1 Department of Agriculture

3 Adopted Rules Relating to Excessive Soil Loss Control

4

5 Rules as adopted

6 8400.4000 GENERAL PROVISIONS.

Subpart 1. Purpose. The purpose of parts 8400.4000 to 8 8400.4080 is to reduce the amount of soil erosion on Minnesota 9 land. The benefits of the local adoption of parts 8400.4000 to 10 8400.4080 include decreasing the amount of off-site damages from 11 sediment, retaining the productivity of the soil, and improving 12 water quality.

13 Subp. 2. Policy. Parts 8400.4000 to 8400.4080 are adopted 14 in accordance with Minnesota Statutes, sections 40.19 to 40.28 15 and apply to all activities which cause excessive soil loss. 16 Subp. 3. Scope. Parts 8400.4000 to 8400.4080 pertain to 17 all activities that will disturb the land surface and cause excessive soil loss, and are consistent with the minimum degree 18 of local protection against soil erosion. Local governments may 19 20 enact soil loss limits which are more restrictive than parts 8400.4000 to 8400.4080. 21

Subp. 4. Voluntary adoption. A local government of a county, home rule charter or statutory city, or town with the authority to adopt and administer an ordinance may choose to adopt and administer soil loss limits. Parts 8400.4000 to 8400.4080 are only applicable if the local government adopts a soil loss limits ordinance under Minnesota Statutes, sections 40.19 to 40.28.

Subp. 5. Conformance with local ordinances. <u>A local soil</u>
 loss limits ordinance must not violate an ordinance the local
 government is enforcing.

32 8400.4002 DEFINITIONS.

Subpart 1. Scope. For the purpose of parts 8400.4000 to
 8400.4080 the terms defined in this part have the meanings given.
 Subp. 2. Agricultural use. "Agricultural use" means the APPROVED IN THE

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use of land for the production of livestock, dairy animals,
 dairy products, poultry or poultry products, fur-bearing
 animals, horticultural or nursery stock, including sod, fruit,
 vegetables, forage and cash grains, forestry, or bees and apiary
 products. Wetlands, pasture, and woodlands accompanying land in
 agricultural use are also defined as an agricultural use.

Subp. 3. Board. "Board" means the state Soil and Water
Conservation Board created under Minnesota Statutes, chapter 40.
Subp. 4. Commissioner. <u>"Commissioner" means the</u>

10 commissioner of agriculture or a designated agent.

Subp. 5. Conservation plan and time schedule.
"Conservation plan" means a document listing a set of practices
that, when implemented, will decrease soil erosion to the soil
loss limits on a particular parcel of land. The "time schedule"
will set times to implement, make satisfactory progress on, and
complete the conservation plan.

17 Subp. 5- 6. Conservation practice. "Conservation practice" means a practice containing a definition, purpose, conditions 18 19 under which the practice is applied including design 20 requirements, and specifications containing a statement of 21 details required for installing a conservation practice, 22 including necessary kinds, quality, and quantity of work and 23 materials. A conservation practice may be a permanent or 24 temporary, vegetative or structural measure that, when applied 25 to the land, will contribute to the control of wind and water 26 erosion and sedimentation. "Conservation practices" may be used in a development activity area or an agricultural area. 27 28 Permanent practices are those that have an effective life of ten 29 years or more and include grassed waterways, terraces, field 30 windbreaks, water control structures, grade stabilization 31 structures, sediment retention structures, stripcropping, water 32 and sediment control basins, and other permanent practices 33 approved by the board. Temporary practices include conservation 34 tillage, contour farming, grasses and legumes in rotation, emergency tillage, fabric filter barriers, filter strips, 35 36 stormwater inlet and outlet protection, and any other cultural APPROVED IN THE

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practices approved by the board. The field office technical
 guide or other recognized technical procedures must be used to
 design, install, and certify practices.

4 Subp. 6- 7. Development activity. "Development activity" means a physical disturbance, excluding agricultural use, of the 5 land associated with activities that may result in sedimentation 6 of adjacent lands or waters. These activities include, but are 7 8 not limited to, clearing, grading, excavating, transporting, draining, and filling lands. Federal, state, county, and 9 municipal road construction designed and installed according to 10 Department of Transportation standard specifications for 11 12 construction are not development activities.

