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State of Minnesota

HOUSE OF REPRESENTATIVES

A bill for an act

H. F. No. 1386

02/06/2023 Authored by Hollins, Hemmingsen-Jaeger, Hornstein, Newton, Carroll and others The bill was read for the first time and referred to the Committee on Climate and Energy Finance and Policy 02/28/2023 Adoption of Report: Amended and re-referred to the Committee on Environment and Natural Resources Finance and Policy

relating to energy; adding and modifying provisions to support deployment of 1 2 energy storage; directing the Public Utilities Commission to issue an order; 1.3 requiring utilities to install an energy storage system under certain conditions; 1.4 directing public utilities to file a tariff with the Public Utilities Commission; 1.5 requiring the Public Utilities Commission to order the installation of energy storage 1.6 systems; requiring public utilities to file a plan to install energy storage systems; 1.7 establishing an incentive program to install energy storage systems; appropriating 1.8 money; authorizing rulemaking; amending Minnesota Statutes 2022, sections 1.9 216B.1611, by adding a subdivision; 216B.2422, subdivision 7; 216E.01, 1.10 subdivision 6, by adding a subdivision; 216E.03, subdivisions 1, 3, 5, as amended, 1.11 6, 7, as amended; 216E.04, subdivision 2, as amended; 216E.06; 216E.07; 216E.10; 1.12 proposing coding for new law in Minnesota Statutes, chapters 216B; 216C. 1.13 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: 1.14 Section 1. Minnesota Statutes 2022, section 216B.1611, is amended by adding a subdivision 1.15 to read: 1.16 1.17 Subd. 5. Distributed generation capacity; treatment. (a) No later than November 1, 2023, the commission must issue an order clarifying that for the purpose of interconnecting 1.18 an on-site customer-owned distributed generation facility, the capacity of the facility must 1.19 be measured and expressed as: 1.20 (1) export capacity rather than nameplate capacity; and 1.21 (2) alternating current capacity. 1.22 (b) For the purposes of this subdivision, "export capacity" means a distributed generation 1.23 facility's nameplate capacity net of any limitations on the amount of power the distributed 1.24

generating facility can export to a utility's distribution system resulting from physical

equipment that is part of or connected to the generating facility, including but not limited

Section 1. 1

to an inverter, relay, or energy storage system, as defined in section 216B.2422, subdivision
1, paragraph (f), as reported to the utility by the owner of the distributed generation facility.
(c) The owner of a distributed generation facility interconnected to a utility's distribution
system may not increase the export capacity of the distributed generation facility beyond
the level that was first interconnected to the utility's distribution system without the utility's
written approval. The utility must respond in writing to an owner's notice of intent to increase
export capacity within 90 days of receipt, and may reject the request only upon determining
that acceding to the request would reduce safety or the reliability of electric service.
EFFECTIVE DATE. This section is effective the day following final enactment.
Sec. 2. [216B.1615] FEEDER LINE REPLACEMENT; STORAGE REQUIREMENT.
(a) When replacing a feeder line with a feeder line of higher capacity, a public utility
must install at the applicable distribution substation an energy storage system that is of
sufficient capacity to insure customer safety and grid reliability.
(b) For the purposes of this section:
(1) "energy storage system" has the meaning given in section 216B.2422, subdivision
1, paragraph (f); and
(2) "feeder line" means a powerline (i) that transfers power from a distribution system
substation to distribution transformers, and (ii) whose current flow is the same at the sending
and receiving end of the powerline.
EFFECTIVE DATE. This section is effective the day following final enactment.
Sec. 3. [216B.1616] ENERGY STORAGE; PEAK SHAVING TARIFF.
(a) No later than September 15, 2023, the commission must initiate a docket designed
to result in a commission order requiring public utilities providing electric service to file a
tariff with the commission, based on guidelines established in the order, to compensate
customer-owners of on-site energy storage systems, as defined in section 216B.2422,
subdivision 1, paragraph (f), for the discharge of stored energy that is net input to the utility
during periods of peak electricity demand by utility customers.
(b) Within 90 days of the date the commission issues an order under this subdivision,
each public utility must file with the commission for commission approval, disapproval, or
modification a tariff that is consistent with the order.
EFFECTIVE DATE. This section is effective the day following final enactment.

