

1 Department of Human Services

2

3 Adopted Permanent Rules Relating to Surveillance and Utilization

4 Review of Medical Assistance Services

5

6 Rules as Adopted

7 SURVEILLANCE AND UTILIZATION REVIEW OF MEDICAL

8 ASSISTANCE SERVICES

9 9505.0180 SURVEILLANCE AND UTILIZATION CONTROL PROGRAM.

10 Subpart 1. [See repealer.]

11 Subp. 2. **Duty to implement.** The department shall carry
12 out a program of a surveillance and utilization review under
13 parts ~~9505.1750 to 9505.2150~~ 9505.2160 to 9505.2245 and Code of
14 Federal Regulations, title 42, part 455, and a program of
15 utilization control under Code of Federal Regulations, title 42,
16 part 456. These programs together constitute the surveillance
17 and utilization control program.

18 Subp. 3. **Surveillance and utilization review.** The
19 surveillance and utilization review program must have a post
20 payment review process to ensure compliance with the medical
21 assistance program and to monitor both the use of health
22 services by recipients and the delivery of health services by
23 providers. The process must comply with parts ~~9505.1750 to~~
24 ~~9505.2150~~ 9505.2160 to 9505.2245.

25 Subp. 4. **Utilization control.** The department shall
26 administer and monitor a program of utilization control to
27 review the need for, and the quality and timeliness of, health
28 services provided in a hospital, long-term care facility, or
29 institution for the treatment of mental diseases. A facility
30 certified for participation in the medical assistance program
31 must comply with the requirements of Code of Federal
32 Regulations, title 42, part 456 for utilization control.

33 9505.2160 SCOPE AND APPLICABILITY.

34 Subpart 1. **Scope.** Parts 9505.2160 to 9505.2245 govern
35 procedures to be used by the department in identifying and

1 investigating fraud, theft, or abuse by providers or recipients
 2 of health services through the medical assistance, general
 3 assistance medical care, consolidated chemical dependency
 4 treatment, children's health plan, catastrophic health expense
 5 protection programs, home and community-based services under a
 6 waiver from the Health Care Financing Administration of the
 7 United States Department of Health and Human Services, or any
 8 other health service program administered by the department, and
 9 for the imposition of sanctions against providers and recipients
 10 of health services. Additionally, parts 9505.2160 to 9505.2245
 11 establish standards applicable to the health service and
 12 financial records of providers of health services through
 13 medical assistance, general assistance medical care,
 14 consolidated chemical dependency treatment, children's health
 15 plan, or catastrophic health expense protection programs.

16 Parts 9505.2160 to 9505.2245 must be read in conjunction
 17 with titles XVIII and XIX of the Social Security Act; Code of
 18 Federal Regulations, title 42; Minnesota Statutes, chapters 62E,
 19 145, 245, 245A, 252, 253, 254A, 254B, 256, 256B, 256D, 256E, and
 20 ~~609, parts 9500.1070, 9505.0010 to 9505.0491, 9505.0500 to~~
 21 ~~9505.0540, 9505.1000 to 9505.1040, 9505.1100 to 9505.1380,~~
 22 ~~9505.2390 to 9505.2500, 9505.3010 to 9505.3230, 9505.5000 to~~
 23 ~~9505.5105, 9530.6800 to 9530.7030, and other rules of the~~
 24 ~~department establishing health service standards for a program.~~

25 Subp. 2. **Applicability.** Parts 9505.2160 to 9505.2245
 26 apply to local agencies, providers participating in a program,
 27 and recipients of health services through a program.

28 9505.2165 DEFINITIONS.

29 Subpart 1. **Scope.** The terms in parts 9505.2160 to
 30 9505.2245 shall have the meanings given them in this part and in
 31 part 9505.0175, the medical assistance definitions.

32 Subp. 2. **Abuse.** "Abuse" means:

33 A. in the case of a provider, a pattern of practices
 34 that ~~are~~ is inconsistent with sound fiscal, business, or health
 35 service practices, and that result in unnecessary costs to the

1 programs, or in reimbursements for services that are not
 2 medically necessary or that fail to meet professionally
 3 recognized standards for health service. ~~Abuse-by-a-provider-is~~
 4 ~~characterized-by,-but-not-limited-to~~ The following practices are
 5 deemed to be abuse by a provider:

6 (1) submitting repeated claims from which
 7 required information is missing or incorrect;

8 (2) submitting repeated claims using procedure
 9 codes which overstate the level or amount of health service
 10 provided;

11 (3) submitting repeated claims for health
 12 services which are not reimbursable under the programs;

13 (4) submitting repeated duplicate claims for the
 14 same health service provided to the same recipient;

15 (5) submitting repeated claims for health
 16 services that do not comply with part 9505.0210 and, if
 17 applicable, part 9505.0215;

18 ~~(6) submitting-claims-for-health-services-which~~
 19 ~~exceed-those-requested-or-agreed-to-by-the-recipient-or-the~~
 20 ~~recipient's-responsible-relative-or-guardian-or-the-standard~~
 21 ~~required-by-federal-or-state-law-or-rule-for-a-program~~ repeated
 22 submission of claims for services that are not medically
 23 necessary;

24 (7) failing to develop and maintain health
 25 service records as required under part 9505.2175;

26 (8) failing to use generally accepted accounting
 27 principles or other accounting methods which relate entries on
 28 the recipient's health service record to corresponding entries
 29 on the billing invoice, unless another accounting method or
 30 principle is required by federal or state law or rule;

