JFK/HR

19-0472

SENATE STATE OF MINNESOTA NINETY-FIRST SESSION

S.F. No. 1180

(SENATE AUTHORS: CHAMBERLAIN)				
DATE 02/14/2019	D-PG 377	Introduction and first reading Referred to E-12 Finance and Policy	OFFICIAL STATUS	

1.1	A bill for an act
1.2 1.3 1.4 1.5 1.6	relating to education finance; modifying the calculations of referendum revenue and local optional revenue; amending Minnesota Statutes 2018, sections 124E.20, subdivision 1; 126C.10, subdivisions 2e, 24; 126C.17, subdivisions 1, 2, 5, 6, 7, 7a; repealing Minnesota Statutes 2018, sections 126C.16, subdivisions 1, 3; 126C.17, subdivision 9a.
1.7	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
1.8	Section 1. Minnesota Statutes 2018, section 124E.20, subdivision 1, is amended to read:
1.9	Subdivision 1. Revenue calculation. (a) General education revenue must be paid to a
1.10	charter school as though it were a district. The general education revenue for each adjusted
1.11	pupil unit is the state average general education revenue per pupil unit, plus the referendum
1.12	equalization aid allowance and first tier local optional aid allowance in the pupil's district
1.13	of residence, minus an amount equal to the product of the formula allowance according to
1.14	section 126C.10, subdivision 2, times .0466, calculated without declining enrollment revenue,
1.15	local optional revenue, basic skills revenue, extended time revenue, pension adjustment
1.16	revenue, transition revenue, and transportation sparsity revenue, plus declining enrollment
1.17	revenue, basic skills revenue, pension adjustment revenue, and transition revenue as though
1.18	the school were a school district.
1.19	(b) For a charter school operating an extended day, extended week, or summer program,
1.20	the general education revenue in paragraph (a) is increased by an amount equal to 25 percent
1.21	of the statewide average extended time revenue per adjusted pupil unit.
1.22	(c) Notwithstanding paragraph (a), the general education revenue for an eligible special

- education charter school as defined in section 124E.21, subdivision 2, equals the sum of
- 1.24 the amount determined under paragraph (a) and the school's unreimbursed cost as defined

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2.1	in section 12	24E.21, subdivision	2, for educating	students not eligible for	special education
2.2	services.	,	,	C	1
2.3	EFFEC	FIVE DATE. This s	section is effectiv	e for revenue in fiscal ye	ar 2021 and later.
2.4	Sec. 2. Min	nnesota Statutes 201	8, section 126C	.10, subdivision 2e, is an	nended to read:
2.5	Subd. 2e	. Local optional rev	venue. (a) <u>For fi</u>	scal year 2020, local opti	ional revenue for
2.6	a school dist	rict equals \$424 tim	nes the adjusted p	oupil units of the district	for that school
2.7	year. For fise	cal year 2021 and la	ter, local optionation	ll revenue for a school di	strict equals the
2.8	sum of the d	istrict's first tier loca	al optional reven	ue and second tier local	optional revenue.
2.9	A district's f	irst tier local optiona	al revenue equals	\$300 times the adjusted	pupil units of the
2.10	district for th	nat school year. A dis	strict's second tie	r local optional revenue e	equals \$424 times
2.11	the adjusted	pupil units of the di	strict for that scl	nool year.	
2.12	(b) For fi	iscal year 2020, a di	strict's local opti	onal levy equals its local	optional revenue
2.13	times the les	ser of one or the rat	io of its referend	um market value per resi	dent pupil unit to
2.14	\$510,000. <u>F</u>	or fiscal year 2021 a	and later, a distri	ct's local optional levy ec	juals the sum of
2.15	the first tier	local optional levy a	and the second ti	er local optional levy. A	district's first tier
2.16	local optiona	al levy equals the di	strict's first tier l	ocal optional revenue tin	nes the lesser of
2.17	one or the ra	tio of the district's re	eferendum marke	t value per resident pupil	unit to \$880,000.
2.18	A district's s	econd tier local opti	ional levy equals	the district's second tier	local optional
2.19	revenue time	es the lesser of one of	or the ratio of the	e district's referendum ma	arket value per
2.20	resident pupi	<u>l unit to \$510,000.</u> T	he local optional	revenue levy must be spre	ad on referendum
2.21	market value	e. A district may lev	y less than the p	ermitted amount.	
2.22	(c) A dis	trict's local optional	aid equals its lo	cal optional revenue less	minus its local
2.23	optional levy	y , times the ratio of t	he actual amoun	t levied to the permitted l	evy. If a district's
2.24	actual levy f	or first or second tie	r local optional r	evenue is less than its ma	ximum levy limit
2.25	for that tier,	its aid must be prop	ortionately redu	ced.	
2.26	EFFECT	FIVE DATE. This s	ection is effectiv	e for revenue for fiscal ye	ear 2021 and later.
2.27	Sec. 3. Min	nnesota Statutes 201	8, section 126C	.10, subdivision 24, is an	nended to read:
2.28	Subd. 24	. Equity revenue. (a) A school distr	ict qualifies for equity re	evenue if:
2.29	(1) the so	chool district's adjus	ted pupil unit an	nount of basic revenue, tr	ansition revenue,
2.30	first tier loca	ll optional revenue, a	and referendum	evenue is less than the va	alue of the school
2.31	district at or	immediately above	the 95th percent	ile of school districts in i	its equity region
2.32	for those rev	venue categories; and	d		

