

## CHAPTER 670—S.F.No.985

[Coded]

*An act relating to health; authorizing the establishment of health maintenance organizations and prescribing powers and duties; providing for financial assistance to certain health maintenance organizations; providing for open enrollment in certain health plans; appropriating money; and providing penalties.*

Be it enacted by the Legislature of the State of Minnesota:

Section 1. **[62D.01] HEALTH MAINTENANCE ACT OF 1973; SHORT TITLE AND PURPOSE.** Subdivision 1. Sections 1 to 30 may be cited as the "health maintenance act of 1973".

Subd. 2. (a) Faced with the continuation of mounting costs of health care coupled with its inaccessibility to large segments of the population, the legislature has determined that there is a need to explore alternative methods for the delivery of health care services, with a view toward achieving greater efficiency and economy in providing these services.

(b) It is, therefore, the policy of the state to eliminate the barriers to the organization, promotion, and expansion of health maintenance organizations; to provide for their regulation by the state board of health; and to exempt them from the operation of the insurance and nonprofit health service plan corporation laws of the state except as hereinafter provided.

(c) It is further the intention of the legislature to closely monitor the development of health maintenance organizations in order to assess their impact on the costs of health care to consumers, the accessibility of health care to consumers, and the quality of health care provided to consumers.

Sec. 2. **[62D.02] DEFINITIONS.** Subdivision 1. For the purposes of this act, unless the context clearly indicates otherwise, the terms defined in this section shall have the meaning here given them.

Subd. 2. "Commissioner" means the commissioner of insurance or his designee.

Subd. 3. "Board" means the state board of health or its designee.

Subd. 4. "Health maintenance organization" means a nonprofit corporation organized under Minnesota Statutes, Chapter 317, controlled and operated as provided in this act, which provides, either directly or through arrangements with providers or other

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persons, comprehensive health maintenance services, or arranges for the provision of such services, to enrollees on the basis of a fixed prepaid sum without regard to the frequency or extent of services furnished to any particular enrollee.

Subd. 5. "Evidence of coverage" means any certificate, agreement or contract issued to an enrollee which sets out the coverage to which he is entitled under the health maintenance contract which covers him.

Subd. 6. "Enrollee" means any person who has entered into, or is covered by, a health maintenance contract.

Subd. 7. "Comprehensive health maintenance services" means a set of comprehensive health services which the enrollees might reasonably require to be maintained in good health including as a minimum, but not limited to, emergency care, inpatient hospital and physician care, outpatient medical services and preventive medical services.

Subd. 8. "Health maintenance contract" means any contract whereby a health maintenance organization agrees to provide comprehensive health maintenance services to enrollees, provided that the contract may contain reasonable enrollee copayment provisions. Any contract may provide for health care services in addition to those set forth in subdivision 7.

Subd. 9. "Provider" means any person who furnishes health services and is licensed or otherwise authorized to render such services in the state.

Subd. 10. "Consumer" means any person other than a person (a) whose occupation involves, or before his retirement involved, the administration of health activities or the providing of health services; (b) who is, or ever was, employed by a health care facility, as a licensed health professional; or (c) who has, or ever had, a direct, substantial financial or managerial interest in the rendering of health service other than the payment of reasonable expense reimbursement or compensation as a member of the board of a health maintenance organization.

Sec. 3. [62D.03] **ESTABLISHMENT OF HEALTH MAINTENANCE ORGANIZATIONS.** Subdivision 1. Notwithstanding any law of this state to the contrary, any nonprofit corporation organized to do so may apply to the board for a certificate of authority to establish and operate a health maintenance organization in compliance with this act. No person shall establish or operate a health maintenance organization in this state, nor sell or offer to sell, or solicit offers to purchase or receive advance or periodic consideration in conjunction with a health maintenance organiza-

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tion or health maintenance contract unless such organization has a certificate of authority under this act.

Subd. 2. Every person operating a health maintenance organization on the effective date of this act shall submit an application for a certificate of authority, as provided in subdivision 4, within 90 days of the effective date of this act. Each such applicant may continue to operate until the board acts upon the application. In the event that an application is denied, the applicant shall henceforth be treated as a health maintenance organization whose certificate of authority has been revoked.

Subd. 3. The board may require any person providing physician and hospital services with payments made in the manner set forth in section 2, subdivision 4, to apply for a certificate of authority under this act. Any person directed to apply for a certificate of authority shall be subject to the provisions of subdivision 2.