31 (9) repeatedly failing to disclose or make
 32 available to the department the recipient's health service
 33 records or the provider's financial records as required by part
 34 9505.2180;

35 (10) failing to properly report duplicate
 36 payments from third party payers for covered services provided

1 to a recipient under a program and billed to the department;

2 (11) failing to obtain information and assignment
3 of benefits as specified in part 9505.0070, subpart 3, or to
4 bill Medicare as required by part 9505.0440;

5 (12) failing to keep financial records as
6 required under part 9505.2180;

7 (13) repeatedly submitting or causing repeated
8 submission of false information for the purpose of obtaining
9 prior authorization, inpatient hospital admission certification
10 under parts 9505.0500 to 9505.0540, or a second surgical opinion
11 as required under part 9505.5035;

12 (14) knowingly and willfully submitting a false
13 or fraudulent application for provider status;

14 ~~(15) continuing-to-engage-in-a-practice-that-is~~
15 ~~abusive-of-a-program-after-receiving-the-department's-written~~
16 ~~warning-that-the-conduct-must- cease;~~

17 ~~(16)~~ soliciting, charging, or receiving payments
18 from recipients or nonmedical assistance sources, in violation
19 of Code of Federal Regulations, title 42, section 447.15, or
20 part 9505.0225, for services for which the provider has received
21 reimbursement from or should have billed to the program;

22 ~~(17)~~ (16) payment by a provider of program funds
23 to a vendor whom the provider knew or had reason to know was
24 suspended or terminated from program participation;

25 ~~(18)~~ (17) repeatedly billing a program for
26 services after entering into an agreement with a third party
27 payer to accept an amount in full satisfaction of the payer's
28 liability; or

29 B. in the case of a recipient, the use of health
30 services that results in unnecessary costs to the programs, or
31 in reimbursements for services that are not medically
32 necessary. ~~Abuse-by-a-recipient-is-characterized-by, but not~~
33 ~~limited-to, the presence of one of the following conditions~~ The
34 following practices are deemed to be abuse by a recipient:

35 (1) obtaining equipment, supplies, drugs, or
36 health services that are in excess of program limitations or

1 that are not medically necessary and that are paid for through a
2 program;

3 (2) obtaining duplicate services for the same
4 health condition from a multiple number of providers. Duplicate
5 service does not include an additional opinion that is medically
6 necessary for the diagnosis, evaluation, or assessment of the
7 recipient's condition or required under program rules, or a
8 service provided by a school district as specified in the
9 recipient's individualized education plan under Minnesota
10 Statutes, section 256B.0625, subdivision 26;

11 (3) continuing to engage in practices that are
12 abusive of the program after receiving the department's written
13 warning that the conduct must cease;

14 (4) altering or duplicating the medical
15 identification card ~~in-any-manner~~ for the purpose of obtaining
16 additional health services billed to the program or aiding
17 another person to obtain such services;

18 (5) using a medical identification card that
19 belongs to another person;

20 (6) using the medical identification card to
21 assist an unauthorized individual in obtaining a health service
22 for which a program is billed;

23 (7) duplicating or altering prescriptions;

24 (8) misrepresenting material facts as to physical
25 symptoms for the purpose of obtaining equipment, supplies,
26 health services, or drugs;

27 (9) furnishing incorrect eligibility status or
28 information to a provider;

29 (10) furnishing false information to a provider
30 in connection with health services previously rendered to the
31 recipient which were billed to a program; or

32 (11) ~~otherwise~~ obtaining health service by false
33 pretenses.

34 Subp. 3. Federal share. "Federal share" means the percent
35 of federal financial participation in the cost of the state's
36 medical assistance program.

1 Subp. 4. **Fraud.** "Fraud" means medical assistance fraud as
2 defined in Minnesota Statutes, section 609.466.

3 Subp. 5. **Health services.** "Health services" has the
4 meaning given in part 9505.0175, subpart 14.

5 Subp. 6. **Health service record.** "Health service record"
6 means written or diagrammed documentation of the nature, extent,
7 and evidence of the medical necessity of a health service
8 provided to a recipient by a provider and billed to a program.

9 Subp. 6a. Medically necessary or medical
10 necessity. "Medically necessary" or "medical necessity" has the
11 meaning given in part 9505.0175, subpart 25.

12 Subp. 6b. Pattern. "Pattern" means an identifiable series
13 of more than one event or activity.

14 Subp. 7. **Primary care case manager.** "Primary care case
15 manager" means a provider designated by the department who is a
16 physician or a group of physicians, who is employed by or under
17 contract with the Department of Human Services, and who is
18 responsible for the direct care of a recipient, and for
19 coordinating and controlling access to or initiating or
20 supervising other health care services needed by the recipient.

21 Subp. 8. **Program.** "Program" means the Minnesota medical
22 assistance program, the general assistance medical care program,
23 catastrophic health expense protection program, children's
24 health plan, consolidated chemical dependency program, home and
25 community-based services under a waiver from the Health Care
26 Financing Administration of the United States Department of
27 Health and Human Services, or any other health service program
28 administered by the department.

29 Subp. 9. **Provider.** "~~Provider~~" ~~means a vendor of health~~
30 ~~services as defined~~ has the meaning given in part 9505.0175,
31 subpart 38.

