1 Water Resources Board

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- 3 Adopted Permanent Rules Relating to the Comprehensive Local
- 4 Water Management Act

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- 6 Rules as Adopted
- 7 9300.0010 DEFINITIONS.
- 8 Subpart 1. Applicability. The definitions in this part
- 9 and in Minnesota Statutes, section 110B.02 apply to parts
- 10 9300.0020 to 9300.0210.
- Subp. 2. Geographic indicator. "Geographic indicator"
- 12 means latitude and longitude; or township, range, section, and
- 13 40-acre parcel.
- Subp. 3. Local units of government. "Local units of
- 15 government" means municipalities, towns, counties, soil and
- 16 water conservation districts, watershed districts, organizations
- 17 formed for the joint exercise of powers under Minnesota
- 18 Statutes, section 471.59, and other special purpose districts or
- 19 authorities exercising authority in water and related land
- 20 resources management at the local level.
- 21 Subp. 4. Minor watershed unit. "Minor watershed unit"
- 22 means each of the approximately 5,600 minor watershed units
- 23 delineated on the state watershed boundaries map prepared
- 24 pursuant to the requirements of Laws of Minnesota 1977, chapter
- 25 455, section 33, subdivision 7, paragraph (a) and the
- 26 accompanying data base, and the revisions of that data base.
- 27 Subp. 5. Protected waters. "Protected waters" means those
- 28 waters of the state identified as public waters or wetlands
- 29 under Minnesota Statutes, section 105.37, subdivision 14 or 15,
- 30 or section 105.391, subdivision 1.
- 31 Subp. 6. State board. "State board" means the Minnesota
- 32 Water Resources Board created by Minnesota Statutes, section
- 33 105.71, subdivision 1.
- 34 Subp. 7. Watershed management organization. "Watershed
- 35 management organization" has the meaning given in Minnesota

- 1 Statutes, section 473.876, subdivision 9.
- 2 Subp. 8. Watershed units. "Watershed units" has the
- 3 meaning given in Minnesota Statutes, section 110B.02,
- 4 subdivision 10.
- 5 PURPOSE AND PROCEDURE OF PLANNING
- 6 9300.0020 PURPOSES OF PLANNING PROCESS AND SCOPE OF PLAN.
- 7 Subpart 1. Purposes. The purposes of a comprehensive
- 8 water plan are to:
- 9 A. identify existing and potential problems and
- 10 opportunities for the protection, management, and development of
- 11 water and related land resources; and
- B. develop objectives and carry out a plan of action
- 13 to promote sound hydrologic management of water and related land
- 14 resources, effective environmental protection, and efficient
- 15 management.
- 16 Subp. 2. Scope. In order to gain sufficient understanding
- 17 of existing natural features and other phenomenon that serve as
- 18 the basis for a comprehensive water plan, the county must
- 19 assemble available information about the physical environment
- 20 and the surface water, ground water, and related land
- 21 resources. Information is relevant for inclusion in the plan if
- 22 it provides the basis for understanding a county's present or
- 23 future water-related conditions, and if it contributes to the
- 24 understanding of water-related opportunities or problems that
- 25 are or will be faced by a county.
- 26 After collecting the required information, the county must
- 27 determine the implications of the information for present and
- 28 future land and water use, assess those implications, and
- 29 identify opportunities and problems based on this assessment.
- 30 The county must then develop its goals, objectives, and plan of
- 31 action for addressing identified problems and opportunities.
- 32 9300.0030 PROCEDURES FOR WATER PLANNING.
- 33 Subpart 1. Applicability. A county board that decides to
- 34 develop a comprehensive water plan under Minnesota Statutes,
- 35 chapter 110B shall use the procedures provided in this part to

- 1 facilitate public participation and intergovernmental
- 2 coordination.
- 3 Subp. 2. Resolution to develop plan. A county board
- 4 deciding to develop a comprehensive water plan must adopt a
- 5 resolution requiring the development of a plan.
- 6 Subp. 3. Notice of decision to develop plan. Within 30
- 7 days after adoption of a resolution requiring the development of
- 8 a comprehensive water plan, the county shall send notice of its
- 9 decision to develop a plan to:
- 10 A. the county boards of contiguous counties;
- 11 B. the governing bodies of counties, watershed
- 12 districts, and watershed management organizations that have
- 13 jurisdiction in each watershed unit wholly or partly within the
- 14 county;
- 15 C. the governing bodies of all local units of
- 16 government wholly or partly within the county;
- D. the regional development commission, if any; and
- E. the state board.
- 19 Upon receipt of the resolution, the state board shall
- 20 notify each of the state agencies identified in part 9300.0170,
- 21 subpart 2 and any other agency the state board deems appropriate.
- 22 Subp. 4. Request for local plans and official controls.
- 23 Within 30 days after adoption of a resolution requiring the
- 24 development of a comprehensive water plan, the county shall
- 25 request from all local units of government having jurisdiction
- 26 within the county the following information:
- 27 A. any existing water and related land resources
- 28 plans and official controls; and
- B. any conflicts, problems, or opportunities that
- 30 those local units want examined and addressed in the
- 31 comprehensive water plan.
- 32 The information must be submitted within 60 days of the
- 33 county board's request.
- 34 Subp. 5. Public informational meeting required. Within 90
- 35 days of the notice required in subpart 3, the county board shall
- 36 hold a public informational meeting. At the meeting, the county