Subd. 4. Each application for a certificate of authority shall be verified by an officer or authorized representative of the applicant, and shall be in a form prescribed by the board. Each application shall include the following:

- (a) A copy of the basic organizational document, if any, of the applicant; such as the articles of incorporation, or other applicable documents, and all amendments thereto;
- (b) A copy of the bylaws, rules and regulations, or similar document, if any, and all amendments thereto which regulate the conduct of the affairs of the applicant;
- (c) A list of the names, addresses, and official positions of the following persons:

All members of the board of directors, and the principal officers of the organization; which shall contain a full disclosure in the application of the extent and nature of any contract or financial arrangements between them and the health maintenance organization, including a full disclosure of any financial arrangements between them and any provider or other person concerning any financial relationship with the health maintenance organization;

- (d) A statement generally describing the health maintenance organization, its health care plan or plans, facilities, and personnel, including a statement describing the manner in which the applicant proposes to provide enrollees with comprehensive health maintenance services;

- (e) A copy of the form of each evidence of coverage to be issued to the enrollees;

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(f) A copy of the form of each individual or group health maintenance contract which is to be issued to enrollees or their representatives;

(g) Financial statements showing the applicant's assets, liabilities, and sources of financial support. If the applicant's financial affairs are audited by independent certified public accountants, a copy of the applicant's most recent certified financial statement may be deemed to satisfy this requirement;

(h) (1) A description of the proposed method of marketing the plan, (2) a schedule of proposed charges, and (3) a financial plan which includes a three year projection of the expenses and income and other sources of future capital;

(i) A statement reasonably describing the geographic area or areas to be served and the type or types of enrollees to be served;

(j) A description of the complaint procedures to be utilized as required under section 11;

(k) A description of the procedures and programs to be implemented to meet the requirements of section 4, subdivision 1, clauses (b) and (c) and to monitor the quality of health care provided to enrollees;

(l) A description of the mechanism by which enrollees will be afforded an opportunity to participate in matters of policy and operation under section 6;

(m) Such other information as the board may reasonably require to be provided.

**Sec. 4. [62D.04] ISSUANCE OF CERTIFICATE AUTHORITY.** Subdivision 1. Upon receipt of an application for a certificate of authority, the board shall determine whether the applicant for a certificate of authority has:

(a) Demonstrated the willingness and potential ability to assure that health care services will be provided in such a manner as to enhance and assure both the availability and accessibility of adequate personnel and facilities;

(b) Arrangements for an ongoing evaluation of the quality of health care;

(c) A procedure to develop, compile, evaluate, and report statistics relating to the cost of its operations, the pattern of utilization of its services, the quality, availability and accessibility of its services, and such other matters as may be reasonably required by regulation of the board;

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(d) Reasonable provisions for emergency and out of area health care services;

(e) Demonstrated that it is financially responsible and may reasonably be expected to meet its obligations to enrollees and prospective enrollees. In making this determination, the board may consider either the standards of clauses (1) and (2), or the standards of clauses (3) and (4), whichever the applicant shall elect:

(1) The financial soundness of its arrangements for health care services and the proposed schedule of charges used in connection therewith;

(2) The adequacy of its working capital;

(3) Arrangements which will guarantee for a reasonable period of time the continued availability or payment of the cost of health care services in the event of discontinuance of the health maintenance organization; and

(4) Agreements with providers for the provision of health care services;

(f) Demonstrated that it will assume full financial risk on a prospective basis for the provision of comprehensive health maintenance services, including hospital care; provided, however, that the requirement in this paragraph shall not prohibit a health maintenance organization from obtaining insurance or making other arrangements (i) for the cost of providing to any enrollee comprehensive health maintenance services, the aggregate value of which exceeds \$5,000 in any year, (ii) for the cost of providing comprehensive health care services to its members on a non-elective emergency basis, or while they are outside the area served by the organization, or (iii) for not more than 95 percent of the amount by which the health maintenance organization's costs for any of its fiscal years exceed 105 percent of its income for such fiscal years; and

(g) Otherwise met the requirements of this act.

Subd. 2. Within 90 days after the receipt of the application for a certificate of authority, the board shall determine whether or not the applicant meets the requirements of this section. If the board determines that the applicant meets the requirements of this act, it shall issue a certificate of authority to the applicant. If the board determines that the applicant is not qualified, it shall so notify the applicant and shall specify the reason or reasons for such disqualification.