32 Subp. 10. **Recipient.** "Recipient" means an individual who
33 has been determined eligible to receive health services under a
34 program.

35 Subp. 11. **Restriction.** "Restriction" means:

36 A. in the case of a provider, excluding or limiting

1 the scope of the health services for which a provider may
2 receive a payment through a program for a reasonable time; or

3 B. in the case of a recipient, limiting the
4 recipient's participation in a program for a period of 24
5 months, to only health services which have been prior
6 authorized, or to health services from a designated primary care
7 case manager or other designated health service providers. The
8 restriction of a recipient must be indicated on the recipient's
9 medical identification card or other form of program
10 identification, under part 9505.0145, subpart 4. For purposes
11 of restriction, designated health service providers do not
12 include ~~skilled-or-intermediate-care-nursing-services~~ long-term
13 care facilities.

14 Subp. 12. **Suspending participation or suspension.**
15 "Suspending participation" or "suspension" means making a
16 provider ineligible for reimbursement by a program for a stated
17 period of time.

18 Subp. 13. **Suspending payments.** "Suspending payments"
19 means stopping any or all program payments for health services
20 billed by a provider pending resolution of the matter in dispute
21 between the provider and the department.

22 Subp. 14. **Terminating participation.** "Terminating
23 participation" means making a provider ineligible for
24 reimbursement by a program.

25 Subp. 15. **Theft.** "Theft" means the act defined in
26 Minnesota Statutes, section 609.52, subdivision 2, clause (3)(c).

27 Subp. 16. **Third party payer.** "Third party payer" means
28 the term defined in part 9505.0015, subpart 46, and,
29 additionally, Medicare.

30 Subp. 17. **Withholding payments.** "Withholding payments"
31 means reducing or adjusting the amounts paid to a provider to
32 offset overpayments previously made to the provider.

33 ~~9505-2170-BULLETINS,--MANUALS,--AND-FORMS-RELATED-TO-PROGRAM.~~

34 ~~Subpart-1:--Department-issuance.--The-department-may-issue~~
35 ~~bulletins,--manuals,--and-forms-prescribed-by-the-commissioner~~

1 ~~that are consistent with parts 9505.2160 to 9505.2245 and are~~
 2 ~~needed to assist providers, local agencies, and recipients in~~
 3 ~~complying with parts 9505.2160 to 9505.2245 and other rules of~~
 4 ~~the programs.~~

5 ~~Subp. 2. Provider compliance. A provider shall comply~~
 6 ~~with the requirements of procedures and forms prescribed by the~~
 7 ~~commissioner under subdivision 1.~~

8 9505.2175 HEALTH SERVICE RECORDS.

9 Subpart 1. Documentation requirement. As a condition for
 10 payment by a program, a provider must document each occurrence
 11 of a health service provided to a recipient. The health service
 12 must be documented in the recipient's health service record as
 13 specified in subpart 2 and, when applicable, subparts 3 to 6.
 14 Program funds paid for a health service not documented in a
 15 recipient's health service record shall be recovered.

16 Subp. 2. Required standards for health service records. A
 17 provider must keep a health service record as specified in items
 18 A to I.

19 A. The record must be legible at a minimum to the
 20 individual providing care.

21 B. The recipient's name must be on each page of the
 22 recipient's record.

23 C. Each entry in the health service record must
 24 contain:

25 (1) the date on which the entry is made;

26 (2) the date or dates on which the health service
 27 is provided;

28 (3) the length of time spent with the recipient
 29 if the amount paid for the service depends on time spent;

30 (4) the signature and title of the person from
 31 whom the recipient received the service; and

32 (5) when applicable, the countersignature of the
 33 provider or the supervisor as required under parts 9505.0170 to
 34 9505.0475.

35 D. The record must state:

1 (1) the recipient's case history and health
2 condition as determined by the provider's examination or
3 assessment;

4 (2) the results of all diagnostic tests and
5 examinations; and

6 (3) the diagnosis resulting from the examination.

7 E. The record must show the quantity, dosage, and
8 name of prescribed drugs ordered for or administered to the
9 recipient.

10 F. The record must contain reports of consultations
11 that are ordered for the recipient.

12 G. The record must contain the recipient's plan of
13 care, individual treatment plan, or individual program plan.
14 For purposes of this item, "plan of care" has the meaning given
15 in part 9505.0175, subpart 35; "individual treatment plan" has
16 the meaning given in part 9505.0477, subpart 14; and "individual
17 program plan" has the meaning given in part 9535.0100, subpart
18 15.

19 H. The record must report the recipient's progress or
20 response to treatment, and changes in the treatment or diagnosis.

21 I. The record of a laboratory or X-ray service must
22 document the provider's order for service.

23 **Subp. 3. Requirements for pharmacy service records.** A
24 pharmacy service record must comply with the requirements of
25 subparts 1 and 2 and Minnesota Rules, part 6800.3110, relating
26 to pharmacy licensing and operations, and Minnesota Rules, part
27 6800.3950, relating to electronic data processing of pharmacy
28 records. However, the pharmacy service record must be a hard
29 copy made at the time of the request for service and must be
30 kept for five years as required under part 9505.2190, subpart 1.

31 **Subp. 4. Requirements for medical transportation service**
32 **records.** A medical transportation record must meet the
33 requirements of subparts 1 and 2 and must document:

34 A. the origin, destination, and distance traveled in
35 providing the service to the recipient;

36 B. the type of transportation; and

1 C. if applicable, a physician's certification for
2 nonemergency, ancillary, or special transportation services as
3 defined in part 9505.0315, subpart 1, items A and F.