- 1 board should solicit information about issues, problems, and
- 2 opportunities to be considered in the plan. The county shall
- 3 publish notice of the meeting in the official newspaper of the
- 4 county at least ten days but not more than 30 days before the
- 5 meeting. The county also shall notify the groups identified in
- 6 subpart 3 at least 30 days before the meeting.
- 7 Subp. 6. Meetings with local units of government within
- 8 the county. The county board adopting the resolution shall
- 9 conduct meetings with local units of government exercising
- 10 authority in water and related land resources management within
- 11 the county during the plan preparation and implementation.
- 12 Subp. 7. Public participation process. The county board
- 13 developing a comprehensive water plan shall ensure that there is
- 14 a process for public participation during plan development and
- 15 implementation.
- 16 Subp. 8. Record of meetings. A county must maintain a
- 17 record of each meeting held under subparts 5, 6, and 7. The
- 18 record shall include minutes and a list of the people in
- 19 attendance and who they represented.
- 20 Subp. 9. Delegation. The county board is responsible for
- 21 the comprehensive water plan, but may delegate all or part of
- 22 the preparation of the comprehensive water plan to a local unit
- 23 of government, regional development commission, or a resource
- 24 conservation and development committee that is willing to carry
- 25 out this assignment. If a county delegates all or part of the
- 26 comprehensive water plan preparation, it must ensure that public
- 27 meetings are recorded and that there is a process for public
- 28 participation in the preparation of the plan.
- 29 CONTENTS OF A COMPREHENSIVE WATER PLAN
- 30 9300.0040 DATA CONSISTENCY WITH STATE PLANNING AGENCY GUIDELINES.
- Data collected after the effective date of parts 9300.0010
- 32 to 9300.0210 for a comprehensive water plan must follow the
- 33 guidelines for consistency established by the Minnesota State
- 34 Planning Agency. To assure consistency, this data must include
- 35 a geographic indicator.

- Data must also be coded using recommended standard
- 2 identifiers, where available. Standard identifiers are: the
- 3 Minnesota unique well number for wells and the protected waters
- 4 inventory identification number for surface waters.
- 5 Consistency of map scales is also recommended, where
- 6 possible. The information required to be presented in map form
- 7 by parts 9300.0050 and 9300.0070 may be combined on multiple
- 8 maps or map overlays.
- 9 9300.0050 PHYSICAL ENVIRONMENT, LAND USE, AND DEVELOPMENT.
- 10 Summarizing information about the physical environment
- ll enables a county to understand the present conditions affecting
- 12 water and related land resources. At a minimum, the following
- 13 information about the county's physical environment, land use,
- 14 and development must be included in the comprehensive water plan:
- 15 A. Precipitation:
- 16 (1) a map or list of the location of
- 17 precipitation gaging stations in the county;
- 18 (2) a map showing isolines of normal annual total
- 19 precipitation in inches; and
- 20 (3) a map showing isolines of normal total
- 21 precipation in inches for the period May through September.
- B. Geology and water resources:
- 23 (1) a map or description of important aquifer
- 24 systems, confining layers, and flow characteristics to the
- 25 extent known;
- 26 (2) a description of ground and surface water
- 27 interconnections, such as recharge and discharge areas, where
- 28 they are known;
- 29 (3) a map of boundaries and flow directions of
- 30 watershed units and minor watershed units; and
- 31 (4) a map of state protected waters and public
- 32 drainage ditches, including the location of any existing dams
- 33 and control structures.
- 34 C. Soils:
- 35 (1) a general soils maps and description of soils

- 1 infiltration characteristics; and
- 2 (2) a map of erosion-prone soils.
- 3 D. Map of original vegetation.
- 4 E. Description of general topographic relief of
- 5 watershed units based on United States Geological Survey
- 6 topographic maps.
- 7
 F. Land use and public utility services:
- 8 (1) a general map of existing land uses;
- 9 (2) a map showing the areas served by storm
- 10 sewers, sanitary sewers, and public water systems; and
- 11 (3) a map or list by geographic indicator showing
- 12 the location of community public water supply intakes and wells.
- G. Land ownership:
- (1) a map showing the ownership of local, state,
- 15 federal, and Indian tribal lands; and
- 16 (2) a map showing lands with easements that
- 17 relate to water resources, where that information is available.
- 18 9300.0060 EXPECTED CHANGES TO PHYSICAL ENVIRONMENT, LAND USE,
- 19 AND DEVELOPMENT.
- A comprehensive water plan must identify expected changes
- 21 in the physical environment, land use, and development described
- 22 in part 9300.0050. Information that may be used to predict
- 23 changes include population projections, comprehensive plans,
- 24 official controls, state and federal regulations, and plans for
- 25 road, water, and sewer extensions. Expected changes that must
- 26 be included in the plan are expected changes to land use and
- 27 cover; expected changes in public utility services; and other
- 28 expected changes potentially affecting water resources.
- 29 9300.0070 SURFACE WATER, GROUND WATER, AND RELATED LAND
- 30 RESOURCES.
- 31 Subpart 1. Applicability. Summarizing information about
- 32 the surface water, ground water, and related land resources,
- 33 enables a county to characterize its water and related land
- 34 resources, and to identify problems and opportunities. The
- 35 level of detail should be determined in conjunction with

