- 1 Pollution Control Agency
- 2
- 3 Adopted Amendments of Agency Procedural Rules

6 MCAR

4

- 5 Rules as Adopted
- 6 6 MCAR S 4.3001 Definitions.
- 7 A. Scope. As used in 6 MCAR SS 4.3001-4.3016 the following
- 8 words shall have the meanings given them.
- 9 B. Agency. "Agency" means the Minnesota Pollution Control
- 10 Agency, as constituted pursuant to Minnesota Statutes, section
- 11 116.02, subdivision 1.
- 12 C. Days. "Days" means calendar days.
- D. Director. "Director" means the executive director and
- 14 chief executive officer of the agency.
- 15 E. Emergency. "Emergency" means imminent and substantial
- 16 danger to the health and welfare of the people of the state, or
- 17 any part thereof, as a result of the pollution of air, land, or
- 18 water.
- 19 F. Hearing examiner. "Hearing examiner" means the person
- 20 assigned by the chief hearing examiner pursuant to Minnesota
- 21 Statutes, section 15.052, subdivision 3, to preside at a
- 22 rulemaking hearing or contested case hearing.
- 23 G. Order. "Order" means any written command or direction
- 24 made by the agency or the director, as provided by law.
- 25 H. Permit. "Permit" means every discharge, emission, and
- 26 disposal authorization, every construction, installation, or
- 27 operation authorization, and every other agency authorization
- 28 designated "permit" in Minnesota Statutes, chapters 115 and 116,
- 29 as now in force or hereafter amended, including Minnesota
- 30 Statutes, sections 115.03, subdivision 1, 115.07, 116.07,
- 31 subdivision 4, clause (a), 116.081, and 116.091. "Permit" does
- 32 not include an "order," "variance," or "stipulation agreement"
- 33 as defined in this rule, and does not include a "certification."
- I. Person. "Person" means any human being, any municipality
- 35 or other governmental or political subdivision or other public
- 36 department or agency, any public or private corporation, any

- 1 partnership, firm, association, or other organization, any
- 2 receiver, trustee, assignee, agency, legal entity, other than a
- 3 court of law, or any legal representative of any of the
- 4 foregoing, but does not include the agency.
- 5 J. Public informational meeting. "Public informational
- 6 meeting" means a meeting called by the agency to solicit public
- 7 comment and statements on a matter before the agency.
- 8 K. Schedule of compliance. "Schedule of compliance" means a
- 9 schedule of remedial measures including an enforceable sequence
- 10 of actions or operations leading to compliance with an effluent
- 11 limitation, other limitation, prohibition, or standard.
- 12 L. Service; serve. "Service" or "serve" means personal
- 13 service or, unless otherwise provided by law, service by first
- 14 class United States mail, postage prepaid, addressed to a person
- 15 or party at his or her last known address. Service by mail is
- 16 complete upon the placing of the item served in the mail.
- 17 Agencies of the state of Minnesota may also serve by depositing
- 18 the item to be served with the Central Mailing Section,
- 19 Publications Division, Department of Administration.
- 20 M. Stipulation agreement. "Stipulation agreement" means any
- 21 agreement entered into between the agency and any person or
- 22 persons establishing a schedule for compliance with applicable
- 23 statutes, rules, or standards by designated dates, or otherwise
- 24 providing for settlement for noncompliance with applicable
- 25 statutes, rules, or standards.
- N. Variance. "Variance" means an authorization from the
- 27 agency that grants an exemption from the requirements of any
- 28 rule or standard of the agency and which does not require
- 29 compliance with the rule or standard for the duration of the
- 30 authorization. "Variance" does not include permits, stipulation
- 31 agreements, schedules of compliance, or any modifications
- 32 thereto, or any order of the agency which allows interim
- 33 operation during completion of a compliance program, nor does
- 34 variance include a time extension of an existing variance.
- 35 6 MCAR S 4.3002 Computation of time. In computing any period of
- 36 time prescribed by these rules, the day of the last act, event,

- 1 or default from which the designated period of time begins to
- 2 run is not included. The last day of the period so computed is
- 3 included unless it is a Saturday, Sunday, or legal holiday.
- 4 6 MCAR S 4.3003 Duty of candor. In all formal or informal
- 5 negotiations, communications, proceedings, and other dealings
- 6 between any person and any member, employee, or agent of the
- 7 agency, it shall be the duty of each person and each member,
- 8 employee, or agent of the agency to act in good faith and with
- 9 complete truthfulness, accuracy, disclosure, and candor. Any
- 10 violation of the aforesaid duty shall be cause for imposition of
- 11 sanctions as provided in MPCA 11.
- 12 6 MCAR S 4.3004 Officers, committees, and duties.
- 13 A. Officers. The officers of the agency are the
- 14 chairperson, vice chairperson, and director.
- B. Electing the chairperson. The chairperson must be
- 16 elected by a majority of all agency members at each annual
- 17 meeting for a term of one year. No member elected to the office
- 18 of chairperson may serve in that capacity more than two full
- 19 terms consecutively.
- 20 C. Electing the vice chairperson. The vice chairperson must
- 21 be elected by a majority of all agency members at each annual
- 22 meeting for a term of one year. No member elected to the office
- 23 of vice chairperson may serve in that capacity more than two
- 24 full terms consecutively.
- D. Duties. The chairperson shall have the duties prescribed
- 26 by rule of the agency. The vice chairperson shall discharge all
- 27 duties of the chairperson during the absence or disability of
- 28 the chairperson. The director shall have the duties prescribed
- 29 by statute or by rule of the agency.
- 30 E. Vacancies. Upon a vacancy (for example, death,
- 31 resignation, or removal) in the office of chairperson of the
- 32 agency, the vice chairperson shall become the chairperson until
- 33 such time as new officers are elected at the next annual
- 34 meeting. Upon a vacancy in the office of vice chairperson, a
- 35 special election shall be held at the next regular meeting, for

