1 Pollution Control Agency 2 3 Adopted Emergency Rules Relating to Waste Tire Dump Abatement 4 5 Rules as Adopted, Emergency 7035.8000 [Emergency] SCOPE. 6 Parts 7035.8000 to 7035.8160 [Emergency] govern the 7 abatement of waste tire dumps. A tire collector who owns or 8 operates a tire dump is subject to agency abatement action under 9 parts 7035.8000 to 7035.8160 [Emergency]. 10 11 7035.8010 [Emergency] DEFINITIONS. 12 Subpart 1. Applicability. For the purposes of parts 13 7035.8000 to 7035.8160 [Emergency], the following definitions 14 apply. Subp. 2. Abate or abatement. "Abate" or "abatement" means 15 the processing and removing of waste tires in an agency-accepted 16 17 manner. Subp. 3. Agency. "Agency" means the Minnesota Pollution 18 Control Agency. 19 20 Subp. 4. Director. "Director" means the executive director of the Minnesota Pollution Control Agency. 21 Subp. 5. 100-year flood. "100-year flood" means a flood 22 that has a one percent chance of being equaled or exceeded in 23 any given year. 24 Subp. 6. 100-year floodplain. "100-year floodplain" means 25 any land area that is subject to a one percent or greater chance 26 of flooding in any given year from any source. 27 Subp. 7. Operator. "Operator" means any person 28 29 responsible for the overall operation of the tire dump. Subp. 8. Owner. "Owner" means any person who owns a tire 30 31 dump, part of a tire dump, or the land on which the tire dump is 32 located. Subp. 9. Person. "Person" has the meaning given in 33 Minnesota Statutes, section 116.06, subdivision 8. 34

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Subp. 10. Processing. "Processing" has the meaning given

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in Minnesota Statutes, section 115A.90, subdivision 6. 1 Subp. 11. Ravine. "Ravine" means any manmade or naturally 2 occurring depression in the land area capable of allowing water 3 to flow at or above the surface of the land. 4 Subp. 12. Shoreland. "Shoreland" means land located 5 within the following distances from the ordinary high water 6 7 elevation of public waters: A. land within 1,000 feet from the normal high water 8 mark of a lake, pond, or flowage; and 9 10 в. land within 300 feet of a river or stream or the landward side of a floodplain delineated by ordinance on such a 11 12 river or stream, whichever is greater. 13 Subp. 13. Sinkhole. "Sinkhole" means a closed depression in an area of karst topography that is formed either by solution 14 of surficial limestone or by collapse of underlying caves. 15 Subp. 14. Tire. "Tire" has the meaning given in Minnesota 16 Statutes, section 115A.90, subdivision 7. 17 Subp. 15. Tire collector. "Tire collector" has the 18 19 meaning given in Minnesota Statutes, section 115A.90, subdivision 8. 20 Subp. 16. Tire dump. "Tire dump" has the meaning given in 21 Minnesota Statutes, section 115A.90, subdivision 9. 22 23 Subp. 17. Waste tire. "Waste tire" has the meaning given in Minnesota Statutes, section 115A.90, subdivision 11. 24 Subp. 18. Waste tire chip. "Waste tire chip" means a 25 small piece of a waste tire produced as a result of volume 26 27 reduction techniques. Subp. 19. Wetland. "Wetland" means any land area that can 28 29 be classified as a wetland according to the publication, Classification of Wetlands and Deep Water Habitats of the United 30 States. This publication was prepared by Lewis M. Cowardin, 31 Virginia Carter, Francis C. Golet, and Edward T. LaRoe for the 32 United States Department of the Interior, Fish and Wildlife 33 Service, Washington, D.C., Government Printing Office, 1979 and 34 35 is incorporated by reference. It is not subject to frequent 36 change.