Subp. 7. <u>8.</u> District. "District" means a soil and water conservation district organized under Minnesota Statutes, chapter 40.

Subp. 8. 9. Erosion. "Erosion" means any process that wears away the surface of the land by the action of water, wind, let ice, or gravity. "Erosion" can be accelerated by the activities of man or nature.

Subp. 9. <u>10.</u> Excessive soil loss. "Excessive soil loss" means soil_loss that is greater than the soil loss limit. <u>"Excessive-soil-loss"-may-be-evidenced-by or which causes</u> sedimentation on adjoining land or <u>in a</u> body of water, watercourse, or wetland.

25 Subp. 10- 11. Field office technical guide. "Field office technical guide" means the guide developed by the United States 26 Department of Agriculture, Soil Conservation Service and adopted 27 by the soil and water conservation districts containing 28 29 technical information including methods and procedures by which 30 the various types of erosion can be measured estimated, and conservation practice standards and specifications required in 31 32 the application of soil and water conservation practices.

Subp. ±±: 12. Land occupier. "Land occupier" means a person, firm, corporation, municipality, or other legal entity that owns or possesses land as owner, lessee, renter, tenant, or otherwise. The terms include both the owner and the occupier of

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1 the land if they are not the same.

Subp. 12: 13. Local government. "Local government" means the elected governing body of a county, home rule charter or statutory city, or town, or their designated agents. Agents may include a soil and water conservation district, water management organization, joint power board, watershed district, or other governmental entity responsible for resource management within the affected jurisdiction.

9 Subp. 13. 14. Sediment. "Sediment" means solid mineral or 10 organic material that is in suspension or motion, being 11 transported or has been moved from its original site by air, 12 water, gravity, or ice.

Subp. ±4- <u>15.</u> Sedimentation. "Sedimentation" means the process or action of depositing sediment that, upon inspection, is determined to have been caused by erosion.

16 Subp. 16. Sedimentation control plan; time schedule. 17 "Sedimentation control plan" means a document listing a set of practices that, when implemented, will decrease sedimentation to 18 19 the allowable level on a particular parcel of land. A "time 20 schedule" must set times to implement, make satisfactory 21 progress on, and complete the "sedimentation control plan." Subp. 15- 17. Soil. "Soil" means the unconsolidated 22 23 mineral and organic material on the immediate surface of the 24 earth that serves as a natural medium for the growth of land 25 plants.

26 Subp. 16- 18. Soil loss limits. "Soil loss limits" means 27 the maximum amount of soil loss from water or wind erosion, 28 expressed in tons per acre per year, that is allowed by local 29 regulations on a particular soil. The local soil loss limits 30 ordinance must use the soil loss tolerance for each soil series 31 described in the Field Office Technical Guide or the United 32 States Department of Agriculture Soil Conservation Service Soil 33 Survey for a particular county, whichever is more current.

34 Subp. ±7. <u>19.</u> Soil loss tolerance. "Soil loss tolerance" 35 means the maximum rate of annual soil erosion that will permit

crop productivity to be sustained economically and

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indefinitely. In Minnesota, "soil loss tolerance" ranges from
 one to five tons per acre per year depending on the particular
 soil characteristics. "Soil loss tolerance" values for
 Minnesota soil series are provided in the Field Office Technical
 Guide or the United States Department of Agriculture Soil
 Conservation Service Soil Survey for a particular county.

7 8400.4005 LOCAL DUTIES.

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8 In accordance with Minnesota Statutes, sections 40.19 to 9 40.28, a local government may adopt soil loss limits which meet 10 the minimum standards and criteria for soil loss, and once 11 adopted shall administer and enforce the soil loss limits 12 ordinance.

13 8400.4010 SOIL AND WATER CONSERVATION DISTRICT DUTIES.
14 In accordance with Minnesota Statutes, sections 40.19 to
15 40.28, districts shall:

16 A. provide assistance to local governments in determining whether excessive soil loss is occurring; 17 18 в. provide assistance to the land occupiers in 19 developing a conservation plan and time schedule with-suggested 20 suggesting conservation practices and a time schedule for their 21 application of-the-best-practicable-conservation-practices; and 22 C. make available to land occupiers state cost-share 23 funds as provided by parts 8400.4045 and 8400.4060; D. provide assistance to local governments in the 24 25 development, review, monitoring, and enforcement of local soil loss limits ordinances, conservation plans, and time schedules, 26 and sedimentation control plans and time schedules; and 27 28 E. provide assistance to the commissioner in the

29 development and review of additional adequate technical

30 <u>information</u>.

