SENATE STATE OF MINNESOTA EIGHTY-NINTH SESSION

A bill for an act

relating to retirement; volunteer firefighter relief associations; implementing

the recommendations of the state auditor's volunteer firefighter working group;

S.F. No. 884

(SENATE AUTHORS: ROSEN and Pappas)

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DATE D-PG OFFICIAL STATUS

02/16/2015

311 Introduction and first reading Referred to State and Local Government See SF1398, Art. 9

addressing various disbursement and accounting issues; addressing various 1.4 benefit issues; updating volunteer fire state aid references; addressing various 1.5 relief association establishment and membership issues; amending Minnesota 1.6 Statutes 2014, sections 69.051, subdivision 1a; 69.80; 424A.001, by adding 1.7 a subdivision; 424A.002, subdivision 1; 424A.016, subdivision 4; 424A.02, 1.8 subdivisions 3, 3a, 9a; 424A.05, subdivisions 2, 3; 424A.092, subdivisions 3, 6; 19 424A.093, subdivisions 5, 6. 1.10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: 1.11 ARTICLE 1 1.12 DISBURSEMENT AND ACCOUNTING ISSUES 1.13 Section 1. Minnesota Statutes 2014, section 69.051, subdivision 1a, is amended to read: 1.14 Subd. 1a. Financial statement. (a) The board of each volunteer firefighters relief 1.15 association, as defined in section 424A.001, subdivision 4, that is not required to file a 1 16 financial report and audit under subdivision 1 must prepare a detailed statement of the 1.17 financial affairs for the preceding fiscal year of the relief association's special and general 1.18 funds in the style and form prescribed by the state auditor. The detailed statement must 1.19 show: 1.20 (1) the sources and amounts of all money received; 1.21 1 22 (2) all disbursements, accounts payable and accounts receivable; (3) the amount of money remaining in the treasury; 1.23

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(4) total assets, including a listing of all investments;

(5) the accrued liabilities; and

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(6) all other items necessary to show accurately the revenues and expenditures and financial position of the relief association.

as introduced

- (b) The detailed financial statement of the special and general funds required under paragraph (a) must be certified by a certified public accountant or by the state auditor. In addition to certifying the financial condition of the special and general funds of the relief association, the accountant or auditor conducting the examination shall give an opinion as to the condition of the special and general funds of the relief association, and shall comment upon any exceptions to the report in accordance with agreed-upon procedures and forms prescribed by the state auditor. The accountant must have at least five years of public accounting, auditing, or similar experience, and must not be an active, inactive, or retired member of the relief association or the fire department.
- (c) The detailed <u>financial</u> statement required under paragraph (a) must be countersigned by:
 - (1) the municipal clerk or clerk-treasurer of the municipality; or
- (2) where applicable, by the municipal clerk or clerk-treasurer of the largest municipality in population which contracts with the independent nonprofit firefighting corporation if the relief association is a subsidiary of an independent nonprofit firefighting corporation; or
- (3) by the chief financial official of the county in which the volunteer firefighter relief association is located or primarily located if the relief association is associated with a fire department that is not located in or associated with an organized municipality.
- (d) The volunteer firefighters' relief association board must file the detailed <u>financial</u> statement required under paragraph (a) in the relief association office for public inspection and present it to the governing body of the municipality within 45 days after the close of the fiscal year, and must submit a copy of the <u>certified</u> detailed <u>financial</u> statement to the state auditor within 90 days of the close of the fiscal year.
- (e) A certified public accountant or auditor who performs the agreed-upon procedures under paragraph (b) is subject to the reporting requirements of section 6.67.
- EFFECTIVE DATE. This section is effective July 1, 2015, and applies to financial statements prepared for calendar year 2015 and thereafter.
 - Sec. 2. Minnesota Statutes 2014, section 69.80, is amended to read:

69.80 AUTHORIZED ADMINISTRATIVE EXPENSES.

(a) Notwithstanding any provision of law to the contrary, the payment of the following necessary, reasonable and direct expenses of maintaining, protecting and

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administering the special fund, when provided for in the bylaws of the association and approved by the board of trustees, constitutes authorized administrative expenses of a volunteer firefighters' relief association organized under any law of this state or the Bloomington Fire Department Relief Association:

- (1) office expense, including, but not limited to, rent, utilities, equipment, supplies, postage, periodical subscriptions, furniture, fixtures, and salaries of administrative personnel;
- (2) salaries of the officers of the association, or their designees, and salaries of the members of the board of trustees of the association if the salary amounts are approved by the governing body of the entity that is responsible for meeting any minimum obligation under section 424A.092 or 424A.093, or Laws 2013, chapter 111, article 5, sections 31 to 42, and the itemized expenses of relief association officers and board members that are incurred as a result of fulfilling their responsibilities as administrators of the special fund;
- (3) tuition, registration fees, organizational dues, and other authorized expenses of the officers or members of the board of trustees incurred in attending educational conferences, seminars, or classes relating to the administration of the relief association;
- (4) audit, and audit-related services, and accounting and accounting-related services, actuarial, medical, legal, and investment and performance evaluation expenses;
- (5) filing and application fees payable by the relief association to federal or other governmental entities;
- (6) reimbursement to the officers and members of the board of trustees, or their designees, for reasonable and necessary expenses actually paid and incurred in the performance of their duties as officers or members of the board; and
- (7) premiums on fiduciary liability insurance and official bonds for the officers, members of the board of trustees, and employees of the relief association.
- (b) Any other expenses of the relief association must be paid from the general fund of the association, if one exists. If a relief association has only one fund, that fund is the special fund for purposes of this section. If a relief association has a special fund and a general fund, and any expense of the relief association that is directly related to the purposes for which both funds were established, the payment of that expense must be apportioned between the two funds on the basis of the benefits derived by each fund.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 3. Minnesota Statutes 2014, section 424A.05, subdivision 3, is amended to read: Subd. 3. Authorized disbursements from special fund. (a) Disbursements from the special fund may not be made for any purpose other than one of the following:

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(1) for the payment of service pensions to retired members of the relief association in	f
authorized and paid under law and the bylaws governing the relief association;	
(2) for the purchase of an annuity for the applicable person under section 424A.015,	,
subdivision 3, for the transfer of service pension or benefit amounts to the applicable	
person's individual retirement account under section 424A.015, subdivision 4, or to the	
applicable person's account in the Minnesota deferred compensation plan under section	
424A.015, subdivision 5;	
(3) for the payment of temporary or permanent disability benefits to disabled	
members of the relief association if authorized and paid under law and specified in amount	t
in the bylaws governing the relief association;	
(4) for the payment of survivor benefits or for the payment of a death benefit to the	
estate of the deceased active or deferred firefighter, if authorized and paid under law and	
specified in amount in the bylaws governing the relief association;	
(5) for the payment of the fees, dues and assessments to the Minnesota State Fire	
Department Association and to the Minnesota State Fire Chiefs Association in order to	
entitle relief association members to membership in and the benefits of these associations	
or organizations;	
(6) for the payment of insurance premiums to the state Volunteer Firefighters Benefit	t
Association, or an insurance company licensed by the state of Minnesota offering casualty	y
insurance, in order to entitle relief association members to membership in and the benefits	3
of the association or organization; and	
(7) for the payment of administrative expenses of the relief association as authorized	d
under section 69.80.	
(b) Checks or authorizations for electronic fund transfers for disbursements	
authorized by this section must be signed by the relief association treasurer and at least one	_

- authorized by this section must be signed by the relief association treasurer and at least one other elected trustee who has been designated by the board of trustees to sign the checks or authorizations. A relief association may make disbursements authorized by this subdivision by electronic funds transfers only if the specific method of payment and internal control
- policies and procedures regarding the method are approved by the board of trustees. 4.29

EFFECTIVE DATE. This section is effective July 1, 2015.

ARTICLE 2 4.31

BENEFIT ISSUES 4.32

Section 1. Minnesota Statutes 2014, section 424A.02, subdivision 3a, is amended to read:

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Subd. 3a. Penalty for paying pension greater than applicable maximum. (a)
If a defined benefit relief association pays a service pension greater than the maximum
service pension associated with the applicable average amount of available financing per
active covered firefighter under the table in subdivision 3, paragraph (c) or (d), whichever
applies, the maximum service pension under subdivision 3, paragraph (f), or the applicable
maximum service pension amount specified in subdivision 3, paragraph (g), whichever is
less, the state auditor shall:

- (1) disqualify the municipality or the nonprofit firefighting corporation associated with the relief association from receiving fire state aid by making the appropriate notification to the municipality and the commissioner of revenue, with the disqualification applicable for the next apportionment and payment of fire state aid; and
- (2) order the treasurer of the applicable relief association to recover the amount of the overpaid service pension or pensions from any retired firefighter who received an overpayment.
- (b) Fire state aid amounts from disqualified municipalities for the period of disqualifications under paragraph (a), clause (1), must be credited to the amount of fire insurance premium tax proceeds available for the next subsequent fire state aid apportionment.
- (c) The amount of any overpaid service pension recovered under paragraph (a), clause (2), must be credited to the amount of fire insurance premium tax proceeds available for the next subsequent fire state aid apportionment.
- (d) The determination of the state auditor that a relief association has paid a service pension greater than the applicable maximum must be made on the basis of the information filed by the relief association and the municipality with the state auditor under sections 69.011, subdivision 2, and 69.051, subdivision 1 or 1a, whichever applies, and any other relevant information that comes to the attention of the state auditor. The determination of the state auditor is final. An aggrieved municipality, relief association, or person may appeal the determination under section 480A.06.
- (e) The state auditor may certify, upon learning that a relief association overpaid a service pension based on an error in the maximum service pension calculation, the municipality or nonprofit firefighting corporation associated with the relief association for fire state aid if (1) there is evidence that the error occurred in good faith, and (2) the relief association has initiated recovery of any overpayment amount. Notwithstanding paragraph (c), all overpayments recovered under this paragraph must be credited to the relief association's special fund.

EFFECTIVE DATE. This section is effective the day following final enactment.

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Sec. 2. Minnesota Statutes 2014, section 424A.02, subdivision 9a, is amended to read:

Subd. 9a. **Postretirement increases.** Notwithstanding any provision of general or special law to the contrary, a defined benefit relief association paying a monthly service pension may provide a postretirement increase to retired members and ancillary benefit recipients of the relief association if (1) the relief association adopts an appropriate bylaw amendment; and (2) the bylaw amendment is approved by the municipality pursuant to subdivision 10 and section 424A.093, subdivision 6. The postretirement increase is applicable only to retired members and ancillary benefit recipients receiving a monthly service pension or monthly ancillary benefit as of the effective date of the bylaw amendment. The authority to provide a postretirement increase to retired members and ancillary benefit recipients of a relief association contained in this subdivision supersedes any prior special law authorization relating to the provision of postretirement increases.

EFFECTIVE DATE. This section is effective the day following final enactment.

6.14 ARTICLE 3

STATE AID REFERENCES

- Section 1. Minnesota Statutes 2014, section 424A.016, subdivision 4, is amended to read:
- Subd. 4. **Individual accounts.** (a) An individual account must be established for each firefighter who is a member of the relief association.
 - (b) To each individual active member account must be credited an equal share of:
- (1) any amounts of fire state aid <u>and police and firefighter retirement supplemental</u> state aid received by the relief association;
- (2) any amounts of municipal contributions to the relief association raised from levies on real estate or from other available municipal revenue sources exclusive of fire state aid; and
 - (3) any amounts equal to the share of the assets of the special fund to the credit of:
- (i) any former member who terminated active service with the fire department to which the relief association is associated before meeting the minimum service requirement provided for in subdivision 2, paragraph (b), and has not returned to active service with the fire department for a period no shorter than five years; or
- (ii) any retired member who retired before obtaining a full nonforfeitable interest in the amounts credited to the individual member account under subdivision 2, paragraph (b), and any applicable provision of the bylaws of the relief association. In addition, any investment return on the assets of the special fund must be credited in proportion to the

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share of the assets of the special fund to the credit of each individual active member account. Administrative expenses of the relief association payable from the special fund may be deducted from individual accounts in a manner specified in the bylaws of the relief association.

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- (c) If the bylaws so permit and as the bylaws define, the relief association may credit any investment return on the assets of the special fund to the accounts of inactive members.
- (d) Amounts to be credited to individual accounts must be allocated uniformly for all years of active service and allocations must be made for all years of service, except for caps on service credit if so provided in the bylaws of the relief association. Amounts forfeited under paragraph (b), clause (3), before a resumption of active service and membership under section 424A.01, subdivision 6, remain forfeited and may not be reinstated upon the resumption of active service and membership. The allocation method may utilize monthly proration for fractional years of service, as the bylaws or articles of incorporation of the relief association so provide. The bylaws or articles of incorporation may define a "month," but the definition must require a calendar month to have at least 16 days of active service. If the bylaws or articles of incorporation do not define a "month," a "month" is a completed calendar month of active service measured from the member's date of entry to the same date in the subsequent month.
- (e) At the time of retirement under subdivision 2 and any applicable provision of the bylaws of the relief association, a retiring member is entitled to that portion of the assets of the special fund to the credit of the member in the individual member account which is nonforfeitable under subdivision 3 and any applicable provision of the bylaws of the relief association based on the number of years of service to the credit of the retiring member.
- (f) Annually, the secretary of the relief association shall certify the individual account allocations to the state auditor at the same time that the annual financial statement or financial report and audit of the relief association, whichever applies, is due under section 69.051.
 - Sec. 2. Minnesota Statutes 2014, section 424A.02, subdivision 3, is amended to read:
- Subd. 3. Flexible service pension maximums. (a) Annually on or before August 1 as part of the certification of the financial requirements and minimum municipal obligation determined under section 424A.092, subdivision 4, or 424A.093, subdivision 5, as applicable, the secretary or some other official of the relief association designated in the bylaws of each defined benefit relief association shall calculate and certify to the governing body of the applicable municipality the average amount of available financing per active covered firefighter for the most recent three-year period. The amount of available financing