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7035.8020 [Emergency] AVAILABILITY OF REFERENCES. l The documents referred to in parts 7035.8000 to 7035.8160 2 [Emergency] may be obtained by contacting the appropriate 3 offices as listed below. 4 5 A. Classification of Wetlands and Deep Water Habitats of the United States, 1979, issued by the United States 6 Department of the Interior, Fish and Wildlife Service, 7 Washington, D.C. 20402, is available at the Minnesota State 8 Government Law Library, Ford Building, 117 University Avenue, 9 10 Saint Paul, Minnesota. The Standard for Storage of Rubber Tires, NFPA 11 в. 12 231D-1980 edition, adopted by the National Fire Protection Association, San Diego, California, is available at the 13 Minnesota State Government Law Library, Ford Building, 117 14 15 University Avenue, Saint Paul, Minnesota; the Office of Public 16 Safety, Fire Marshal Division; or any local fire department. 7035.8030 [Emergency] NOTIFICATION OF TIRE DUMP. 17 18 Within 60 days of the effective date of parts 7035.8000 to 7035.8160 [Emergency], a tire collector who owns or operates a 19 20 tire dump must submit a written notification to the director. The notification must contain: 21 22 Α. the address of the tire dump; 23 the name, address, and telephone number of the Β. 24 owner of the tire dump for which the notification is submitted; 25 с. if the operator of the tire dump for which the notification is submitted is different from the owner, the name, 26 address, and telephone number of the operator; 27 an estimation of the number of tires currently 28 D. located at the tire dump; and 29 a general description of the tire dump, including 30 Ε. 31 a topographic map or other map if a topographic map is unavailable. The map must show the tire dump and the area 32 surrounding the tire dump for a distance of at least one-half 33 mile in all directions of the tire dump, and all structures that 34 35 are located in this area. APPROVED IN THE REVISOR OF STATUTES OFFICE BY:

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1 7035.8040 [Emergency] REQUEST FOR ABATEMENT ACTION.

Subpart 1. Issuance of request for abatement action. If a 2 tire collector is subject to agency abatement action pursuant to 3 part 7035.8000 [Emergency], the agency may issue a request for 4 abatement action to the tire collector responsible for the tire 5 The agency's decision whether to issue a request for 6 dump. abatement action shall be based upon the priorities established 7 under subpart 2, the availability of waste tire collection 8 funds, and the agency's administrative ability to take action. 9

10 Subp. 2. Priorities for issuing a request for abatement 11 action. The agency shall issue requests for abatement action 12 based on the criteria established in Minnesota Statutes, section 13 115A.912, subdivision 2. The agency shall issue requests for 14 abatement action in the following order of priority:

15 A. First priority; the agency shall issue requests 16 for abatement action to tire dumps with over one million tires. 17 Tire dumps with over one million tires shall be ranked based on 18 the criteria established in items B and C.

Second priority; the agency shall issue requests 19 в. for abatement action to tire dumps posing fire hazards. For the 20 purpose of ranking fire hazards at tire dumps, the agency shall 21 consider the number of tires located at a tire dump as 22 determined by the director, the size of the population affected, 23 which includes the proximity and density of the population in 24 relation to the tire dump, and the threat to natural resources. 25

26 C. Third priority; the agency shall issue requests 27 for abatement action to tire dumps in densely populated areas. 28 For the purpose of ranking these tire dumps, the agency shall 29 consider the number of tires located at a tire dump as 30 determined by the director, and the size of the population 31 affected, which includes the proximity and density of the 32 population in relation to the tire dump.

D. Fourth priority; the agency shall issue requests for abatement action to tire dumps that are not item A, B, or C priorities. For the purpose of ranking these tire dumps, the agency shall take into consideration the number of tires located APEROVED IN THE CRAVISOR OF STATUTES

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1 at a site as determined by the director and the size of the 2 population affected which includes the proximity and density of 3 the population in relation to the tire dump.

4 7035.8050 [Emergency] CONTENTS OF REQUEST FOR ABATEMENT ACTION. 5 Subpart 1. Contents. A request for abatement action shall 6 be in writing, shall specify the action that must be taken, 7 shall state the reasons for requesting the action, shall specify 8 a time frame within which to respond to the request, and shall 9 state the intention of the agency to take action if the 10 requested action is not taken within the specified time.

The request for abatement action will 11 Subp. 2. Request. request the tire collector responsible for the tire dump to 12 pursue either option specified in items A and B within the 13 Item A (option A) shall be an acceptable option 14 specified time. only for tire dumps existing on the effective date of parts 15 7035.8000 to 7035.8160 and only for tire collectors who have 16 notified the director in accordance with part 7035.8030 17 18 [Emergency].

