02/19/24 REVISOR CKM/AD 24-06920 as introduced

SENATE STATE OF MINNESOTA NINETY-THIRD SESSION

S.F. No. 4876

(SENATE AUTHORS: HAUSCHILD, Kupec, Rasmusson, Hoffman and Eichorn)

DATE
03/13/2024
D-PG
12184 Introduction and first reading

Referred to Environment, Climate, and Legacy

1.1 A bill for an act

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relating to environment; improving efficiency of Wetland Conservation Act determinations; modifying permitting efficiency reporting requirements; improving the efficiency of the environmental and resource management permit application process; requiring the Pollution Control Agency to issue separate permits for the construction and operation of certain facilities; modifying the expedited permitting process of the Pollution Control Agency; requiring petitioners for environmental assessment worksheets to reside in the affected or adjoining counties; eliminating scoping environmental assessment worksheet requirements for projects requiring an environmental impact statement; requiring modification of the state implementation plan; providing for coordinated plans to complete environmental review and other state agency actions; requiring reports; requiring rulemaking; appropriating money; amending Minnesota Statutes 2022, sections 15.99, subdivision 3; 116.03, subdivision 2b; 116.07, subdivision 4d; 116D.04, subdivision 2a; 116J.035, by adding a subdivision; Minnesota Statutes 2023 Supplement, section 116.07, subdivision 4a; proposing coding for new law in Minnesota Statutes, chapters 84; 116.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

Section 1. Minnesota Statutes 2022, section 15.99, subdivision 3, is amended to read:

Subd. 3. **Application; extensions.** (a) The time limit in subdivision 2 begins upon the agency's receipt of a written request containing all information required by law or by a previously adopted rule, ordinance, or policy of the agency, including the applicable application fee. If an agency receives a written request that does not contain all required information, the 60-day limit starts over only if the agency sends written notice within 15 business days of receipt of the request telling the requester what information is missing.

(b) If a request relating to zoning, septic systems, watershed district review, soil and water conservation district review, or expansion of the metropolitan urban service area requires the approval of more than one state agency in the executive branch, the 60-day

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period in subdivision 2 begins to run for all executive branch agencies on the day a request containing all required information is received by one state agency. The agency receiving the request must forward copies to other state agencies whose approval is required.

- (c) An agency response, including an approval with conditions, meets the 60-day time limit if the agency can document that the response was sent within 60 days of receipt of the written request. Failure to satisfy the conditions, if any, may be a basis to revoke or rescind the approval by the agency and will not give rise to a claim that the 60-day limit was not met.
- (d) The time limit in subdivision 2 is extended if a state statute, federal law, or court order requires a process to occur before the agency acts on the request, and the time periods prescribed in the state statute, federal law, or court order make it impossible to act on the request within 60 days. In cases described in this paragraph, the deadline is extended to 60 days after completion of the last process required in the applicable statute, law, or order. Final approval of an agency receiving a request is not considered a process for purposes of this paragraph.
- (e) The time limit in subdivision 2 is extended if: (1) a request submitted to a state agency requires prior approval of a federal agency; or (2) an application submitted to a city, county, town, school district, metropolitan or regional entity, or other political subdivision requires prior approval of a state or federal agency. In cases described in this paragraph, the deadline for agency action is extended to 60 days after the required prior approval is granted.
- (f) An agency may extend the time limit in subdivision 2 before the end of the initial 60-day period by providing written notice of the extension to the applicant. The notification must state the reasons for the extension and its anticipated length, which may not exceed 60 days unless approved by the applicant. There may be no more than one extension under this paragraph of any determination under sections 103G.221 to 103G.2375.
- (g) An applicant may by written notice to the agency request an extension of the time limit under this section.

Sec. 2. [84.0265] ENVIRONMENTAL REVIEW AND PERMITTING;

COORDINATED PROJECT PLANS.

- Subdivision 1. **Definitions.** In this section, the following terms have the meanings given:
- 2.31 (1) "commissioner" means the commissioner of natural resources;

<u>(2)</u>	"coordinated project plan" or "plan" means a plan to ensure that any required
enviror	nmental review and other required state agency actions are completed efficiently by
coordin	nating and establishing deadlines for all necessary state agency actions;
<u>(3)</u>	"eligible project" means:
<u>(i)</u> a	a project that requires an environmental assessment worksheet or an environmental
impact	statement under chapter 116D; or
<u>(ii)</u>	a license, permit, certificate, certification, approval, compliance schedule, or other
authori	zation for which approval includes considerations to protect land, air, or water
resourc	ees and that:
(A)	must be obtained from the commissioner before constructing or operating a facility
in the s	tate; or
(B)	will have a significant impact on regulatory requirements for constructing or operating
a facilit	
	"state agency" means an office, board, commission, authority, department, or other
agency	of the executive branch of state government.
Sub	od. 2. State policy. It is the goal of the state to maximize the coordination,
effectiv	veness, transparency, and accountability of environmental review, environmental
ermitt	ing, and other critical regulatory actions for facilities in Minnesota.
Sub	od. 3. Early communication; identifying issues. (a) To the extent practicable, the
commi	ssioner must establish and provide an expeditious process for a person requesting or
plannin	ng to request a coordinated project plan to confer with the commissioner, other state
agencie	es, and federal, Tribal, and local agencies and to obtain from those agencies
informa	ation about:
<u>(1)</u> 1	the availability of any information and tools, including preapplication toolkits, to
facilita	te early planning efforts;
(2)	key issues of concern to each agency and to the public; and
	- · · · · · · · · · · · · · · · · · · ·
	issues that must be addressed before an environmental review, permit action, or other
require	d action by a state agency can be completed.
<u>(b)</u>	The commissioner and other state agencies must identify, as early as practicable,
any issi	ues of concern regarding the potential environmental impacts related to an eligible
project.	, including any issues that could substantially delay or prevent a state agency from
comple	eting agency decisions.

