02/18/21 **REVISOR** EM/EE 21-03099 as introduced

SENATE STATE OF MINNESOTA NINETY-SECOND SESSION

S.F. No. 2114

(SENATE AUTHORS: WIKLUND)

DATE 03/15/2021 D-PG **OFFICIAL STATUS**

Introduction and first reading Referred to Health and Human Services Finance and Policy See HF2128, Art. 1, Sec. 8-10, 12-15

See First Special Session 2021, HF33, Art. 1, Sec. 15 See HF4065

A bill for an act 1.1

relating to human services; modifying policy provisions governing health care; 1 2 exempting coverage mandates for managed care plans or county-based purchasing 1.3 plans when the plan is providing coverage to enrollees under medical assistance 1.4 or MinnesotaCare; clarifying duties and changing composition of the Health 1.5 Services Advisory Council; removing sunset provision for Formulary Committee; 1.6 providing the commissioner of human services certain authority to administer early 1.7 and periodic screening, diagnosis, and treatment services; changing requirements 1.8 for qualified professionals; adding two members to the opioid prescribing working 1.9 group; changing distribution of annual prescribing reports relating to the opioid 1.10 prescribing improvement program; making technical and conforming changes; 1.11 amending Minnesota Statutes 2020, sections 62C.01, by adding a subdivision; 1.12 62D.01, by adding a subdivision; 62Q.02; 256B.0625, subdivisions 3c, 3d, 3e, 1.13 13c, 58; 256B.0638, subdivisions 3, 5, 6; 256B.0659, subdivision 13; proposing 1.14 coding for new law in Minnesota Statutes, chapters 62A; 62J; repealing Minnesota 1.15 Rules, parts 9505.0275; 9505.1693; 9505.1696, subparts 1, 2, 3, 4, 5, 6, 7, 8, 9, 1.16 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22; 9505.1699; 9505.1701; 9505.1703; 1.17 9505.1706; 9505.1712; 9505.1715; 9505.1718; 9505.1724; 9505.1727; 9505.1730; 1.18 9505.1733; 9505.1736; 9505.1739; 9505.1742; 9505.1745; 9505.1748. 1.19

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

Section 1. [62A.002] APPLICABILITY OF CHAPTER.

Any benefit or coverage mandate included in this chapter does not apply to managed 1.22 care plans or county-based purchasing plans when the plan is providing coverage to state 1.23 public health care program enrollees under chapter 256B or 256L. 1.24

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Section 1.

Sec. 2. Minnesota Statutes 2020, section 62C.01, is amended by adding a subdivision to 2.1 read: 2.2 Subd. 4. Applicability. Any benefit or coverage mandate included in this chapter does 2.3 not apply to managed care plans or county-based purchasing plans when the plan is providing 2.4 coverage to state public health care program enrollees under chapter 256B or 256L. 2.5 Sec. 3. Minnesota Statutes 2020, section 62D.01, is amended by adding a subdivision to 2.6 read: 2.7 Subd. 3. Applicability. Any benefit or coverage mandate included in this chapter does 2.8 not apply to managed care plans or county-based purchasing plans when the plan is providing 2.9 coverage to state public health care program enrollees under chapter 256B or 256L. 2.10 Sec. 4. [62J.011] APPLICABILITY OF CHAPTER. 2.11 Any benefit or coverage mandate included in this chapter does not apply to managed 2.12 care plans or county-based purchasing plans when the plan is providing coverage to state 2.13 public health care program enrollees under chapter 256B or 256L. 2.14 Sec. 5. Minnesota Statutes 2020, section 62Q.02, is amended to read: 2.15 62Q.02 APPLICABILITY OF CHAPTER. 2.16 (a) This chapter applies only to health plans, as defined in section 62Q.01, and not to 2.17 other types of insurance issued or renewed by health plan companies, unless otherwise 2.18 specified. 2.19 (b) This chapter applies to a health plan company only with respect to health plans, as 2.20 defined in section 62Q.01, issued or renewed by the health plan company, unless otherwise 2.21 specified. 2.22 (c) If a health plan company issues or renews health plans in other states, this chapter 2.23 applies only to health plans issued or renewed in this state for Minnesota residents, or to 2.24 cover a resident of the state, unless otherwise specified. 2.25 (d) Any benefit or coverage mandate included in this chapter does not apply to managed 2.26 care plans or county-based purchasing plans when the plan is providing coverage to state 2.27

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public health care program enrollees under chapter 256B or 256L.