- 1 neighboring counties, based on the information available, the
- 2 extent and use of the resource, and the degree to which problems
- 3 and opportunities are identified. The information should be
- 4 listed by watershed unit and ground water systems where
- 5 appropriate. At a minimum, information about existing county
- 6 resources must include the information required by subparts 2 to
- 7 5, when that information is available.
- 8 Subp. 2. Water quantity information. The following
- 9 information about water quantity must be included in the plan:
- 10 A. Surface water:
- 11 (1) a description of high, mean, and low flows on
- 12 streams;
- 13 (2) a list of lakes where the state has
- 14 established ordinary high water marks;
- 15 (3) a list of permitted withdrawals from lakes
- 16 and streams, including the location by geographic indicator,
- 17 source, use, and amounts withdrawn;
- 18 (4) a list of lakes and streams in the county for
- 19 which state protected levels or flows have been established;
- 20 (5) a description of known water use conflicts,
- 21 including those caused by ground water pumping that affects
- 22 surface water; and
- 23 (6) the implications of surface water quantity
- 24 information for present and future water and land uses and an
- 25 assessment of those implications.
- 26 B. Ground water:
- 27 (1) a list of wells covered by state
- 28 appropriation permits, including the location by geographic
- 29 indicator, amounts of water appropriated, type of use, and
- 30 aquifer source;
- 31 (2) a description of known well interference
- 32 problems and water use conflicts;
- 33 (3) a list of state observation wells located in
- 34 the county including geographic indicator, unique well number,
- 35 aquifers measured, years of record, and average monthly levels;
- 36 and

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(4) the implications of ground water quantity
 1
 2
    information for present and future water and land uses and an
    assessment of those implications.
 3
         Subp. 3. Water quality information. The following
 4
    information about water quality must be included in the plan:
 5
              A. Surface water:
 6
 7
                   (1) a map or list of the state water quality
 8
    management classifications for each stream and lake;
                  (2) a summary of available lake and stream water
 9
    quality monitoring data; examples of these kinds of data are:
10
                        (a) bacteriological contamination indicators
11
    (for example, total coliform counts);
12
13
                        (b) inorganic chemicals (for example,
    phosphorus, nitrogen, and metals);
14
                        (c) organic chemicals (for example,
15
    petroleum constituents, pesticides, and organic solvents);
16
                        (d) sedimentation (for example, suspended
17
    solids);
18
19
                        (e) dissolved oxygen; and
20
                        (f) excessive growth or deficiency of
    aquatic plants;
21
22
                   (3) a summary of information from informal
23
    sources relating to surface water quality, such as fish kills;
24
    and
25
                   (4) the implications of surface water quality
    information for present and future water and land use, and an
26
    assessment of those implications.
27
              B. Ground water:
28
                   (1) A summary of available water quality data,
29
    including routinely monitored sites. Examples of data are:
30
                        (a) bacteriological contamination indicators
31
32
    (for example, total coliform counts);
                        (b) inorganic chemicals (for example,
33
34
    nitrate/nitrite and metals concentrations); and
35
                        (c) organic chemicals (for example, organic
   solvents, petroleum constituents, and pesticides).
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- 1 (2) The implications of ground water quality
- 2 information for present and future water and land uses with
- 3 emphasis on those with potential health-related impacts and an
- 4 assessment of those implications.
- 5 Where possible, the information required in this item
- 6 should be presented by aquifer system and geographic area.
- 7 Subp. 4. Information on special land uses and conditions
- 8 that influence quality and quantity. The following information
- 9 about special land uses and conditions must be included in the
- 10 plan:
- 11 A. Eroding lands:
- 12 (1) a description or map by watershed unit of
- 13 areas where eroding lands are causing sedimentation problems;
- 14 (2) water quality and quantity implications for
- 15 watercourses, water basins, ditches, and wetlands of
- 16 sedimentation and an assessment of those implications; and
- 17 (3) an assessment by watershed unit of the
- 18 effects of land use and cover on quantity and quality of runoff.
- B. Irrigation:
- 20 (1) a map or list by geographic indicator of
- 21 irrigated acreage; and
- 22 (2) for any county containing more than 1,000
- 23 acres of irrigated land in any one township, the implications of
- 24 irrigation for present and future land and water use and an
- 25 assessment of those implications.
- 27 (1) a table listing the public drainage systems
- 28 in the county and the amounts expended, by year, for repair work
- 29 on each system;
- 30 (2) an assessment of any significant water
- 31 quality and quantity effects due to public or private ditch
- 32 systems; and
- 33 (3) a summary of any known water quality and
- 34 quantity information from engineering reports and modeling
- 35 efforts on ditches in the county.
- 36 D. Pollutant sources:

- 1 (1) a map or list by geographic indicator of
- 2 known closed and open sanitary landfills, closed and operating
- 3 open dumps, and Minnesota Superfund hazardous waste sites and a
- 4 summary of available water quality information relating to these
- 5 sites;
- 6 (2) a map or list by geographic indicator of
- 7 feedlots, abandoned wells not sealed in accordance with state
- 8 statutes and rules, underground storage tank sites, and
- 9 permitted wastewater discharges under chapter 7001, and a
- 10 summary of available water quality information relating to these
- 11 sites;
- 12 (3) a list by geographic indicator of facilities
- 13 that have hazardous waste generator identification numbers; and
- 14 (4) the implications of pollutant sources for
- 15 present and future water and land uses and an assessment of
- 16 those implications.
- 17 E. Special geologic conditions:
- 18 (1) a map of known geologic conditions, such as
- 19 karst areas, buried valleys, or sand plains that may pose
- 20 concerns relating to water quality or quantity; and
- 21 (2) the implications of special conditions for
- 22 present and future water and land uses and an assessment of
- 23 those implications.
- 24 Subp. 5. Information on related land resources. The
- 25 following information about related land resources shall be
- 26 included in the plan:
- A. Wetlands:
- 28 (1) maps of wetlands identified under the
- 29 National Wetlands Inventory, where available;
- 30 (2) a summary of plans for wetlands with
- 31 controlled outlets, such as plans for draw downs;
- 32 (3) a description of the United States Corps of
- 33 Engineers, Section 404 permit requirements affecting county
- 34 waters; and
- 35 (4) the implications of wetlands for present and
- 36 future water uses with special consideration for water quality,

- 1 flood attenuation, wildlife, and recreation, and an assessment
- 2 of those implications.
- 3 B. Floodplains:
- 4 (1) a map showing those areas delineated as
- 5 floodplain by existing local ordinances or in proposed
- 6 ordinances that have a due date established by the Minnesota
- 7. Department of Natural Resources or the Federal Emergency
- 8 Management Agency;
- 9 (2) a map of areas with known flooding problems;
- 10 (3) an estimate of average annual flood damages,
- ll if available; and
- 12 (4) an assessment of the adequacy and enforcement
- 13 of existing floodplain ordinances.
- 14 C. Shorelands:
- 15 (1) a list of local units of government with
- 16 approved shoreland ordinances;
- 17 (2) a list of protected waters, and their
- 18 shoreland classifications under Minnesota Statutes, section
- 19 105.485; and
- 20 (3) an assessment of the adequacy and enforcement
- 21 of the shoreland ordinances.
- D. Water-based recreation lands:
- 23 (1) a map and description of water oriented
- 24 recreational resources listed in the State Comprehensive Outdoor
- 25 Recreation Plan:
- 26 (2) a map of public water accesses;
- 27 (3) a map and description of state or federally
- 28 designated wild and scenic rivers and state designated canoe and
- 29 boating routes; and
- 30 (4) an assessment of the adequacy of water-based
- 31 recreational lands for present and future use.
- 32 E. Fish and wildlife habitat:
- 33 (1) a map and description of any state designated
- 34 wildlife management areas and any lakes with state designated
- 35 classifications for game or fish management within the county;
- 36 (2) a map and description of any state designated

- 1 trout lakes or trout streams within the county;
- 2 (3) a list and description of the state
- 3 ecological and management classifications and use attainability
- 4 for lakes and streams, where available;
- 5 (4) a list and description of the conclusions and
- 6 recommendations of biological surveys or reconnaissance studies,
- 7 where available;
- 8 (5) a description of state management plans for
- 9 fish and wildlife areas, where available; and
- 10 (6) an assessment of the adequacy of fish and
- 11 wildlife habitat for present and future use.
- 12 F. Unique features and scenic areas:
- 13 (1) a map or description of unique features and
- 14 scenic areas with relationships to water including state
- 15 designated natural and scientific areas, areas containing
- 16 county, state, and federal rare and endangered species, and
- 17 other features such as waterfalls, springs, and historic mills;
- 18 and
- 19 (2) the implications of unique features and
- 20 scenic areas for present and future water and land use, and an
- 21 assessment of those implications.
- 22 9300.0080 EXPECTED CHANGES TO SURFACE WATER, GROUND WATER, AND
- 23 RELATED LAND RESOURCES.
- Subpart 1. Changes to be included. Changes may be
- 25 anticipated in distribution, availability, quality, and use of
- 26 water resources in a county. To assess the probability and
- 27 effect of potential changes to its water resources, a county
- 28 must list, consider, and describe the impacts on those resources
- 29 from the following areas of potential change:
- A. changes to the physical environment, land use, and
- 31 development identified under part 9300.0060;
- 32 B. special land and water uses or conditions, and
- 33 trends within or without the county that might affect a county's
- 34 water and related land recources; and
- 35 C. the influence of existing programs on water and