3.1 (2) the school district's administrative offices are not located in a city of the first class
3.2 on July 1, 1999.

3.3 (b) Equity revenue for a qualifying district that receives referendum revenue under
3.4 section 126C.17, subdivision 4, equals the product of (1) the district's adjusted pupil units
3.5 for that year; times (2) the sum of (i) \$14, plus (ii) \$80, times the school district's equity
3.6 index computed under subdivision 27.

3.7 (c) Equity revenue for a qualifying district that does not receive referendum revenue
 3.8 under section 126C.17, subdivision 4, equals the product of the district's adjusted pupil units
 3.9 for that year times \$14.

3.10 (d) (c) A school district's equity revenue is increased by the greater of zero or an amount 3.11 equal to the district's adjusted pupil units times the difference between ten percent of the 3.12 statewide average amount of referendum revenue and first tier local optional revenue per 3.13 adjusted pupil unit for that year and the sum of the district's referendum revenue and first 3.14 tier local optional revenue per adjusted pupil unit. A school district's revenue under this 3.15 paragraph must not exceed \$100,000 for that year.

- 3.16 (e) (d) A school district's equity revenue for a school district located in the metro equity 3.17 region equals the amount computed in paragraphs (b), and (c), and (d) multiplied by 1.25.
- 3.18 (f) (e) For fiscal years 2017, 2018, and 2019 for a school district not included in paragraph 3.19 (e) (d), a district's equity revenue equals the amount computed in paragraphs (b), and (c), 3.20 and (d) multiplied by 1.16. For fiscal year 2020 and later for a school district not included 3.21 in paragraph (e) (d), a district's equity revenue equals the amount computed in paragraphs 3.22 (b), and (c), and (d) multiplied by 1.25.
- 3.23 (g) (f) A school district's additional equity revenue equals \$50 times its adjusted pupil
 3.24 units.

3.25 **EFFECTIVE DATE.** This section is effective for revenue for fiscal year 2021 and later.

- 3.26 Sec. 4. Minnesota Statutes 2018, section 126C.17, subdivision 1, is amended to read:
- 3.27 Subdivision 1. Referendum allowance. (a) A district's initial referendum allowance for
 3.28 fiscal year 2021 and later equals the result of the following calculations:
- 3.29 (1) multiply the referendum allowance the district would have received for fiscal year
 3.30 2015 under Minnesota Statutes 2012, section 126C.17, subdivision 1, based on elections
 3.31 held before July 1, 2013, by the resident marginal cost pupil units the district would have
- 3.32 counted for fiscal year 2015 under Minnesota Statutes 2012, section 126C.05;