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Sec. 6. Minnesota Statutes 2020, section 256B.0625, subdivision 3c, is amended to read:

Subd. 3c. Health Services Policy Committee Advisory Council. (a) The commissioner, after receiving recommendations from professional physician associations, professional associations representing licensed nonphysician health care professionals, and consumer groups, shall establish a 13-member 14-member Health Services Policy Committee Advisory Council, which consists of 12 13 voting members and one nonvoting member. The Health Services Policy Committee Advisory Council shall advise the commissioner regarding (1) health services pertaining to the administration of health care benefits covered under the medical assistance and Minnesota Care programs Minnesota health care programs (MHCP); and (2) evidence-based decision-making and health care benefit and coverage policies for MHCP. The Health Services Advisory Council shall consider available evidence regarding quality, safety, and cost-effectiveness when advising the commissioner. The Health Services Policy Committee Advisory Council shall meet at least quarterly. The Health Services Policy Committee Advisory Council shall annually elect select a physician chair from among its members, who shall work directly with the commissioner's medical director, to establish the agenda for each meeting. The Health Services Policy Committee shall also Advisory Council may recommend criteria for verifying centers of excellence for specific aspects of medical care where a specific set of combined services, a volume of patients necessary to maintain a high level of competency, or a specific level of technical capacity is associated with improved health outcomes.

- (b) The commissioner shall establish a dental subcommittee subcouncil to operate under the Health Services Policy Committee Advisory Council. The dental subcommittee subcouncil consists of general dentists, dental specialists, safety net providers, dental hygienists, health plan company and county and public health representatives, health researchers, consumers, and a designee of the commissioner of health. The dental subcommittee subcouncil shall advise the commissioner regarding:
- (1) the critical access dental program under section 256B.76, subdivision 4, including but not limited to criteria for designating and terminating critical access dental providers;
- 3.29 (2) any changes to the critical access dental provider program necessary to comply with 3.30 program expenditure limits;
 - (3) dental coverage policy based on evidence, quality, continuity of care, and best practices;
 - (4) the development of dental delivery models; and
 - (5) dental services to be added or eliminated from subdivision 9, paragraph (b).

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4.1	(c) The Health Services Policy Committee shall study approaches to making provider		
4.2	reimbursement under the medical assistance and MinnesotaCare programs contingent on		
4.3	patient participation in a patient-centered decision-making process, and shall evaluate the		
4.4	impact of these approaches on health care quality, patient satisfaction, and health care costs.		
4.5	The committee shall present findings and recommendations to the commissioner and the		
4.6	legislative committees with jurisdiction over health care by January 15, 2010.		
4.7	(d) (c) The Health Services Policy Committee shall Advisory Council may monitor and		
4.8	track the practice patterns of physicians providing services to medical assistance and		
4.9	MinnesotaCare enrollees health care providers who serve MHCP recipients under		
4.10	fee-for-service, managed care, and county-based purchasing. The <u>committee</u> <u>monitoring</u>		
4.11	and tracking shall focus on services or specialties for which there is a high variation in		
4.12	utilization or quality across physicians providers, or which are associated with high medical		
4.13	costs. The commissioner, based upon the findings of the committee Health Services Advisory		
4.14	Council, shall regularly may notify physicians providers whose practice patterns indicate		
4.15	below average quality or higher than average utilization or costs. Managed care and		
4.16	county-based purchasing plans shall provide the commissioner with utilization and cost		
4.17	data necessary to implement this paragraph, and the commissioner shall make this these		
4.18	data available to the eommittee Health Services Advisory Council.		
4.19	(e) The Health Services Policy Committee shall review caesarean section rates for the		
4.20	fee-for-service medical assistance population. The committee may develop best practices		
4.21	policies related to the minimization of caesarean sections, including but not limited to		
4.22	standards and guidelines for health care providers and health care facilities.		
4.23	Sec. 7. Minnesota Statutes 2020, section 256B.0625, subdivision 3d, is amended to read:		
4.24	Subd. 3d. Health Services Policy Committee Advisory Council members. (a) The		
4.25	Health Services Policy Committee Advisory Council consists of:		
4.26	(1) seven six voting members who are licensed physicians actively engaged in the practice		
4.27	of medicine in Minnesota, one of whom must be actively engaged in the treatment of persons		
4.28	with mental illness, and three of whom must represent health plans currently under contract		
4.29	to serve medical assistance MHCP recipients;		
4.30	(2) two voting members who are <u>licensed</u> physician specialists actively practicing their		
4.31	specialty in Minnesota;		