state aid received or receivable by the relief association, any amounts of municipal contributions to the relief association raised from levies on real estate or from other available revenue sources exclusive of fire state aid, and one-tenth of the amount of assets in excess of the accrued liabilities of the relief association calculated under section 424A.092, subdivision 2; 424A.093, subdivisions 2 and 4; or 424A.094, subdivision 2, if any.

- (b) The maximum service pension which the defined benefit relief association has authority to provide for in its bylaws for payment to a member retiring after the calculation date when the minimum age and service requirements specified in subdivision 1 are met must be determined using the table in paragraph (c) or (d), whichever applies.
- (c) For a defined benefit relief association where the governing bylaws provide for a monthly service pension to a retiring member, the maximum monthly service pension amount per month for each year of service credited that may be provided for in the bylaws is the greater of the service pension amount provided for in the bylaws on the date of the calculation of the average amount of the available financing per active covered firefighter or the maximum service pension figure corresponding to the average amount of available financing per active covered firefighter:

8.18 8.19 8.20	Minimum Average Amount of Available Financing per Firefighter	Maximum Service Pension Amount Payable per Month for Each Year of Service
8.21	\$	\$.25
8.22	41	.50
8.23	81	1.00
8.24	122	1.50
8.25	162	2.00
8.26	203	2.50
8.27	243	3.00
8.28	284	3.50
8.29	324	4.00
8.30	365	4.50
8.31	405	5.00
8.32	486	6.00
8.33	567	7.00
8.34	648	8.00
8.35	729	9.00
8.36	810	10.00
8.37	891	11.00
8.38	972	12.00
8.39	1053	13.00
8.40	1134	14.00

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	01/29/15	REVISOR	SS/SA	15-2054	
9.1		1215			15.00
9.2		1296			16.00
9.3		1377			17.00
9.4		1458			18.00
9.5		1539			19.00
9.6		1620			20.00
9.7		1701			21.00
9.8		1782			22.00
9.9		1823			22.50
9.10		1863			23.00
9.11		1944			24.00
9.12		2025			25.00
9.13		2106			26.00
9.14		2187			27.00
9.15		2268			28.00
9.16		2349			29.00
9.17		2430			30.00
9.18		2511			31.00
9.19		2592			32.00
9.20		2673			33.00
9.21		2754			34.00
9.22		2834			35.00
9.23		2916			36.00
9.24		2997			37.00
9.25		3078			38.00
9.26		3159			39.00
9.27		3240			40.00
9.28		3321			41.00
9.29		3402			42.00
9.30		3483			43.00
9.31		3564			44.00
9.32		3645			45.00
9.33		3726			46.00
9.34		3807			47.00
9.35		3888			48.00
9.36		3969			49.00
9.37		4050			50.00
9.38		4131			51.00
9.39		4212			52.00
9.40		4293			53.00
9.41		4374			54.00
9.42		4455			55.00
9.43		4536			56.00
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as introduced

	01/29/15	REVISOR	SS/SA	15-2054	
10.1		4617			57.00
10.2		4698			58.00
10.3		4779			59.00
10.4		4860			60.00
10.5		4941			61.00
10.6		5022			62.00
10.7		5103			63.00
10.8		5184			64.00
10.9		5265			65.00
10.10		5346			66.00
10.11		5427			67.00
10.12		5508			68.00
10.13		5589			69.00
10.14		5670			70.00
10.15		5751			71.00
10.16		5832			72.00
10.17		5913			73.00
10.18		5994			74.00
10.19		6075			75.00
10.20		6156			76.00
10.21		6237			77.00
10.22		6318			78.00
10.23		6399			79.00
10.24		6480			80.00
10.25		6561			81.00
10.26		6642			82.00
10.27		6723			83.00
10.28		6804			84.00
10.29		6885			85.00
10.30		6966			86.00
10.31		7047			87.00
10.32		7128			88.00
10.33		7209			89.00
10.34		7290			90.00
10.35		7371			91.00
10.36		7452			92.00
10.37		7533			93.00
10.38		7614 7605			94.00
10.39		7695			95.00
10.40		7776			96.00
10.41		7857			97.00
10.42		7938			98.00
10.43		8019			99.00

as introduced

11.1	8100	100.00
11.2	any amount in excess of	
11.3	8100	100.00

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(d) For a defined benefit relief association in which the governing bylaws provide for a lump-sum service pension to a retiring member, the maximum lump-sum service pension amount for each year of service credited that may be provided for in the bylaws is the greater of the service pension amount provided for in the bylaws on the date of the calculation of the average amount of the available financing per active covered firefighter or the maximum service pension figure corresponding to the average amount of available financing per active covered firefighter for the applicable specified period:

11.11 11.12 11.13	Minimum Average Amount of Available Financing per Firefighter	Maximum Lump-Sum Service Pension Amount Payable for Each Year of Service
11.14	\$	\$ 10
11.15	11	20
11.16	16	30
11.17	23	40
11.18	27	50
11.19	32	60
11.20	43	80
11.21	54	100
11.22	65	120
11.23	77	140
11.24	86	160
11.25	97	180
11.26	108	200
11.27	131	240
11.28	151	280
11.29	173	320
11.30	194	360
11.31	216	400
11.32	239	440
11.33	259	480
11.34	281	520
11.35	302	560
11.36	324	600
11.37	347	640
11.38	367	680
11.39	389	720
11.40	410	760
11.41	432	800
11.42	486	900

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		540		1000	
12.1		540		1000	
12.2		594		1100	
12.3		648		1200	
12.4		702 756		1300 1400	
12.5		810		1500	
12.6 12.7		864		1600	
12.7		918		1700	
12.9		972		1800	
12.10		1026		1900	
12.11		1080		2000	
12.12		1134		2100	
12.13		1188		2200	
12.14		1242		2300	
12.15		1296		2400	
12.16		1350		2500	
12.17		1404		2600	
12.18		1458		2700	
12.19		1512		2800	
12.20		1566		2900	
12.21		1620		3000	
12.22		1672		3100	
12.23		1726		3200	
12.24		1753		3250	
12.25		1780		3300	
12.26		1820		3375	
12.27		1834		3400	
12.28		1888		3500	
12.29		1942		3600	
12.30		1996		3700	
12.31		2023		3750	
12.32		2050		3800	
12.33		2104		3900	
12.34		2158		4000	
12.35		2212		4100	
12.36		2265		4200	
12.37		2319 2373		4300 4400	
12.38 12.39		2373 2427		4500	
12.39		2481		4600	
12.40		2535		4700	
12.41		2589		4800	
12.42		2643		4900	
14.43		20 1 3		4700	

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12.1		2607		5000	
13.1		2697 2751		5000	
13.2				5100	
13.3		2805 2859		5200	
13.4				5300	
13.5		2913 2967		5400 5500	
13.6		3021		5600	
13.7 13.8		3075		5700	
13.9		3129		5800	
13.10		3183		5900	
13.10		3237		6000	
13.11		3291		6100	
13.12		3345		6200	
13.14		3399		6300	
13.15		3453		6400	
13.16		3507		6500	
13.17		3561		6600	
13.18		3615		6700	
13.19		3669		6800	
13.20		3723		6900	
13.21		3777		7000	
13.22		3831		7100	
13.23		3885		7200	
13.24		3939		7300	
13.25		3993		7400	
13.26		4047		7500	
13.27		4101		7600	
13.28		4155		7700	
13.29		4209		7800	
13.30		4263		7900	
13.31		4317		8000	
13.32		4371		8100	
13.33		4425		8200	
13.34		4479		8300	
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13.36		4587		8500	
13.37		4641		8600	
13.38		4695		8700	
13.39		4749		8800	
13.40		4803		8900	
13.41		4857		9000	
13.42		4911		9100	
13.43		4965		9200	

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14.1		5019		g	9300
14.2		5073		Ģ	9400
14.3		5127		g	9500
14.4		5181		g	9600
14.5		5235		g	9700
14.6		5289		g	9800
14.7		5343		Ģ	9900
14.8		5397		10	,000
14.9	any amoi	unt in excess of			
14.10		5397		10	,000