- 1 a term ending at the next annual meeting.
- 2 F. Removal. The chairperson or vice chairperson is removed
- 3 from office by the affirmative vote of two-thirds of all members
- 4 of the agency, this vote to be taken at the next regular meeting
- 5 following the motion for removal.
- 6 (b) [see repealer and relettering instruction.]
- 7 G. Committees. The agency may from time to time establish
- 8 committees of agency members as it may deem necessary and
- 9 desirable to facilitate its work. All committee recommendations
- 10 shall be duly submitted to the agency for appropriate action.
- 11 H. Execution of documents. Contracts, stipulation
- 12 agreements, and other documents approved by the agency pursuant
- 13 to law shall be executed on the agency's behalf by the
- 14 chairperson and the director.
- 15 6 MCAR S 4.3005 Agency meetings.
- 16 A. Regular meetings. Twelve regular monthly meetings of the
- 17 agency shall be held each calendar year. A date for each
- 18 regular meeting shall be set by the agency. The annual meeting,
- 19 also conducted as a regular meeting, shall be held during the
- 20 month of July of each year. The time and place of each regular
- 21 meeting, including the annual meeting, shall be designated by
- 22 the chairperson. The chairperson may direct that any regular
- 23 meeting, except the annual meeting, be postponed or advanced.
- 24 B. Special meetings. The chairperson, or in the
- 25 chairperson's absence the vice chairperson, or in their absence
- 26 the director of the agency, may call a special meeting of the
- 27 agency when, in his or her opinion, a meeting is necessary or
- 28 desirable. The chairperson shall call a special meeting upon
- 29 receipt of a request from three members of the agency.
- 30 C. Notice of regular meetings. The director shall give
- 31 written notice of the time and place of each regular meeting to
- 32 all agency members at least ten days prior to any regular
- 33 meeting.
- D. Notice of special meetings. The chairperson or the
- 35 director shall give as much notice as possible to all agency
- 36 members prior to any special meeting. This notice shall state

- 1 the time, place, and subject matter of the meeting. Except as
- 2 provided in 6 MCAR S 4.3006, this notice shall be given at least
- 3 two days prior to any special meeting.
- 4 E. Public notice of meetings. The director shall give
- 5 public notice of the time and place of regular and special
- 6 meetings in the manner provided in G.
- 7 F. Agenda preparation. At least ten days prior to all
- 8 regular meetings of the agency, the director shall prepare a
- 9 proposed agenda of business to be conducted at the meeting.
- 10 Except when exigencies of time and circumstances warrant, an
- ll agenda must be prepared for all special meetings as far in
- 12 advance of the special meeting as possible. The agenda must
- 13 include a list of all matters to be considered at the meeting.
- 14 Agency members may place items on the agenda by notifying the
- 15 director at least 14 days prior to a regular meeting. Citizens
- 16 may request in writing that items be placed on the agenda by
- 17 notifying the director at least 14 days prior to a regular
- 18 meeting. The director may in his or her discretion determine
- 19 whether to place a citizen item on the agenda, but the director
- 20 shall advise the agency of all items the director decides not to
- 21 place on the agenda. Items may be placed on the agenda for a
- 22 special meeting in the same manner as for regular meetings.
- 23 G. Notice of agenda. At least ten days prior to the regular
- 24 meeting, the director shall mail a copy of the agenda to every
- 25 member of the agency, to each person directly affected by a
- 26 decision of the agency on an agenda matter, and to each person
- 27 the director deems appropriate in the circumstances. The agenda
- 28 for a regular meeting must be available for public inspection in
- 29 the agency offices at least ten days prior to the regular
- 30 meeting for which the agenda has been prepared. The agenda for
- 31 a special meeting must be available for public inspection in the
- 32 agency offices at least two days prior to the meeting, and as
- 33 far in advance of the meeting as reasonably possible, except as
- 34 provided in 6 MCAR S 4.3006.
- 35 H. Quorum. A majority of the members of the entire agency
- 36 constitute a quorum, and a quorum must be present for the