4.1	(2) add to the result of clause (1) the adjustment the district would have received under
4.2	Minnesota Statutes 2012, section 127A.47, subdivision 7, paragraphs (a), (b), and (c), based
4.3	on elections held before July 1, 2013;
4.4	(3) divide the result of clause (2) by the district's adjusted pupil units for fiscal year
4.5	2015;
1.6	(4) add to the result of clause (3) any additional referendum allowance per adjusted pupil
4.6	
4.7	unit authorized by elections held between July 1, 2013, and December 31, 2013;
4.8	(5) add to the result in clause (4) any additional referendum allowance resulting from
4.9	inflation adjustments approved by the voters prior to January 1, 2014;
4.10	(6) subtract from the result of clause (5), the sum of a district's actual local optional levy
4.11	and local optional aid under section 126C.10, subdivision 2e, divided by the adjusted pupil
4.12	units of the district for that school year; and
4.13	(1) subtract \$424 from the district's allowance under Minnesota Statutes 2018, section
4.14	126C.17, subdivision 1, paragraph (a), clause (5);
4.15	(2) if the result of clause (1) is less than zero, set the allowance to zero;
4.16	(3) add to the result in clause (2) any new referendum allowance authorized between
4.17	July 1, 2013, and December 31, 2013, under Minnesota Statutes 2013, section 126C.17,
4.18	subdivision 9a;
4.19	(4) add to the result in clause (3) any additional referendum allowance per adjusted pupil
4.20	unit authorized between January 1, 2014, and June 30, 2019;
4.21	(5) subtract from the result in clause (4) any allowances expiring in fiscal year 2016,
4.22	<u>2017, 2018, 2019, or 2020;</u>
4.23	(6) subtract \$300 from the result in clause (5); and
4.24	(7) if the result of clause (6) is less than zero, set the allowance to zero.
4.25	(b) A district's referendum allowance equals the sum of the district's initial referendum
4.26	allowance calculated in paragraph (a), plus any new referendum allowance authorized
4.27	between July 1, 2013, and December 31, 2013, under subdivision 9a, plus any additional
4.28	referendum allowance per adjusted pupil unit authorized after December 31, 2013, after
4.29	July 1, 2019, minus any allowances expiring in fiscal year 2016 2021 or later, plus any
4.30	inflation adjustments for fiscal year 2021 and later approved by the voters prior to July 1,
4.31	2019, provided that the allowance may not be less than zero. For a district with more than
4.32	one referendum allowance for fiscal year 2015 under Minnesota Statutes 2012, section

5.1 126C.17, the allowance calculated under paragraph (a), clause (3), must be divided into
components such that the same percentage of the district's allowance expires at the same
time as the old allowances would have expired under Minnesota Statutes 2012, section
126C.17. For a district with more than one allowance for fiscal year 2015 that expires in
the same year, the reduction under paragraph (a), clause clauses (1) and (6), to offset local
optional revenue shall be made first from any allowances that do not have an inflation
adjustment approved by the voters.

5.8

EFFECTIVE DATE. This section is effective for revenue for fiscal year 2021 and later.

5.9 Sec. 5. Minnesota Statutes 2018, section 126C.17, subdivision 2, is amended to read:

5.10 Subd. 2. Referendum allowance limit. (a) Notwithstanding subdivision 1, for fiscal
5.11 year 2015 2021 and later, a district's referendum allowance must not exceed the annual
5.12 inflationary increase as calculated under paragraph (b) times the greatest of:

5.13 (1) \$1,845 the product of the annual inflationary increase as calculated under paragraph
5.14 (b), and \$....., minus \$300;

(2) <u>the product of the annual inflationary increase as calculated under paragraph (b) and</u>
the sum of the referendum revenue the district would have received for fiscal year 2015
under Minnesota Statutes 2012, section 126C.17, subdivision 4, based on elections held
before July 1, 2013, and the adjustment the district would have received under Minnesota
Statutes 2012, section 127A.47, subdivision 7, paragraphs (a), (b), and (c), based on elections
held before July 1, 2013, divided by the district's adjusted pupil units for fiscal year 2015,
<u>minus \$300;</u>

(3) the product of the referendum allowance limit the district would have received for 5.22 fiscal year 2015 under Minnesota Statutes 2012, section 126C.17, subdivision 2, and the 5.23 resident marginal cost pupil units the district would have received for fiscal year 2015 under 5.24 Minnesota Statutes 2012, section 126C.05, subdivision 6, plus the adjustment the district 5.25 would have received under Minnesota Statutes 2012, section 127A.47, subdivision 7, 5.26 paragraphs (a), (b), and (c), based on elections held before July 1, 2013, divided by the 5.27 district's adjusted pupil units for fiscal year 2015; minus \$424 for a newly reorganized 5.28 district created on July 1, 2020, the referendum revenue authority for each reorganizing 5.29 district in the year preceding reorganization divided by its adjusted pupil units for the year 5.30 preceding reorganization, minus \$300; or 5.31

6.1 (4) for a newly reorganized district created <u>on or after July 1, 2013 2021</u>, the referendum
6.2 revenue authority for each reorganizing district in the year preceding reorganization divided
6.3 by its adjusted pupil units for the year preceding reorganization.