31 8400.4015 COMMISSIONER'S DUTIES.

In accordance with Minnesota Statutes, sections 40.19 to 40.28, the commissioner of agriculture shall:

34 A. establish statewide standards reviewed every five APPROVED IN THE REVISOR OF STATUTES OFFICE BY:

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years, for the management of land to prevent excessive soil loss
 from occurring;

3 в. upon request, assist the local government in the drafting of a soil loss limits ordinance which meets the 4 5 provisions of Minnesota Statutes, sections 40.19 to 40.28 and parts 8400.4000 to 8400.4080 which assistance includes, but is 6 not limited to, creation of specific guidelines to be used 7 8 locally in the formulation of reasonable regulations and other 9 conservation practices based on sound technical data and 10 consistent with statewide standards and community land use needs; C. where sufficient information is not available, 11 cooperate to the fullest extent with appropriate federal, state, 12 and local governments in securing adequate technical information; 13 D. periodically review and upgrade soil loss limits 14 15 criteria based on new technical methodologies; 16 E.

E. disseminate to the local government, whenever available, technical information including information of federal, state, and local programs, educational materials and other material useful in carrying out a soil loss limits program; and

21 F. coordinate federal, state, and local soil loss
22 limits activities in the state.

23 8400.4025 MINIMUM STANDARDS FOR LOCAL SOIL LOSS LIMITS24 ORDINANCES.

Subpart 1. Permitted soil loss. Local government soil loss limits must use the soil loss tolerance for each soil series as the maximum amount of soil loss permitted. The final **approval** <u>recommendation</u> of the soil loss tolerance information used rests with the district.

30 Subp. 2. Permitted sedimentation limits. Local government 31 sedimentation limits must minimize sediment on adjoining land or 32 in a body of water, watercourse, or wetland. In establishing 33 these sedimentation limits the local government shall give 34 consideration to the nature of the affected land or water. In 35 making these determinations the local government should seek the

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9/10/86 [REVISOR] CEL/AT AR0805 advise of local, state, and federal agencies. l 2 Subp. 3. Sedimentation control plan. Local government soil loss limits must require that a sedimentation 3 control plan and time schedule must be developed by a land 4 occupier and submitted to the local government before any 5 development activity begins. The following must be addressed in 6 7 developing and implementing a sedimentation control plan: A. stabilization of denuded areas and soil stockpiles; 8 9 B. establishment of permanent vegetation; 10 C. protection of adjacent properties; D. timing and stablilization of sediment trapping רו 12 measures; 13 Ε. sediment basins; 14 F. stabilization of cut and fill slopes; 15 G. stabilization of watercourses; H. 16 stabilization of construction access routes; disposition of all temporary measures; and 17 I. 18 J. maintenance of all temporary and permanent urban 19 conservation practices. 20 Subp. 3- 4. Model ordinances. The model ordinances 21 incorporated by reference in part 8400.4080 are the minimum standards for the adoption or amendment of soil loss limits 22 23 under Minnesota Statutes, sections 40.19 to 40.28. A local government may adopt soil loss limits which are stricter than 24 25 the model ordinances. 26 8400.4030 PROHIBITED ACTIVITIES. 27 Subpart 1. General prohibition. A person may not cause, conduct, contract for, or authorize an activity which causes 28 29 excessive soil loss.

30 Subp. 2. Agricultural activity. A land occupier shall:
31 A. if engaged in an agricultural use, prevent
32 excessive soil loss and ensure that proper management and
33 conservation practices are being applied to the land;
34 B. if using wooded or open land for pasture, ensure

35 that proper management is used to prevent excessive soil loss APPROVED IN THE >

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1 due to overgrazing or cattle paths; and

2 C. if using wooded land for timber harvest, ensure 3 that proper management is used to prevent excessive soil loss; 4 and

5 <u>D. if a body of water, watercourse, or wetland is</u> 6 <u>located within an agricultural use area, wooded or open land</u> 7 <u>used for pasture, or a wooded area used for timber harvest,</u> 8 <u>ensure that proper management and conservation practices are</u> 9 being applied to the surrounding land.