Subd. 3. Except as provided in section 3, subdivision 2, no person who has not been issued a certificate of authority shall use the words "health maintenance organization" or the initials "HMO"

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in its name, contracts or literature. Provided, however, that persons who are operating under a contract with, operating in association with, enrolling enrollees for, or otherwise authorized by a health maintenance organization licensed under this act to act on its behalf may use the terms "health maintenance organization" or "HMO" for the limited purpose of denoting or explaining their association or relationship with the authorized health maintenance organization. No health maintenance organization which has a minority of consumers as members of its board of directors shall use the words "consumer controlled" in its name or in any way represent to the public that it is controlled by consumers.

**Sec. 5. [62D.05] POWERS OF HEALTH MAINTENANCE ORGANIZATIONS.** Subdivision 1. Any nonprofit corporation may, upon obtaining a certificate of authority as required in this act, operate as a health maintenance organization.

Subd. 2. A health maintenance organization may enter into health maintenance contracts in this state and engage in any other activities consistent with this act which are necessary to the performance of its obligations under such contracts or authorize its representatives to do so.

Subd. 3. A health maintenance organization may contract with providers of health care services to render the services the health maintenance organization has promised to provide under the terms of its health maintenance contracts, may, subject to the limitations of section 4, subdivision 1, clause (f), contract with insurance companies and nonprofit health service plan corporations for insurance, indemnity or reimbursement of its cost of providing health care services for enrollees or against the risks incurred by the health maintenance organization and may contract with insurance companies and nonprofit health service plan corporations to insure or cover the enrollees' costs and expenses in the health maintenance organization, including the customary prepayment amount and any co-payment obligations.

Subd. 4. A health maintenance organization may contract with other persons for the provision of services, including, but not limited to, managerial and administration, marketing and enrolling, data processing, actuarial analysis, and billing services. If contracts are made with insurance companies or nonprofit health service plan corporations, such companies or corporations must be authorized to transact business in this state.

Subd. 5. Each health maintenance organization authorized to operate under this act, or its representative, may accept from governmental agencies, private agencies, corporations, associations, groups, individuals, or other persons payments covering all or part of the cost of health care services provided to enrollees. Any

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recipient of medical assistance, pursuant to Minnesota Statutes, Chapter 256B, may make application to join a health maintenance organization which has been approved for medical assistance by the commissioner of public welfare.

Sec. 6. [62D.06] **GOVERNING BODY.** Subdivision 1. The governing body of any health maintenance organization may include enrollees, providers, or other individuals; provided, however, that after a health maintenance organization has been authorized under this act for one year, at least 40 percent of the governing body shall be composed of consumers elected from among the enrollees.

Subd. 2. The governing body shall establish a mechanism to afford the enrollees an opportunity to express their opinions in matters of policy and operation through the establishment of advisory panels, by the use of advisory referenda on major policy decisions, or through the use of other mechanisms as may be prescribed or permitted by the board.

Sec. 7. [62D.07] **EVIDENCE OF COVERAGE.** Subdivision 1. Every enrollee residing in this state is entitled to evidence of coverage under a health care plan. The health maintenance organization or its designated representative shall issue the evidence of coverage.

Subd. 2. No evidence of coverage or amendment thereto shall be issued or delivered to any person in this state until a copy of the form of the evidence of coverage or amendment thereto has been filed with the board pursuant to sections 3 or 8.

Subd. 3. An evidence of coverage shall contain:

(a) No provisions or statements which are unjust, unfair, inequitable, misleading, deceptive, or which are untrue, misleading or deceptive as defined in section 12, subdivision 1; and

(b) A clear, concise and complete statement of:

(1) The health care services and the insurance or other benefits, if any, to which the enrollee is entitled under the health care plan;

(2) Any exclusions or limitations on the services, kind of services, benefits, or kind of benefits, to be provided, including any deductible or copayment feature;

(3) Where and in what manner information is available as to how services, including emergency and out of area services, may be obtained;

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(4) The total amount of payment and copayment, if any, for health care services and the indemnity or service benefits, if any, which the enrollee is obligated to pay with respect to individual contracts, or an indication whether the plan is contributory or noncontributory with respect to group certificates; and

(5) A description of the health maintenance organization's method for resolving enrollee complaints.