(b) For purposes of this subdivision, for fiscal year 2016 2022 and later, "inflationary
increase" means one plus the percentage change in the Consumer Price Index for urban
consumers, as prepared by the United States Bureau of Labor Standards Statistics, for the
current fiscal year to fiscal year 2015 2021. For fiscal year 2016 and later, for purposes of
paragraph (a), clause (3), the inflationary increase equals one-fourth of the percentage
increase in the formula allowance for that year compared with the formula allowance for
fiscal year 2015.

6.11 **EFFECTIVE DATE.** This section is effective for revenue for fiscal year 2021 and later.

6.12 Sec. 6. Minnesota Statutes 2018, section 126C.17, subdivision 5, is amended to read:

6.13 Subd. 5. Referendum equalization revenue. (a) A district's referendum equalization
6.14 revenue equals the sum of the first tier referendum equalization revenue and the second tier
6.15 referendum equalization revenue, and the third tier referendum equalization revenue.

6.16 (b) A district's first tier referendum equalization revenue equals the district's first tier
6.17 referendum equalization allowance times the district's adjusted pupil units for that year.

6.18 (c) A district's first tier referendum equalization allowance equals the lesser of the
6.19 district's referendum allowance under subdivision 1 or \$300 \$460.

6.20 (d) A district's second tier referendum equalization revenue equals the district's second
6.21 tier referendum equalization allowance times the district's adjusted pupil units for that year.

6.22 (e) A district's second tier referendum equalization allowance equals the lesser of the
6.23 district's referendum allowance under subdivision 1 or \$760, minus the district's first tier
6.24 referendum equalization allowance.

(f) A district's third tier referendum equalization revenue equals the district's third tier
 referendum equalization allowance times the district's adjusted pupil units for that year.

- 6.27 (g) A district's third tier referendum equalization allowance equals the lesser of the
 6.28 district's referendum allowance under subdivision 1 or 25 percent of the formula allowance,
 6.29 minus the sum of \$300 and the district's first tier referendum equalization allowance and
 6.30 second tier referendum equalization allowance.
- 6.31 (h) (f) Notwithstanding paragraph (g) (e), the third second tier referendum allowance
 6.32 for a district qualifying for secondary sparsity revenue under section 126C.10, subdivision

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7.1	7, or element	ary sparsity revent	e under section 1	26C.10, subdivision 8, e	equals the district's	
7.2	referendum allowance under subdivision 1 minus the sum of the district's first tier referendum					
7.3	equalization	allowance and sec-	ond tier referendu	m equalization allowan	.ce .	
7.4	EFFEC 1	TVE DATE. This	section is effective	e for revenue for fiscal y	ear 2021 and later.	
7.5	Sec. 7. Mir	nnesota Statutes 20	18, section 126C.	17, subdivision 6, is am	nended to read:	
7.6	Subd. 6.]	Referendum equa	lization levy. (a)	A district's referendum	equalization levy	
7.7	equals the su	m of the first tier re	eferendum equaliz	ation levy , and the secon	nd tier referendum	
7.8	equalization	levy , and the third	tier referendum e	equalization levy.		
7.9	(b) A dist	trict's first tier refer	rendum equalizati	on levy equals the distr	ict's first tier	
7.10	referendum e	equalization revenu	ie times the lesser	of one or the ratio of th	ne district's	
7.11	referendum market value per resident pupil unit to <u>\$880,000</u> <u>\$510,000</u> .					
7.12	(c) A dist	rict's second tier re	eferendum equaliz	ation levy equals the di	strict's second tier	
7.13	referendum e	equalization revent	e times the lesser	of one or the ratio of th	ne district's	
7.14	referendum r	narket value per re	esident pupil unit	to \$510,000 \$290,000.		
7.15	15 (d) A district's third tier referendum equalization levy equals the district's third tier					
7.16	referendum e	equalization revent	ie times the lesser	of one or the ratio of th	ne district's	
7.17	referendum 1	narket value per re	sident pupil unit	t o \$290,000.		
7.18	EFFECT	IVE DATE. This	section is effective	e for revenue for fiscal y	ear 2021 and later.	
7.19	Sec. 8. Mir	nnesota Statutes 20	18, section 126C.	17, subdivision 7, is am	nended to read:	
7.20	Subd. 7.]	Referendum equa	lization aid. (a)	A district's referendum e	equalization aid	
7.21	equals the di	fference between i	ts referendum equ	alization revenue and lo	evy.	
7.22	(b) If a di	strict's actual levy	for first <u>, or</u> secon	d , or third tier referendu	um equalization	
7.23	revenue is les	ss than its maximum	n levy limit for tha	t tier, aid shall be propor	rtionately reduced.	
7.24	(c) Notwi	ithstanding paragra	ph (a), the referen	ndum equalization aid fo	or a district , where	
7.25	the referendu	um equalization aid	l under paragraph	(a) exceeds 90 percent	of the referendum	
7.26	revenue, mus	st not exceed: (1) t	he difference betw	veen 25 percent of the f	ormula allowance	
7.27	and \$300; tim	the district's (2) the district's	adjusted pupil uni	ts. A district's referendu	m levy is increased	
7.28	by the amound	nt of any reduction	in referendum ai	d under this paragraph.		
7.29	EFFECT	TIVE DATE. This	section is effective	e for revenue for fiscal y	ear 2021 and later.	

