner: 20 A. mailed to the applicant; 21 22 B. mailed to all persons who have registered their names and addresses on the mailing list under part 4420.0060, 23 24 subpart 1; and 25 C. to any interested person upon request. Subp. 6. Comment period. A 30-day period for review and 26 comment on the draft release permit documents begins the day 27 notice of the draft release permit documents is published in the 28 EQB Monitor. Comments received after the close of the comment 29 30 period need not be considered by the board. Subp. 7. Comments. Written comments may address the 31 accuracy and completeness of the material contained in the 32 application, potential impacts that may warrant further 33 investigation before the release is approved, the adequacy of 34 the draft release permit documents, additional permit 35 conditions, and the need for a contested case hearing. 36

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Written comments shall include the following:

2 A. a statement of the person's interest in the 3 application or the draft release permit documents;

B. a statement of the action the person wishes the 4 5 board to take;

6

C. the reasons supporting the person's position; and 7 if a person requests a contested case hearing, the D. comments must include a statement of the rationale and facts 8 supporting findings that meet the requirements of subpart 9, 9 10 item A, to hold a contested case hearing and an identification of the issues that the person proposes to address at the hearing. 11

Subp. 8. Public meetings. One or more public meetings may 12 be held during the public comment period to gather comments on 13 the application and draft release permit documents if the chair 14 determines that a meeting is necessary or useful. Public notice 15 16 of the meetings shall be given prior to the meetings including mailed notice to persons registered pursuant to part 4420.0060, 17 18 subpart 2, governmental units with approval authority over the release, and publication in a newspaper of general circulation 19 in the county where the proposed release would take place. All 20 meetings shall be open to the public. 21

Subp. 9. Standard for contested case hearing. The board 22 23 must hold a contested case hearing when it finds all of the following: 24

that the person requesting the contested case 25 Α. hearing has raised a material issue of fact or of the 26 application of law to facts related to the chair's preliminary 27 determination or the draft release permit documents; 28

29 в. that the board has jurisdiction to make 30 determinations on the issues of fact or of the application of law to facts raised by the person requesting the contested case 31 32 hearing; and

that there is a reasonable basis underlying issues C. 33 of fact or law raised by the person who requests the contested 34 case hearing such that the holding of the contested case hearing 35 would aid the board in making a determination on the release 36

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1 permit. 2 Subp. 10. Requirements for contested case hearing. When the board decides to hold a contested case hearing, the chair 3 must prepare a notice of and an order for hearing, that includes: 4 5 A. the information required by part 1400.5600 of the Office of Administrative Hearings; 6 7 B. a reference to the public notice of the application and the draft release permit documents, including 8 any identification numbers on the draft release permit 9 documents, and the dates of issuance of the public notice and 10 draft release permit documents; 11 12 c. identification of the existing parties and a 13 concise description of the issues that have been raised by any 14 party; 15 the address and telephone number of the office of D. the chair; and 16 information on how a person can receive all 17 Ε. notices pertaining to this release. 18 19 The notice of hearing, distribution of the notice, and the conduct of the contested case hearing are governed by Minnesota 20 Statutes, sections 14.57 to 14.62, and the rules of the Office 21 of Administrative Hearings, parts 1400.5100 to 1400.8402. 22 Subp. 11. Release permit action. The board shall review 23 the record and issue, modify and issue, deny, or order a hearing 24 on the release permit within 30 days of the close of the comment 25 period unless: 26 A. if a contested case hearing is ordered pursuant to 27 subpart 9, then a decision on the release permit must be made 28 within 30 days after the issuance of the report of the 29 administrative law judge; and 30 if an EIS is ordered pursuant to part 4410.1700, a в. 31 decision on the release permit must be made within 30 days after 32 the determination of adequacy of a final EIS. 33 4420.0035 BASIS FOR DECISION. 34 Subpart 1. Standard for issuing a release permit. Except 35

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as provided in subpart 2, the board must issue or modify a 1 release permit if the board determines that the applicant will, 2 3 with respect to the release, comply or will undertake a schedule of compliance to achieve compliance with the conditions of the 4 release permit and all applicable Minnesota statutes and rules 5 administered by the board, and that all applicable requirements 6 7 of Minnesota Statutes, chapter 116D, and the rules adopted under chapter 116D, have been fulfilled. 8