- l related land resources and the administrative, technical, and
- 2 financial capability of the county to develop and implement new
- 3 programs.
- 4 Subp. 2. Method of listing. Expected changes should be
- 5 listed by watershed unit and ground water system, where
- 6 appropriate, for water quantity, water quality, special land
- 7 uses and conditions, and related land resources categories.
- 8 9300.0090 PROBLEMS AND OPPORTUNITIES.
- 9 Subpart 1. Purpose. Identification of problems and
- 10 opportunities is needed to guide the county in developing its
- 11 objectives and plan of action.
- 12 Subp. 2. Description of problems and opportunities. For
- 13 each watershed unit and ground water system, where appropriate,
- 14 the comprehensive water plan must identify key issues relating
- 15 to water quality, quantity, special land uses and conditions,
- 16 and related land resources. The plan must discuss assets or
- 17 opportunities, as well as problems associated with each issue.
- Subp. 3. Determining issues, problems, and opportunities.
- 19 A county must determine water related issues, problems, and
- 20 opportunities in its comprehensive water plan. At a minimum, a
- 21 county must gather information about water related problems and
- 22 opportunities in the following manner:
- A. investigate those problems and opportunities
- 24 disclosed at public meetings and in written comments;
- B. investigate those problems and opportunities that
- 26 affected local units of government want examined;
- C. assess information gathered under parts 9300.0050
- 28 to 9300.0080; and
- D. assess the status and adequacy of official
- 30 controls, plans, and other local, state, or federal programs
- 31 concerning water and related land uses.
- 32 9300.0100 ESTABLISHMENT OF COUNTY GOALS.
- 33 The comprehensive water plan must state goals for present
- 34 and future water and land uses to set the framework for
- 35 determining plan objectives and related actions.

- 1 9300.0110 OBJECTIVES AND PLAN OF ACTION.
- 2 The objectives and plan of action should be tailored to
- 3 address the problems and opportunities previously identified in
- 4 the comprehensive water plan. A comprehensive water plan must
- 5 state measurable objectives and a plan of action for each
- 6 watershed unit and ground water system, where appropriate, for
- 7 each of the following categories:
- A. opportunities and problems in surface and ground
- 9 water quality and quantity identified pursuant to part 9300.0090;
- B. significant special land uses and conditions that
- 11 influence water quantity and quality based on opportunities and
- 12 problems identified pursuant to part 9300.0090; and
- C. related land resources opportunities and problems
- 14 identified pursuant to part 9300.0090.
- 15 9300.0120 PRIORITY ACTION CATEGORIES.
- Subpart 1. Priorities required. A county must establish
- 17 priorities in the plan of action relating to water quality,
- 18 water quantity, special land uses or conditions that influence
- 19 water quality and quantity, and related land resources.
- Subp. 2. Priority development. A comprehensive water plan
- 21 must state priorities of action that reflect the urgency of the
- 22 problem or opportunity identified.
- Subp. 3. Priority description. In describing the
- 24 priorities, the comprehensive water plan must describe those
- 25 actions that will be taken by the county alone, and those
- 26 actions that will require the cooperation of other local units
- 27 of government or state and federal agencies, and must state
- 28 whether the county board has received commitments for that
- 29 cooperation.
- 30 9300.0130 DESCRIPTION OF RECOMMENDED CHANGES IN STATE PROGRAMS.
- If changes in state programs, policies, and requirements
- 32 that a county considers important to water management in the
- 33 county are recommended in the comprehensive water plan, the
- 34 description of those changes must include:

- A. identification of the specific program, policy, or
- 2 requirement for which change is recommended by the county;
- B. a statement of the specific changes recommended by
- 4 the county; and
- 5 C. the reasons the county considers the changes
- 6 important.
- 7 9300.0140 LOCAL REVIEW AND POTENTIAL CONFLICTS.
- 8 Subpart 1. Applicability. The procedures in this part
- 9 apply to local review and to the identification and resolution
- 10 of existing and potential conflicts between a comprehensive
- 11 water plan and the plans or local controls of: (1) local units
- 12 of government within the county preparing the water plan; (2)
- 13 contiguous counties; and (3) water management organizations,
- 14 watershed districts, and joint powers boards sharing
- 15 jurisdiction over watershed units and ground water systems
- 16 affected by the comprehensive water plan.
- 17 Subp. 2. Identification of conflicts. Conflicts or
- 18 potential conflicts that occur between the comprehensive water
- 19 plan and the existing or proposed plans of local units of
- 20 government must be identified either during the planning process
- 21 or during review of the comprehensive water plan by other local
- 22 units of government.
- Subp. 3. During plan preparation. Local units of
- 24 government must notify the county board intending to develop a
- 25 comprehensive water plan of any conflicts that those local units
- 26 want examined and addressed in the comprehensive water plan in
- 27 accordance with part 9300.0030, subpart 4.
- 28 Subp. 4. During plan review.
- A. Before it is submitted to the state board for
- 30 review, the comprehensive water plan must be submitted for
- 31 review and comment to:
- 32 (1) all local units of government wholly or
- 33 partly within the county preparing the plan;
- 34 (2) all applicable regional development
- 35 commissions;