19 A. The tire collector must voluntarily surrender to 20 the agency all of the waste tires that constitute the tire dump 21 by signing an agreement with the agency, in which case the 22 agency will provide for the processing and removal of the waste 23 tires; or

B. The tire collector must submit an abatement plan to the director within the time specified in the request for abatement action stating a proposal for cleaning up the tire dump. In the plan, the tire collector shall:

(1) specify the manner proposed for cleaning up 28 the tire dump, including: 29 (a) an explanation of all of the processing 30 techniques proposed to be used to clean up the tire dump; and 31 (b) a description of the equipment proposed 32 to be used to clean up the tire dump and the manner in which 33 each piece of equipment will be used; 34 (2) provide for compliance with the technical 35

36 standards specified in parts 7035.8090 to 7035.8150 [Emergency]

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1 and describe how compliance with these standards will be 2 achieved; and

3 (3) propose an incremental time frame for the 4 removal of all waste tires constituting the tire dump with the 5 proposed date of completion of the cleanup not to exceed five 6 years past the date the cleanup is proposed to begin. The tire 7 collector shall indicate the work to be completed during each 8 time increment.

9 7035.8060 [Emergency] RESPONSE TO A REQUEST FOR ABATEMENT ACTION.
10 A response by a tire collector to a request for abatement
11 action must be incorporated into a stipulation agreement signed
12 by the tire collector and the agency before it will be
13 considered an adequate response.

14 7035.8070 [Emergency] INADEQUATE RESPONSE TO A REQUEST FOR 15 ABATEMENT ACTION.

16 If after a tire collector has been issued a request for 17 abatement action the agency determines that the tire collector 18 has failed to take the requested action within the time 19 specified, the agency may make a determination of inadequate 20 response. The following items constitute justification for the 21 agency to make a determination of inadequate response:

A. the tire collector has not responded to the
request for abatement action within the specified time period;
B. the tire collector submits a response which fails
to meet the requirements specified in the request for abatement
action; -

27 C. the tire collector has failed to sign a 28 stipulation agreement incorporating the response; or

D. the tire collector is in violation of, or in noncompliance with, any of the provisions of the stipulation agreement.

32 7035.8080 [Emergency] TIRE DUMP ABATEMENT ORDER.

33 When the agency makes a determination of inadequate 34 response or revokes without reissuance an agency waste tire 35 facility permit, the agency may issue a tire dump abatement

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1 order to the responsible tire collector. A tire dump abatement 2 order may provide for entering the property where the tire dump 3 is located, taking tires into public custody, and arranging for 4 their processing and removal.

5 7035.8090 [Emergency] STANDARDS.

6 Parts 7035.8090 to 7035.8140 [Emergency] are standards and 7 provisions which govern the storage, operational, and reporting 8 requirements a tire collector must comply with during abatement.

9 7035.8100 [Emergency] INDOOR STORAGE STANDARDS.

The Standard for Storage of Rubber Tires, NFPA 231D-1980 10 edition, governs the indoor storage of tires and is incorporated 11 by reference into parts 7035.8090 to 7035.8140 [Emergency]. 12 This standard was prepared by the Technical Committee on Storage 13 of Rubber Tires and adopted by the National Fire Protection 14 Association on November 18, 1980, in San Diego, California. Ιt 15 was released for publication by the Standards Council on 16 December 18, 1980, and is not subject to frequent change. 17

18 7035.8110 [Emergency] REQUIRED STANDARDS DURING ABATEMENT.

19 Subpart 1. Location standards during the first time 20 increment. During the first increment of an abatement plan, the 21 tire collector must provide for the removal of all waste tires 22 from the following areas:

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A. floodplains;

B. wetlands;

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C. shorelands; and

D. sinkholes and ravines.

27 Subp. 2. Fire hazard standards during the first time 28 increment. During the first increment of an abatement plan, the 29 tire collector shall reduce fire hazards at the tire dump by:

A. complying with the standards referenced in part 7035.8100 [Emergency], if the tire dump is located indoors; and B. constructing fire lanes at tire dumps located outdoors in such a manner that each individual waste tire stockpile: (1) has an area not greater than 10,000 square

(1) has an area not greater than 10,000 square APPROVED IN THE REVISOR OF STATUTES 7 CONDERS:

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feet; 1 (2) has a vertical height not greater than 20 2 3 feet; and (3) has a minimum 50-foot fire lane between the 4 stockpiles free of rubbish, equipment, and other materials at 5 all times. 6 Additional required standards during abatement. 7 Subp. 3. 8 Any tire collector abating a tire dump must operate and maintain the tire dump in conformance with items A to E unless otherwise 9 allowed by the agency. 10 No-material-other-than Only waste tires, which 11 Α. include waste tire chips, may be stored in the 12 13 designated tire dump area. Open burning is prohibited as required in parts 14 в. 7005.0700 to 7005.0750. 15 Tires, which include waste tire chips, must not be с. 16 deposited in and must be prevented from entering surface or 17 ground waters. 18 Communication facilities must be provided for 19 D. 20 emergency purposes. Equipment must be provided and kept at the tire 21 Ε. dump to control accidental fires, and arrangements must be made 22 with the local fire protection agency to immediately acquire 23 their services when needed. 24 7035.8120 [Emergency] CONSIDERATIONS DURING ABATEMENT. 25 Any tire collector abating a tire dump must comply with the 26 following: 27 surface water drainage must be diverted around and 28 Α. away from the tire dump; 29 adequate equipment must be available for abatement 30 Β. of the tire dump in accordance with the abatement plan; 31 the approach road to the tire dump and the access 32 с. road within the tire dump must be of all-weather construction 33 and maintained in good condition so that they will be passable 34 at all times for any vehicle using the roads; 35 D. the tire dump must be free of unwanted vegetation 36 APPROVED IN THE REVISOR OF STATUTES

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1 and other growth at all times; and E. access to the tire dump must be controlled to 2 prevent unauthorized use. A gate must be provided at the 3 entrance to the tire dump and kept locked when an attendant is 4 5 not on duty. 6 7035.8130 [Emergency] EMERGENCY PROCEDURES AND CONTINGENCY PLAN. 7 Subpart 1. Emergency procedures and contingency plan manual. The owner or operator of the tire dump must prepare and 8 maintain a manual outlining the procedures and contingency plan 9 that will be followed by the owner or operator in the event of 10 an emergency at the tire dump. The emergency procedures and 11 contingency plan must contain the provisions outlined in 12 13 subparts 2 and 3. Subp. 2. Emergency procedures. The manual must contain: 14 a list of names and telephone numbers of local 15 Α. fire and police departments to contact; 16 a list of the equipment available at the site such 17 Β. as fire extinguishers, communication and alarm systems, and a 18 brief description as to when and how the equipment is to be used; 19 the procedures to be followed during the 20 с. emergency, including measures that will be taken by the owner or 21 operator to ensure that fires do not spread in the event of a 22 23 fire; a description of prior arrangements made with D. 24 local police and fire departments; and 25 26 Ε. the locations of known water supplies. Subp. 3. Contingency plan. The manual must contain a 27 contingency plan to address the problem of oily run-off 28 collection and storage in case of fire, including: 29 how and where the run-off will be confined and 30 Α. collected; 31 where the run-off will be stored; в. 32 what will be done with the run-off; 33 с. the equipment to implement the contingency plan; 34 D. 35 and any prior arrangements with police and fire 36 Ε. APPROVED IN THE

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1 departments.

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2 Subp. 4. Implementation of emergency procedures and 3 contingency plan. The provisions of the manual must be carried 4 out immediately when necessary to minimize the adverse effects 5 of fires.

6 Subp. 5. Notification. The owner or operator of the tire 7 dump must immediately notify the director in the event of a fire 8 at the tire dump.

9 Subp. 6. Report. The owner or operator of the tire dump 10 shall submit to the agency within two weeks of an emergency a 11 report discussing the type of emergency and the procedures 12 followed to minimize potential hazards to human health and the 13 environment.

14 Subp. 7. Amendment of manual. The manual must be 15 reviewed, and immediately amended if necessary, whenever:

16 A. the emergency procedures and contingency plan 17 fail; or

B. the tire dump changes in its design, construction,
operation, or maintenance, and such changes require revised
emergency procedures.

21 Subp. 8. Copies of emergency procedures and contingency 22 plan manual. A copy of the manual and all amendments to the 23 manual must be:

A. maintained at the tire dump; and

B. submitted to the director with the abatement plan, pursuant to part 7035.8050 [Emergency], subpart 2, item B, and after modification or approval, will become a condition of any approved abatement plan.