9 Subp. 2. Standard for denying or revoking a release 10 permit. The following findings by the board constitute 11 justification for the board to deny or to revoke a release 12 permit or to deny a modification to a release permit:

A. that the applicant will not comply or has not complied with the conditions of the release permit or applicable law;

B. that the applicant has failed to disclose fully all facts relevant to the release or has submitted false or misleading information to the board;

19 C. that the release will result or has resulted in 20 significant or material adverse effects on human health or the 21 environment; or

D. that all applicable requirements of Minnesota Statutes, chapter 116D, and the rules adopted under chapter 116D, have not been fulfilled.

Subp. 3. Considerations. In determining pursuant to subparts 1 and 2 whether a release permit should be issued or denied, modified, or revoked and in specifying or modifying permit conditions, the board must consider the following: A. the familiarity and predictability of the denor ecologically relevant biological properties of the introduced

31 DNA, the vector if one exists, the recipient, and engineered 32 organisms;

B. the history of any previous environmental uses ofthe genetically engineered organism;

35 C. the potential for the genetically engineered 36 organisms to cause adverse environmental effects including, but

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1 not limited to:

2 (1) whether the recipient organism is native or3 nonnative to the release area;

4 (2) whether the genetically engineered organism 5 is pathogenic or toxic to target or nontarget organisms and to 6 what extent has this trait been introduced or altered as a 7 result of the genetic engineering;

(3) the extent to which the genetically 8 engineered organism's competitiveness, survivability under 9 environmental stress including, but not limited to, dormancy, 10 11 temperature tolerance, fire resistance, and drought resistance, or ability to disperse in the environment has been changed or 12 13 potentially changed as a result of the genetic engineering. The determination of potential changes must be based upon 14 consideration-of minimally on the natural history of the 15 16 recipient organism and subsequent the potential effects on of natural selection on the genetically engineered organism; 17

18 (4) the extent of change or potential change to 19 the recipient organism's resource base including, but not 20 limited to, the ability of plants to grow on new soil types, of 21 bacteria to metabolize new nutrients, and of fish to eat new 22 foods;

(5) the potential for the genetically engineered
organism's genes to transfer to other hosts and the resultant
effects on the other hosts' competitiveness, dispersal,
dormancy, pathogenicity or toxicity, or on the expansion of
their resource bases; and

(6) the potential of the genetically engineered
organism to enter or adversely affect the groundwater
environment or to pass unusual genes to a microorganism resident
in the groundwater;

D. the adequacy and appropriateness of proposed measures, if any, for confinement of the genetically engineered organism;

35 E. any previous risk assessment for the release of 36 the same or similar organisms prepared by federal or state

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agencies and the risk assessment adequacy and relevance to the 1 2 current proposal including, but not limited to: 3 (1) the range of soils, ecological biotypes, and meteorological conditions that existed in previous field 4 5 releases and their relationship to the proposed release area; 6 (2) whether the genetically engineered organisms failed to demonstrate an ability to be self-reproducing or 7 competitive because of transient factors; and 8 9 (3) whether the scale of the release was adequate to assess potential for establishing an-ecological-foothold a 10 11 self-reproducing population; 12 F. the conclusions reached and conditions imposed by 13 federal agencies with jurisdiction over the proposed release and 14 their adequacy and relevance to the current proposal; and G. the conclusions reached or conditions imposed by 15 federal or state agencies on previous environmental releases in 16 17 Minnesota or elsewhere and their adequacy and relevance to the current proposal; 18 19 H. the type, extent, and reversibility of 20 environmental effects; 21 I. the cumulative potential effects of related or 22 anticipated future projects; and 23 J. the extent to which the environmental effects are 24 subject to mitigation by ongoing public regulatory authority. 4420.0040 GENETIC ENGINEERING ADVISORY COMMITTEE. 25 Subpart 1. General. The board or chair must provide 26 guidance to the genetic engineering advisory committee in the 27 form of a charge and through specific requests. No member of 28 the advisory committee may receive the trade secret information 29 30 contained in an application if that person is, or represents in any capacity, a person engaged in any business or enterprise in 31 competition with the applicant or in which the trade secret 32 information could be used for product development purposes. Ιf 33 an advisory committee member receives a copy of an application 34 that contains information that has been determined to be trade 35

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secret information pursuant to Minnesota Statutes, chapter 13,
 that advisory committee member must treat that information as
 nonpublic data pursuant to Minnesota Statutes, chapter 13.