- 1 (3) all contiguous counties and water management
- 2 organizations; and
- 3 (4) other counties, watershed districts,
- 4 intercounty joint powers boards, and watershed management
- 5 organizations within the same watershed unit or ground water
- 6 system as the county preparing the plan that may be affected by
- 7 the plan.
- B. In their comments on the plan, other local units
- 9 of government must identify and describe any conflicts they have
- 10 with the plan not already identified in the plan. The local
- 11 unit must state its position on any relevant conflict identified
- 12 by the county for consideration by the state board during the
- 13 board's review of the plan.
- 14 C. Comments shall be submitted as required by
- 15 Minnesota Statutes, section 110B.08, subdivision 3.
- 16 Subp. 5. Description of conflicts. The description of a
- 17 conflict in the comprehensive water plan or in the comments of
- 18 local units of government must include:
- 19 A. the units of local government or state agencies
- 20 involved in the conflict;
- 21 B. the comprehensive water plan provisions or
- 22 omissions causing the conflict;
- C. any local plan or control that conflicts with the
- 24 comprehensive water plan and that would require change;
- D. the objections of the local unit of government to
- 26 the comprehensive water plan; and
- 27 E. suggested measures to resolve the conflict other
- 28 than making the change indicated.
- 29 Subp. 6. Process to resolve conflicts. The comprehensive
- 30 water plan must state whether there is a process underway to
- 31 resolve identified conflicts. If there have been unsuccessful
- 32 attempts to resolve conflicts, those attempts must be described.
- 33 9300.0150 INCORPORATION OF PLANS AND RULES OF WATERSHED
- 34 DISTRICTS AND INTERCOUNTY JOINT POWERS BOARDS.
- 35 Subpart 1. Incorporation required. A county must

- 1 incorporate plans and rules of watershed districts or
- 2 intercounty joint powers boards with jurisdiction within the
- 3 county into its comprehensive water plan and may change the
- 4 plans and rules it incorporates if the requirements of this part
- 5 are met.
- 6 Subp. 2. Changes to plans and rules. To change the plans
- 7 or rules of a watershed district or intercounty joint powers
- 8 board that a county incorporates into its comprehensive water
- 9 plan, a county must demonstrate in its plan that changes to the
- 10 district or intercounty plans or rules are necessary, and that
- 11 these changes are supported by each county that selects members
- 12 on the respective boards.
- 13 If all affected counties do agree on watershed district or
- 14 intercounty joint powers board plan or rule revisions,
- 15 resolutions of support for recommended changes must be attached
- 16 to the plan.
- 17 Subp. 3. Criteria for changing plans and rules. To make
- 18 changes in a watershed district or intercounty joint powers
- 19 board plan or rule that a county incorporates into its
- 20 comprehensive water plan, the county must demonstrate that the
- 21 plan or rule does not adhere to the principles in part
- 22 9300.0170, subpart 4.
- 23 9300.0160 IMPLEMENTATION PROGRAM.
- 24 Subpart 1. Program and schedule required. The
- 25 comprehensive water plan must state how and when the plan will
- 26 be implemented to meet the objectives and carry out the actions
- 27 described in part 9300.0110. Components and schedules that are
- 28 described previously do not have to be repeated.
- 29 Subp. 2. Program. An implementation program may include
- 30 data collection programs, educational programs, capital
- 31 improvement projects, project feasibility studies, enforcement
- 32 strategies, amendments to existing official controls, adoption
- 33 of new official controls, and other actions. If the county
- 34 considers no actions are necessary to address identified
- 35 problems or opportunities it must explain why actions are not

- 1 needed. Staff and financial resources available or needed to
- 2 carry out the comprehensive water plan must be stated.
- 3 Subp. 3. Schedule. The implementation schedule must state
- 4 the time in which each of the actions contained in the
- 5 implementation program will be taken.
- 6 Subp. 4. Agreements with local units. If a county board
- 7 has made any agreement for the implementation of a comprehensive
- 8 water plan or portions of a plan by a local unit of government
- 9 within the county, that local unit must be specified, the
- 10 responsibility indicated, and a description included indicating
- 11 how and when the implementation will happen.
- 12 Subp. 5. Capitol improvement program. If capital
- 13 improvement projects are proposed to implement the comprehensive
- 14 water plan, the projects must be described in the plan. The
- 15 description of a proposed capital improvement project must
- 16 include the following information:
- 17 A. the physical components of the project, including
- 18 their approximate size, configuration, and location;
- B. the purposes of the project and their relationship
- 20 to the objectives in the comprehensive water plan;
- 21 C. the proposed schedule for project construction;
- D. the expected federal, state, and local costs;
- E. the types of financing proposed, such as special
- 24 assessments, ad valorem taxes, and grants; and
- 25 F. the sources of local financing proposed for the
- 26 project, such as subcounty, countywide, or multicounty.
- 27 REVIEW OF COMPREHENSIVE WATER PLANS
- 28 BY STATE AGENCIES AND THE STATE BOARD
- 29 9300.0170 STATE REVIEW.
- 30 Subpart 1. Submittal to state board. After conducting the
- 31 public hearing required by Minnesota Statutes, section 110B.08,
- 32 subdivision 4, the county board must submit to the state board
- 33 ten copies of its comprehensive water plan, all written comments
- 34 received on the plan, a transcript or tape recording of the
- 35 public hearing held on the plan, and a summary of changes made