4 Subp. 5. Requirements for medical supplies and equipment
5 records. A medical supplies and equipment record must meet the
6 requirements of subparts 1 and 2 and:

7 A. must document that the medical supply or equipment
8 meets the criteria in parts 9505.0210 and 9505.0310; and

9 B. except as provided in part 9505.2190, subpart 1,
10 must contain a hard copy of the provider's order or prescription
11 for the medical supply or equipment and the name and amount of
12 the medical supply or equipment provided for the recipient.

13 Subp. 6. Requirements for rehabilitative and therapeutic
14 services. Rehabilitative and therapeutic service records must
15 meet the requirements of subparts 1 and 2 and must meet the
16 criteria in part 9505.0412.

17 9505.2180 FINANCIAL RECORDS.

18 Subpart 1. Financial records required of providers. The
19 financial records of a provider who receives payment for a
20 recipient's services under a program must contain the material
21 specified in items A to H:

22 A. ~~accounting records, such as~~ payroll ledgers,
23 canceled checks, and bank deposit slips and any other accounting
24 records prepared for the provider;

25 B. contracts for services or supplies that relate to
26 the provider's costs and billings to a program for the
27 recipient's health services;

28 C. evidence of the provider's charges to recipients
29 and to persons who are not recipients, consistent with the
30 requirements of Minnesota Statutes, chapter 13;

31 D. evidence of claims for reimbursement, payments,
32 settlements, or denials resulting from claims submitted to third
33 party payers or programs;

34 E. patient the provider's appointment books for
35 patient appointments and supervision the provider's schedules

1 for patient supervision, if applicable;
2 F. billing transmittal forms;
3 G. records showing all persons, corporations,
4 partnerships, and entities with an ownership or control interest
5 in the provider as defined in Code of Federal Regulations, title
6 42, section 455.101; and
7 H. employee records for those persons currently
8 employed by the provider or who have been employed by the
9 provider at any time within the previous five years which under
10 the Minnesota Government Data Practices Act would be considered
11 public data for a public employee such as employee name, salary,
12 qualifications, position description, job title, and dates of
13 employment; and in addition employee records shall include the
14 current home address of the employee or the last known address
15 of any former employee.

16 Subp. 2. Additional financial records required for
17 long-term care facilities. A long-term care facility must
18 maintain:

19 A. the records required under subpart 1;
20 B. purchase invoices; and
21 C. records of the deposits and expenditure of funds
22 in the recipients' resident fund accounts as required under part
23 9505.0425.

24 9505.2185 ACCESS TO RECORDS.

25 Subpart 1. Recipient's consent to access. A recipient of
26 medical assistance is deemed to have authorized in writing a
27 provider or others to release to the department for
28 examination according to Minnesota Statutes, section 256B.27,
29 subdivision 4, upon the department's request, the medical
30 assistance recipient's health service ~~and-financial~~ records
31 related to services under a program. The medical assistance
32 recipient's authorization of the release and review of health
33 service ~~and-financial~~ records for services provided while the
34 person is a medical assistance recipient shall be presumed
35 competent if given in conjunction with the person's application

1 for ~~a-program~~ medical assistance. This presumption shall exist
2 regardless of whether the application was signed by the person
3 or the person's guardian or authorized representative as defined
4 in part 9505.0015, subpart 8.

5 Subp. 2. **Department access to provider records.** A
6 provider shall grant the department access during the provider's
7 regular business hours to examine health service and financial
8 records related to a health service billed to a program. Access
9 to a recipient's health service record shall be for the purposes
10 in part 9505.2200, subpart 1. The department shall notify the
11 provider no less than 24 hours before obtaining access to a
12 health service or financial record, unless the provider waives
13 notice.

14 9505.2190 RETENTION OF RECORDS.

15 Subpart 1. **Retention required; general.** A provider shall
16 retain a health service and financial record related to a health
17 service for which payment under a program was received or billed
18 for at least five years after the initial date of billing.
19 Microfilm records satisfy the record keeping requirements of
20 this subpart and part 9505.2175, subpart 3, in the fourth and
21 fifth years after the date of billing.

22 Subp. 2. **Record retention after provider withdrawal or**
23 **termination.** A provider who withdraws or is terminated from a
24 program must retain or make available to the department on
25 demand the health service and financial records required under
26 subpart 1.

27 Subp. 3. **Record retention under change of ownership.** If
28 the ownership of a long-term care facility or provider service
29 changes, the transferor, unless otherwise provided by law or
30 written agreement with the transferee, is responsible for
31 maintaining, preserving, and making available to the department
32 on demand the health service and financial records related to
33 services generated before the date of the transfer as required
34 under subpart 1 and part 9505.2185, subpart 2.

35 Subp. 4. **Record retention in contested cases.** In the

1 event of a contested case, the provider must retain health
 2 service and financial records as required by subpart 1 or for
 3 the duration of the contested case proceedings, whichever period
 4 is longer.

5 9505.2195 COPYING RECORDS.

6 The department, at its own expense, may photocopy or
 7 otherwise duplicate any health service or financial record
 8 related to a health service for which a provider makes a claim
 9 or receives payment under a program. Photocopying shall be done
 10 on the provider's premises unless removal is specifically
 11 permitted by the provider. If a provider fails to allow the
 12 department to use the department's equipment to photocopy or
 13 duplicate any health service or financial record on the
 14 premises, the provider must furnish copies at the provider's
 15 expense within two weeks of a request for copies by the
 16 department.