Subp. 2. Release review. The chair may direct the genetic 4 5 engineering advisory committee to assist-in-the-review-of 6 provide advice and comment about applications and of requests 7 for exemptions and the preparation of draft release permit 8 documents or any other aspect relating to a release pursuant to this chapter. The chair may appoint special members to the 9 advisory committee to assist-with advise and comment on specific 10 applications. 11

12 Subp. 3. Program review. The board may direct the genetic 13 engineering advisory committee to provide advice and make 14 recommendations concerning development, revision, and 15 enforcement of any rule or program initiated under chapter 4420 16 and Minnesota Statutes, sections 116C.92 to 116C.96.

17 4420.0045 APPLICATION CONTENTS.

18 Subpart 1. Release permit application. Each application 19 for a release permit shall contain the following information in 20 a form approved by the chair:

A. a cover letter signed by an authorized representative or agent of the applicant requesting a release permit and identifying the proposed release organism and the location of the release;

25 B. a title page and a table of contents;

26 C. the applicant's complete name, address, and27 telephone number;

D. the complete name, title, address, and telephone number of the authorized representative to be contacted concerning the applicant's filing;

31 E. a description of the proposed release including:
32 (1) location;
33 (2) use and purpose;
34 (3) release date and duration of release;

35 (4) the information necessary to evaluate the

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06/30/92 [REVISOR ] CMR/BD AR1811 proposed release using the considerations identified in part l 2 4420.0035, subpart 3; and 3 (5) the-estimated-cost;-and 4 (6) any other information relevant to the release requested by the chair; 5 a list of all the known federal, state, and local 6 F. 7 agencies or authorities and titles of the permits they issue that are required for the proposed release; and 8 9 G. the federal application and the federal 10 Confidential Business Information Deleted application if they have been prepared. The applicant may make reference to the 11 12 federal application in completing the release permit application. 13 Subp. 2. Trade secret information. Information-submitted that-qualifies-as-trade-secret-information-under-Minnesota 14 15 Statutes7-section-13.377-subdivision-17-paragraph-(b)7-must-be treated-as-nonpublic-data-in-accordance-with-Minnesota-Statutes7 16 chapter-13---At-the-time-of-submittal,-the-applicant-has-the 17 burden-to-demonstrate-that-the-information-in-question-qualifies 18 as-trade-secret-information---Information-regarding-the-effects 19 20 of-a-release-on-human-health-or-the-environment-must-not-be included-as-trade-secret-information. 21 22 When-the-application-contains-information-that-qualifies-as 23 trade-secret-information,-the-applicant-shall-submit-a-second version-of-the-application-with-the-trade-secret-information 24 deleted. An applicant shall identify in the application any 25 26 information that the applicant believes is trade secret information which should not be made available to the public. 27 The applicant has the burden to establish that the information 28 in question qualifies as trade secret information. In the event 29 the chair disagrees with the applicant, the chair shall notify 30 the applicant of the chair's decision at least five working days 31 prior to making the information public. The applicant may 32 withdraw the application or seek judicial recourse. 33 4420.0050 RELEASE PERMIT MODIFICATION, SUSPENSION, AND 34 REVOCATION NOT INITIATED BY PERMITTEE.