- 1 to the plan as a result of the local review process.
- 2 In order to determine whether a comprehensive water plan is
- 3 consistent with state law, the state board shall make the
- 4 determinations in the manner provided by subparts 2, 3, and 4.
- 5 Subp. 2. State board consultation with agencies. Upon
- 6 receipt of a comprehensive water plan and supporting documents,
- 7 the state board shall transmit a copy of the plan to the
- 8 departments of agriculture, health, and natural resources; the
- 9 pollution control agency; the state planning agency; the
- 10 environmental quality board; and any other state agency the
- ll state board believes could assist it in determining whether the
- 12 plan is consistent with state law. An agency receiving a copy
- 13 of the plan shall determine whether any portion of the plan is
- 14 contrary to state law. Within 45 days of receipt of a
- 15 comprehensive water plan from the state board, a state agency
- 16 must submit a letter to the board identifying the portions of
- 17 the plan that the agency has determined to be inconsistent with
- 18 state law.
- 19 Subp. 3. State board determination of consistency with
- 20 other plans. In determining whether a comprehensive water plan
- 21 is consistent with state law, the state board shall determine
- 22 whether the plan is consistent with the plan of another county
- 23 or counties wholly or partially within affected watershed units
- 24 or ground water systems, as required by Minnesota Statutes,
- 25 section 110B.04, subdivision 4, clause (4), that has already
- 26 been approved by the board or that has already been submitted
- 27 under subpart 1. To determine consistency, the board shall
- 28 consider the compatibility of the plans' goals, objectives and
- 29 related actions, and implementation programs. If the board
- 30 determines that the unapproved or subsequently submitted plan
- 31 would not impede achievement of the goals, objectives, related
- 32 actions, and implementation programs of the approved or
- 33 previously submitted plan or plans, the board shall find the
- 34 plan consistent with the plan or plans.
- 35 Subp. 4. Principles for review. To determine whether a
- 36 comprehensive water plan conforms to the requirements of

- 1 Minnesota Statutes, section 110B.04, subdivision 4, clause (3),
- 2 the state board shall determine whether the plan conforms to the
- 3 following principles:
- A. Sound hydrologic management of water:
- 5 (1) significant upstream and downstream effects
- 6 on surface water, and up-gradient and down-gradient effects on
- 7 ground water, of actions impacting water and related land
- 8 resources should be fully considered;
- 9 (2) natural water storage and retention systems
- 10 should be preserved and used to the maximum extent practical;
- 11 (3) water management decisions should be based on
- 12 sound data and technical analysis;
- 13 (4) interrelationships between surface and ground
- 14 water, land and water use, and quality and quantity of water
- 15 should be recognized; and
- 16 (5) potential variations in precipitation, both
- 17 short-term and long-term, should be fully considered.
- B. Effective environmental protection:
- 19 (1) potential cumulative effects of proposed
- 20 actions should be considered;
- 21 (2) prevention of potential water and related
- 22 land resources problems should be emphasized;
- 23 (3) the overall quality of the environment should
- 24 be protected or enhanced; and
- 25 (4) public health and safety should be protected
- 26 or enhanced.
- 27 C. Efficient management:
- 28 (1) the total benefits of water programs and
- 29 projects should exceed the total costs;
- 30 (2) water management programs should be
- 31 adequately funded to achieve high-priority objectives;
- 32 (3) comprehensive water planning should be
- 33 coordinated with other related planning programs to fill
- 34 management gaps and minimize duplication of effort;
- 35 (4) comprehensive approaches to identified
- 36 problems and opportunities should be considered; and

- 1 (5) water conservation practices should be used
- 2 to the maximum extent practical.
- 3 Subp. 5. State board decision. Within 90 days after the
- 4 filing of a comprehensive water plan and supporting documents
- 5 with the state board, the board shall approve or disapprove a
- 6 comprehensive water plan and provide the county board notice of
- 7 the approval or disapproval of the plan. The state board shall
- 8 approve a plan only if it determines that the plan is consistent
- 9 with state law. If a plan is disapproved, the state board shall
- 10 as part of its notice of disapproval provide the county board
- 11 with a written statement of its reasons for disapproval.
- 12 Subp. 6. Resubmittal. A disapproved comprehensive water
- 13 plan must be revised by the county board and resubmitted to the
- 14 state board within 120 days after receiving notice of
- 15 disapproval, unless the state board extends the period for good
- 16 cause at the county's request. The state board must identify
- 17 those portions of a disapproved plan that require revision.
- 18 Upon receipt of revised portions of the plan, the state board
- 19 shall follow the same review process as for an originially
- 20 submitted plan.
- 21 IMPLEMENTING AN APPROVED COMPREHENSIVE WATER PLAN
- 22 9300.0180 AMENDMENT OF LOCAL PLANS AND OFFICIAL CONTROLS.
- 23 Subpart 1. Notification after plan adoption. After a
- 24 county board has adopted an approved comprehensive water plan or
- 25 amendments to the plan, the county board that adopted the plan
- 26 shall notify local units of government within the county of the
- 27 adoption of the plan or amendments. Within 90 days of the
- 28 notification, local units must submit existing water and related
- 29 land resources plans and official controls to the county board
- 30 for review.
- 31 Subp. 2. County review. Within 180 days, the county board
- 32 shall review the plans and official controls submitted and
- 33 identify any inconsistencies between the local plans and
- 34 official controls and the comprehensive water plan. In
- 35 conducting the review, the county board shall determine the need