17 9505.2200 IDENTIFICATION AND INVESTIGATION OF SUSPECTED FRAUD
 18 AND ABUSE.

19 Subpart 1. **Department investigation.** The department may
 20 shall investigate providers or recipients to monitor compliance
 21 with program requirements ~~or-to-identify~~ for the purposes of
 22 identifying fraud, theft, or abuse in the administration of the
 23 programs.

24 Subp. 2. **Contacts to obtain information.** The department
 25 may contact ~~persons,-agencies,-organizations,-and-others~~ any
 26 person, agency, organization, or other entity that may-be is
 27 necessary to an investigation under subpart 1. **Examples** Among
 28 those who may be contacted are:

- 29 A. government agencies;
 30 B. third party payers, including Medicare;
 31 C. professional review organizations as defined in
 32 Minnesota Statutes, section 145.61, subdivision 5, or their
 33 representatives;
 34 D. a professional services advisory committee
 35 established under part 9505.0185 or its representative;

- 1 E. recipients and their responsible relatives;
- 2 F. providers and persons employed by or under
- 3 contract to providers;
- 4 G. professional associations of providers and their
- 5 peers;
- 6 H. recipients and recipient advocacy organizations;
- 7 and
- 8 I. members of the public.

9 Subp. 3. **Activities included in department's**
 10 **investigation.** ~~The department's investigation may include, but~~
 11 ~~is not limited to, the activities specified in items A to G~~
 12 authority to investigate extends to the examination of any
 13 person, document, or thing which is likely to lead to
 14 information relevant to the expenditure of funds, provision of
 15 services, or purchase of items identified in part 9505.2160,
 16 subpart 1, provided that the information sought is not
 17 privileged against such an investigation by operation of any
 18 state or federal law. Among the activities which the
 19 department's investigation may include are as follows:

- 20 A. examination of health service and financial
- 21 records;
- 22 B. examination of equipment, materials, prescribed
- 23 drugs, or other items used in or for a recipient's health
- 24 service under a program;
- 25 C. examination of prescriptions for recipients;
- 26 D. interviews of contacts specified in subpart 2;
- 27 E. verification of the professional credentials of a
- 28 provider, the provider's employees, and entities under contract
- 29 with the provider to provide health services or maintain health
- 30 service and financial records related to a program;
- 31 F. consultation with the department's peer review
- 32 mechanisms; and
- 33 G. determination of whether a health service provided
- 34 to a recipient meets the criteria of parts 9505.0210 and
- 35 9505.0215.

36 Subp. 4. **Determination of investigation.** After completing

1 its investigation under subparts 1 to 3, the department shall
2 determine whether:

3 A. the provider or the recipient is in compliance
4 with the requirements of a program;

5 B. insufficient evidence exists that fraud, theft, or
6 abuse has occurred; or

7 C. the evidence of fraud, theft, or abuse supports
8 administrative, civil, or criminal action.

9 Subp. 5. **Postinvestigation action.** After completing the
10 determination required under subpart 4, the department shall
11 take one or more of the actions specified in items A to F:

12 A. close the investigation when no further action is
13 warranted;

14 B. impose administrative sanctions according to part
15 9505.2210;

16 C. seek monetary recovery according to part
17 9505.2215;

18 D. refer the investigation to the appropriate state
19 regulatory agency;

20 E. refer the investigation to the attorney general
21 or, if appropriate, to a county attorney for possible
22 ~~administrative~~, civil, or criminal legal action; or

23 F. issue a warning that states the practices are
24 potentially in violation of program laws or regulations.

25 9505.2205 COMMISSIONER TO DECIDE IMPOSITION OF SANCTION.

26 The commissioner shall decide what sanction shall be
27 imposed against a provider or recipient under part 9505.2210.
28 The commissioner ~~may~~ shall consider the recipient's personal
29 preferences in the designation of a primary care case manager.
30 In addition, the commissioner shall consider the following
31 factors in determining the sanctions to be imposed:

32 A. nature and extent of fraud, theft, or abuse;

33 B. history of fraud, theft, or abuse;

34 C. willingness of provider or recipient to ~~obey~~
35 comply with program rules;

- 1 D. actions taken or recommended by other state
2 regulatory agencies; and
- 3 E. in the case of a recipient, the local trade area
4 and access to medically necessary services in the designation of
5 a primary care case manager or other restrictions.

6 9505.2210 IMPOSITION OF ADMINISTRATIVE SANCTIONS.

7 Subpart 1. **Authority to impose administrative sanction.**

8 The commissioner ~~may~~ shall impose administrative sanctions or
9 issue a warning letter if the department's investigation under
10 part 9505.2200 determines the presence of fraud, theft, or abuse
11 in connection with a program or if the provider or recipient
12 refuses to grant the department access to records as required
13 under part 9505.2185.

14 Subp. 2. **Nature of administrative sanction.** The actions

15 specified in items A and B are administrative sanctions that the
16 commissioner may impose for the conduct specified in subpart 1.