Subd. 4. Any subsequent approved change in an evidence of coverage shall be issued to each enrollee.

Sec. 8. [62D.08] ANNUAL REPORT. Subdivision 1. A health maintenance organization shall, unless otherwise provided for by regulations adopted by the board, file notice with the board prior to any modification of the operations or documents described in the information submitted under clauses (a), (b), (e), (f), (i), (j), (k), (l), and (m) of section 3, subdivision 4. If the board does not disapprove of the filing within 30 days, it shall be deemed approved and may be implemented by the health maintenance organization.

Subd. 2. Every health maintenance organization shall annually, on or before March 1, file a verified report with the board and to the commissioner covering the preceding calendar year.

Subd. 3. Such report shall be on forms prescribed by the board, and shall include:

(a) A financial statement of the organization, including its balance sheet and receipts and disbursements for the preceding year certified by an independent certified public accountant, reflecting at least (1) all prepayment and other payments received for health care services rendered, (2) expenditures to all providers, by classes or groups of providers, and insurance companies or non-profit health service plan corporations engaged to fulfill obligations arising out of the health maintenance contract, and (3) expenditures for capital improvements, or additions thereto, including but not limited to construction, renovation or purchase of facilities and capital equipment;

(b) The number of new enrollees enrolled during the year, the number of enrollees as of the end of the year and the number of enrollees terminated during the year;

(c) A summary of information compiled pursuant to section 4, subdivision 1, clause (c) in such form as may be required by the board;

(d) A report of the names and residence addresses of all persons set forth in section 3, subdivision 4, clause (c) who were associated with the health maintenance organization during the

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preceding year, and the amount of wages, expense reimbursements, or other payments to such individuals for services to the health maintenance organization, including a full disclosure of all financial arrangements during the preceding year required to be disclosed pursuant to section 3, subdivision 4, clause (c); and

(e) Such other information relating to the performance of the health maintenance organization as is reasonably necessary to enable the board to carry out its duties under this act.

**Sec. 9. [62D.09] INFORMATION TO ENROLLEES.** Every health maintenance organization or its representative shall annually, before April 1, provide to its enrollees a summary of: Its most recent annual financial statement including a balance sheet and statement of receipts and disbursements; a description of the health maintenance organization, its health care plan or plans, its facilities and personnel, any material changes therein since the last report, and the current evidence of coverage.

**Sec. 10. [62D.10] PROVISIONS APPLICABLE TO ALL HEALTH PLANS.** Subdivision 1. The provisions of this section shall be applicable to nonprofit health service plan corporations regulated under Minnesota Statutes, Chapter 62C, nonprofit prepaid health care plans regulated under Minnesota Statutes, Chapter 317, and health maintenance organizations regulated pursuant to this act, all of which for purposes of this section shall be known as "health plans".

**Subd. 2. OPEN ENROLLMENT.** Once a health plan has been in operation 24 months, it shall thereafter have an annual open enrollment period of at least one month during which it shall accept enrollees up to a minimum of five percent of its current enrollment, exclusive of enrollees in group plans, in the order in which they apply for enrollment.

**Subd. 3.** A health plan providing health maintenance services or reimbursement for health care costs to a specified group or groups may limit the open enrollment in each group plan to members of such group or groups, but after it has been in operation 24 months shall have an annual open enrollment period of at least one month during which it accepts enrollees from the members of each group up to a minimum of five percent of its current enrollment in each group plan. "Specified groups" may include, but shall not be limited to:

- (a) Employees of one or more specified employers;
- (b) Members of one or more specified labor unions;
- (c) Members of one or more specified associations;

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(d) Patients of physicians providing services through a health care plan who had previously provided services outside the health care plan; and

(e) Members of an existing group insurance policy.

Subd. 4. A health plan may apply to the commissioner for a waiver of the requirements of this section or for authorization to impose such underwriting restrictions upon open enrollment as are necessary (a) to preserve its financial stability, (b) to prevent excessive adverse selection by prospective enrollees, or (c) to avoid unreasonably high or unmarketable charges for enrollee coverage for health care services. The commissioner upon a showing of good cause, shall approve or upon failure to show good cause shall deny such application within 30 days of the receipt thereof from the health plan. The commissioner may, in accordance with Minnesota Statutes, Chapter 15, promulgate rules to implement this section.