- (e) For a defined benefit relief association in which the governing bylaws provide for a monthly benefit service pension as an alternative form of service pension payment to a lump-sum service pension, the maximum service pension amount for each pension payment type must be determined using the applicable table contained in this subdivision.
- (f) If a defined benefit relief association establishes a service pension in compliance with the applicable maximum contained in paragraph (c) or (d) and the minimum average amount of available financing per active covered firefighter is subsequently reduced because of a reduction in fire state aid or because of an increase in the number of active firefighters, the relief association may continue to provide the prior service pension amount specified in its bylaws, but may not increase the service pension amount until the minimum average amount of available financing per firefighter under the table in paragraph (c) or (d), whichever applies, permits.
- (g) No defined benefit relief association is authorized to provide a service pension in an amount greater than the largest applicable flexible service pension maximum amount even if the amount of available financing per firefighter is greater than the financing amount associated with the largest applicable flexible service pension maximum.
- (h) The method of calculating service pensions must be applied uniformly for all years of active service. Credit must be given for all years of active service except for caps on service credit if so provided in the bylaws of the relief association.
 - Sec. 3. Minnesota Statutes 2014, section 424A.05, subdivision 2, is amended to read:
- Subd. 2. Special fund assets and revenues. The special fund must be credited with all fire state aid moneys and police and firefighter retirement supplemental state aid received under sections 69.011 to 69.051 and 423A.022, all taxes levied by or other revenues received from the municipality under sections 424A.091 to 424A.096 or any applicable special law requiring municipal support for the relief association, any moneys funds or property donated, given, granted or devised by any person which is specified for

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use for the support of the special fund and any interest or investment return earned upon the assets of the special fund. The treasurer of the relief association is the custodian of the assets of the special fund and must be the recipient on behalf of the special fund of all revenues payable to the special fund. The treasurer shall maintain adequate records documenting any transaction involving the assets or the revenues of the special fund. These records and the bylaws of the relief association are public and must be open for inspection by any member of the relief association, any officer or employee of the state or of the municipality, or any member of the public, at reasonable times and places.

- Sec. 4. Minnesota Statutes 2014, section 424A.092, subdivision 3, is amended to read:
- Subd. 3. Financial requirements of relief association; minimum obligation of **municipality.** (a) During the month of July, the officers of the relief association shall determine the overall funding balance of the special fund for the current calendar year, the financial requirements of the special fund for the following calendar year and the minimum obligation of the municipality with respect to the special fund for the following calendar year in accordance with the requirements of this subdivision.
- (b) The overall funding balance of the special fund for the current calendar year must be determined in the following manner:
- (1) The total accrued liability of the special fund for all active and deferred members of the relief association as of December 31 of the current year must be calculated under subdivisions 2 and 2a, if applicable.
- (2) The total present assets of the special fund projected to December 31 of the current year, including receipts by and disbursements from the special fund anticipated to occur on or before December 31, must be calculated. To the extent possible, for those assets for which a market value is readily ascertainable, the current market value as of the date of the calculation for those assets must be utilized in making this calculation. For any asset for which no market value is readily ascertainable, the cost value or the book value, whichever is applicable, must be utilized in making this calculation.
- (3) The amount of the total present assets of the special fund calculated under clause (2) must be subtracted from the amount of the total accrued liability of the special fund calculated under clause (1). If the amount of total present assets exceeds the amount of the total accrued liability, then the special fund is considered to have a surplus over full funding. If the amount of the total present assets is less than the amount of the total accrued liability, then the special fund is considered to have a deficit from full funding. If the amount of total present assets is equal to the amount of the total accrued liability, then the special fund is considered to be fully funded.

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- (c) The financial requirements of the special fund for the following calendar year must be determined in the following manner:
- (1) The total accrued liability of the special fund for all active and deferred members of the relief association as of December 31 of the calendar year next following the current calendar year must be calculated under subdivisions 2 and 2a, if applicable.
- (2) The increase in the total accrued liability of the special fund for the following calendar year over the total accrued liability of the special fund for the current year must be calculated.
- (3) The amount of anticipated future administrative expenses of the special fund must be calculated by multiplying the dollar amount of the administrative expenses of the special fund for the most recent prior calendar year by the factor of 1.035.
- (4) If the special fund is fully funded, the financial requirements of the special fund for the following calendar year are the total of the amounts calculated under clauses (2) and (3).
- (5) If the special fund has a deficit from full funding, the financial requirements of the special fund for the following calendar year are the financial requirements of the special fund calculated as though the special fund were fully funded under clause (4) plus an amount equal to one-tenth of the original amount of the deficit from full funding of the special fund as determined under clause (2) resulting either from an increase in the amount of the service pension occurring in the last ten years or from a net annual investment loss occurring during the last ten years until each increase in the deficit from full funding is fully retired. The annual amortization contribution under this clause may not exceed the amount of the deficit from full funding.
- (6) If the special fund has a surplus over full funding, the financial requirements of the special fund for the following calendar year are the financial requirements of the special fund calculated as though the special fund were fully funded under clause (4) reduced by an amount equal to one-tenth of the amount of the surplus over full funding of the special fund.
- (d) The minimum obligation of the municipality with respect to the special fund is the financial requirements of the special fund reduced by the amount of any fire state aid and police and firefighter retirement supplemental state aid payable under sections 69.011 to 69.051 and 423A.022 reasonably anticipated to be received by the municipality for transmittal to the special fund during the following calendar year, an amount of interest on the assets of the special fund projected to the beginning of the following calendar year calculated at the rate of five percent per annum, and the amount of any contributions to the special fund required by the relief association bylaws from the active members of the relief association reasonably anticipated to be received during the following calendar year.