- 1 transaction of business.
- 2 I. Presiding officer. The chairperson shall preside at all
- 3 agency meetings. The vice chairperson shall preside in the
- 4 chairperson's absence. The remaining members shall elect a
- 5 presiding officer from among the members present whenever the
- 6 chairperson and vice chairperson are both absent. The presiding
- 7 officer shall serve only for that meeting or until the
- 8 chairperson or vice chairperson shall arrive.
- 9 J. Agenda. The first order of business at the meeting shall
- 10 be adoption of the agenda, which may be amended or modified by
- 11 the agency at this time.
- 12 K. Agenda items. No matter may be considered at a regular
- 13 agency meeting unless it has been placed on the agenda and all
- 14 relevant public information has been made available for public
- 15 inspection at least ten days prior to the regular meeting,
- 16 except where the agency in its discretion by unanimous vote of
- 17 those members present determines otherwise. Public information
- 18 regarding matters to be considered at a special meeting must
- 19 have been available for public inspection at least two days
- 20 prior to the meeting, and as far in advance of the special
- 21 meeting as reasonably possible, except as provided in 6 MCAR S
- 22 4.3006.
- 23 L. Voting. Except as otherwise specifically provided, a
- 24 majority vote of the entire agency is necessary to make any
- 25 decision. All members present, including the presiding officer,
- 26 shall vote or abstain on every matter presented for decision.
- 27 If the final vote taken on an agenda item does not result in a
- 28 decision, but half or more of the voting members vote
- 29 affirmatively, the matter must be placed on the agenda of the
- 30 next regular monthly meeting or considered at a special meeting,
- 31 unless the agenda item concerns rescission of a decision.
- 32 M. [See Relettering Instruction.] Decisions at open
- 33 meetings. All regular and special meetings of the agency must
- 34 be open to the public, and all decisions of the agency must be
- 35 made at these meetings. However, if the chairperson, or in the
- 36 chairperson's absence the vice chairperson, determines that the

- l exigencies of time and circumstances warrant, then an agency
- 2 decision may be made by telephone poll or other appropriate
- 3 means. The unavailability of any agency member shall not
- 4 postpone the making of the any decision. In the event that an
- 5 agency decision is made by telephone poll or other appropriate
- 6 means, this decision must be subject to confirmation at the next
- 7 agency meeting.
- 8 N. Reconsideration of decision. On the same day as
- 9 originally made, upon the motion of any agency member who voted
- 10 on the prevailing side and upon the affirmative vote of a
- 11 majority of the entire agency, Any decision of the agency may be
- 12 reconsidered if an agency member who voted on the prevailing
- 13 side makes a motion for reconsideration and if the motion for
- 14 reconsideration is made during the course of the same meeting at
- 15 which the original decision was made.
- 0. Rescission of decision. Upon placement on the agenda by
- 17 an agency member as provided in F. and upon the affirmative vote
- 18 of two-thirds of the entire agency, any decision of the agency
- 19 or director may be rescinded.
- 20 P. Record of meetings. The agency shall keep full and
- 21 accurate minutes of all meetings, including a record of all
- 22 votes of individual members.
- 23 Q. Parliamentary procedure. Except as specifically provided
- 24 in these rules, Robert's Rules of Order shall govern any
- 25 question of parliamentary procedure that may arise at any
- 26 meeting of the agency.
- 27 6 MCAR S 4.3006 Declaration of emergency.
- 28 A. Delegation to director. The agency herewith delegates to
- 29 the director the authority to exercise, in accordance with the
- 30 limitations and procedures hereinafter enumerated, emergency
- 31 powers granted to the agency by Minnesota Statutes, section
- 32 116.11.
- 33 B. Notification to agency. If the director anticipates that
- 34 emergency conditions may be approaching, the director shall keep
- 35 the agency informed of these conditions by any means
- 36 practicable. Upon declaration of an emergency by the director,

- 1 the director shall immediately notify all agency members that an
- 2 emergency has been declared, and shall poll the members on the
- 3 action taken by the director. Notification may be by telegram,
- 4 telephone, or any other means practicable. The unavailability
- 5 of any agency member shall not postpone the implementation of
- 6 any emergency orders. If, pursuant to the poll, a majority of
- 7 all members of the agency disapprove of the declaration of
- 8 emergency, the declaration and the action taken shall be
- 9 discontinued immediately. If, pursuant to the poll, a majority
- 10 of all members of the agency disapprove of the action taken by
- 11 the director, but agree that an emergency exists, the action of
- 12 the director shall remain in effect until the agency orders
- 13 different action to be taken.
- 14 C. Duration. Any action taken by the director pursuant to
- 15 the declaration of emergency shall remain effective according to
- 16 the following provisions:
- 17 1. for not to exceed three days, unless approved by a
- 18 majority of the members of the agency pursuant to the poll
- 19 required in B.; or
- 20 2. if extended beyond three days, as provided in item 1.,
- 21 then the period until the date of the next agency meeting,
- 22 unless extended by the agency at the meeting; or
- 3. items 1. and 2. notwithstanding, until notice,
- 24 hearing, and determination are effected pursuant to law; or
- 4. until discontinued by the declaration of the director
- 26 or by majority vote of the agency.
- D. Report. Any action taken by the director pursuant to a
- 28 declaration of emergency must be included on the agenda of the
- 29 next meeting of the agency, at which time the director shall
- 30 report to the agency on the status of the emergency.
- 31 E. Agency action. The agency may by majority vote exercise
- 32 its emergency powers. The action of the agency taken in an
- 33 emergency situation shall remain effective until discontinued by
- 34 majority vote of the agency or until notice, hearing, and
- 35 determination are effected pursuant to law.
- 36 F. Notice. The notice requirements of 6 MCAR S 4.3005 do