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3.1	Sec. 4. [216B.1697] ENERGY STORAGE SYSTEMS; DEPLOYMENT TARGETS.
3.2	Subdivision 1. Definition. For the purposes of this section, "energy storage system" has
3.3	the meaning given in Minnesota Statutes, section 216B.2422, subdivision 1.
3.4	Subd. 2. Deployment targets. (a) Each utility required to file a resource plan under
3.5	section 216B.2422 must deploy energy storage systems of a capacity to be determined by
3.6	the commission under paragraph (b). No later than December 31, 2033, the aggregate
3.7	statewide capacity of energy storage systems deployed by all utilities subject to this section
3.8	must be at least 3,000 megawatts.
3.9	(b) No later than October 1, 2023, the commission must issue an order specifying the
3.10	amount of energy storage capacity required of each utility subject to this section in order
3.11	to meet the statewide capacity target and schedule in paragraph (a). The amount of energy
3.12	storage capacity required of an individual utility must be calculated by dividing each utility's
3.13	total electric retail sales to Minnesota customers in 2022 by total electric retail sales to
3.14	Minnesota customers in 2022 of all utilities subject to this section, and multiplying that
3.15	quotient by 3,000 megawatts. The commission may establish interim energy storage capacity
3.16	targets that utilities are required to meet before the 2033 target date.
3.17	Subd. 3. Application. (a) A utility must file an application with the commission prior
3.18	to each proposed installation of an energy storage system. Each application must contain:
3.19	(1) the energy storage system's technical specifications, including but not limited to:
3.20	(i) the maximum amount of electric output that the energy storage system can provide;
3.21	(ii) the length of time the energy storage system can sustain maximum output;
3.22	(iii) the location of the project within the utility's distribution system and a description
3.23	of the analysis conducted to determine the location;
3.24	(iv) a description of the utility's electric system needs that the proposed energy storage
3.25	system addresses;
3.26	(v) a description of the types of services the energy storage system is expected to provide:
3.27	<u>and</u>
3.28	(vi) a description of the technology required to construct, operate, and maintain the
3.29	energy storage system, including any data or communication system necessary to operate
3.30	the energy storage system;
3.31	(2) the estimated cost of the project, including:
3.32	(i) capital costs;

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4.1	(ii) the estimated cost per unit of energy delivered by the energy storage system; and
4.2	(iii) an evaluation of the cost-effectiveness of the energy storage system;
4.3	(3) the estimated benefits of the energy storage system to the utility's electric system,
4.4	including but not limited to:
4.5	(i) deferred investments in generation, transmission, or distribution capacity;
4.6	(ii) reduced need for electricity during times of peak demand;
4.7	(iii) improved reliability of the utility's transmission or distribution system; and
4.8	(iv) improved integration of the utility's renewable energy resources;
4.9	(4) a description indicating how the addition of an energy storage system complements
4.10	the utility's proposed actions described in the most recent integrated resource plan submitted
4.11	under section 216B.2422 to meet expected demand with the least expensive combination
4.12	of resources; and
4.13	(5) any additional information required by the commission.
4.14	(b) A utility must include in the application an evaluation of the potential to store energy
4.15	throughout the utility's electric system and must identify geographic areas in the utility's
4.16	service area where the deployment of energy storage systems has the greatest potential to
4.17	achieve the economic benefits identified in paragraph (a), clause (3).
4.18	Subd. 4. Commission review. The commission must review each proposal submitted
4.19	under this section and may approve, reject, or modify the proposal. The commission must
4.20	approve a proposal the commission determines: (1) is in the public interest; and (2) reasonably
4.21	balances the value derived from the deployment of an energy storage system for ratepayers
4.22	and the utility's operations with the cost to procure, construct, operate, and maintain the
4.23	energy storage system.
4.24	Subd. 5. Cost recovery. A public utility may recover from ratepayers all costs prudently
4.25	incurred by the public utility to deploy an energy storage system approved by the commission
4.26	under this section, net of any revenues generated by the operation of the energy storage
4.27	system.
4.28	Subd. 6. Reporting; compliance. The commission must establish reporting procedures
4.29	for utilities sufficient in content and frequency to keep the commission informed regarding
4.30	compliance with this section.
4.31	Subd. 7. Commission authority; orders. The commission may issue orders and conduct

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proceedings necessary to implement and administer this section.