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1 Subpart 1. Initiation. Any person or agency may request 2 the board to modify, suspend, or revoke a release permit. The 3 requester must file a written request including: A. a prima facie showing by affidavit or other 4 documentation that: 5 (1) a violation of the terms and conditions of a 6 release permit to release genetically engineered organisms has 7 occurred or is likely to occur; 8 9 (2) a failure to disclose fully all facts or the submission of false or misleading information by the permittee; 10 11 or 12 (3) the terms and conditions of the release 13 permit are inadequate to avoid unreasonable or material adverse effects on human health or the environment; and 14 15 B. the action the person or agency is requesting the board to take. 16 17 The chair must place the matter on the agenda of the next regular or special meeting of the board according to part 18 4405.0600 for consideration of an action to modify, suspend, or 19 20 revoke the release permit. 21 Subp. 2. Notice. The chair must notify in writing the permittee, local governmental units within whose boundaries the 22 23 release is permitted, governmental units with approval authority over the release, and the persons registered pursuant to part 24 4420.0060, subpart 2, of the allegations and proposed action. 25 26 The permittee must be given at least ten days from receipt of the notice to prepare a response to the allegation and proposed 27 action for presentation at the board meeting unless the 28 permittee requests or agrees that the board meeting be held less 29 than ten days after notification. However, the chair may 30 determine that there is imminent and substantial danger to human 31 health or the environment requiring immediate board action and 32 call a special meeting of the board less than ten days after 33 notification. 34

35 Subp. 3. Emergency corrective action. To assure an 36 adequate response to an emergency, the chair may order

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corrective action without following the procedures of subpart 2
 if the chair determines that the release constitutes a clear and
 immediate danger requiring immediate action to prevent,
 minimize, or mitigate damage to human health or the environment.

5 Subp. 4. Contested case hearing. The person or agency 6 initiating the action or the permittee may request the board to 7 hold a contested case hearing pursuant to Minnesota Statutes, 8 sections 14.57 to 14.62, and the rules of the Office of 9 Administrative Hearings, parts 1400.5100 to 1400.8402. The 10 board must determine the need for a contested case hearing 11 according to part 4420.0030, subpart 9.

12 Subp. 5. Board action. When the board makes a finding of 13 subpart 1, item A, subitem (1), (2), or (3), it may take action 14 to modify, suspend, or revoke the permit. The board may, at any 15 time, consider suspension or termination of its action if the 16 permittee has undertaken effective corrective or mitigative 17 measures to correct the violations or potential problems.

18 Subp. 6. Scope of suspension. An action by the board to 19 suspend a release permit must be limited to the following:

A. the determination of the corrective or mitigative measures necessary to correct the violations or potential problems; and

B. the time period necessary for the permittee tocomplete the required corrective or mitigative measures.

Subp. 7. Scope of modification. An action by the board to modify the release permit must be according to part 4420.0035 and be limited to the addition or modification of conditions to provide mitigation or minimization of significant or material adverse impacts on human health or the environment.

30 Subp. 8. Scope of revocation. When the board finds any 31 item of part 4420.0035, subpart 2, the board may revoke a 32 release permit.

33 4420.0055 RELEASE PERMIT MODIFICATION REQUESTED BY PERMITTEE.
34 Subpart 1. Initiation. The permittee may request the
35 board to modify the terms or conditions of the release permit on

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or before the expiration date of the permit. The permittee must
 file a written request for modification that includes:

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A. the modification to the terms or conditions;

B. the purpose of the modification;

5 C. the information necessary to evaluate the release 6 with the modification pursuant to part 4420.0035;

D. any potential change in the effects on human
8 health and the environment that could result from the release
9 with the modification; and

E. the reasons for requesting the modification. When the permittee files a request, the chair must place the matter on the agenda of the next regular meeting of the board or may call a special meeting of the board according to part 4405.0600 and subject to the notice requirements of subpart for consideration of an action to modify the release permit.

Subp. 2. Notice. The permittee must mail notice of the 16 request for modification to persons who commented on the draft 17 18 release permit documents, the mailing list of part 4420.0060, subpart 2, the governmental units with approval authority over 19 the release, and the local governmental units within whose 20 21 boundaries the release is permitted. The persons who commented 22 on the draft release and local governmental units must be given at least ten working days from receipt of the notice to prepare 23 a response to the requested modification for presentation at the 24 board meeting. However, the chair may determine that there is 25 26 imminent and substantial danger to human health or the environment requiring immediate board action and call a special 27 meeting of the board or the persons who commented on the draft 28 release permit documents and local governmental units may 29 request or agree that the board meeting be held less than ten 30 31 working days after notification.