- 1 not apply when the agency or the director is considering the
- 2 exercise of emergency powers, but the agency and the director
- 3 shall give such notice to the public as is possible under the
- 4 circumstances.
- 5 G. Emergency powers. Nothing contained in 6 MCAR SS
- 6 4.3001-4.3016 shall be construed to preempt, repeal, or conflict
- 7 with this rule or any other rule or statute that provides for
- 8 acts to be taken or procedure to be followed by the agency or
- 9 the director in an emergency.
- 10 6 MCAR S 4.3007 Variances.
- 11 A. Scope. This rule governs the procedure for issuance of
- 12 all variances by the agency, except to the extent otherwise
- 13 specifically provided by statute or rule.
- 14 B. Written application. In no case shall the agency grant a
- 15 variance unless a written application has been made to the
- 16 agency. The application must be served upon the director.
- 17 The written application must contain:
- 18 1. the name and address of the applicant and the person
- 19 who prepared the application;
- 20 2. the signature of the applicant or authorized
- 21 representative;
- 3. a description, including the location, of the
- 23 business, plant, system, or facility for which a variance is
- 24 sought;
- 4. the nature of the variance sought, including an
- 26 identification of the applicable rules or standards from which a
- 27 variance is sought, the period of time for which it is sought,
- 28 and the reasons relied upon by the applicant in requesting the
- 29 variance;
- 30 5. if the applicant seeks a variance primarily on grounds
- 31 of economic burden, financial statements prepared or approved by
- 32 a certified public accountant, or other person acceptable to the
- 33 agency, which shall fairly set forth the status of the business,
- 34 plant, system, or facility for each of the three financial years
- 35 immediately preceding the year of the application, and an
- 36 analysis of the effect of such financial status if the variance

- 1 is not granted (if the business, plant, system, or facility has
- 2 not been in operation for this period, then the financial
- 3 statements and analysis must be based on the most complete data
- 4 available);
- 5 6. if the applicant seeks a variance on grounds that
- 6 compliance is not technologically feasible, a report from a
- 7 registered professional engineer, or other person acceptable to
- 8 the agency, stating fully the reasons why compliance is not
- 9 technologically feasible;
- 10 7. other additional data or information that is required
- 11 by any applicable agency rule or standard; and
- 12 8. any other relevant data or information that the agency
- 13 or the director deems essential to a determination on the
- 14 application, including but not limited to the following:
- a. a general description of the materials handled or
- 16 processed by the applicant that are pertinent to the subject
- 17 application, and a statement of the nature and quantity of the
- 18 materials being discharged, emitted, or disposed of, and that
- 19 can reasonably be expected to be discharged, emitted, or
- 20 disposed of during the period of the proposed variance, and
- 21 proposed methods for the control of these materials;
- b. a comprehensive proposed plan indicating the steps
- 23 to be taken by the applicant during the period of the variance,
- 24 even if the applicant is seeking a permanent variance, to reduce
- 25 emission levels or discharges to the lowest limits practical;
- c. a concise statement of the effect upon the air,
- 27 water, and land resources of the state and upon the public and
- 28 other persons affected, including those residing in the area
- 29 where the variance will take effect, which will result from
- 30 agency approval of the requested variance;
- d. a statement of the alternatives to the proposed
- 32 operation under the variance which have been considered by the
- 33 applicant; and
- e. a concise statement of the effect on the
- 35 establishment, maintenance, operation, and expansion of
- 36 business, commerce, trade, traffic, and other economic factors

- 1 that may result from approval and from denial of the requested
- 2 variance.
- 3 (c)-(d) [See Repealer.]
- 4 C. Review of applications. The director shall review all
- 5 variance applications for completeness. If the director finds
- 6 that the application is incomplete or otherwise deficient, the
- 7 director shall promptly advise the applicant of the
- 8 incompleteness or deficiency. The director shall suspend
- 9 further processing of the portion of the application affected by
- 10 the deficiency until the applicant has supplied the necessary
- 11 information or otherwise corrected the deficiency.
- D. Preliminary determination; preparation of public notice.
- 13 After a variance application is complete, the director shall
- 14 make a preliminary determination as to whether the variance
- 15 should be issued or denied. The director shall prepare a notice
- 16 of the completed application and the preliminary determination.
- 17 The notice must include a statement as to the manner in which
- 18 the public may submit comments on the variance application and
- 19 the manner in which a person may file a request pursuant to 6
- 20 MCAR SS 4.3010 B. or 4.3015 B. asking that a contested case
- 21 hearing or public informational meeting be held on the variance
- 22 application. The notice must provide the public 30 days in
- 23 which to submit these comments or requests.
- 24 E. Availability of public notice. The director shall make a
- 25 copy of the public notice available at the main agency office
- 26 and at the applicable agency regional office.
- 27 F. Mailing of public notice. The director shall mail a copy
- 28 of the public notice to the applicant, to all persons who have
- 29 registered their names on the mailing list established under
- 30 Minnesota Statutes, section 15.0412, subdivision 4, and to any
- 31 person upon request.
- 32 G. Circulation of public notice. The director shall
- 33 circulate the public notice within the geographical area of the
- 34 facility or activity that is the subject of the variance
- 35 request. The director shall designate the geographical area,
- 36 which shall as a minimum include the county in which the