4.1	Subd. 4. Plan preparation; participating agencies. (a) A person who submits an
4.2	application for an eligible project to the commissioner may request that the commissioner
4.3	prepare a coordinated project plan to complete any required environmental review and other
4.4	agency actions for the eligible project. A plan may be incorporated into a memorandum of
4.5	understanding with other state and federal agencies and Tribes.
4.6	(b) Within 60 days of receiving a request under paragraph (a), the commissioner must
4.7	prepare a coordinated project plan in consultation with the requestor and other state agencies
4.8	identified under paragraph (c).
4.9	(c) Any state agency that has environmental review, permitting, or other regulatory
4.10	authority over the eligible project or that intends to comment on environmental review or
4.11	an application for the eligible project must participate in developing a coordinated project
4.12	plan.
4.13	Subd. 5. Plan contents; synchronization; updates. (a) A coordinated project plan must
4.14	include:
4.15	(1) a list of all state agencies with environmental review, permitting, or other regulatory
4.16	authority over the eligible project and an explanation of each agency's specific role and
4.17	responsibilities for actions under the coordinated project plan;
4.18	(2) plans and a schedule for any public and Tribal outreach and coordination; and
4.19	(3) a comprehensive schedule of deadlines by which all environmental reviews, permits,
4.20	and other state agency actions, including those at the federal level to the extent practicable,
4.21	must be completed. The deadlines established under this clause must include intermediate
4.22	and final completion deadlines for actions by each state agency and must be consistent with
4.23	subdivision 6.
4.24	(b) To the extent practicable under applicable law, the commissioner and participating
4.25	state agencies must synchronize state environmental review, permitting, and decision
4.26	processes listed in the coordinated project plan with any federal, local, or Tribal agency
4.27	responsible for conducting a review or authorization related to an eligible project to ensure
4.28	timely and efficient completion of environmental reviews and state agency decisions. To
4.29	the extent practicable, any synchronization plan must be included in a memorandum of
4.30	understanding with affected agencies.
4.31	(c) The commissioner must update a coordinated project plan quarterly.
4.32	Subd. 6. Required deadlines. (a) Deadlines established in a coordinated project plan
4.33	must comply with this subdivision.

5.1	(b) When an environmental assessment worksheet is prepared for an eligible project for
5.2	which an environmental impact statement is not mandatory under Minnesota Rules, chapter
5.3	4410, the decision on the need for an environmental impact statement must be made as
5.4	expeditiously as possible but no later than 18 months after the environmental assessment
5.5	worksheet is submitted.
5.6	(c) When an environmental impact statement is prepared for an eligible project, the
5.7	decision on the adequacy of the final environmental impact statement must be made as
5.8	expeditiously as possible but no later than three years after the data for the environmental
5.9	assessment worksheet is submitted.
3.9	assessment worksheet is submitted.
5.10	(d) If the commissioner includes plan deadlines that are inconsistent with paragraphs
5.11	(b) and (c), then within 30 days of finalizing the plan, the commissioner must report to the
5.12	chairs and ranking minority members of the legislative committees and divisions with
5.13	jurisdiction over natural resources policy to explain how deadlines were established and
5.14	why the deadlines under paragraphs (b) and (c) are not attainable. The anticipated time
5.15	required to obtain a federal permit or decision may not serve as the sole basis for a decision
5.16	to deviate from the deadlines under paragraphs (b) and (c).
5.17	Subd. 7. Deadline compliance; modification. (a) A state agency that participates in
5.18	developing a coordinated project plan must comply with deadlines established in the plan.
5.19	If a participating state agency fails to meet a deadline established in a coordinated project
5.20	plan or anticipates failing to meet a deadline, the state agency must immediately notify the
5.21	commissioner to explain the reason for the failure or anticipated failure and to propose a
5.22	date for a modified deadline.
5.23	(b) The commissioner may modify a deadline established in a coordinated project plan
5.24	only if:
5.25	(1) the commissioner or state agency provides the person that requested the plan with a
5.26	written justification for the modification; and
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5.27	(2) the commissioner and the state agency, after consultation with the person that
5.28	requested the plan, mutually agree on a different deadline.
5.29	(c) If the combined modifications to one or more deadlines established in a coordinated
5.30	project plan extend the initially anticipated final decision date for an eligible project
5.31	application by more than 20 percent, then within 30 days of the last modification, the
5.32	commissioner must report to the chairs and ranking minority members of the legislative
5.33	committees and divisions with jurisdiction over natural resources policy to explain the
5.34	reason the modifications are necessary. For purposes of calculating the percentage of time

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that modifications have extended the anticipated final decision date, modifications made necessary by reasons wholly outside the control of state agencies must not be considered.