4 Sec. 7.

(3) two voting members who are nonphysician health care professionals licensed or 5.1 registered in their profession and actively engaged in their practice of their profession in 5.2 Minnesota; 5.3 (4) one voting member who is a health care or mental health professional licensed or 5.4 registered in the member's profession, actively engaged in the practice of the member's 5.5 profession in Minnesota, and actively engaged in the treatment of persons with mental 5.6 illness; 5.7 (4) one consumer (5) two consumers who shall serve as a voting member members; and 5.8 (5) (6) the commissioner's medical director who shall serve as a nonvoting member. 5.9 (b) Members of the Health Services Policy Committee Advisory Council shall not be 5.10 employed by the Department of Human Services state of Minnesota, except for the medical 5.11 director. A quorum shall comprise a simple majority of the voting members. Vacant seats 5.12 shall not count toward a quorum. 5.13 Sec. 8. Minnesota Statutes 2020, section 256B.0625, subdivision 3e, is amended to read: 5.14 5.15 Subd. 3e. Health Services Policy Committee Advisory Council terms and compensation. Committee Members shall serve staggered three-year terms, with one-third 5.16 of the voting members' terms expiring annually. Members may be reappointed by the 5.17 commissioner. The commissioner may require more frequent Health Services Policy 5.18 Committee Advisory Council meetings as needed. An honorarium of \$200 per meeting and 5.19 reimbursement for mileage and parking shall be paid to each committee council member 5.20 in attendance except the medical director. The Health Services Policy Committee Advisory 5.21 Council does not expire as provided in section 15.059, subdivision 6. 5.22 Sec. 9. Minnesota Statutes 2020, section 256B.0625, subdivision 13c, is amended to read: 5.23 Subd. 13c. Formulary Committee. The commissioner, after receiving recommendations 5.24 from professional medical associations and professional pharmacy associations, and consumer 5.25 groups shall designate a Formulary Committee to carry out duties as described in subdivisions 5.26 13 to 13g. The Formulary Committee shall be comprised of four licensed physicians actively 5.27 engaged in the practice of medicine in Minnesota, one of whom must be actively engaged 5.28 in the treatment of persons with mental illness; at least three licensed pharmacists actively 5.29 engaged in the practice of pharmacy in Minnesota; and one consumer representative; the 5.30

remainder to be made up of health care professionals who are licensed in their field and

have recognized knowledge in the clinically appropriate prescribing, dispensing, and

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monitoring of covered outpatient drugs. Members of the Formulary Committee shall not be employed by the Department of Human Services, but the committee shall be staffed by an employee of the department who shall serve as an ex officio, nonvoting member of the committee. The department's medical director shall also serve as an ex officio, nonvoting member for the committee. Committee members shall serve three-year terms and may be reappointed by the commissioner. The Formulary Committee shall meet at least twice per year. The commissioner may require more frequent Formulary Committee meetings as needed. An honorarium of \$100 per meeting and reimbursement for mileage shall be paid to each committee member in attendance. The Formulary Committee expires June 30, 2022.

- Sec. 10. Minnesota Statutes 2020, section 256B.0625, subdivision 58, is amended to read:
- Subd. 58. **Early and periodic screening, diagnosis, and treatment services.** (a) Medical assistance covers early and periodic screening, diagnosis, and treatment services (EPSDT).

 In administering the EPSDT program, the commissioner shall, at a minimum:
- (1) provide information to children and families, using the most effective mode identified,
 regarding:
 - (i) the benefits of preventative health care visits;

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- (ii) the services available as part of the EPSDT program; and
- 6.18 (iii) assistance finding a provider, transportation, or interpreter services;
- 6.19 (2) maintain an up-to-date periodicity schedule published in the department policy
 6.20 manual, taking into consideration the most up-to-date community standard of care; and
 - (3) maintain up-to-date policies for providers on the delivery of EPSDT services that are in the provider manual on the department website.
 - (b) The commissioner may contract for the administration of the outreach services as required within the EPSDT program.
- 6.25 (c) The payment amount for a complete EPSDT screening shall not include charges for health care services and products that are available at no cost to the provider and shall not exceed the rate established per Minnesota Rules, part 9505.0445, item M, effective October 1, 2010.