32 Subp 3. Board action. If the board determines that the 33 requested modification is in accordance with part 4420.0035, the 34 board may approve the modification.

35 4420.0060 MAILING LISTS.

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Subpart 1. General mailing list. A person who desires to receive copies of general public notices issued by the chair or board relating to this chapter and notices of application issued by an applicant shall submit to the chair a written request that the person's name and address be placed on a mailing list kept by the chair for the purpose of issuing general public notices.

Subp. 2. Specific release mailing list. A person who desires to receive copies of all public notices for a specific proposed or permitted release shall submit to the chair a written request that the person's name and address be placed on that specific mailing list kept by the chair for the purpose of issuing public notices on each specific proposed or permitted release.

14 4420.0070 CONTAINMENT FACILITIES.

15 Subpart 1. Certification. To certify a facility as a containment facility, the owner or operator of the facility or 16 17 the institutional biosafety committee, as defined in the NIH guidelines, for the facility must file with the board a 18 certification stating the level of biosafety maintained at the 19 facility and certifying that the facility complies with the 20 21 applicable NIH guidelines and that the level of biosafety 22 maintained is appropriate for the genetically engineered organisms being used in the facility. The board shall forward 23 the containment facility certification documents to agencies 24 25 with a significant environmental permit for review within the 26 agency's authority.

27 Subp. 2. Inspection. The board or an agency with authority to inspect may inspect the containment facility to 28 determine if the facility and its operation comply with the 29 certified level of biosafety and if the level of biosafety is 30 31 appropriate for the genetically engineered organisms being used. If it is found that the facility does not comply with the 32 certified level of biosafety or that the biosafety level is 33 inappropriate for the genetically engineered organisms being 34 used, the responsible person must be ordered to comply with the 35

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1	guidelines or to cease using the genetically engineered organism
2	or to file an application for a release permit or exemption.
3	Reasonable and appropriate conditions may be placed on the use
4	of the genetically engineered organism while an application for
5	a release permit or exemption is pending.
6	Subp. 3. Exemption.
7	A. Any person proposing the use of a genetically
8	engineered organism in a facility that does not meet the
9	requirements of a containment facility, but provides adequate
10	containment for the specific organism, may apply for an
11	exemption from the requirement to obtain a release permit.
12	B. The proposer must file with the board a written
13	request for exemption that includes:
14	(1) a description of the genetically engineered
15	organism and its use;
16	(2) a description and location of the facility;
17	(3) the reasons why the facility provides
18	adequate containment for the genetically engineered organism and
19	its use;
20	(4) a list of governmental units with approval
<b>2</b> 1	authority over the use of the facility; and
22	(5) any relevant submittals to the federal
23	government.
24	C. Within five days of the filing, the chair must
25	mail notice of the request to the local governmental units
26	within whose jurisdiction the facility is located, governmental
27	units with approval authority over the use of the facility, and
28	the mailing list identified in part 4420.0060, subpart 1.
29	D. The board must grant or deny the exemption at its
30	first regularly scheduled meeting after the request for
31	exemption is filed, provided that the request is filed at least
32	21 calendar days before that meeting.
33	E. If the board denies an exemption, the board must
34	inform the proposer in writing of its reasons. The proposer may
35	refile a revised request for exemption or may apply for a
36	release permit.