10 Subp. 3. Agricultural land occupier. A land occupier of 11 agricultural land is not violating subparts 1 and 2 if the 12 district report, as developed through part 8400.4040, subpart 3, 13 shows that the existing farming practices and methods being 14 applied are effectively controlling soil loss.

15 Subp. 4. Development activity. A person engaged in a 16 development activity that will disturb over one acre of land 17 must submit a sedimentation control plan and time schedule that 18 will prevent excessive soil loss <u>or sediment from damaging</u> 19 <u>adjacent land, bodies of water, watercourses, or wetlands,</u> to 20 the local government for its approval.

Subp. 5. Road construction and maintenance. A land occupier engaged in federal, state, county, or municipal, or township road construction and maintenance is not violating subpart 1 if the road construction and maintenance is designed and installed according to Department of Transportation standard specifications for construction and maintenance.

27 8400.4037 PROCEDURE FOR DEVELOPMENT ACTIVITY.

Subpart 1. Submission of sedimentation control plan and time schedule. A land occupier shall submit a sedimentation control plan and time schedule to the local government for approval prior to beginning any development activity which will disturb over one acre of land.

33 Subp. 2. Specification of methods. A sedimentation 34 control plan and time schedule must specify how the movement of 35 soil and damage to other lands and regions will be minimized

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during the construction process. These-methods <u>A sedimentation</u>
control plan and time schedule must address the items in part
<u>8400.4025</u>, subpart 3. Urban conservation practices in a
<u>sedimentation plan may</u> include, but are not limited to, the use
of temporary seeding, <u>fabric</u> fiber mats <u>barriers</u>, plastic, straw
mulch, sediment <u>control</u> basins, or other measures <u>conservation</u>
<u>practices</u> adequate to prevent erosion and sediment damage.

8 Subp. 3. Conformance with local ordinances. Any method 9 used in controlling sedimentation developed for the 10 sedimentation control plan must not violate any existing 11 ordinance the local government is enforcing.

12 Subp. 4. Review of plan and schedule. The local 13 government may appoint the zoning or planning director, county 14 auditor, building inspector, engineer, or district to review the 15 sedimentation control plan and time schedule. The local 16 government must forward the sedimentation control plan and time 17 schedule to the appointed reviewer within seven days of receiving the sedimentation control plan and time schedule from 18 the land occupier. 19

Time for review. The appointed reviewer shall 20 Subp. 5. review the_sedimentation control plan and time schedule within 21 22 21 days of receiving the plan from the local government. The local government shall notify the land occupier of its decision 23 24 after receipt of comments from the reviewer and no more than 28 25 days after receiving the sedimentation control plan and time 26 schedule from the land occupier.

Subp. 6. Issuance of permit. If the reviewer determines that the sedimentation control plan and time schedule will prevent sedimentation, the local government shall issue a permit that authorizes the development activity contingent upon the implementation of the sedimentation control plan and time schedule.

33 Subp. 7. Denial of permit. If the reviewer determines 34 that the sedimentation control plan and time schedule does not 35 control sedimentation, the local government shall not issue a 36 permit for the development activity. The sedimentation control APPROVED IN THE REVISOR OF STATUTES

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plan and time schedule must be resubmitted for approval before
 the development activity begins.

3 Subp. 8. Penalty. A land occupier engaged in a 4 development activity who does not obtain an approved 5 sedimentation control plan and time schedule or does not 6 commence or complete the plan or make satisfactory progress to 7 complete the plan is subject to a civil penalty and the local 8 government shall file the complaint with the county attorney.

9 8400.4040 PROCEDURE FOR AGRICULTURAL ACTIVITIES.