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A reasonable amount of anticipated fire state aid is an amount that does not exceed the fire state aid actually received in the prior year multiplied by the factor 1.035.

Sec. 5. Minnesota Statutes 2014, section 424A.092, subdivision 6, is amended to read: Subd. 6. Municipal ratification for plan amendments. If the special fund of the relief association does not have a surplus over full funding under subdivision 3, paragraph (c), clause (5), and if the municipality is required to provide financial support to the special fund of the relief association under this section, the adoption of or any amendment to the articles of incorporation or bylaws of a relief association which increases or otherwise affects the retirement coverage provided by or the service pensions or retirement benefits payable from the special fund of any relief association to which this section applies is not effective until it is ratified by the governing body of the municipality served by the fire department to which the relief association is directly associated or by the independent nonprofit firefighting corporation, as applicable, and the officers of a relief association shall not seek municipal ratification prior to preparing and certifying an estimate of the expected increase in the accrued liability and annual accruing liability of the relief association attributable to the amendment. If the special fund of the relief association has a surplus over full funding under subdivision 3, paragraph (c), clause (5), and if the municipality is not required to provide financial support to the special fund of the relief association under this section, the relief association may adopt or amend its articles of incorporation or bylaws which increase or otherwise affect the retirement coverage provided by or the service pensions or retirement benefits payable from the special fund of the relief association which are effective without municipal ratification so long as this does not cause the amount of the resulting increase in the accrued liability of the special fund of the relief association to exceed 90 percent of the amount of the surplus over full funding reported in the prior year and this does not result in the financial requirements of the special fund of the relief association exceeding the expected amount of the future fire state aid and police and firefighter retirement supplemental state aid to be received by the relief association as determined by the board of trustees following the preparation of an estimate of the expected increase in the accrued liability and annual accruing liability of the relief association attributable to the change. If a relief association adopts or amends its articles of incorporation or bylaws without municipal ratification under this subdivision, and, subsequent to the amendment or adoption, the financial requirements of the special fund of the relief association under this section are such so as to require financial support from the municipality, the provision which was implemented without municipal ratification is no longer effective without municipal ratification and any service

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pensions or retirement benefits payable after that date may be paid only in accordance with the articles of incorporation or bylaws as amended or adopted with municipal ratification.

Sec. 6. Minnesota Statutes 2014, section 424A.093, subdivision 5, is amended to read:

- Subd. 5. **Minimum municipal obligation.** (a) The officers of the relief association shall determine the minimum obligation of the municipality with respect to the special fund of the relief association for the following calendar year on or before August 1 of each year in accordance with the requirements of this subdivision.
- (b) The minimum obligation of the municipality with respect to the special fund is an amount equal to the financial requirements of the special fund of the relief association determined under subdivision 4, reduced by the estimated amount of any fire state aid and police and firefighter retirement supplemental state aid payable under sections 69.011 to 69.051 and 423A.022 reasonably anticipated to be received by the municipality for transmittal to the special fund of the relief association during the following year and the amount of any anticipated contributions to the special fund required by the relief association bylaws from the active members of the relief association reasonably anticipated to be received during the following calendar year. A reasonable amount of anticipated fire state aid is an amount that does not exceed the fire state aid actually received in the prior year multiplied by the factor 1.035.
- (c) The officers of the relief association shall certify the financial requirements of the special fund of the relief association and the minimum obligation of the municipality with respect to the special fund of the relief association as determined under subdivision 4 and this subdivision by August 1 of each year. The certification must be made to the entity that is responsible for satisfying the minimum obligation with respect to the special fund of the relief association. If the responsible entity is a joint powers entity, the certification must be made in the manner specified in the joint powers agreement, or if the joint powers agreement is silent on this point, the certification must be made to the chair of the joint powers board.
- (d) The financial requirements of the relief association and the minimum municipal obligation must be included in the financial report or financial statement under section 69.051.
- (e) The municipality shall provide for at least the minimum obligation of the municipality with respect to the special fund of the relief association by tax levy or from any other source of public revenue. The municipality may levy taxes for the payment of the minimum municipal obligation without any limitation as to rate or amount and irrespective of any limitations imposed by other provisions of law or charter upon the rate or amount of taxation until the balance of the special fund or any fund of the relief association has

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attained a specified level. In addition, any taxes levied under this section must not cause the amount or rate of any other taxes levied in that year or to be levied in a subsequent year by the municipality which are subject to a limitation as to rate or amount to be reduced.