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- Subd. 8. Annual report. The commissioner must annually submit to the chairs and ranking minority members of the legislative committees and divisions with jurisdiction over natural resources policy a report on progress toward required actions described in a coordinated project plan until the required actions are completed or the requestor withdraws the plan request.
- Subd. 9. Relation to other law. Nothing in this section is to be construed to require an act that conflicts with applicable federal law. Nothing in this section affects the specific statutory obligations of a state agency to comply with criteria or standards of environmental quality.
 - Sec. 3. Minnesota Statutes 2022, section 116.03, subdivision 2b, is amended to read:
- Subd. 2b. **Permitting efficiency.** (a) It is the goal of the state that environmental and resource management permits be issued or denied within 90 days for tier 1 permits or 150 days for tier 2 permits following submission of a permit application. The commissioner of the Pollution Control Agency shall must establish management systems designed to achieve the goal. For the purposes of this section, "tier 1 permits" are permits that do not require individualized actions or public comment periods, and "tier 2 permits" are permits that require individualized actions or public comment periods.
- (b) The commissioner shall must prepare an annual semiannual permitting efficiency reports that includes include statistics on meeting the tier 2 goal in paragraph (a) and the criteria for tier 2 by permit categories. The report is due reports must be submitted to the governor and to the chairs and ranking minority members of the house of representatives and senate committees having jurisdiction over environment policy and finance by February 1 and August 1 each year and must be posted on the agency's website. Each report must include:
- (1) for each permit applications application that have has not met the goal, the report must state the reasons for not meeting the goal. In stating the reasons for not meeting the goal, the commissioner shall separately identify delays an explanation of whether the delay was caused by the responsiveness of the proposer, lack of staff, scientific or technical disagreements, or the level of public engagement. The report must specify:

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(2) for each permit that has not met the goal, the number of days from initial submission of the application to the day of determination that the application is complete. The report must aggregate;

- (3) a summary of the data for the year reporting period and assess an assessment of whether program or system changes are necessary to achieve the tier 2 goal. The report must be posted on the agency's website and submitted to the governor and the chairs and ranking minority members of the house of representatives and senate committees having jurisdiction over environment policy and finance. in paragraph (a); and
- (4) a statement of the number of tier 2 permits completed within the reporting period and, immediately following in parentheses, a statement of the percentage of total applications received for that tier 2 permit category that the number represents, stated separately for industrial and municipal permits.
- (c) The commissioner shall <u>must</u> allow electronic submission of environmental review and permit documents to the agency.
- (d) Within 30 business days of application for a permit subject to paragraph (a), the commissioner of the Pollution Control Agency shall must notify the permit applicant, in writing, whether the application is complete or incomplete. If an application is missing information, the commissioner must attempt to complete the application where practicable by applying reasonable assumptions to supply the missing information and must include that information in the application. If the commissioner determines that an application is incomplete, the notice to the applicant must enumerate all deficiencies, citing specific provisions of the applicable rules and statutes, and advise the applicant on how the deficiencies can be remedied. Submission by the applicant of additional information to correct deficiencies does not restart the 30 business days allowed under this paragraph for the agency to determine whether the application is complete or incomplete unless the corrected application is more than 30 percent larger than the deficient application. If the commissioner determines that the application is complete, the notice must confirm the application's tier 1 or tier 2 permit status and must inform the applicant of any missing information that was supplied by the commissioner under this paragraph. If the commissioner believes that a complete application for a tier 2 construction permit cannot be issued within the 150-day goal, the commissioner must provide notice to the applicant with the commissioner's notice that the application is complete and, upon request of the applicant, provide the permit applicant with a schedule estimating when the agency will begin drafting the permit and issue the public notice of the draft permit. Failure to meet the goal in paragraph (a) for issuing a type 2 permit constitutes a final decision of the agency for purposes of

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section 115.05, subdivision 11. This paragraph does not apply to an application for a permit that is subject to a grant or loan agreement under chapter 446A.

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- (e) For purposes of this subdivision, "permit professional" means an individual not employed by the Pollution Control Agency who:
- (1) has a professional license issued by the state of Minnesota in the subject area of the permit;
 - (2) has at least ten years of experience in the subject area of the permit; and
- 8.8 (3) abides by the duty of candor applicable to employees of the Pollution Control Agency under agency rules and complies with all applicable requirements under chapter 326.
 - (f) Upon the agency's request, an applicant relying on a permit professional must participate in a meeting with the agency before submitting an application:
- 8.12 (1) at least two weeks prior to the preapplication meeting, the applicant must submit at least the following:
- 8.14 (i) project description, including, but not limited to, scope of work, primary emissions 8.15 points, discharge outfalls, and water intake points;
 - (ii) location of the project, including county, municipality, and location on the site;
 - (iii) business schedule for project completion; and
- 8.18 (iv) other information requested by the agency at least four weeks prior to the scheduled 8.19 meeting; and
 - (2) during the preapplication meeting, the agency shall <u>must</u> provide for the applicant at least the following:
- 8.22 (i) an overview of the permit review program;
- 8.23 (ii) a determination of which specific application or applications will be necessary to complete the project;
- 8.25 (iii) a statement notifying the applicant if the specific permit being sought requires a
 8.26 mandatory public hearing or comment period;
 - (iv) a review of the timetable established in the permit review program for the specific permit being sought; and
- 8.29 (v) a determination of what information must be included in the application, including 8.30 a description of any required modeling or testing.