Sec. 11. [62D.11] COMPLAINT SYSTEM. Subdivision 1. Every health maintenance organization shall establish and maintain a complaint system including an impartial arbitration provision, to provide reasonable procedures for the resolution of written complaints initiated by enrollees concerning the provision of health care services. Arbitration shall be subject to Minnesota Statutes, Chapter 572, except (a) in the event that an enrollee elects to litigate his complaint prior to submission to arbitration, and (b) no medical malpractice damage claim shall be subject to arbitration.

Subd. 2. The health maintenance organization shall maintain a record of each written complaint filed with it for three years and the board shall have access to the records.

Sec. 12. [62D.12] PROHIBITED PRACTICES. Subdivision 1. No health maintenance organization or representative thereof may cause or knowingly permit the use of advertising or solicitation which is untrue or misleading, or any form of evidence of coverage which is deceptive. Each health maintenance organization shall be subject to Minnesota Statutes, Sections 72A.17 to 72A.321, relating to the regulation of trade practices, except (a) to the extent that the nature of a health maintenance organization renders such sections clearly inappropriate and (b) that enforcement shall be by the board and not by the commissioner. Every health maintenance organization shall be subject to Minnesota Statutes, Sections 325.79 and 325.907.

Subd. 2. No health maintenance organization may cancel or fail to renew the coverage of an enrollee except for (a) failure to pay the charge for health care coverage; (b) termination of the health care plan; (c) termination of the group plan; (d) enrollee moving out of the area served; (e) enrollee moving out of an

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eligible group; (f) failure to make copayments required by the health care plan; or (g) other reasons established in regulations promulgated by the board. An enrollee shall be given 30 days notice of any cancellation or nonrenewal.

Subd. 3. No health maintenance organization may use in its name, contracts, or literature any of the words "insurance", "casualty", "surety", "mutual", or any other words which are descriptive of the insurance, casualty or surety business or deceptively similar to the name or description of any insurance or surety corporation doing business in this state; provided, however, that when a health maintenance organization has contracted with an insurance company for any coverage permitted by this act, it may so state.

Subd. 4. No health maintenance contract or evidence of coverage shall provide for the reimbursement of an enrollee other than through a policy of insurance, except to refund payments made by or on behalf of an enrollee.

Subd. 5. The providers under agreement with a health maintenance organization to provide health care services and the health maintenance organization shall not have recourse against enrollees for amounts above those specified in the evidence of coverage as the periodic prepayment, or copayment, for health care services.

Subd. 6. The rates charged by health maintenance organizations and their representatives shall not discriminate except in accordance with accepted actuarial principles.

Subd. 7. No health maintenance organization shall enroll more than 500,000 persons in the state of Minnesota. A violation of this subdivision shall be treated as a violation of the antitrust act, Minnesota Statutes, Sections 325.8011 to 325.8028.

Subd. 8. No health maintenance organization shall discriminate in enrollment policy against any person solely by virtue of status as a recipient of medical assistance or medicare.

Subd. 9. **REQUIREMENT TO MAINTAIN NONPROFIT STATUS.** No health maintenance organization shall provide for the payment, whether directly or indirectly, of any part of its net earnings, to any person as a dividend or rebate; provided, however, that authorized expenses of a health maintenance organization shall include:

(a) cash rebates to enrollees, or to persons who have made payments on behalf of enrollees;

(b) free or reduced cost health service to enrollees; or

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(c) payments to providers or other persons based upon the efficient provision of services or as incentives to provide quality care. All net earnings shall be devoted to the nonprofit purposes of the health maintenance organization in providing comprehensive health care. The board shall, pursuant to this act, revoke the certificate of authority of any health maintenance organization in violation of this subdivision.

**Sec. 13. [62D.13] POWERS OF INSURERS AND NON-PROFIT HEALTH SERVICE PLANS.** Notwithstanding any law to the contrary, an insurer or a hospital or medical service plan corporation may contract with a health maintenance organization to provide insurance or similar protection against the cost of care provided through health maintenance organizations and to provide coverage in the event of the failure of the health maintenance organization to meet its obligations. The enrollees of a health maintenance organization constitute a permissible group for group coverage under the insurance laws and the nonprofit health service plan corporation act. Under such contracts, the insurer or nonprofit health service plan corporation may make benefit payments to health maintenance organizations for health care services rendered, or to be rendered, by providers pursuant to the health care plan. Any insurer, or nonprofit health service plan corporation, licensed to do business in this state, is authorized to provide the types of coverages described in section 5, subdivision 3.