29 7035.8140 [Emergency] OPERATIONAL RECORD.

30 Subpart 1. Record information. The following information 31 must be recorded and maintained in the operating record of the 32 tire dump by the owner or operator:

A. the approximate amount and type of waste tires currently in stockpiles at the tire dump, and the approximate tonnage of tire chips currently in stockpiles at the tire dump; B. the approximate amount of tires coming in and APPROVED IN THE

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shipped from the tire dump during the past time increment and 1 2 the form in which the tires were shipped; if the tires shipped from the tire dump are in the form of tire chips, the number of 3 4 tons shipped from the tire dump during the past time increment; 5 the destination of waste tires or tire-derived с. 6 materials shipped from the tire dump, the projected date for shipping, and the quantity shipped; 7 8 a description of tire handling techniques, D. including any equipment used at the tire dump; and 9 10 summary reports and details of all incidents that Ε. required implementing the emergency procedures and contingency 11 plan as specified in part 7035.8130 [Emergency], subpart 4. 12 13 Subp. 2. Incremental report. Upon completion of each time increment in the approved abatement plan incorporated into the 14 15 stipulation agreement pursuant to part 7035.8060 [Emergency], the owner or operator must prepare and submit to the director 16 17 within 30 days a single copy of the operational record for the preceding time increment. The report must contain: 18 19 the information required by subpart 1; Α. 20 the dates covered by the report; and в. 21 the name of the tire collector and the address of С. 22 the tire dump. 23 7035.8150 [Emergency] CERTIFICATION OF COMPLETION. Upon completion of the cleanup in accordance with the 24 contents of the stipulation agreement, the tire collector must 25 26 submit a certification to the agency signed by the tire collector indicating that the cleanup of the tire dump is 27 28 completed. Upon receiving the certification, the director shall inspect the area to ensure that the cleanup has been completed. 29 30 7035.8160 [Emergency] REIMBURSEMENT. Subpart 1. Criteria. The agency shall reimburse a tire 31

32 collector for abatement action only if all of the following 33 criteria are met:

A. the tire collector was issued a request for abatement action by the agency and chose to abate the tire dump APPROVED IN THE REVISOR OF STATUTES OF ICE BY:

by pursuing item B (option B) of part 7035.8050 [Emergency], subpart 2;

B. the response by a tire collector to a request for abatement action was incorporated into a stipulation agreement pursuant to part 7035.8060 [Emergency];

6 C. the tire dump for which reimbursement is sought 7 was existing on the effective date of parts 7035.8000 to 8 7035.8160 [Emergency], and the tire collector notified the 9 director in accordance with part 7035.8030 [Emergency]; and

D. the owner or operator is in compliance with the abatement plan incorporated into the stipulation agreement pursuant to part 7035.8060 [Emergency].

13 Subp. 2. Waste tires eligible for reimbursement. The 14 agency shall reimburse tire collectors meeting the criteria 15 established in subpart 1 for each ton of waste tires abated 16 meeting all of the following criteria:

A. the waste tires in each ton must be taken from the tire dump for which the request for abatement action was issued; B. the waste tires in each ton must be processed as defined in Minnesota Statutes, section 115A.90, subdivision 6; and

22 C. the usable materials produced after processing, 23 pursuant to item B, must be given or sold to a market utilizing 24 the materials in a manner acceptable to the agency.

25 Subp. 3. Reimbursement rate. For a tire collector seeking 26 reimbursement, the agency shall establish a reimbursement rate 27 of up to \$10 for each ton of waste tires abated meeting the criteria established in subpart 2. The reimbursement rate will 28 29 be established based on the costs to be incurred by the tire collector for processing tires at the tire dump minus the 30 31 revenues to be received by the tire collector for tire-derived materials. The reimbursement rate shall be incorporated into 32 the stipulation agreement established in part 7035.8060 33 [Emergency]. This reimbursement rate may be revised by amending 34 35 the stipulation agreement. Such revisions shall be based on the 36 information submitted pursuant to subparts 7 and 8 and the

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1 actual reimbursement rates established pursuant to subpart 9.