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- (g) The applicant may select a permit professional to undertake the preparation of the permit application and draft permit.
- (h) If a preapplication meeting was held, the agency shall <u>must</u>, within seven business days of receipt of an application, notify the applicant and submitting permit professional that the application is complete or is denied, specifying the deficiencies of the application.
- (i) Upon receipt of notice that the application is complete, the permit professional shall must submit to the agency a timetable for submitting a draft permit. The permit professional shall must submit a draft permit on or before the date provided in the timetable. Within 60 days after the close of the public comment period, the commissioner shall must notify the applicant whether the permit can be issued.
 - (j) Nothing in this section shall be construed to modify:
- (1) any requirement of law that is necessary to retain federal delegation to or assumption by the state; or
 - (2) the authority to implement a federal law or program.
- (k) The permit application and draft permit shall must identify or include as an appendix all studies and other sources of information used to substantiate the analysis contained in the permit application and draft permit. The commissioner shall must request additional studies, if needed, and the permit applicant shall must submit all additional studies and information necessary for the commissioner to perform the commissioner's responsibility to review, modify, and determine the completeness of the application and approve the draft permit.

Sec. 4. [116.035] ENVIRONMENTAL REVIEW AND PERMITTING;

COORDINATED PROJECT PLANS.

- Subdivision 1. **Definitions.** In this section, the following terms have the meanings given:
- 9.25 (1) "commissioner" means the commissioner of the Pollution Control Agency;
 - (2) "coordinated project plan" or "plan" means a plan to ensure that any required environmental review and other required state agency actions are completed efficiently by coordinating and establishing deadlines for all necessary state agency actions;
 - (3) "eligible project" means:
- 9.30 (i) a project that requires an environmental assessment worksheet or an environmental impact statement under chapter 116D; or

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10.1	(ii) a license, permit, certificate, certification, approval, compliance schedule, or other
10.2	authorization for which approval includes considerations to protect land, air, or water
10.3	resources and that:
10.4	(A) must be obtained from the commissioner before constructing or operating a facility
10.5	in the state; or
10.6	(B) will have a significant impact on regulatory requirements for constructing or operating
10.7	a facility; and
10.8	(4) "state agency" means an office, board, commission, authority, department, or other
10.9	agency of the executive branch of state government.
10.10	Subd. 2. State policy. It is the goal of the state to maximize the coordination,
10.11	effectiveness, transparency, and accountability of environmental review, environmental
10.12	permitting, and other critical regulatory actions for facilities in Minnesota.
10.13	Subd. 3. Early communication; identifying issues. (a) To the extent practicable, the
10.14	commissioner must establish and provide an expeditious process for a person requesting or
10.15	planning to request a coordinated project plan to confer with the commissioner, other state
10.16	agencies, and federal, Tribal, and local agencies and to obtain from those agencies
10.17	information about:
10.18	(1) the availability of any information and tools, including preapplication toolkits, to
10.19	facilitate early planning efforts;
10.20	(2) key issues of concern to each agency and to the public; and
	
10.21	(3) issues that must be addressed before an environmental review, permit action, or other
10.22	required action by a state agency can be completed.
10.23	(b) The commissioner and other state agencies must identify, as early as practicable,
10.24	any issues of concern regarding the potential environmental impacts related to an eligible
10.25	project, including any issues that could substantially delay or prevent a state agency from
10.26	completing agency decisions.
10.27	Subd. 4. Plan preparation; participating agencies. (a) A person who submits an
10.28	application for an eligible project to the commissioner may request that the commissioner
10.29	prepare a coordinated project plan to complete any required environmental review and other
10.30	agency actions for the eligible project. A plan may be incorporated into a memorandum of
10.31	understanding with other state and federal agencies and Tribes.

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11.1	(b) Within 60 days of receiving a request under paragraph (a), the commissioner must
11.2	prepare a coordinated project plan in consultation with the requestor and other state agencies
11.3	identified under paragraph (c).
11.4	(c) Any state agency that has environmental review, permitting, or other regulatory
11.5	authority over the eligible project or that intends to comment on environmental review or
11.6	an application for the eligible project must participate in developing a coordinated project
11.7	plan.
11.8	Subd. 5. Plan contents; synchronization; updates. (a) A coordinated project plan must
11.9	include:
11.10	(1) a list of all state agencies with environmental review, permitting, or other regulatory
11.11	authority over the eligible project and an explanation of each agency's specific role and
11.12	responsibilities for actions under the coordinated project plan;
11.13	(2) plans and a schedule for any public and Tribal outreach and coordination; and
11.14	(3) a comprehensive schedule of deadlines by which all environmental reviews, permits,
11.15	and other state agency actions, including those at the federal level to the extent practicable,
11.16	must be completed. The deadlines established under this clause must include intermediate
11.17	and final completion deadlines for actions by each state agency and must be consistent with
11.18	subdivision 6.
11.19	(b) To the extent practicable under applicable law, the commissioner and participating
11.20	state agencies must synchronize state environmental review, permitting, and decision
11.21	processes listed in the coordinated project plan with any federal, local, or Tribal agency
11.22	responsible for conducting a review or authorization related to an eligible project to ensure
11.23	timely and efficient completion of environmental reviews and state agency decisions. To
11.24	the extent practicable, any synchronization plan must be included in a memorandum of
11.25	understanding with affected agencies.
11.26	(c) The commissioner must update a coordinated project plan quarterly.
11.27	Subd. 6. Required deadlines. (a) Deadlines established in a coordinated project plan
11.28	must comply with this subdivision.
11.29	(b) When an environmental assessment worksheet is prepared for an eligible project for
11.30	which an environmental impact statement is not mandatory under Minnesota Rules, chapter
11.31	4410, the decision on the need for an environmental impact statement must be made as
11.32	expeditiously as possible but no later than 18 months after the environmental assessment
11.33	worksheet is submitted.