- 1 facility or activity is or will be located.
- 2 The director shall circulate the public notice in one or
- 3 more of the following ways: posting the notice in the post
- 4 office, public library, or other buildings used by the general
- 5 public in the designated geographical area; posting the notice
- 6 at or near the entrance of the applicant's premises, if located
- 7 near the facility that is the subject of the variance
- 8 application; or publishing the notice in one or more newspapers
- 9 or periodicals of general circulation in the designated
- 10 geographical area.
- 11 H. Agency decision. The agency shall make all final
- 12 decisions on variance applications. The agency shall approve or
- 13 deny each application. The agency may grant a variance upon
- 14 such conditions as the agency may prescribe.
- 15 If a contested case hearing has been held, the agency shall
- 16 act on each variance application as expeditiously as possible
- 17 after receipt of the hearing examiner's recommendation, or after
- 18 submission of the application if no hearing is held. Any person
- 19 may submit to the agency an oral or written statement or
- 20 recommendation regarding a variance application in accordance
- 21 with 6 MCAR S 4-3011 4.3015.
- 22 I. Notification. Every decision of the agency on a variance
- 23 application shall be served on the applicant and upon all
- 24 persons who have submitted to the agency a request to receive a
- 25 copy of the decision.
- J. Agency remedies preserved. During the pendency of a
- 27 variance application, the agency may, in its discretion, avail
- 28 itself of any legal, equitable, or administrative remedy
- 29 provided by law for violation of Minnesota Statutes or rules.
- 30 K. Amendment or modification. In the event a variance has
- 31 been granted by the agency, the person holding the variance may
- 32 file with the agency at any time a written application for
- 33 modification or amendment of the variance. The application for
- 34 modification or amendment, and the agency's consideration of the
- 35 application, shall comply with the requirements of these rules.
- 36 This provision shall not apply to a time extension of an

- 1 existing variance.
- 2 L. Assignment. No variance may be assigned or transferred
- 3 by the holder without the approval of the agency.
- 4 M. Violation by variance holder. Any variance holder who
- 5 violates a provision of the variance is subject to revocation or
- 6 suspension of the variance, or other sanction as authorized or
- 7 provided by law. No revocation, suspension, or other sanction
- 8 may be imposed before notice to the variance holder and
- 9 opportunity for a contested case hearing.
- 10 6 MCAR S 4.3008 Stipulation agreements.
- 11 A. Data or information. Whenever any person or the agency
- 12 proposes that a stipulation agreement be entered into, the
- 13 person who is proposed as a signer of the stipulation agreement
- 14 shall furnish such information or data as is deemed essential by
- 15 the agency or the director in making a determination regarding
- 16 the proposed stipulation agreement.
- 17 B. Interim operation. The agency may in its discretion
- 18 provide under the terms of a stipulation agreement for the
- 19 operation of existing systems pending completion of compliance
- 20 under the schedule therefor, and under such further conditions
- 21 as it may prescribe in the stipulation agreement. Completion of
- 22 performance under the stipulation agreement shall not relieve
- 23 any party thereto of any requirement of law or agency rules to
- 24 apply for all necessary permits or variances.
- 25 6 MCAR S 4.3009 Informal complaints. Any person may file
- 26 with the director an informal complaint concerning a pollution
- 27 source. The informal complaint may be either written or oral
- 28 and must state the name and address of the person filing the
- 29 informal complaint, the name and address of the alleged
- 30 pollution source, and a description of the matter giving rise to
- 31 the complaint. A person making an oral complaint may be asked
- 32 to submit his or her complaint in writing. Upon receipt of this
- 33 informal complaint, the director shall make such investigation
- 34 as is deemed necessary and appropriate. Within 20 days after
- 35 the complaint is filed, the director shall notify the person

- 1 responsible for the alleged pollution source that an informal
- 2 complaint has been filed. At any time after a complaint is
- 3 filed, the agency may take whatever action it deems necessary
- 4 and appropriate. The person who filed the complaint shall be
- 5 notified of the dispostion of his or her complaint. In all
- 6 actions taken pursuant to this rule, the director shall comply
- 7 with the provisions of Minnesota Statutes, sections 15.1611 to
- 8 15.1699.
- 9 6 MCAR S 4.3010 Contested case hearings.
- 10 A. Objectives. All contested case hearings required by
- 11 statute or rule and all contested case hearings ordered by the
- 12 agency shall be conducted in accordance with the procedures set
- 13 forth in the rules of the Office of Administrative Hearings, 9
- 14 MCAR SS 2.201-2.299, and in accordance with this rule. No
- 15 person's rights, privileges, or duties may be determined without
- 16 regard for fundamental fairness. To that end, this rule is
- 17 intended to assure that all parties are provided a just and
- 18 speedy contested case hearing.
- B. Public requests for contested case hearing. Any person
- 20 may request the agency to hold a contested case hearing on any
- 21 matter. The person may submit this request at an agency meeting
- 22 if the matter is on the agenda for consideration by the agency.
- 23 If the matter is not on an agenda, the person shall request the
- 24 director to place the matter on the agenda for the next agency
- 25 meeting. This request must be made pursuant to 6 MCAR S 4.3005
- 26 F. The agency shall not consider a request for a contested case
- 27 hearing on a matter unless the matter is properly on the agenda
- 28 for the agency meeting. The person requesting that a hearing be
- 29 held shall accompany the request with a document stating the
- 30 person's reasons for requesting the hearing, the manner in which
- 31 the person has been aggrieved, and the relief requested.
- 32 C. Agency decision to hold contested case hearing. The
- 33 agency shall grant the hearing request or may order upon its own
- 34 motion that a contested case hearing be held if it finds all
- 35 three of the following:
- 1. that there is a material issue of fact or of the