17 A. For a provider, the actions are:

- 18 (1) referral to the appropriate peer review
19 mechanism;
- 20 (2) transfer to a provider agreement of limited
21 duration;
- 22 (3) transfer to a provider agreement which
23 stipulates specific conditions of participation;
- 24 (4) suspending or terminating the provider's
25 participation;
- 26 (5) requiring attendance at provider education
27 sessions provided by the department;
- 28 (6) requiring prior authorization of the
29 provider's services;
- 30 (7) review of the provider's claims before
31 payment; and
- 32 (8) restricting the provider's participation in a
33 program.

34 B. For a recipient, except as provided in subpart 3,
35 the actions are:

- 1 (1) referral for appropriate health counseling to
 2 correct inappropriate or dangerous use of health care services;
 3 (2) restriction of the recipient; and
 4 (3) referral to the appropriate adult or child
 5 protection agency.

6 Subp. 3. **Emergency health services excepted from**
 7 **restrictions.** Emergency health services provided to a
 8 restricted recipient by a provider shall be eligible for payment
 9 by a program if the service provided is otherwise eligible for
 10 payment by a program. The department may require the provider
 11 to provide documentation of the emergency circumstance with the
 12 emergency service payment claim.

13 9505.2215 MONETARY RECOVERY.

14 Subpart 1. **Authority to seek monetary recovery.** The
 15 commissioner ~~may~~ shall seek monetary recovery:

16 A. from a provider, if payment for a recipient's
 17 health service under a program was the result of fraud, theft,
 18 or abuse, or error on the part of the provider, department, or
 19 local agency; or

20 B. from a recipient, if payment for a health service
 21 provided under a program was the result of fraud, theft, or
 22 abuse, or error on the part of the recipient absent a showing
 23 that recovery would, in that particular case, be unreasonable or
 24 unfair.

25 Subp. 2. **Methods of monetary recovery.** The commissioner
 26 shall recover money described in subpart 1 by the following
 27 means:

28 A. permitting voluntary repayment of money, either in
 29 lump sum payment or installment payments;

30 B. using any legal collection process;

31 C. deducting or withholding from program payments
 32 money described in subpart 1; and

33 D. withholding payments to a provider under Code of
 34 Federal Regulations, title 42, section ~~7-217~~-or

35 ~~E---requesting-Medicare-to-withhold-payments-pending~~

1 ~~recovery-of-money-described-in-subpart-1~~ 447.31.

2 Subp. 3. **Interest charges on monetary recovery.** If the
3 department permits the use of installment payments to repay
4 money described in subpart 1, the department may assess interest
5 on the funds to be received at the rate established by the
6 Department of Revenue under Minnesota Statutes, section 270.75.
7 Interest may accrue from the effective date of recovery, as
8 specified in part 9505.2230, subpart 2.

9 9505.2220 USE OF RANDOM SAMPLE EXTRAPOLATION IN MONETARY
10 RECOVERY.

11 Subpart 1. **Authorization.** For the purpose of part
12 9505.2215, the commissioner shall be authorized to calculate the
13 amount of monetary recovery from a provider of money erroneously
14 paid based upon extrapolation from systematic random samples of
15 claims submitted by the provider and paid by the program or
16 programs. The department's random sample extrapolation shall
17 constitute a rebuttable presumption regarding the calculation of
18 monetary recovery. If the presumption is not rebutted by the
19 provider in the appeal process, the department shall use the
20 extrapolation as the monetary recovery figure specified in
21 subpart 3.

22 Subp. 2. **Decision to use samples.** The department shall
23 decide whether sampling and extrapolation are to be used in
24 calculating a monetary recovery according to the following
25 criteria:

26 A. the claims to be sampled represent services to 50
27 or more recipients; or

28 B. there are more than 1,000 claims to be sampled.

29 Subp. 3. **Sampling method.** The department shall use the
30 methods in items A to D in calculating the amount of monetary
31 recovery by random sample extrapolation.

32 A. Samples of a given size shall be selected in such
33 a way that every sample of that size shall be equally likely to
34 be selected.

35 B. Samples shall only be selected from claims for

1 health services provided within the interval that coincides with
 2 the interval during which money allegedly was erroneously
 3 provided and for which recovery will be made.

4 C. The sampling method, including sample size, sample
 5 selections, and extrapolation from the results of the sample,
 6 shall be according to statistical procedures published in the
 7 following text: W. Cochran, Sampling Techniques, John Wiley and
 8 Sons, New York 3rd Ed. (1977). Sampling Techniques is
 9 incorporated by reference and is available through the Minitex
 10 interlibrary loan system.

11 D. The sample size will be sufficiently large so that
 12 the estimate of the amount which would be recovered by a full
 13 audit will be within five percent of that amount with 95 percent
 14 confidence. ~~The department will recover the amount which would~~
 15 ~~be recovered by a full audit, less the five percent factor lower~~
 16 ~~end point of a (two-sided) 95 percent confidence interval for~~
 17 ~~that amount~~ A two-sided 95 percent confidence interval for that
 18 amount will be computed. The department's calculated monetary
 19 recovery is the lower end of that confidence interval.

20 9505.2225 SUSPENSION OF PROVIDER CONVICTED OF CRIME RELATED TO
 21 MEDICARE OR MEDICAL ASSISTANCE.

22 The commissioner shall suspend a provider who has been
 23 convicted of a crime related to Medicare or medical assistance
 24 as provided in ~~part-9505.0475.--The provider shall be notified~~
 25 ~~as specified in part-9505.0475, subpart-5, and shall have the~~
 26 ~~right to appeal as specified in part-9505.0475, subpart~~
 27 6 Minnesota Statutes, sections 256B.064 and 256D.03, subdivision
 28 7, clause (b). The procedures in part 9505.0475 shall be
 29 followed in the suspension process.