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12.1	(c) When an environmental impact statement is prepared for an eligible project, the
12.2	decision on the adequacy of the final environmental impact statement must be made as
12.3	expeditiously as possible but no later than three years after the data for the environmental
12.4	assessment worksheet is submitted.
12.5	(d) If the commissioner includes plan deadlines that are inconsistent with paragraphs
12.6	(b) and (c), then within 30 days of finalizing the plan, the commissioner must report to the
12.7	chairs and ranking minority members of the legislative committees and divisions with
12.8	jurisdiction over natural resources policy to explain how deadlines were established and
12.9	why the deadlines under paragraphs (b) and (c) are not attainable. The anticipated time
12.10	required to obtain a federal permit or decision may not serve as the sole basis for a decision
12.11	to deviate from the deadlines under paragraphs (b) and (c).
12.12	Subd. 7. Deadline compliance; modification. (a) A state agency that participates in
12.13	developing a coordinated project plan must comply with deadlines established in the plan.
12.14	If a participating state agency fails to meet a deadline established in a coordinated project
12.15	plan or anticipates failing to meet a deadline, the state agency must immediately notify the
12.16	commissioner to explain the reason for the failure or anticipated failure and to propose a
12.17	date for a modified deadline.
12.18	(b) The commissioner may modify a deadline established in a coordinated project plan
12.19	only if:
12.20	(1) the commissioner or state agency provides the person that requested the plan with a
12.21	written justification for the modification; and
12.22	(2) the commissioner and the state agency, after consultation with the person that
12.23	requested the plan, mutually agree on a different deadline.
12.24	(c) If the combined modifications to one or more deadlines established in a coordinated
12.25	project plan extend the initially anticipated final decision date for an eligible project
12.26	application by more than 20 percent, then within 30 days of the last modification, the
12.27	commissioner must report to the chairs and ranking minority members of the legislative
12.28	committees and divisions with jurisdiction over natural resources policy to explain the
12.29	reason the modifications are necessary. For purposes of calculating the percentage of time
12.30	that modifications have extended the anticipated final decision date, modifications made
12.31	necessary by reasons wholly outside the control of state agencies must not be considered.
12.32	Subd. 8. Annual report. The commissioner must annually submit to the chairs and
12.33	ranking minority members of the legislative committees and divisions with jurisdiction over

natural resources policy a report on progress toward required actions described in a

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coordinated project plan until the required actions are completed or the requestor withdraws the plan request.

- Subd. 9. Relation to other law. Nothing in this section is to be construed to require an act that conflicts with applicable federal law. Nothing in this section affects the specific statutory obligations of a state agency to comply with criteria or standards of environmental quality.
- Sec. 5. Minnesota Statutes 2023 Supplement, section 116.07, subdivision 4a, is amended 13.7 to read: 13.8
 - Subd. 4a. **Permits.** (a) The Pollution Control Agency may issue, continue in effect or deny permits, under such conditions as it may prescribe for the prevention of pollution, for the emission of air contaminants, or for the installation or operation of any emission facility, air contaminant treatment facility, treatment facility, potential air contaminant storage facility, or storage facility, or any part thereof, or for the sources or emissions of noise pollution. The Pollution Control Agency must issue separate permits for constructing a facility described in this paragraph and for its operation. The Pollution Control Agency must issue these permits in a manner that minimizes the time required to construct and begin operation of the permitted facility.
 - (b) The Pollution Control Agency may also issue, continue in effect or deny permits, under such conditions as it may prescribe for the prevention of pollution, for the storage, collection, transportation, processing, or disposal of waste, or for the installation or operation of any system or facility, or any part thereof, related to the storage, collection, transportation, processing, or disposal of waste.
 - (c) The agency may not issue a permit to a facility without analyzing and considering the cumulative levels and effects of past and current environmental pollution from all sources on the environment and residents of the geographic area within which the facility's emissions are likely to be deposited, provided that the facility is located in a community in a city of the first class in Hennepin County that meets all of the following conditions:
 - (1) is within a half mile of a site designated by the federal government as an EPA superfund site due to residential arsenic contamination;
- (2) a majority of the population are low-income persons of color and American Indians; 13.30
- (3) a disproportionate percent of the children have childhood lead poisoning, asthma, 13.31 or other environmentally related health problems; 13.32

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(4) is located in a city that has experienced numerous air quality alert days of dangerous air quality for sensitive populations between February 2007 and February 2008; and