- l for local units of government to revise plans, adopt new
- 2 controls or revise existing controls, and specify the necessary
- 3 measures to bring the local plans and official controls into
- 4 conformance with the comprehensive water plan.
- 5 Subp. 3. Local appeal. If a local unit of government
- 6 disagrees with any changes to its plans or official controls
- 7 recommended by the county board, the local unit has 60 days
- 8 after receiving the county's recommendations to appeal the
- 9 recommendations to the state board.
- 10 Subp. 4. Revision to local plans and official controls.
- 11 After receiving the recommendations of the county board, or
- 12 after resolution of an appeal, a local unit of government has
- 13 180 days to initiate revisions to its plans and official
- 14 controls. New or revised plans and official controls must be
- 15 submitted to the county board for review and recommendations in
- 16 the manner provided by this part for submission of existing
- 17 plans and official controls.
- 18 9300.0190 AMENDMENT OF A COMPREHENSIVE WATER PLAN.
- 19 Subpart 1. Amendment required. A comprehensive water plan
- 20 must apply to every year through the year 1995 or any later year
- 21 that is evenly divisible by five.
- 22 Subp. 2. Description required. The comprehensive water
- 23 plan must describe the procedure the county will use for
- 24 amendment of the plan.
- Subp. 3. Procedure and criteria. Amendments to a
- 26 comprehensive water plan shall be reviewed in the same manner,
- 27 and are subject to the same criteria for approval, as an initial
- 28 comprehensive water plan.
- 29 RESOLUTION OF DISPUTES
- 30 9300.0200 INFORMAL RESOLUTION OF DISPUTES.
- 31 Subpart 1. Applicability. A county preparing or that has
- 32 prepared a comprehensive water plan or another local unit of
- 33 government may use the procedures provided in this part to:
- A. determine the meaning of any provision of
- 35 Minnesota Statutes chapter 110B, or parts 9300.0010 to 9300.0210;

- B. resolve any conflict between two comprehensive
- 2 water plans;
- 3 C. resolve any conflict between a comprehensive water
- 4 plan and any local plans or official controls; or
- 5 D. settle any other dispute relating to a
- 6 comprehensive water plan.
- 7 Use of the procedure provided in this part is without
- 8 prejudice to any party's use of the procedure provided for in
- 9 Minnesota Statutes, section 110B.25, subdivision 2, and part
- 10 9300.0210.
- 11 Subp. 2. Request for meeting; response. A local unit of
- 12 government desiring a meeting with the state board chair shall
- 13 submit a written request to the chair identifying the issue
- 14 involved, the local unit or units of government involved, and
- 15 the pertinent provisions of the comprehensive water plan,
- 16 statute, or rule involved in the dispute. The chair shall in
- 17 writing acknowledge receipt of the request and, if the request
- 18 complies with the requirements of this part, notify the other
- 19 involved local units of government and request a written
- 20 response from them. If the request for a meeting does not
- 21 satisfy the requirements of this part or, if there is no
- 22 response from other interested local units of government, the
- 23 chair shall make a reasonable effort to obtain the required
- 24 information in another manner.
- Subp. 3. Response and meeting. When the chair obtains the
- 26 response of other involved local units of government or has made
- 27 reasonable efforts to obtain it, the chair may attempt to
- 28 resolve the issue informally or shall set a meeting between the
- 29 chair and the involved local units of government and adequately
- 30 inform those units in writing of the issues, time, date, and
- 31 place of the meeting. At the meeting, a local unit of
- 32 government may be represented by any person or persons of its
- 33 choosing, subject to control by the chair, and the chair may
- 34 consider any relevant evidence or argument by a local unit of
- 35 government that any reasonable person would rely upon to resolve
- 36 the issues in question. The decision of the chair may be

- 1 announced at the hearing or be made later but in either case
- 2 shall be reduced to writing and a copy sent to all interested
- 3 local units of government. The decision of the chair is
- 4 effective 60 days following the decision of the chair unless a
- 5 petition is filed within that time pursuant to Minnesota
- 6 Statutes, section 110B.25, subdivision 3, for a contested case
- 7 hearing under that section.
- 8 9300.0210 FORMAL RESOLUTION OF DISPUTES.
- 9 Subpart 1. Applicability. A county or other local unit of
- 10 government may petition for a contested case hearing by
- 11 satisfying the requirements of Minnesota Statutes, section
- 12 110B.25, subdivisions 2 and 3, and this part.
- Subp. 2. Petition for hearing. A petition for a hearing
- 14 shall be made in writing and addressed to the state board. The
- 15 petition shall contain:
- 16 A. the name of the local unit of government
- 17 petitioning and the names, addresses, and phone numbers of the
- 18 officers of the local unit or other person representing the
- 19 local unit for the purposes of the petition;
- B. a request for a hearing;
- C. a statement of the allegations or issues to be
- 22 determined by the hearing; and
- D. proof of service of a copy of the petition on all
- 24 other involved local units of government.
- Subp. 3. Filing of petition. A petition is considered
- 26 filed with the state board when it is received by the board.
- 27 Upon receipt of the petition, the board shall acknowledge its
- 28 receipt in writing.
- 29 Subp. 4. Request for judge. Within five days of receipt
- 30 of a sufficient petition for a hearing, the state board shall
- 31 file a request under part 1400.5300 for the assignment of an
- 32 administrative law judge.
- 33 Subp. 5. Hearings. Hearings are governed by the contested
- 34 case procedure of Minnesota Statutes, chapter 14 and by parts
- 35 1400.5100 to 1400.8400.

- 1 Subp. 6. Hearing fees. For the purpose of apportioning
- 2 the fees of the Office of Administrative Hearings and transcript
- 3 fees, the state board shall not be considered a party to the
- 4 proceeding.