	EFFECTIVE DATE. This section is effective the day following final enactment.
S	ec. 5. Minnesota Statutes 2022, section 216B.2422, subdivision 7, is amended to read:
	Subd. 7. Energy storage systems assessment. (a) Each public utility required to file a
rese	ource plan under subdivision 2 must incorporate in its resource planning the energy
sto	rage targets it is required to meet under section 216B.1697 and must include in the filing
an a	assessment of energy storage systems that analyzes how the deployment of energy storage
sys	tems contributes to:
	(1) meeting identified generation and capacity needs; and
	(2) the factors identified in section 216B.1697, subdivision 3, paragraph (a), clause (3);
and	<u>l</u>
	(2) (3) evaluating ancillary services.
	(b) The assessment must employ appropriate modeling methods to enable the analysis
req	uired in paragraph (a).
	ec. 6. [216C.377] ENERGY STORAGE INCENTIVE PROGRAM. (a) The public utility subject to section 116C.779 must develop and operate a program
to p	provide a grant to customers to reduce the cost to purchase and install an on-site energy
sto	rage system, as defined in section 216B.2422, subdivision 1, paragraph (f). The public
util	ity subject to this section must file a plan with the commissioner to operate the program
no	later than November 1, 2023. The public utility must not operate the program until it is
app	proved by the commissioner. Any change to an operating program must be approved by
the	commissioner.
	(b) To be eligible to receive a grant under this section, an energy storage system:
	(1) must have a compaity no amoutanthan 50 bilayest haves and
	(1) must have a capacity no greater than 50 kilowatt hours; and
	(1) must have a capacity no greater than 30 knowatt hours; and (2) must be located within the electric service area of the public utility subject to this
sec	(2) must be located within the electric service area of the public utility subject to this
sec	(2) must be located within the electric service area of the public utility subject to this tion.

(1) a solar energy generating system is operating at the same site as the proposed energy

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storage system; or

6.1	(2) the owner has filed an application with the public utility subject to this section to
6.2	interconnect a solar energy generating system at the same site as the proposed energy storage
6.3	system.
6.4	(d) The amount of a grant awarded under this section must be based on the number of
6.5	watt-hours that reflects the duration of the energy storage system at its rated capacity, up
6.6	to a maximum of \$
6.7	(e) The commissioner must annually review and may adjust the amount of grants awarded
6.8	under this section, but must not increase the amount over that awarded in previous years
6.9	unless the commissioner demonstrates in writing that an upward adjustment is warranted
6.10	by market conditions.
6.11	(f) A customer who receives a grant under this section is eligible to receive financial
6.12	assistance under programs operated by the state or the utility for the solar energy generating
6.13	system operating in conjunction with the energy storage system.
6.14	(g) For the purposes of this section, "solar energy generating system" has the meaning
6.15	given in section 216E.01, subdivision 9a.
6.16	EFFECTIVE DATE. This section is effective the day following final enactment.
6.17	Sec. 7. Minnesota Statutes 2022, section 216E.01, is amended by adding a subdivision to
6.18	read:
6.19	Subd. 3a. Energy storage system. "Energy storage system" means equipment and
6.20	associated facilities designed with a nameplate capacity of 5,000 kilowatts or more that is
6.21	capable of storing generated electricity for a period of time and delivering the electricity
6.22	for use after storage.
6.23	EFFECTIVE DATE. This section is effective the day following final enactment.
6.24	Sec. 8. Minnesota Statutes 2022, section 216E.01, subdivision 6, is amended to read:
6.25	Subd. 6. Large electric power facilities. "Large electric power facilities" means high
6.26	voltage transmission lines and, large electric power generating plants, and energy storage
6.27	systems.
6.28	Sec. 9. Minnesota Statutes 2022, section 216E.03, subdivision 1, is amended to read:
6.29	Subdivision 1. Site permit. No person may construct a large electric generating plant
6.30	or an energy storage system without a site permit from the commission. A large electric
6.31	generating plant or an energy storage system may be constructed only on a site approved