- 1 application of fact to law related to the matter pending before
- 2 the agency;
- 3 2. that the agency has the jurisdiction to make
- 4 determinations on the issue of fact or of the application of
- 5 facts to law; and
- 6 3. that there is a reasonable basis underlying the issue
- 7 of fact or of the application of facts to law such that the
- 8 holding of a contested case hearing would aid the agency in
- 9 making a final determination on the matter.
- 10 If the agency decides not to hold a contested case hearing
- 11 the agency may, in its discretion, order that a public
- 12 informational meeting be held as provided in 6 MCAR S 4.3015 C.
- (c)-(d) [See Repealer.]
- 14 C. D. Parties. Any person whose legal rights, duties, or
- 15 privileges may be determined in the matter for which the
- 16 contested case hearing is to be held is a party. When a
- 17 contested case hearing is held pursuant to a request for a
- 18 hearing, the person or persons requesting the hearing are
- 19 parties to the matter. In any hearing on an application for a
- 20 permit or variance, the applicant is a party. The agency
- 21 director is a party in any hearing to issue, reissue, modify,
- 22 deny, revoke and reissue, revoke without reissuance, or suspend
- 23 a permit or variance. Any person who has properly intervened in
- 24 the contested case is a party.
- 25 (f) [See Repealer.]
- 26 D. Right to counsel. Any party may be represented by legal
- 27 counsel throughout the contested case hearing.
- 28 E. Ex parte communication. No person shall communicate with
- 29 any agency member concerning a matter for which a contested case
- 30 hearing has been ordered by the agency except in writing, or
- 31 orally after providing reasonable notice to all parties of the
- 32 meeting at which the matter will be discussed. Copies of any
- 33 written communication must be sent to all parties to the matter
- 34 and to all agency members:
- 35 F. E. Informal disposition. Informal disposition by
- 36 stipulation, agreed settlement, or consent order may be made of

- 1 any matter for which a contested case hearing is scheduled, or
- 2 any contested issue, at any point in the hearing, subject to
- 3 agency approval of this informal disposition or its terms.
- 4 G. F. Consolidation. The agency may consolidate two or more
- 5 matters for which contested case hearings are scheduled and hold
- 6 a joint hearing. The requirements of these rules shall be
- 7 followed when consolidation is ordered. Any party may object to
- 8 consolidation by filing a petition for severance with the agency
- 9 at least 20 days before the hearing. The agency may sever the
- 10 matter to which the petitioner is a party from the joint hearing.
- 11 (j)-(m) [See Repealer.]
- 12 H. Default. Whenever any party with adequate notice fails
- 13 to appear at the contested case hearing, the hearing examiner
- 14 may decide all issues in the matter adversely to the defaulting
- 15 party, may terminate the hearing, may proceed with the hearing,
- 16 or may take other appropriate action, without further notice to
- 17 the party. The hearing examiner shall consider the rights of
- 18 other parties to the matter when a party defaults.
- 19 (o)-(q) [See Repealer.]
- 20  $\pm$  G. Petition for reopening of hearing and remand to
- 21 hearing examiner. At any time up to ten days after the agency's
- 22 final decision, any party to a contested case hearing may
- 23 request that the hearing be reopened and the matter be remanded
- 24 to the hearing examiner by filing a petition. This petition
- 25 shall contain the name and address of the petitioner, the agency
- 26 designation for the matter, and the reasons for the petition.
- 27 The agency shall grant or deny a petition as part of the
- 28 record. This petition shall be granted upon a showing that
- 29 there are irregularities in the hearing, errors of law, or newly
- 30 discovered material evidence of such importance as likely to
- 31 have altered the outcome of the hearing. A petition may be
- 32 granted upon a showing of good cause for failure to answer or
- 33 appear at the hearing. Evidence and argument may be presented
- 34 at the discretion of the agency in written or oral form, or
- 35 both, by any party to the matter with respect to the granting or
- 36 denial of the petition.