**Sec. 14. [62D.14] EXAMINATIONS.** Subdivision 1. The board may make an examination of the financial affairs of any health maintenance organization and its contracts, agreements, or other arrangements with providers as often as the board deems necessary for the protection of the interests of the people of this state, but not less frequently than once every three years.

Subd. 2. The board may make an examination concerning the quality of health care services provided to enrollees by any health maintenance organization and providers with whom such organization has contracts, agreements, or other arrangements pursuant to its health care plan as often as the board deems necessary for the protection of the interests of the people of this state, but not less frequently than once every three years. Provided, that examinations of providers pursuant to this subdivision shall be limited to their dealings with the health maintenance organization and its enrollees.

Subd. 3. In order to accomplish its duties under this section, the board shall have the right to:

(a) Inspect or otherwise evaluate the quality, appropriateness, and timeliness of services performed under such contract; and

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(b) Audit and inspect any books and records of a health maintenance organization which pertain to services performed and determinations of amounts payable under such contract.

Subd. 4. Any data or information pertaining to the diagnosis, treatment, or health of any enrollee, or any application obtained from any person, shall be confidential and shall not be disclosed to any person except (a) to the extent that it may be necessary to carry out the purposes of this act; (b) upon the express consent of the enrollee or applicant; (c) pursuant to statute or court order for the production of evidence or the discovery thereof; or (d) in the event of claim or litigation between such person and the provider or health maintenance organization wherein such data or information is pertinent. A health maintenance organization shall be entitled to claim any statutory privileges against such disclosure which the provider who furnished such information to the health maintenance organization is entitled to claim.

Subd. 5. The board shall have the power to administer oaths to and examine witnesses, and to issue subpoenas.

Subd. 6. Reasonable expenses of examinations under this section shall be assessed by the board against the organization being examined, and shall be remitted to the board for deposit in the general fund of the state treasury.

Sec. 15. [62D.15] **SUSPENSION OR REVOCATION OF CERTIFICATE OF AUTHORITY.** Subdivision 1. The board may suspend or revoke any certificate of authority issued to a health maintenance organization under this act if it finds that:

(a) The health maintenance organization is operating significantly in contravention of its basic organizational document, its health care plan, or in a manner contrary to that described in and reasonably inferred from any other information submitted under section 3, unless amendments to such submissions have been filed with and approved by the board;

(b) The health maintenance organization issues evidences of coverage which do not comply with the requirements of section 7;

(c) The health maintenance organization is unable to fulfill its obligations to furnish comprehensive health maintenance services as required under its health care plan;

(d) The health maintenance organization is no longer financially responsible and may reasonably be expected to be unable to meet its obligations to enrollees or prospective enrollees;

(e) The health maintenance organization has failed to implement a mechanism affording the enrollees an opportunity to participate in matters of policy and operation under section 6;

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(f) The health maintenance organization has failed to implement the complaint system required by section 11 in a manner designed to reasonably resolve valid complaints;

(g) The health maintenance organization, or any person acting with its sanction, has advertised or merchandised its services in an untrue, misrepresentative, misleading, deceptive, or unfair manner;

(h) The continued operation of the health maintenance organization would be hazardous to its enrollees; or

(i) The health maintenance organization has otherwise failed to substantially comply with this act or has submitted false information in any report required hereunder.

Subd. 2. A certificate of authority shall be suspended or revoked only after compliance with the requirements of section 16.

Subd. 3. When the certificate of authority of a health maintenance organization is suspended, the health maintenance organization shall not, during the period of such suspension, enroll any additional enrollees except newborn children or other newly acquired dependents of existing enrollees, and shall not engage in any advertising or solicitation whatsoever.

Subd. 4. When the certificate of authority of a health maintenance organization is revoked, the organization shall proceed, immediately following the effective date of the order of revocation, to wind up its affairs, and shall conduct no further business except as may be essential to the orderly conclusion of the affairs of the organization. It shall engage in no further advertising or solicitation whatsoever. The board may, by written order, permit further operation of the organization as it may find to be in the best interest of enrollees, to the end that enrollees will be afforded the greatest practical opportunity to obtain continuing health care coverage.