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1	F. The use of the genetically engineered organism
2	allowed in an exemption granted under this subpart is exempt
3	from environmental review for a release under chapter 4410.
4	Subp. 4. Facilities existing on the effective date of
5	chapter. On the effective date of this chapter, any person who
6	is using a genetically engineered organism in a containment
7	facility, or in a facility that is not a containment facility
8	and for which the person will seek an exemption, must file with
9	the board, within 90 days, either the certification required
10	under subpart 1 or the exemption request required under subpart
11	<u>3.</u>
12	4420.0075 SIGNIFICANT ENVIRONMENTAL PERMIT.
13	Subpart 1. No board action. A release permit from the
14	board is not required for a proposed release if a significant
15	environmental permit is required for the release by another
16	agency. With respect to any release issued a significant
17	
18	environmental permit by another agency, the board retains its
10	statutory authorities as the state coordinating organization for
20	state and federal regulatory activities relating to genetically engineered organisms.
20	Subp. 2. Request for finding of significant environmental
21 22	
22 23	permit. An agency or a proposer may request the board to find
	that a permit issued by an agency is a significant environmental
24 . 25	permit for the release of certain genetically engineered organisms.
25	Subp. 3. Notice of finding consideration. Notice_of
20 27	regular or special board meetings considering the request for a
27 28	finding of a significant environmental permit must include
20	persons registered under part 4420.0060, subpart 1.
30	Subp. 4. Approval of request for finding of significant
31	environmental permit. The board shall approve the request of an
3 <b>2</b>	agency or proposer if the board finds that all of the following
33	exist:
34	A. a requirement for an environmental assessment
	worksheet for the proposed release, and compliance with
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1	Minnesota Statutes, chapter 116D, and rules adopted under it;
2	B. an evaluation of an application using an
3	interdisciplinary approach that will ensure the integrated use
4	of the natural and environmental sciences, including involvement
5	of the following disciplines, as appropriate: microbiology,
6	ecology, public health, biological safety, agronomy, plant
7	biology, risk assessment, molecular biology, biochemistry,
8	entomology, vertebrate biology, physical and biological
9	containment, and other appropriate disciplines;
10	C. the authority to prescribe terms and/or place
11	conditions on the permit, and the authority to deny, modify,
12	suspend, or revoke the permit; and
13	D. considerations substantially the same or
14	equivalent to those the board would apply under part 4420.0035,
15	subpart 3, in determining whether to issue or deny a permit.
16	Subp. 5. Notice of finding. When the board finds that a
17	permit is a significant environmental permit, the board shall
18	publish notice of the finding in the EQB Monitor and the State
19	Register.
20	4420.0080 EXEMPTION FOR OTHER AGENCY PERMITS.
21	Subpart 1. Exemption request. Any person or entity
22	proposing a release requiring an agency permit may request an
23	exemption from the board release permit. The proposer must file
24	with the board a written request for exemption that includes the
25	reasons the proposed release should be exempted from a release
26	permit; a declaration that the laws, rules, and procedures
27	applied in issuing the agency permit meet the requirements in
28	subpart 2; and a copy of the application for the agency permit.
29	Subp. 2. Exemption standards. The board may exempt a
30	release from a release permit if an agency permit is required
31	and the board finds that the laws, rules, and procedures to be
32	applied in the issuance of the permit include all of the
33	following:
34	A. a requirement for an environmental assessment
35	worksheet for the proposed release and compliance with Minnesota

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Statutes, chapter 116D, and rules adopted under it; 1 B. an evaluation of the application using an 2 interdisciplinary approach that will ensure the integrated use 3 4 of the natural and environmental sciences, including involvement 5 of the following disciplines, as appropriate: microbiology, ecology, public health, biological safety, agronomy, plant 6 biology, risk assessment, molecular biology, biochemistry, 7 8 entomology, vertebrate biology, physical and biological containment, and other appropriate disciplines; 9 10 C. the authority or an agreement with the proposer for the agency to place conditions on a permit to mitigate or 11 minimize the adverse impacts of the release on human health or 12 13 the environment and to provide the agency with information 14 adequate to monitor compliance with the permit; and 15 D. considerations for permit issuance or denial substantially the same or equivalent to those listed in part 16 4420.0035, subpart 3. 17 18 Subp. 3. Board action. Notice of regular or special board 19 meetings considering an exemption must include persons registered under part 4420.0060, subpart 1. The board must deny 20 21 or grant the exemption at its first regularly scheduled meeting after the request for exemption is filed, provided that the 22 exemption is filed at least 21 calendar days before that meeting. 23 24 Subp. 4. Exemption revocation. The exemption must be revoked if, prior to 20 days after the issuance of the other 25 agency permit, the board finds that the requirements of subpart 26 2 have not been met. 27 4420.0085 GENERAL RESPONSIBILITIES. 28 29 The board shall monitor the effectiveness of this chapter and shall take appropriate measures to modify and improve the 30 effectiveness of this chapter. The board shall assist 31 governmental units and interested persons in understanding the 32 33 rules.