- (5) is located near the junctions of several heavily trafficked state and county highways and two one-way streets which carry both truck and auto traffic.
- (d) The Pollution Control Agency may revoke or modify any permit issued under this subdivision and section 116.081 whenever it is necessary, in the opinion of the agency, to prevent or abate pollution.
- (e) The Pollution Control Agency has the authority for approval over the siting, expansion, or operation of a solid waste facility with regard to environmental issues. However, the agency's issuance of a permit does not release the permittee from any liability, penalty, or duty imposed by any applicable county ordinances. Nothing in this chapter precludes, or shall be construed to preclude, a county from enforcing land use controls, regulations, and ordinances existing at the time of the permit application and adopted pursuant to Minnesota Statutes 2020, sections 366.10 to 366.181, or sections 394.21 to 394.37, or 462.351 to 462.365, with regard to the siting, expansion, or operation of a solid waste facility.
- (f) Except as prohibited by federal law, a person may commence construction, reconstruction, replacement, or modification of any facility prior to the issuance of a construction permit by the agency.
- Sec. 6. Minnesota Statutes 2022, section 116.07, subdivision 4d, is amended to read:
- Subd. 4d. **Permit fees.** (a) The agency may collect permit fees in amounts not greater than those necessary to cover the reasonable costs of developing, reviewing, and acting upon applications for agency permits and implementing and enforcing the conditions of the permits pursuant to agency rules. Permit fees shall not include the costs of litigation. The fee schedule must reflect reasonable and routine direct and indirect costs associated with permitting, implementation, and enforcement. The agency may impose an additional enforcement fee to be collected for a period of up to two years to cover the reasonable costs of implementing and enforcing the conditions of a permit under the rules of the agency. Any money collected under this paragraph shall be deposited in the environmental fund.
- (b) Notwithstanding paragraph (a), the agency shall collect an annual fee from the owner or operator of all stationary sources, emission facilities, emissions units, air contaminant treatment facilities, treatment facilities, potential air contaminant storage facilities, or storage facilities subject to a notification, permit, or license requirement under this chapter, subchapters I and V of the federal Clean Air Act, United States Code, title 42, section 7401

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et seq., or rules adopted thereunder. The annual fee shall be used to pay for all direct and indirect reasonable costs, including legal costs, required to develop and administer the notification, permit, or license program requirements of this chapter, subchapters I and V of the federal Clean Air Act, United States Code, title 42, section 7401 et seq., or rules adopted thereunder. Those costs include the reasonable costs of reviewing and acting upon an application for a permit; implementing and enforcing statutes, rules, and the terms and conditions of a permit; emissions, ambient, and deposition monitoring; preparing generally applicable regulations; responding to federal guidance; modeling, analyses, and demonstrations; preparing inventories and tracking emissions; and providing information to the public about these activities.

- (c) The agency shall set fees that:
- (1) will result in the collection, in the aggregate, from the sources listed in paragraph (b), of an amount not less than \$25 per ton of each volatile organic compound; pollutant regulated under United States Code, title 42, section 7411 or 7412 (section 111 or 112 of the federal Clean Air Act); and each pollutant, except carbon monoxide, for which a national primary ambient air quality standard has been promulgated;
- (2) may result in the collection, in the aggregate, from the sources listed in paragraph (b), of an amount not less than \$25 per ton of each pollutant not listed in clause (1) that is regulated under this chapter or air quality rules adopted under this chapter; and
- (3) shall collect, in the aggregate, from the sources listed in paragraph (b), the amount needed to match grant funds received by the state under United States Code, title 42, section 7405 (section 105 of the federal Clean Air Act).
- The agency must not include in the calculation of the aggregate amount to be collected under clauses (1) and (2) any amount in excess of 4,000 tons per year of each air pollutant from a source. The increase in air permit fees to match federal grant funds shall be a surcharge on existing fees. The commissioner may not collect the surcharge after the grant funds become unavailable. In addition, the commissioner shall use nonfee funds to the extent practical to match the grant funds so that the fee surcharge is minimized.
- (d) To cover the reasonable costs described in paragraph (b), the agency shall provide in the rules promulgated under paragraph (c) for an increase in the fee collected in each year by the percentage, if any, by which the Consumer Price Index for the most recent calendar year ending before the beginning of the year the fee is collected exceeds the Consumer Price Index for the calendar year 1989. For purposes of this paragraph the Consumer Price Index for any calendar year is the average of the Consumer Price Index for

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all-urban consumers published by the United States Department of Labor, as of the close of the 12-month period ending on August 31 of each calendar year. The revision of the Consumer Price Index that is most consistent with the Consumer Price Index for calendar year 1989 shall be used.