Sec. 9. 6

- by the commission. The commission must incorporate into one proceeding the route selection 7.1
- for a high-voltage transmission line that is directly associated with and necessary to 7.2
- interconnect the large electric generating plant to the transmission system and whose need 7.3
- is certified under section 216B.243. 7.4

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EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 10. Minnesota Statutes 2022, section 216E.03, subdivision 3, is amended to read:

Subd. 3. Application. Any person seeking to construct a large electric power generating plant or a high-voltage transmission line facility must apply to the commission for a site or route permit, as applicable. The application shall contain such information as the commission may require. The applicant shall propose at least two sites for a large electric power generating plant facility and two routes for a high-voltage transmission line. Neither of the two proposed routes may be designated as a preferred route and all proposed routes must be numbered and designated as alternatives. The commission shall determine whether an application is complete and advise the applicant of any deficiencies within ten days of receipt. An application is not incomplete if information not in the application can be obtained from the applicant during the first phase of the process and that information is not essential for notice and initial public meetings.

EFFECTIVE DATE. This section is effective the day following final enactment.

- Sec. 11. Minnesota Statutes 2022, section 216E.03, subdivision 5, as amended by Laws 7.19 2023, chapter 7, section 25, is amended to read: 7.20
 - Subd. 5. Environmental review. (a) The commissioner of the Department of Commerce shall prepare for the commission an environmental impact statement on each proposed large electric power generating plant or high-voltage transmission line facility for which a complete application has been submitted. The commissioner shall not consider whether or not the project is needed. No other state environmental review documents shall be required. The commissioner shall study and evaluate any site or route proposed by an applicant and any other site or route the commission deems necessary that was proposed in a manner consistent with rules concerning the form, content, and timeliness of proposals for alternate sites or routes, excluding any alternate site for a solar energy generating system that was not proposed by an applicant.
 - (b) For a cogeneration facility as defined in section 216H.01, subdivision 1a, that is a large electric power generating plant and is not proposed by a utility, the commissioner must make a finding in the environmental impact statement whether the project is likely to

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result in a net reduction of carbon dioxide emissions, considering both the utility providing electric service to the proposed cogeneration facility and any reduction in carbon dioxide emissions as a result of increased efficiency from the production of thermal energy on the part of the customer operating or owning the proposed cogeneration facility.

(c) Environmental review of energy storage systems seeking a site permit under this section shall be conducted under chapter 116D and Minnesota Rules, chapter 4410. The commission shall serve as the responsible governmental unit for the project. Preparation of an environmental impact statement may not be required for an energy storage system.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 12. Minnesota Statutes 2022, section 216E.03, subdivision 6, is amended to read:

Subd. 6. **Public hearing.** The commission shall hold a public hearing on an application for a site or route permit for a large electric power generating plant or a route permit for a high-voltage transmission line facility. All hearings held for designating a site or route shall be conducted by an administrative law judge from the Office of Administrative Hearings pursuant to the contested case procedures of chapter 14. Notice of the hearing shall be given by the commission at least ten days in advance but no earlier than 45 days prior to the commencement of the hearing. Notice shall be by publication in a legal newspaper of general circulation in the county in which the public hearing is to be held and by certified mail to chief executives of the regional development commissions, counties, organized towns, townships, and the incorporated municipalities in which a site or route is proposed. Any person may appear at the hearings and offer testimony and exhibits without the necessity of intervening as a formal party to the proceedings. The administrative law judge may allow any person to ask questions of other witnesses. The administrative law judge shall hold a portion of the hearing in the area where the power plant or transmission line is proposed to be located.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 13. Minnesota Statutes 2022, section 216E.03, subdivision 7, as amended by Laws 2023, chapter 7, section 26, is amended to read:

Subd. 7. Considerations in designating sites and routes. (a) The commission's site and route permit determinations must be guided by the state's goals to conserve resources, minimize environmental impacts, minimize human settlement and other land use conflicts, and ensure the state's electric energy security through efficient, cost-effective power supply and electric transmission infrastructure.