8.1 Sec. 9. Minnesota Statutes 2018, section 126C.17, subdivision 7a, is amended to read:

- Subd. 7a. Referendum tax base replacement aid. For each school district that had a 8.2 referendum allowance for fiscal year 2002 exceeding \$415, for each separately authorized 8.3 referendum levy, the commissioner of revenue, in consultation with the commissioner of 8.4 education, shall certify the amount of the referendum levy in taxes payable year 2001 8.5 attributable to the portion of the referendum allowance exceeding \$415 levied against 8.6 property classified as class 2, noncommercial 4c(1), or 4c(4), under section 273.13, excluding 8.7 8.8 the portion of the tax paid by the portion of class 2a property consisting of the house, garage, and surrounding one acre of land. The resulting amount must be used to reduce the district's 8.9 referendum levy or first tier local optional levy amount otherwise determined, and must be 8.10 paid to the district each year that the referendum or first tier local optional authority remains 8.11 in effect, is renewed, or new referendum authority is approved. The aid payable under this 8.12 subdivision must be subtracted from the district's referendum equalization aid under 8.13 subdivision 7. The referendum equalization aid and the first tier local optional aid after the 8.14 subtraction must not be less than zero. 8.15 **EFFECTIVE DATE.** This section is effective for revenue for fiscal year 2021 and later. 8.16 Sec. 10. REPEALER. 8.17
- 8.18 (a) Minnesota Statutes 2018, section 126C.16, subdivisions 1 and 3, are repealed.
- 8.19 (b) Minnesota Statutes 2018, section 126C.17, subdivision 9a, is repealed.
- 8.20 **EFFECTIVE DATE.** Paragraph (a) is effective July 1, 2019. Paragraph (b) is effective
- 8.21 for revenue for fiscal year 2021 and later.

126C.16 REFERENDUM AND DESEGREGATION REVENUE CONVERSION.

Subdivision 1. **Revenue conversion.** Except as provided under subdivision 3, the referendum authority under section 126C.17 of a district must be converted by the department according to this section.

Subd. 3. **Per pupil revenue conversion.** (a) The department must convert each district's referendum revenue authority for fiscal year 2002 and later years to an allowance per pupil unit as follows: the revenue allowance equals the amount determined by dividing the district's maximum revenue under section 126C.17, for fiscal year 2001 by the district's 2000-2001 resident marginal cost pupil units. A district's maximum revenue for all later years for which the revenue is authorized equals the revenue allowance times the district's resident marginal cost pupil units for that year.

(b) The referendum allowance reduction must be applied first to the authority with the earliest expiration date.

126C.17 REFERENDUM REVENUE.

Subd. 9a. **Board-approved referendum allowance.** Notwithstanding subdivision 9, a school district may convert up to \$300 per adjusted pupil unit of referendum authority from voter approved to board approved by a board vote. A district with less than \$300 per adjusted pupil unit of referendum authority after the local optional revenue subtraction under subdivision 1 may authorize new referendum authority up to the difference between \$300 per adjusted pupil unit and the district's referendum authority. The board may authorize this levy for up to five years and may subsequently reauthorize that authority in increments of up to five years.