- J. Reopened hearing, procedure. The hearing of a contested
- 2 case that has been respende and remanded to the hearing examiner
- 3 must be conducted in the same manner prescribed for a contested
- 4 ease hearing.
- 5  $K_{\overline{\phantom{a}}}$  H. Decision after reopening and remand. The decision
- 6 after reopening of the hearing and remand to the hearing
- 7 examiner must be made in the same manner prescribed for the
- 8 decision after a contested case hearing.
- 9 (s) [See Repealer.]
- 10 6 MCAR S 4.3011 Final decisions and orders in contested cases.
- 11 A. Time for filing comments and exceptions. The agency
- 12 shall take no final action with respect to a matter for which a
- 13 contested case hearing has been held for at least 20 days after
- 14 the date of issuance of the hearing examiner's report. Any
- 15 person may file written comments on or exceptions to the
- 16 findings of fact, conclusions, and recommendations of the
- 17 hearing examiner at any time up to ten days prior to the agency
- 18 meeting at which the matter will be considered for final
- 19 decision. However, these comments and exceptions must be based
- 20 solely upon the record of the hearing.
- 21 B. Service of comments and exceptions. Any person who files
- 22 written comments on or exceptions to the hearing examiner's
- 23 report shall serve these comments or exceptions upon each
- 24 individual agency member and upon all parties.
- 25 C. Appearance at agency meeting. Any party may appear at
- 26 the agency meeting at which the matter will be considered for
- 27 final decision and present comments and arguments, limited to
- 28 evidence in the record, subject to time limitations and
- 29 conditions that the chairperson prescribes.
- 30 D. Agency decision. The agency shall make all final
- 31 decisions and orders in those matters for which a contested case
- 32 hearing has been held. The agency's decision or order must be
- 33 based solely on the record from the hearing. The decision or
- 34 order must be accompanied by a concise statement of the findings
- 35 and conclusions upon each contested issue of fact necessary to
- 36 the decision.

- 1 E. Time. The agency shall reach a final decision or order
- 2 on the matter as expeditiously as possible after receipt of the
- 3 hearing examiner's recommendation.
- 4 F. Manner. The director shall place the matter on the
- 5 agenda for an agency meeting. The decision or order must be
- 6 announced at the agency meeting, and in all cases the decision
- 7 or order must be entered in the minutes of the agency meeting.
- 8 G. Alternatives. The agency may accept, modify, or reject
- 9 the recommendation of the hearing examiner, in whole or in
- 10 part. The agency may remand the matter to the hearing examiner
- 11 for further proceedings.
- 12 H. Notice. Every final decision or order in a matter for
- 13 which a contested case hearing has been held must be served on
- 14 all parties to the matter and on all persons who have submitted
- 15 to the agency a request to be notified of the decision.
- 16 6 MCAR S 4.3012 Inspection of public records. All records and
- 17 data of the agency that are "public" within the meaning of
- 18 Minnesota Satutes, sections 15.1611 to 15.1699 and 116.075, or
- 19 copies, are available for inspection and copying by any person,
  - 20 Monday through Friday, excluding legal holidays, between the
  - 21 hours of 9:00 a.m. and 4:00 p.m. at the agency offices. No
  - 22 public records shall be removed from agency offices. Any
  - 23 inspection or copying of records or data must be made in the
  - 24 presence of an officer, employee, or agent of the agency. The
  - 25 agency may charge and collect a reasonable fee for the
  - 26 reproduction of any public records.
  - 27 6 MCAR S 4.3013 Confidential information.
  - 28 A. (1) Certification. In order to certify records,
  - 29 information, or objects for the confidential use of the agency,
  - 30 an owner, or operator, or other person qualified by law, shall
  - 31 submit to the director a written statement setting forth those
  - 32 statutory grounds that require the agency to keep the records,
  - 33 information, or objects confidential. Any certification of
  - 34 records or information that applies to water pollution sources
  - 35 must be approved by the director. These records and information

- 1 shall not be released unless the director denies the
- 2 certification request. Whenever the director denies a
- 3 certification request, the director shall notify the certifier
  - 4 of the denial at least seven three days prior to making the
  - 5 records or information available to the public. The certifier
  - 6 may withdraw the records or information if such an option is
  - 7 available to him.
- 8 B. (2) Filing. All certified records, information, or
- 9 objects must be appropriately identified and segregated at the
- 10 offices of the agency.
- 11 E- (3) Agency use. Certified records, information, and
- 12 objects, when approved by the director if required, are only for
- 13 the confidential use of the agency. However, confidential
- 14 information may be used by the agency in compiling or publishing
- 15 analyses or summaries relating to the general condition of the
- 16 state's water, air, and land resources so long as these analyses
- 17 or summaries do not identify any owner or operator who has so
- 18 certified.
- 19 D. (4) Release authorization. Confidential information may
- 20 be released when the agency is specifically authorized to do so
- 21 by statute the person who certified the records, information, or
- 22 objects.
- 23 E- (5) Denial of request. Certified records or information
- 24 that apply to water pollution sources may be released if the
- 25 director denies the certification request. The provisions of A-
- 26 (1) apply to this release.
- 27 F. (6) Federal law. Regardless of whether records or
- 28 information are certified confidential, the agency may disclose
- 29 any information which it is obligated to disclose under in order
- 30 to comply with federal law er and regulation, to the extent and
- 31 for the purposes of such federally required disclosure.
- 32 Whenever the agency is required to release certified information
- 33 pursuant to federal law, the director he shall notify the
- 34 certifier of this requirement at least seven three days prior to
- 35 making the records or information available to the public. The
- 36 certifier may withdraw this information if such an option is