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Sec. 11. Minnesota Statutes 2020, section 256B.0638, subdivision 3, is amended to read:

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- Subd. 3. **Opioid prescribing work group.** (a) The commissioner of human services, in consultation with the commissioner of health, shall appoint the following voting members to an opioid prescribing work group:
- (1) two consumer members who have been impacted by an opioid abuse disorder or opioid dependence disorder, either personally or with family members;
- (2) one member who is a licensed physician actively practicing in Minnesota and registered as a practitioner with the DEA;
- 7.9 (3) one member who is a licensed pharmacist actively practicing in Minnesota and registered as a practitioner with the DEA;
- 7.11 (4) one member who is a licensed nurse practitioner actively practicing in Minnesota 7.12 and registered as a practitioner with the DEA;
- 7.13 (5) one member who is a licensed dentist actively practicing in Minnesota and registered as a practitioner with the DEA;
 - (6) two members who are nonphysician licensed health care professionals actively engaged in the practice of their profession in Minnesota, and their practice includes treating pain;
 - (7) one member who is a mental health professional who is licensed or registered in a mental health profession, who is actively engaged in the practice of that profession in Minnesota, and whose practice includes treating patients with chemical dependency or substance abuse;
- 7.22 (8) one member who is a medical examiner for a Minnesota county;
- 7.23 (9) one member of the Health Services Policy Committee established under section
 7.24 256B.0625, subdivisions 3c to 3e;
- 7.25 (10) one member who is a medical director of a health plan company doing business in Minnesota;
- 7.27 (11) one member who is a pharmacy director of a health plan company doing business
 7.28 in Minnesota; and
- 7.29 (12) one member representing Minnesota law enforcement-; and
- 7.30 (13) two consumer members who are Minnesota residents and who have used or are using opioids to manage chronic pain.

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(b) In addition, the work group shall include the following nonvoting members:

(1) the medical director for the medical assistance program;

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- (2) a member representing the Department of Human Services pharmacy unit; and
- (3) the medical director for the Department of Labor and Industry.
- (c) An honorarium of \$200 per meeting and reimbursement for mileage and parking shall be paid to each voting member in attendance.
 - Sec. 12. Minnesota Statutes 2020, section 256B.0638, subdivision 5, is amended to read:
- Subd. 5. **Program implementation.** (a) The commissioner shall implement the programs within the Minnesota health care program to improve the health of and quality of care provided to Minnesota health care program enrollees. The commissioner shall annually collect and report to provider groups the sentinel measures of data showing individual opioid prescribers data showing the sentinel measures of their prescribers' opioid prescribing patterns compared to their anonymized peers. Provider groups shall distribute data to their affiliated, contracted, or employed opioid prescribers.
- (b) The commissioner shall notify an opioid prescriber and all provider groups with which the opioid prescriber is employed or affiliated when the opioid prescriber's prescribing pattern exceeds the opioid quality improvement standard thresholds. An opioid prescriber and any provider group that receives a notice under this paragraph shall submit to the commissioner a quality improvement plan for review and approval by the commissioner with the goal of bringing the opioid prescriber's prescribing practices into alignment with community standards. A quality improvement plan must include:
 - (1) components of the program described in subdivision 4, paragraph (a);
- (2) internal practice-based measures to review the prescribing practice of the opioid prescriber and, where appropriate, any other opioid prescribers employed by or affiliated with any of the provider groups with which the opioid prescriber is employed or affiliated; and
 - (3) appropriate use of the prescription monitoring program under section 152.126.
- (c) If, after a year from the commissioner's notice under paragraph (b), the opioid prescriber's prescribing practices do not improve so that they are consistent with community standards, the commissioner shall take one or more of the following steps:
 - (1) monitor prescribing practices more frequently than annually;

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(2) monitor more aspects of the opioid prescriber's prescribing practices than the sentinel measures; or

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- (3) require the opioid prescriber to participate in additional quality improvement efforts, including but not limited to mandatory use of the prescription monitoring program established under section 152.126.
- (d) The commissioner shall terminate from Minnesota health care programs all opioid prescribers and provider groups whose prescribing practices fall within the applicable opioid disenrollment standards.
 - Sec. 13. Minnesota Statutes 2020, section 256B.0638, subdivision 6, is amended to read:
- Subd. 6. **Data practices.** (a) Reports and data identifying an opioid prescriber are private data on individuals as defined under section 13.02, subdivision 12, until an opioid prescriber is subject to termination as a medical assistance provider under this section. Notwithstanding this data classification, the commissioner shall share with all of the provider groups with which an opioid prescriber is employed, contracted, or affiliated, a report identifying an opioid prescriber who is subject to quality improvement activities the data under subdivision 5, paragraph (a), (b), or (c).
- (b) Reports and data identifying a provider group are nonpublic data as defined under section 13.02, subdivision 9, until the provider group is subject to termination as a medical assistance provider under this section.
- (c) Upon termination under this section, reports and data identifying an opioid prescriber or provider group are public, except that any identifying information of Minnesota health care program enrollees must be redacted by the commissioner.
- Sec. 14. Minnesota Statutes 2020, section 256B.0659, subdivision 13, is amended to read:
- Subd. 13. **Qualified professional; qualifications.** (a) The qualified professional must work for a personal care assistance provider agency, meet the definition of qualified professional under section 256B.0625, subdivision 19c, and enroll with the department as a qualified professional after clearing clear a background study, and meet provider training requirements. Before a qualified professional provides services, the personal care assistance provider agency must initiate a background study on the qualified professional under chapter 245C, and the personal care assistance provider agency must have received a notice from the commissioner that the qualified professional:
 - (1) is not disqualified under section 245C.14; or