2 Subp. 4. End-use consideration. A tire collector seeking 3 reimbursement shall abate the tire dump by choosing a processing 4 technique which provides for the best end-use of the waste tires 5 available. In the abatement plan submitted pursuant to part 6 7035.8050 [Emergency], subpart 2, item B, a tire collector 7 seeking reimbursement shall specify and discuss the reasons for 8 choosing the proposed processing technique for cleaning up the 9 tire dump and the consideration the tire collector will give to 10 processing techniques that promote a better end-use for the waste tires, such as recapping. 11

12 Subp. 5. Cost and revenue analysis. In the abatement plan 13 submitted pursuant to part 7035.8050 [Emergency], subpart 2, 14 item B, a tire collector seeking reimbursement shall analyze the 15 costs inherent to the processing techniques proposed to be used 16 to clean up the tire dump and the revenues from the tire derived 17 materials produced as a result of the proposed processing 18 techniques.

19 Subp. 6. Total amount of money available. Before a tire 20 collector commences cleanup of the tire dump, the director shall 21 determine the total amount of money available for all 22 reimbursement requests submitted during the cleanup of the tire 23 dump. For the purpose of determining the total amount of money 24 available for all reimbursement requests submitted during the cleanup of the tire dump, the director shall consider the 25 26 tonnage of waste tires located at the tire dump as determined by 27 the director and the reimbursement rate established in subpart 3, and the availability of waste tire abatement funds. 28 The 29 total amount of money available for reimbursement shall be incorporated into the stipulation agreement established pursuant 30 31 to part 7035.8060 [Emergency].

32 Subp. 7. Submittal and contents of reimbursement request. 33 Requests for reimbursement shall be included with the 34 incremental report submitted to the director pursuant to part 35 7035.8140 [Emergency], subpart 3. A reimbursement request shall 36 contain the following information: APPROVED IN THE

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the name of the tire collector and the address of 1 Α. 2 the tire dump; the dates covered by the reimbursement request; 3 Β. 4 с. documentation specifying the tonnage of tires processed at the tire dump over the past time increment; 5 6 documentation specifying the total cost to process D. 7 the amount claimed in item C; documentation specifying the amounts of 8 Ε. 9 tire-derived material shipped over the past time increment from 10 the tire dump for which the request for abatement action was issued, and the form of the shipped tire-derived material; 11 12 the names and addresses of all markets utilizing F. the processed waste tires over the past time increment; the form 13 of the processed waste tires and the amount supplied to each of 14 15 the markets utilizing the processed waste tires; the amount of 16 money received for the processed waste tires from each of the 17 markets utilizing the processed waste tires; and any documentation supporting the claims of this item; 18 the amount of money the tire collector is 19 G. 20 requesting for reimbursement, specifying the data on which this 21 amount is based; 22 Η. documentation specifying the tonnage of tires processed, but not originating from the tire dump over the past 23 24 time increment; and any other documentation or data that may support 25 I. 26 the information submitted in items A to H. 27 Subp. 8. Additional information. If the director determines that the information submitted pursuant to subpart 7 28 29 is not sufficient to determine actual costs, actual revenues, and an amount to be reimbursed pursuant to subpart 9, then the 30 31 director shall request additional information of the tire 32 collector. Amount to be reimbursed. The director shall 33 Subp. 9. determine the total amount to be reimbursed to a tire collector 34 for reimbursement requests submitted pursuant to subpart 7. The 35

director will determine the amount to be reimbursed based on the APPROVED IN THE REVISOR OF STATUTES OFFICE BY:

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actual costs incurred by the tire collector for processing waste l tires from the tire dump, the actual revenues received by the 2 tire collector for tire-derived materials, and an actual 3 reimbursement rate based on the actual costs and actual 4 revenues. The director will determine the actual costs and 5 actual revenues based on the information submitted pursuant to 6 subparts 7 and 8. The actual reimbursement rate may be less 7 8 than the reimbursement rate established or revised in subpart 9 3. However, the actual reimbursement rate cannot exceed the 10 reimbursement rate established or revised in subpart 3 by more than ten percent. In no event shall the actual reimbursement 11 12 rate exceed \$10 per ton.

13 Subp. 10. Reimbursement. Based on the priorities 14 established in Minnesota Statutes, section 115A.912, subdivision 15 2, the availability of waste tire collection funds, and the 16 director's determination of the total amount to be reimbursed 17 pursuant to subpart 9, the agency shall partially reimburse the 18 tire collector for the costs of abatement.

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