Subpart 1. Complaint. Adversely affected land occupiers, 10 11 elected or duly appointed officials of the local government, or district board members may submit a signed written complaint to 12 13 the local government if conditions exist that indicate there is 14 excessive soil loss from a tract of land. The local government 15 shall submit the complaint to the district for soil loss 16 determination. The local government shall notify the alleged 17 offending land occupier of the complaint and that the district 18 will be contacting the land occupier to review the site, 19 determine the severity of the problem, and assist the land 20 occupier in correcting the problem. The local government shall 21 also name a contact person for further assistance. 22 The signed written complaint must include: 23 the name and address of the alleged offending land Α. 24 occupier; 25 the location of the tract of land with the alleged Β. 26 excessive soil loss; C. 27 other land or water that is allegedly being 28 affected by the excessive soil loss; and a description of the nature of the alleged 29 D. 30 excessive soil loss and resulting sedimentation. Subp. 2. Determination. Upon request by the local 31

32 government, the district shall determine the average annual soil 33 loss in tons per acre per year of the tract of land cited in the 34 complaint. The district may enter public or private land to 35 make an inspection for the determination of soil loss or to

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complete the report. The district shall notify the land
 occupier of the time of the inspections and give the land
 occupier an opportunity to be present when the inspection is
 made.

5 The notice must:

6 A. be given ten days prior to the date of the 7 inspection;

8 B. be delivered either by personal service or9 certified mail; and

10 C. if the owner of the property and the occupier of 11 the residence differ, be delivered to both the owner and the 12 occupier.

13 Subp. 3. Report. The district shall submit a report to 14 the local government that states the average soil loss in tons 15 per acre per year for each tract of land and if that soil loss 16 is excessive under the applicable soil loss limits.

If the soil loss is excessive, the report must include identification of existing farming practices and a <u>preliminary</u> conservation plan and time schedule that will prevent excessive soil loss or-reduce-the-soil-loss-on-that-tract-of-land.

If the report shows that soil loss from the tract of land equal to or below the soil loss tolerance for that soil series, the local government shall dismiss the complaint and notify the land occupier.

Subp. 4. Notification of excessive soil loss. If the local government finds that excessive soil loss is occurring, it must give written notification to the land occupier. The notification must:

A. describe the land and state the extent to which
soil loss exceeds the soil loss limits;

B. be delivered within ten days of the localgovernment's decision;

33 C. be delivered either by personal service or by34 certified mail; and

D. state a time, not more than 90 days after the date of delivery of the order, by which mediation must be commenced.

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1 Subp. 5. Mediation. If the district report shows that soil loss from a tract of land is excessive and conservation 2 practices are available to reduce the soil loss, the local 3 government may shall request the offending land occupier to 4 participate in mediation with the local government. 5 The local government may appoint the planning and zoning director, a 6 planning commissioner, or other official to act as mediator. 7 The local government also may contract with a private mediation 8 center to provide mediation services. 9

10 The land occupier and local government must attempt to 11 agree on a conservation plan and time schedule that will reduce 12 soil loss to the acceptable limits set by a local soil loss 13 limits ordinance.

A mediated settlement must be approved by the local government and land occupier, put in writing, and filed with the county.

17 8400.4045 COST-SHARE FUNDS FOR A MEDIATED SETTLEMENT.

18 When the local government approves the mediated written 19 agreement, the land occupier has 90 days to apply for state 20 cost-share funds that will provide 75 percent of the cost of the 21 permanent conservation practices.

If the land occupier does not apply for cost-share funds within 90 days after the local government approves the mediated written agreement, only 50 percent cost-share funds may be provided. The land occupier must apply for 50 percent cost-share funds within 270 days after the mediated written agreement is approved.

The method of application and eligibility requirements for state cost-share funds must follow parts 8400.0100 to 8400.2900. If any other state or federal cost-share funds are used, the method of application and eligibility requirements must follow the current state or federal guidelines.

33 8400.4050 PENALTY.

If a land occupier does not comply with the provisions of the notification or mediated written agreement, the land

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1 occupier is subject to a civil penalty up to \$500.

2 The local government shall file the complaint with the 3 county attorney.

4 8400.4055 HEARING PROCEDURE.

5 If the land occupier and local government do not reach a 6 mediated written agreement or if the land occupier has refused 7 mediation, the local government shall forward the complaint to 8 the county attorney. The county attorney may petition the 9 district court for a hearing.

At the hearing, the land occupier may present a 10 conservation plan and time schedule as an alternative to the 11 conservation plan and time schedule developed by the local 12 13 government. The court shall review both plans and order the 14 land occupier to implement the conservation plan and time 15 schedule that will reduce soil loss to at least the soil loss limit. The court may choose to amend the conservation plan and 16 time schedule developed by the local government or land occupier 17 or develop a new conservation plan and time schedule. 18

19 The settlement must be put in writing and filed with the 20 <u>appropriate</u> county <u>official</u>.

21 8400.4060 COST-SHARE FUNDS FOR A COURT ORDER.