30 9505.2230 NOTICE OF AGENCY ACTION.

31 Subpart 1. Required written notice. The department shall
 32 give notice in writing to a provider or recipient of a monetary
 33 recovery or administrative sanction that is to be imposed by the
 34 department. The notice shall be sent by first class mail. The
 35 department shall place an affidavit of the mailing in the

1 provider's or recipient's file as an indication of the date of
2 mailing and the address. The notice shall state:

- 3 A. the factual basis for the department's
- 4 determination according to part 9505.2200, subpart 4;
- 5 B. the actions the department plans to take;
- 6 C. the dollar amount of the monetary recovery, if
- 7 any;
- 8 D. how the dollar amount was computed;
- 9 E. the right to dispute the department's
- 10 determinations and to provide evidence; and
- 11 F. the right to appeal the department's proposed
- 12 action under part 9505.2245.

13 Subp. 2. **Effective date of recovery or sanction.** For
 14 providers, the effective date of the proposed monetary recovery
 15 or sanction shall be the first day after the last day for
 16 requesting an appeal as provided in part 9505.2245, subpart 1,
 17 item B. For recipients, the effective date of the proposed
 18 action shall be 30 days after the recipient's receipt of the
 19 notice required under subpart 1. If an appeal is made under
 20 part 9505.2245, the proposed action shall be delayed pending the
 21 final outcome of the appeal, except as provided by part
 22 9505.2231. Implementation of a proposed action following the
 23 resolution of an appeal may be postponed if in the opinion of
 24 the commissioner the delay of action is necessary to protect the
 25 health or safety of the recipient or recipients.

26 Subp. 3. **Effect of department's administrative**
 27 **determination.** Unless a timely and proper appeal made under
 28 part 9505.2245 is received by the department, the administrative
 29 determination of the department shall be considered final and
 30 binding.

31 9505.2231 SUSPENSION OR WITHHOLDING OF PAYMENTS TO PROVIDERS
 32 BEFORE APPEAL.

33 Subpart 1. **Grounds for suspension or withholding.** The
 34 commissioner is authorized to suspend ~~a-provider-from-program~~
 35 ~~participation~~ or withhold payments to a provider before an

1 appeal provided in part 9505.2245, if:

2 A. there is substantial likelihood that the
3 department will prevail in an action under parts 9505.2160 to
4 9505.2245;

5 B. there is a substantial likelihood that the
6 provider's practice, which is the basis for the department's
7 determination made under part 9505.2200, subpart 4, will
8 continue in the future;

9 C. there is reasonable cause to doubt the provider's
10 financial ability to repay the amount determined to be due; or

11 D. suspending participation or withholding payment is
12 necessary to comply with Minnesota Statutes, section 256B.064,
13 subdivision 2.

14 Subp. 2. **Exception to prehearing suspension or**
15 **withholding.** The commissioner shall not order a prehearing
16 suspension or withholding of payments to a nursing home or ~~board~~
17 ~~and-care-home~~ convalescent care facility.

18 Subp. 3. **Federal share.** When an overpayment has been made
19 by the department, the commissioner is authorized to recover
20 from a provider the federal share when it is due to the federal
21 government under federal law and regulations.

22 9505.2235 SUSPENSION OR TERMINATION OF PROVIDER PARTICIPATION.

23 Subpart 1. **Effect of suspension or termination as**
24 **provider.** The provider agreement of a vendor who is under
25 suspension or terminated from participation shall be void from
26 the date of the suspension or termination. A suspension or
27 termination from medical assistance does not mean suspension or
28 termination from another program unless the suspension or
29 termination is extended to that program. The vendor who is
30 under suspension or terminated from participation shall not
31 submit a claim for payment under a program, either through a
32 claim as an individual or through a claim submitted by a clinic,
33 group, corporation, or professional association except in the
34 case of claims for payment for health services provided before
35 the vendor's suspension or termination from participation. No

1 payments shall be made to a vendor, either directly or
2 indirectly, for services provided under a program from which the
3 vendor had been suspended or terminated.

4 Subp. 2. **Reinstatement of vendor as provider.** A vendor
5 who is under suspension or terminated from participation is
6 eligible to apply for reinstatement as a provider at the end of
7 the period of suspension or when the basis for termination no
8 longer exists. The department shall review a vendor's
9 application to determine whether the vendor is qualified to
10 participate as specified by the provider participation
11 requirements of part 9505.0195 and Code of Federal Regulations,
12 title 42, sections 1002.230 to 1002.234.

13 Subp. 3. **Prohibited submission of vendor's claims.** A
14 clinic, group, corporation, or other professional association
15 shall not submit a claim for a health service under a program
16 provided by a vendor who is under suspension or terminated from
17 participation unless the health service was provided before the
18 vendor's suspension or termination. If a clinic, group,
19 corporation, or other professional association receives payment
20 under a program for a health service provided by a vendor after
21 the vendor's suspension or termination from participation, the
22 department shall recover the amount of the payment and may
23 impose administrative sanctions against the clinic, group,
24 corporation, or other professional association if the
25 commissioner determines that the provider knew or had reason to
26 know of the suspension or termination.

27 9505.2236 RESTRICTION OF PROVIDER PARTICIPATION.