- 1 available.
- 2 G. (7) Use in contested case hearings. Confidential
- 3 information that is relevant to a matter for which a contested
- 4 ease public hearing is being held, and that has been made a part
- 5 of the record, may be considered by the agency in reaching a
- 6 decision on the matter, but must not be released to the public
- 7 unless the agency is required by statute to release it. When
- 8 the agency is required by statute to release the information at
- 9 the public hearing, the person who certified the information may
- 10 withdraw the information, but the information shall not be
- 11 considered by the agency or the hearing examiner officer in
- 12 reaching a decision or recommendation on the matter. Whenever
- 13 confidential information is considered by the agency or a
- 14 hearing examiner officer in reaching a decision or
- 15 recommendation on a matter, that fact must be so stated on the
- 16 record.
- 17 6 MCAR S 4.3014 Conflict of interest. Any member of the
- 18 agency who has a direct and substantial financial or employment
- 19 interest relating to any matter before the agency, which
- 20 interest is reasonably likely to affect the impartiality or
- 21 judgment of the agency member in the matter, shall make known
- 22 this interest and shall refrain from participating in or voting
- 23 upon the matter.
- No employee or agent of the agency, including the director,
- 25 shall engage in any outside employment or other conduct that is
- 26 likely to affect adversely the effectiveness or efficiency of
- 27 any functions or duties performed for the agency.
- 28 6 MCAR S 4.3015 Public participation in agency meetings.
- 29 A. Agenda items for which no hearing was held. Upon request
- 30 made prior to or at an agency meeting, any person who desires to
- 31 present a statement on a matter that is on the agenda for the
- 32 meeting, and for which no contested case or rulemaking hearing
- 33 was held, must be afforded an opportunity to present an oral
- 34 statement to the agency at the meeting. The chairperson may,
- 35 depending on the circumstances, limit the time and manner of

- 1 this statement.
- 2 Persons who desire to present a written statement on the
- 3 matter may do so if, at least ten five days before the meeting,
- 4 they have served a copy of the written statement upon the
- 5 director. The director shall then promptly provide a copy of the
- 6 statement to each agency member.
- 7 The agency may allow any person adversely affected by these
- 8 oral or written statements additional time to respond.
- 9 B. Request for public informational meeting. Any person may
- 10 request the agency to hold a public informational meeting on any
- 11 matter. The person may submit this request at an agency meeting
- 12 if the matter is on the agenda for consideration by the agency.
- 13 If the matter is not on the agenda, the person may request the
- 14 director, pursuant to 6 MCAR S 4.3005 F., to place the matter on
- 15 the agenda as a citizen item for the next agency meeting.
- The agency shall not consider a request for a public
- 17 informational meeting on a matter unless the matter is properly
- 18 on the agenda for the agency meeting. The agency shall grant or
- 19 deny the request. This rule does not limit the right of the
- 20 agency to order, upon its own motion, that a public
- 21 informational meeting be held on a matter, and does not limit
- 22 the right of the director to hold public meetings.
- 23 C. Agenda items for which contested case hearing has been
- 24 held. When a contested case hearing has been held on an agenda
- 25 item the participation of the public and of the parties in the
- 26 matter is governed by 6 MCAR SS 4.3010-4.3011.
- D. Agency items for which rulemaking hearing has been held.
- 28 When a rulemaking hearing has been held, the agency shall take
- 29 no final action with respect to the matter for at least 20 days
- 30 after the date of issuance of the hearing examiner's report.
- 31 Any person may file written comments or exceptions to the
- 32 findings of fact, conclusions, and recommendations of the
- 33 hearing examiner at any time up to ten days prior to the agency
- 34 meeting at which the matter will be considered for final
- 35 decisions. However, these comments and exceptions must be based
- 36 solely upon the record of the hearing.

- 1 Any person who files written comments on or exceptions to
- 2 the hearing examiner's report shall serve these comments or
- 3 exceptions upon each individual agency member and upon the
- 4 director.
- 5 Any person may appear at the agency meeting at which the
- 6 matter will be considered for final decision, and may present
- 7 comments and arguments limited to evidence in the record, within
- 8 limits of time and manner as the chairperson may establish under
- 9 the circumstances.
- 10 6 MCAR S 4.3016 Public participation in director's activities.
- 11 A. Extent of participation. Any person may participate in
- 12 the activities of the director. Participation in the director's
- 13 activities includes the right to submit statements, the right to
- 14 attend meetings and conferences and share in discussions, and
- 15 the right to receive sufficient notice of progress in the matter
- 16 to adequately exercise these rights.
- 17 However, if a meeting of the director involves information
- 18 that is not public within the meaning of Minnesota Statutes,
- 19 sections 15.1611 to 15.1699 or 116.075, the director shall
- 20 conduct a closed meeting to discuss the nonpublic information.
- 21 B. Notice of progress. Any person who wishes to receive
- 22 notice of progress in an agency matter shall so advise the
- 23 director. Thereafter, the director shall give this person
- 24 adequate notice of pending events in the matter.

25

- 26 Repealer. Rules MPEA 3(b) MPCA 3(b)(1), 3(b)(2), 3(b)(3),
- 3(b)(4), 3(b)(5)(i), 3(b)(5)(ii), 3(b)(5)(iii), 3(b)(5)(iv),
- 28 3(b)(5)(v), 3(b)(5)(vii), 3(b)(5)(viii), MPCA 6(c), 6(d), MPCA
- 29 9(c), 9(d), 9(f), 9(j), 9(k), 9(1), 9(m), 9(o), 9(p), 9(q),
- 30 9(s), MPCA 11, and MPCA 13 of the Minnesota Pollution Control
- 31 Agency are repealed.

32

33 Relettering. Reletter MPCA 3(b)(5)(vi) as 6 MCAR S 4.3005 M.