Subpart 1. Alternative plans. If the court orders the implementation of the land occupier's conservation plan and time schedule, an amended conservation plan and time schedule, or a new conservation plan and time schedule, the offending land occupier is eligible to apply for 75 percent cost-share funds for permanent conservation practices on that tract of land.

The land occupier must apply for those cost-share funds within 90 days after the court order. If the land occupier does not apply for the cost-share funds within 90 days, the cost-share funds are reduced to 50 percent. The court shall establish a time when the land occupier is no longer eligible for cost-share funds at 50 percent.

The method of application and eligibility requirements for state cost-share funds must follow parts 8400.0100 to APPROVED IN THE REVISOR OF STATUTES

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8400.2900. If any other state or federal cost-share funds are
 used, the method of application and eligibility requirements
 must follow the current state or federal guidelines.

4 Subp. 2. Local government plan. If the court orders the 5 implementation of the conservation plan and time schedule 6 developed by the local government, the offending land occupier 7 is eligible for only 50 percent cost-share funds for permanent 8 conservation practices on that tract of land. To qualify for 9 those cost-share funds, the land occupier must apply for those 10 cost-share funds within 90 days after the court order.

11 The method of application and eligibility requirements for 12 state cost-share funds must follow parts 8400.0100 to 13 8400.2900. If any other state or federal cost-share funds are 14 used, the method of application and eligibility requirements 15 must follow the current state and federal guidelines.

16 8400.4065 PENALTY.

A land occupier who does not comply with a court-ordered agreement is subject to a civil penalty up to \$500.

19 8400.4070 ESTABLISHMENT OF COST-SHARE FUNDS.

20 Except for a development activity, a land occupier may apply for cost-share funds in the amounts set in parts 8400.4045 21 and 8400.4060. If cost-share funds are not currently available, 22 the land occupier and the district shall enter into a priority 23 24 cost-share assistance contract for future cost-share funds. The 25 priority cost-share assistance contract must state the percentage of cost-share funds as set in parts 8400.4045 and 26 27 8400.4060. With the approval of the priority cost-share 28 assistance contract, the land occupier is considered to be in 29 compliance with the mediated or court ordered agreement.

30 The priority cost-share assistance contract, prepared by 31 the commissioner of agriculture, is incorporated by reference. 32 This document is subject to frequent change and is available at 33 the state law library.

34 8400.4075 VARIANCES.

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1 Subpart 1. Land occupier variance. A land occupier may 2 petition the local government for a variance from part 8400.4040 3 due to economic hardship or technical infeasibility. Subp. 2. Request Local government variances. If a local 4 5 government feels that a particular requirement of parts 8400.4000 to 8400.4070 prevents conservation practices or 6 sedimentation control practices from being installed, a written 7 request for a variance may be filed with the board. The request 8 9 must contain: 10 Α. the name and address of the local government making the request and the signature of the appropriate 11 12 personnel; 13 Β. the nature of the variance being sought, including an identification of the applicable rule from which the variance 14 is sought, the time period for which it is sought, and the 15 reason for seeking the variance; 16 C. a statement of alternatives for dealing with 17 18 installation of the affected practices if the variance is not 19 granted; and 20 D. a statement of the effects on applicable natural 21 resources and the public if the variance is granted. 22 Subp. 2. 3. Decision. Local government variance requests must be submitted to the board at least 30 days prior to the 23 board meeting at which the variance is to considered. Within 45 24 days after the meeting, the board must approve or deny the 25 26 variance request and provide written notification of the decision to the applicant. A variance may not be granted if it 27 is in conflict with any statute. 28 29 Subp. 3- 4. Modifications. If a variance has been granted by the board, the local government holding the variance may file 30 31 with the board, at any time, a written request for modification or amendment of the variance. The request for modification or 32 amendment and the board's consideration of the request must 33 34 comply with this part.

35 8400.4080 MODEL ORDINANCE.

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1 The model ordinance, prepared by the commissioner of 2 agriculture, in consultation with counties, districts, and other 3 appropriate agencies, pursuant to Minnesota Statutes, section 4 40.21, subdivision 1, is incorporated by reference. That 5 document may be subject to change and is available at the state 6 law library.

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