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- (e) Any money collected under paragraphs (b) to (d) must be deposited in the environmental fund and must be used solely for the activities listed in paragraph (b).
- (f) Permit applicants who wish to construct, reconstruct, or modify a project may offer request expedited permitting under this paragraph. An applicant requesting expedited permitting under this paragraph must agree to reimburse the agency for the costs of staff time or consultant services needed to expedite the preapplication process and permit development process through the final decision on the permit, including the analysis of environmental review documents. The reimbursement shall be is in addition to permit application fees imposed by law. When the agency determines that it needs additional resources to develop the permit application in an expedited manner, and that expediting the development is consistent with permitting program priorities, the agency may accept the reimbursement. The commissioner must give the applicant an estimate of the timeline and costs to be incurred by the commissioner. The estimate must include a brief description of the tasks to be performed, a schedule for completing the tasks, and the estimated cost for each task. If the applicant agrees to the estimated timeline and costs negotiated with the commissioner, the applicant and the commissioner must enter into a written agreement detailing the estimated costs for the expedited permit decision-making process to be incurred by the agency to proceed accordingly. The agreement must also identify staff anticipated to be assigned to the project. The agreement may provide that, if permitting is completed ahead of the schedule set forth in the written agreement, the commissioner may retain any fees that would have been due if the permitting had taken the time contemplated in the written agreement. Fees retained by the commissioner under this paragraph are appropriated to the commissioner to pay for administering the commissioner's permitting duties. The commissioner must not issue a permit until the applicant has paid all fees in full. The commissioner must refund any unobligated balance of fees paid. Reimbursements accepted by the agency are appropriated to the agency for the purpose of developing the permit or analyzing environmental review documents. Reimbursement by a permit applicant shall precede and not be contingent upon issuance of a permit; shall not affect the agency's decision on whether to issue or deny a permit, what conditions are included in a permit, or the application of state and federal statutes and rules governing permit determinations; and shall not affect final decisions regarding environmental review.

Sec. 6. 16

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(g) The fees under this subdivision are exempt from section 16A.1285.

Sec. 7. Minnesota Statutes 2022, section 116D.04, subdivision 2a, is amended to read:

- Subd. 2a. When prepared. (a) Where there is potential for significant environmental effects resulting from any major governmental action, the action must be preceded by a detailed environmental impact statement prepared by the responsible governmental unit. The environmental impact statement must be an analytical rather than an encyclopedic document that describes the proposed action in detail, analyzes its significant environmental impacts, discusses appropriate alternatives to the proposed action and their impacts, and explores methods by which adverse environmental impacts of an action could be mitigated. The environmental impact statement must also analyze those economic, employment, and sociological effects that cannot be avoided should the action be implemented. To ensure its use in the decision-making process, the environmental impact statement must be prepared as early as practical in the formulation of an action.
- (b) The board shall <u>must</u> by rule establish categories of actions for which environmental impact statements and for which environmental assessment worksheets must be prepared as well as categories of actions for which no environmental review is required under this section. A mandatory environmental assessment worksheet is not required for the expansion of an ethanol plant, as defined in section 41A.09, subdivision 2a, paragraph (b), or the conversion of an ethanol plant to a biobutanol facility or the expansion of a biobutanol facility as defined in section 41A.15, subdivision 2d, based on the capacity of the expanded or converted facility to produce alcohol fuel, but must be required if the ethanol plant or biobutanol facility meets or exceeds thresholds of other categories of actions for which environmental assessment worksheets must be prepared. The responsible governmental unit for an ethanol plant or biobutanol facility project for which an environmental assessment worksheet is prepared is the state agency with the greatest responsibility for supervising or approving the project as a whole.
- (c) A mandatory environmental impact statement is not required for a facility or plant located outside the seven-county metropolitan area that produces less than 125,000,000 gallons of ethanol, biobutanol, or cellulosic biofuel annually, or produces less than 400,000 tons of chemicals annually, if the facility or plant is: an ethanol plant, as defined in section 41A.09, subdivision 2a, paragraph (b); a biobutanol facility, as defined in section 41A.15, subdivision 2d; or a cellulosic biofuel facility. A facility or plant that only uses a cellulosic feedstock to produce chemical products for use by another facility as a feedstock is not considered a fuel conversion facility as used in rules adopted under this chapter.

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(d) The responsible governmental unit shall must promptly publish notice of the completion of an environmental assessment worksheet by publishing the notice in at least one newspaper of general circulation in the geographic area where the project is proposed, by posting the notice on a website that has been designated as the official publication site for publication of proceedings, public notices, and summaries of a political subdivision in which the project is proposed, or in any other manner determined by the board and shall must provide copies of the environmental assessment worksheet to the board and its member agencies. Comments on the need for an environmental impact statement may be submitted to the responsible governmental unit during a 30-day period following publication of the notice that an environmental assessment worksheet has been completed. The responsible governmental unit may extend the 30-day comment period for an additional 30 days one time. Further extensions of the comment period may not be made unless approved by the project's proposer. The responsible governmental unit's decision on the need for an environmental impact statement must be based on the environmental assessment worksheet and the comments received during the comment period, and must be made within 15 days after the close of the comment period. The board's chair may extend the 15-day period by not more than 15 additional days upon the request of the responsible governmental unit.