28 Subpart 1. **Effect of restriction on a provider.** The
29 provider agreement of a provider who is restricted from
30 participation shall be amended by the restriction specified in
31 the notice of action to the vendor provided under part
32 9505.2230. The provider who is restricted from participation
33 shall not submit a claim for payment under a program for
34 services or charges specified in the notice of action, either
35 through a claim as an individual or through a claim submitted by

1 a clinic, group, corporation, or professional association,
2 except in the case of claims for payment for health services
3 otherwise eligible for payment and provided before the
4 restriction. No payments shall be made to a provider, either
5 directly or indirectly, for restricted services or charges
6 specified in the notice of action.

7 Subp. 2. **Reinstatement of restricted provider.** A provider
8 who is restricted from participation is eligible to apply for
9 reinstatement as an unrestricted provider at the end of the
10 period of restriction. The department shall review a provider's
11 application to determine whether the provider is qualified to
12 participate without restrictions as specified by the provider
13 participation requirements of part 9505.0195 and Code of Federal
14 Regulations, title 42, sections 1002.230 to 1002.234.

15 Subp. 3. **Prohibited submission of restricted provider's**
16 **claims.** A clinic, group, corporation, or other professional
17 association shall not submit a claim for a health service
18 furnished under a program by a provider who is restricted from
19 furnishing the health service or submitting a charge or claim,
20 unless the health service was provided before the provider's
21 restriction. If a clinic, group, corporation, or other
22 professional association receives payment for a health service
23 furnished under a program by a provider restricted from
24 participation, the department shall recover the amount of the
25 payment and may impose administrative sanctions against the
26 clinic, group, corporation, or other professional association if
27 the commissioner determines that the clinic, group, corporation,
28 or other professional association knew or had reason to know of
29 the restriction.

30 9505.2240 NOTICE TO THIRD PARTIES ABOUT DEPARTMENT ACTIONS
31 FOLLOWING INVESTIGATION.

32 Subpart 1. **Notice about providers.** After the department
33 has taken an action against a provider as specified in part
34 9505.2210, subpart 2, item A, and the right to appeal has been
35 exhausted or the time to appeal has expired, the department

1 shall issue the notices required in items A and B.

2 A. The department shall notify the appropriate
3 professional society, board of registration or licensure, and
4 federal or state agencies of the findings made, sanctions
5 imposed, appeals made, and the results of any appeal.

6 B. The department shall notify the general public
7 about action taken under part 9505.2210, subpart 2, item A,
8 subitem (4) or (8), by publishing the notice in a general
9 circulation newspaper in the ~~provider's local trade area~~
10 geographic area of Minnesota generally served by the provider in
11 the majority of its health services to Minnesota program
12 recipients. The notice shall include the provider's name and
13 service type, the action taken by the department, and the
14 effective date or dates of the action.

15 Subp. 2. **Information and notice about recipients.** After
16 the department has taken an action against a recipient as
17 specified in part 9505.2210, subpart 2, item B, subitem (2), and
18 the recipient's right to appeal has been exhausted or the time
19 to appeal has expired, the department must notify the
20 recipient's primary care case manager and other health care
21 providers about the restriction imposed on the recipient and the
22 circumstances leading to the restriction. Notice shall include
23 the recipient's name and program, the nature of the restriction
24 imposed on the recipient, a list of providers to whom the
25 recipient is restricted, and the beginning and ending dates of
26 the restriction.

27 9505.2245 APPEAL OF DEPARTMENT ACTION.

28 Subpart 1. **Provider's right to appeal.** A provider may
29 appeal the department's proposed actions under ~~part~~ parts
30 9505.2210, 9505.2215, and 9505.2220, under the provisions of
31 Minnesota Statutes, section 14.57 to 14.62.

32 A. The appeal request shall specify:

33 (1) each disputed item, the reason for the
34 dispute, and estimate of the dollar amount involved for each
35 disputed item;

1 (2) the computation that the provider believes is
2 correct;

3 (3) the authority in the statute or rule upon
4 which the provider relies for each disputed item; and

5 (4) the name and address of the person or entity
6 with whom contacts may be made regarding the appeal; ~~and~~

7 ~~(5) other information required by the~~
8 ~~commissioner.~~

9 B. An appeal shall be considered timely if written
10 notice of appeal is received by the commissioner as provided by
11 statute.

12 Subp. 2. Recipient's right to appeal. A recipient may
13 appeal any sanction proposed by the department under Minnesota
14 Statutes, section 256.045, and part 9505.0130.

15 REPEALER. Minnesota Rules, parts 9505.0180, subpart 1;
16 9505.1750; 9505.1760; 9505.1770; 9505.1780; 9505.1790;
17 9505.1800; 9505.1810; 9505.1820; 9505.1830; 9505.1840;
18 9505.1850; 9505.1860; 9505.1870; 9505.1880; 9505.1890;
19 9505.1900; 9505.1910; 9505.1920; 9505.1930; 9505.1940;
20 9505.1950; 9505.1960; 9505.1970; 9505.1980; 9505.1990;
21 9505.2000; 9505.2010; 9505.2020; 9505.2030; 9505.2040;
22 9595.2050; 9505.2060; 9505.2070; 9505.2080; 9505.2090;
23 9505.2100; 9505.2110; 9505.2120; 9505.2130; 9505.2140; and
24 9505.2150; are repealed on the effective date of these rules.