- (f) If the municipality does not include the full amount of the minimum municipal obligation in its levy for any year, the officers of the relief association shall certify that amount to the county auditor, who shall spread a levy in the amount of the minimum municipal obligation on the taxable property of the municipality.
- (g) If the state auditor determines that a municipal contribution actually made in a plan year was insufficient under section 424A.091, subdivision 3, paragraph (c), clause (5), the state auditor may request from the relief association or from the city a copy of the certifications under this subdivision. The relief association or the city, whichever applies, must provide the certifications within 14 days of the date of the request from the state auditor.

Sec. 7. Minnesota Statutes 2014, section 424A.093, subdivision 6, is amended to read:

Subd. 6. Municipal ratification for plan amendments. If the special fund of the relief association does not have a surplus over full funding under subdivision 4, and if the municipality is required to provide financial support to the special fund of the relief association under this section, the adoption of or any amendment to the articles of incorporation or bylaws of a relief association which increases or otherwise affects the retirement coverage provided by or the service pensions or retirement benefits payable from the special fund of any relief association to which this section applies is not effective until it is ratified by the governing body of the municipality served by the fire department to which the relief association is directly associated or by the independent nonprofit firefighting corporation, as applicable. If the special fund of the relief association has a surplus over full funding under subdivision 4, and if the municipality is not required to provide financial support to the special fund of the relief association under this section, the relief association may adopt or amend its articles of incorporation or bylaws which increase or otherwise affect the retirement coverage provided by or the service pensions or retirement benefits payable from the special fund of the relief association which are effective without municipal ratification so long as this does not cause the amount of the resulting increase in the accrued liability of the special fund of the relief association to exceed 90 percent of the amount of the surplus over full funding reported in the prior year and this does not result in the financial requirements of the special fund of the relief association exceeding the expected amount of the future fire state aid and police and firefighter retirement supplemental state aid to be received by the relief association as determined by the

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board of trustees following the preparation of an updated actuarial valuation including the proposed change or an estimate of the expected actuarial impact of the proposed change prepared by the actuary of the relief association. If a relief association adopts or amends its articles of incorporation or bylaws without municipal ratification pursuant to this subdivision, and, subsequent to the amendment or adoption, the financial requirements of the special fund of the relief association under this section are such so as to require financial support from the municipality, the provision which was implemented without municipal ratification is no longer effective without municipal ratification and any service pensions or retirement benefits payable after that date may be paid only in accordance with the articles of incorporation or bylaws as amended or adopted with municipal ratification.

Sec. 8. EFFECTIVE DATE.

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Sections 1 to 7 are effective the day following final enactment.

ARTICLE 4

RELIEF ASSOCIATION ESTABLISHMENT AND MEMBERSHIP ISSUES

Section 1. Minnesota Statutes 2014, section 424A.001, is amended by adding a subdivision to read:

Subd. 12. **Membership start date.** Membership in a volunteer firefighters relief association begins upon the date of hire by a municipality, a joint powers board, or an independent nonprofit firefighting corporation with which the relief association is directly associated, unless otherwise specified in the relief association bylaws.

EFFECTIVE DATE. This section is effective January 1, 2016.

Sec. 2. Minnesota Statutes 2014, section 424A.002, subdivision 1, is amended to read: Subdivision 1. Authorization. A municipal fire department or an independent nonprofit firefighting corporation, with approval by the applicable municipality or municipalities, may establish a new volunteer firefighters relief association or may retain an existing volunteer firefighters relief association. A municipal fire department or an independent nonprofit firefighting corporation may be associated with only one volunteer firefighters relief association at one time.

EFFECTIVE DATE. This section is effective the day following final enactment.

APPENDIX Article locations in 15-2054

ARTICLE 1	DISBURSEMENT AND ACCOUNTING ISSUES	Page.Ln 1.12
ARTICLE 2	BENEFIT ISSUES	Page.Ln 4.31
ARTICLE 3	STATE AID REFERENCES	Page.Ln 6.14
ARTICLE 4	RELIEF ASSOCIATION ESTABLISHMENT AND MEMBERSHIP ISSUES	Page.Ln 20.13