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(2) is disqualified, but the qualified professional has received a set aside of the disqualification under section 245C.22.

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- (b) The qualified professional shall perform the duties of training, supervision, and evaluation of the personal care assistance staff and evaluation of the effectiveness of personal care assistance services. The qualified professional shall:
- (1) develop and monitor with the recipient a personal care assistance care plan based on the service plan and individualized needs of the recipient;
- (2) develop and monitor with the recipient a monthly plan for the use of personal care assistance services;
 - (3) review documentation of personal care assistance services provided;
- (4) provide training and ensure competency for the personal care assistant in the individual needs of the recipient; and
- (5) document all training, communication, evaluations, and needed actions to improve performance of the personal care assistants.
- (c) Effective July 1, 2011, The qualified professional shall complete the provider training with basic information about the personal care assistance program approved by the commissioner. Newly hired qualified professionals must complete the training within six months of the date hired by a personal care assistance provider agency. Qualified professionals who have completed the required training as a worker from a personal care assistance provider agency do not need to repeat the required training if they are hired by another agency, if they have completed the training within the last three years. The required training must be available with meaningful access according to title VI of the Civil Rights Act and federal regulations adopted under that law or any guidance from the United States Health and Human Services Department. The required training must be available online or by electronic remote connection. The required training must provide for competency testing to demonstrate an understanding of the content without attending in-person training. A qualified professional is allowed to be employed and is not subject to the training requirement until the training is offered online or through remote electronic connection. A qualified professional employed by a personal care assistance provider agency certified for participation in Medicare as a home health agency is exempt from the training required in this subdivision. When available, the qualified professional working for a Medicare-certified home health agency must successfully complete the competency test. The commissioner shall ensure there is a mechanism in place to verify the identity of persons completing the competency testing electronically.

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Sec. 15.	REVISOR	INSTRUCTION.

- The revisor of statutes must change the term "Health Services Policy Committee" to
 "Health Services Advisory Council" wherever the term appears in Minnesota Statutes and
 may make any necessary changes to grammar or sentence structure to preserve the meaning
 of the text.
- Sec. 16. REPEALER.

11.1

- Minnesota Rules, parts 9505.0275; 9505.1693; 9505.1696, subparts 1, 2, 3, 4, 5, 6, 7, 8, 9, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, and 22; 9505.1699; 9505.1701; 9505.1703;
- <u>9505.1706;</u> 9505.1712; 9505.1715; 9505.1718; 9505.1724; 9505.1727; 9505.1730;
- 11.10 9505.1733; 9505.1736; 9505.1739; 9505.1742; 9505.1745; and 9505.1748, are repealed.

Sec. 16.

APPENDIX Repealed Minnesota Rules: 21-03099

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9505.0275 [Repealed, L 2021 1Sp7 art 1 s 40]
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9505.1693 [Repealed, L 2021 1Sp7 art 1 s 40]

9505,1696

- Subpart 1. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 2. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 3. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 4. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 5. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 6. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 7. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 8. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 9. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 11. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 12. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 13. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 14. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 15. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 16. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 17. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 18. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 19. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 20. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 21. [Repealed, L 2021 1Sp7 art 1 s 40]
- Subp. 22. [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1699** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1701** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1703** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1706** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1712** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1715** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1718** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1724** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1727** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1730** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1733** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1736** [Repealed, L 2021 1Sp7 art 1 s 40]
- **9505.1739** [Repealed, L 2021 1Sp7 art 1 s 40]

APPENDIX Repealed Minnesota Rules: 21-03099

9505.1742 [Repealed, L 2021 1Sp7 art 1 s 40]

9505.1745 [Repealed, L 2021 1Sp7 art 1 s 40]

9505.1748 [Repealed, L 2021 1Sp7 art 1 s 40]