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- (1) evaluation of research and investigations relating to the effects on land, water and air resources of large electric power generating plants and high-voltage transmission lines facilities and the effects of water and air discharges and electric and magnetic fields resulting from such facilities on public health and welfare, vegetation, animals, materials and aesthetic values, including baseline studies, predictive modeling, and evaluation of new or improved methods for minimizing adverse impacts of water and air discharges and other matters pertaining to the effects of power plants on the water and air environment;
- (2) environmental evaluation of sites and routes proposed for future development and expansion and their relationship to the land, water, air and human resources of the state;
- (3) evaluation of the effects of new electric power generation and transmission technologies and systems related to power plants designed to minimize adverse environmental effects;
- (4) evaluation of the potential for beneficial uses of waste energy from proposed large electric power generating plants;
- (5) analysis of the direct and indirect economic impact of proposed sites and routes including, but not limited to, productive agricultural land lost or impaired;
- (6) evaluation of adverse direct and indirect environmental effects that cannot be avoided should the proposed site and route be accepted;
- (7) evaluation of alternatives to the applicant's proposed site or route proposed pursuant to subdivisions 1 and 2;
- (8) evaluation of potential routes that would use or parallel existing railroad and highway rights-of-way;
- (9) evaluation of governmental survey lines and other natural division lines of agricultural land so as to minimize interference with agricultural operations;
- (10) evaluation of the future needs for additional high-voltage transmission lines in the same general area as any proposed route, and the advisability of ordering the construction of structures capable of expansion in transmission capacity through multiple circuiting or design modifications;
- (11) evaluation of irreversible and irretrievable commitments of resources should the proposed site or route be approved;

Sec. 13. 9

(2) large electric power generating plants that are fueled by natural gas;

(3) high-voltage transmission lines of between 100 and 200 kilovolts;

(4) high-voltage transmission lines in excess of 200 kilovolts and less than 30 miles in

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length in Minnesota;

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- (6) a high-voltage transmission line service extension to a single customer between 200 and 300 kilovolts and less than ten miles in length;
- (7) a high-voltage transmission line rerouting to serve the demand of a single customer when the rerouted line will be located at least 80 percent on property owned or controlled by the customer or the owner of the transmission line; and
 - (8) large electric power generating plants that are powered by solar energy-; and
- 11.10 (9) energy storage systems.
- 11.11 **EFFECTIVE DATE.** This section is effective the day following final enactment.
- Sec. 15. Minnesota Statutes 2022, section 216E.06, is amended to read:

216E.06 EMERGENCY PERMIT.

- (a) Any utility whose electric power system requires the immediate construction of a large electric power generating plant or high-voltage transmission line facility due to a major unforeseen event may apply to the commission for an emergency permit. The application shall provide notice in writing of the major unforeseen event and the need for immediate construction. The permit must be issued in a timely manner, no later than 195 days after the commission's acceptance of the application and upon a finding by the commission that (1) a demonstrable emergency exists, (2) the emergency requires immediate construction, and (3) adherence to the procedures and time schedules specified in section 216E.03 would jeopardize the utility's electric power system or would jeopardize the utility's ability to meet the electric needs of its customers in an orderly and timely manner.
- (b) A public hearing to determine if an emergency exists must be held within 90 days of the application. The commission, after notice and hearing, shall adopt rules specifying the criteria for emergency certification.
- 11.27 **EFFECTIVE DATE.** This section is effective the day following final enactment.
- Sec. 16. Minnesota Statutes 2022, section 216E.07, is amended to read:

11.29 **216E.07 ANNUAL HEARING.**

The commission shall hold an annual public hearing at a time and place prescribed by rule in order to afford interested persons an opportunity to be heard regarding any matters

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relating to the siting <u>and routing</u> of large electric <u>generating</u> power <u>plants and routing of high-voltage transmission lines facilities</u>. At the meeting, the commission shall advise the public of the permits issued by the commission in the past year. The commission shall provide at least ten days but no more than 45 days' notice of the annual meeting by mailing or serving electronically, as provided in section 216.17, a notice to those persons who have requested notice and by publication in the EQB Monitor and the commission's weekly calendar.

EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 17. Minnesota Statutes 2022, section 216E.10, is amended to read:

216E.10 APPLICATION TO LOCAL REGULATION AND OTHER STATE PERMITS.

Subdivision 1. **Site or route permit prevails over local provisions.** To assure the paramount and controlling effect of the provisions herein over other state agencies, regional, county, and local governments, and special purpose government districts, the issuance of a site permit or route permit and subsequent purchase and use of such site or route locations for large electric power generating plant and high-voltage transmission line facility purposes shall be the sole site or route approval required to be obtained by the utility. Such permit shall supersede and preempt all zoning, building, or land use rules, regulations, or ordinances promulgated by regional, county, local and special purpose government.

Subd. 2. Other state permits. Notwithstanding anything herein to the contrary, utilities shall obtain state permits that may be required to construct and operate large electric power generating plants and high-voltage transmission lines facilities. A state agency in processing a utility's facility permit application shall be bound to the decisions of the commission, with respect to the site or route designation, and with respect to other matters for which authority has been granted to the commission by this chapter.

Subd. 3. **State agency participation.** (a) State agencies authorized to issue permits required for construction or operation of large electric power generating plants or high-voltage transmission lines shall participate during routing and siting at public hearings and all other activities of the commission on specific site or route designations and design considerations of the commission, and shall clearly state whether the site or route being considered for designation or permit and other design matters under consideration for approval will be in compliance with state agency standards, rules, or policies.

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(b) An applicant for a permit und	der this section or und	der chapter 216G s	hall notify the
commissioner of agriculture if the pr	roposed project will ir	npact cultivated ag	ricultural land,
as that term is defined in section 216	G.01, subdivision 4. T	The commissioner r	nay participate
and advise the commission as to whe	ther to grant a permit	for the project and t	he best options
for mitigating adverse impacts to agr	ricultural lands if the p	permit is granted. T	he Department
of Agriculture shall be the lead ager	ncy on the developme	ent of any agricultu	ral mitigation
plan required for the project.			
EFFECTIVE DATE. This section	ion is effective the da	y following final e	nactment.
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Sec. 18. RULES AUTHORIZED.

- (a) The commission is authorized to develop and adopt rules for siting energy storage 13.10 systems and to reflect the provisions of this act. 13.11
- (b) Until the commission adopts rules under this section, the commission shall utilize 13.12 applicable provisions of Minnesota Rules, chapter 7850, to site energy storage systems, 13.13 except that Minnesota Rules, part 7850.4400, subpart 4, shall not apply to energy storage 13.14 13.15 systems.
- 13.16 (c) For the purposes of this section, "energy storage system" has the meaning given in Minnesota Statutes, section 216E.01, subdivision 3a. 13.17
- 13.18 **EFFECTIVE DATE.** This section is effective the day following final enactment.

Sec. 19. APPROPRIATION. 13.19

- Notwithstanding Minnesota Statutes, section 116C.779, subdivision 1, paragraph (j), 13.20 \$...... in fiscal year 2024 is appropriated from the renewable development account established 13.21 in Minnesota Statutes, section 116C.779, to the commissioner of commerce to award grants 13.22 to install energy storage systems under Minnesota Statutes, section 216C.377, and to pay 13.23 the reasonable costs of the department to administer that section. This appropriation remains 13.24 available until expended. The base for this program in fiscal year 2025 is \$....... 13.25
- 13.26 **EFFECTIVE DATE.** This section is effective the day following final enactment.

Sec. 20. REVISOR INSTRUCTION.

- The revisor of statutes shall make any necessary changes in Minnesota Rules resulting 13.28 13.29 from the changes made to Minnesota Statutes, chapter 216E, in this act.
- **EFFECTIVE DATE.** This section is effective the day following final enactment. 13.30

Sec. 20. 13