- (e) An environmental assessment worksheet must also be prepared for a proposed action whenever material evidence accompanying a petition by not less than 100 individuals who reside or own property in the state a county where the proposed action will be undertaken or in one or more adjoining counties, submitted before the proposed project has received final approval by the appropriate governmental units, demonstrates that, because of the nature or location of a proposed action, there may be potential for significant environmental effects. Petitions requesting the preparation of an environmental assessment worksheet must be submitted to the board. The chair of the board shall must determine the appropriate responsible governmental unit and forward the petition to it. A decision on the need for an environmental assessment worksheet must be made by the responsible governmental unit within 15 days after the petition is received by the responsible governmental unit. The board's chair may extend the 15-day period by not more than 15 additional days upon request of the responsible governmental unit.
- (f) Except in an environmentally sensitive location where Minnesota Rules, part 4410.4300, subpart 29, item B, applies, the proposed action is exempt from environmental review under this chapter and rules of the board, if:
 - (1) the proposed action is:
 - (i) an animal feedlot facility with a capacity of less than 1,000 animal units; or

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- (ii) an expansion of an existing animal feedlot facility with a total cumulative capacity of less than 1,000 animal units;
- (2) the application for the animal feedlot facility includes a written commitment by the proposer to design, construct, and operate the facility in full compliance with Pollution Control Agency feedlot rules; and
- (3) the county board holds a public meeting for citizen input at least ten business days before the Pollution Control Agency or county issuing a feedlot permit for the animal feedlot facility unless another public meeting for citizen input has been held with regard to the feedlot facility to be permitted. The exemption in this paragraph is in addition to other exemptions provided under other law and rules of the board.
- (g) The board may, before final approval of a proposed project, require preparation of an environmental assessment worksheet by a responsible governmental unit selected by the board for any action where environmental review under this section has not been specifically provided for by rule or otherwise initiated.
- (h) An early and open process must be used to limit the scope of the environmental impact statement to a discussion of those impacts that, because of the nature or location of the project, have the potential for significant environmental effects. The same process must be used to determine the form, content, and level of detail of the statement as well as the alternatives that are appropriate for consideration in the statement. In addition, the permits that will be required for the proposed action must be identified during the scoping process. Further, the process must identify those permits for which information will be developed concurrently with the environmental impact statement. The board shall must provide in its rules for the expeditious completion of the scoping process. The determinations reached in the process must be incorporated into the order requiring the preparation of an environmental impact statement.
- (i) The responsible governmental unit shall must, to the extent practicable, avoid duplication and ensure coordination between state and federal environmental review and between environmental review and environmental permitting. Whenever practical, information needed by a governmental unit for making final decisions on permits or other actions required for a proposed project must be developed in conjunction with the preparation of an environmental impact statement. When an environmental impact statement is prepared for a project requiring multiple permits for which two or more agencies' decision processes include either mandatory or discretionary hearings before a hearing officer before the agencies' decision on the permit, the agencies may, notwithstanding any law or rule to the

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contrary, conduct the hearings in a single consolidated hearing process if requested by the proposer. All agencies having jurisdiction over a permit that is included in the consolidated hearing shall must participate. The responsible governmental unit shall must establish appropriate procedures for the consolidated hearing process, including procedures to ensure that the consolidated hearing process is consistent with the applicable requirements for each permit regarding the rights and duties of parties to the hearing, and shall must use the earliest applicable hearing procedure to initiate the hearing. All agencies having jurisdiction over a permit identified in the draft environmental assessment worksheet scoping document must begin reviewing any permit application upon publication of the notice of preparation of the environmental impact statement.

- (j) An environmental impact statement must be prepared and its adequacy determined within 280 days after notice of its preparation unless the time is extended by consent of the parties or by the governor for good cause. The responsible governmental unit shall must determine the adequacy of an environmental impact statement, unless within 60 days after notice is published that an environmental impact statement will be prepared, the board chooses to determine the adequacy of an environmental impact statement. If an environmental impact statement is found to be inadequate, the responsible governmental unit has 60 days to prepare an adequate environmental impact statement.
- (k) The proposer of a specific action may include in the information submitted to the responsible governmental unit a preliminary draft environmental impact statement under this section on that action for review, modification, and determination of completeness and adequacy by the responsible governmental unit. A preliminary draft environmental impact statement prepared by the project proposer and submitted to the responsible governmental unit must identify or include as an appendix all studies and other sources of information used to substantiate the analysis contained in the preliminary draft environmental impact statement. The responsible governmental unit shall must require additional studies, if needed, and obtain from the project proposer all additional studies and information necessary for the responsible governmental unit to perform its responsibility to review, modify, and determine the completeness and adequacy of the environmental impact statement.
- (l) If an environmental or resource management permit is not issued or denied within the applicable period described in paragraph (a), the commissioner must immediately begin review of the application and must take all steps necessary to issue the final permit, deny the permit, or issue the public notice for the draft permit within 150 days of the expiration of the applicable period described in paragraph (a). The commissioner may extend the period for up to 60 days by issuing a written notice to the applicant stating the length of and reason

(10) establishing cooperative programs with federal, state, and local governmental entities

and the private sector to assist businesses in securing sources of funding to comply with

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Sec. 8. 21

federal, state, and local permitting laws and regulations;

section 14.386, does not apply except as provided under Minnesota Statutes, section 14.388.

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as introduced

Sec. 9. 22

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02/19/24 REVISOR CKM/AD 24-06920 as introduced

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(a) The commissioner of the Pollution Control Agency must seek approval from the
federal Environmental Protection Agency for revisions to the state's federal Clean Air Act
state implementation plan to reflect the requirements of Minnesota Statutes, section 116.07,
subdivision 4a, as amended by this act.

(b) The commissioner of the Pollution Control Agency must report quarterly to the chairs and ranking minority members of the house of representatives and senate committees and divisions with jurisdiction over environment and natural resources policy on the status of efforts to implement paragraph (a) until the revisions required by paragraph (a) have been either approved or denied.

Sec. 10. 23