**Sec. 16. [62D.16] DENIAL, SUSPENSION, AND REVOCATION; ADMINISTRATIVE PROCEDURES.** Subdivision 1. When the board has cause to believe that grounds for the denial, suspension or revocation of a certificate of authority exists, it shall notify the health maintenance organization in writing specifically stating the grounds for denial, suspension or revocation and fixing a time of at least 20 days thereafter for a hearing on the matter, except in summary proceedings as provided in section 18.

Subd. 2. After such hearing, or upon the failure of the health maintenance organization to appear at the hearing, the board shall take action as is deemed advisable and shall issue written findings which shall be mailed to the health maintenance organization. The action of the board shall be subject to judicial review pursuant to Minnesota Statutes, Chapter 15.

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Sec. 17. [62D.17] **PENALTIES AND ENFORCEMENT.** Subdivision 1. The board may, in lieu of suspension or revocation of a certificate of authority under section 15, levy an administrative penalty in an amount not less than \$100 nor more than \$10,000. Reasonable notice in writing to the health maintenance organization shall be given of the intent to levy the penalty and the reasons therefor, and the health maintenance organization shall have a reasonable time within which to remedy the defect in its operations which gave rise to the penalty citation, or have an administrative hearing and review of the board's determination. Such administrative hearing shall be subject to judicial review pursuant to Minnesota Statutes, Chapter 15.

Subd. 2. Any person who violates this act or knowingly submits false information in any report required hereunder shall be guilty of a misdemeanor.

Subd. 3. (a) If the board shall, for any reason, have cause to believe that any violation of this act has occurred or is threatened, the board may, before commencing action under sections 15 and 16, and subdivision 1 of this section, give notice to the health maintenance organization and to the representatives, or other persons who appear to be involved in such suspected violation, to arrange a voluntary conference with the alleged violators or their authorized representatives for the purpose of attempting to ascertain the facts relating to such suspected violation and, in the event it appears that any violation has occurred or is threatened, to arrive at an adequate and effective means of correcting or preventing such violation.

(b) Proceedings under this subdivision shall not be governed by any formal procedural requirements, and may be conducted in such manner as the board may deem appropriate under the circumstances.

Subd. 4. (a) The board may issue an order directing a health maintenance organization or a representative of a health maintenance organization to cease and desist from engaging in any act or practice in violation of the provisions of this act.

(b) Within 20 days after service of the order to cease and desist, the respondent may request a hearing on the question of whether acts or practices in violation of this act have occurred. Such hearings shall be subject to judicial review as provided by Minnesota Statutes, Chapter 15.

Subd. 5. In the event of noncompliance with a cease and desist order issued pursuant to subdivision 4, the board may institute a proceeding to obtain injunctive relief or other appropriate relief in Ramsey county district court.

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Sec. 18. **[62D.18] REHABILITATION, LIQUIDATION, OR CONSERVATION OF HEALTH MAINTENANCE ORGANIZATION.** The commissioner may independently, or shall at the request of the board, order the rehabilitation, liquidation or conservation of health maintenance organizations. The rehabilitation, liquidation or conservation of a health maintenance organization shall be deemed to be the rehabilitation, liquidation or conservation of an insurance company and shall be conducted under the supervision of the commissioner and pursuant to Minnesota Statutes, Chapter 60B, except to the extent that the nature of health maintenance organizations render such law clearly inappropriate.

Sec. 19. **[62D.19] UNREASONABLE EXPENSES.** No health maintenance organization shall incur or pay for any expense of any nature which is unreasonably high in relation to the value of the service or good provided. The commissioner shall, pursuant to the administrative procedures act, promulgate rules to implement and enforce this section.

Sec. 20. **[62D.20] REGULATIONS.** The board may, pursuant to Minnesota Statutes, Chapter 15, promulgate such reasonable rules and regulations as are necessary or proper to carry out the provisions of the act. Included among such regulations shall be those which provide minimum requirements for the provision of comprehensive health maintenance services, as defined in section 2, subdivision 7, and reasonable exclusions therefrom.

Sec. 21. **[62D.21] FEES.** Subdivision 1. Every health maintenance organization subject to this act shall pay to the board the following fees:

- (a) For filing an application for a certificate of authority, \$250.
- (b) For filing an amendment to a certificate of authority, \$50.
- (c) For filing each annual report, \$50.
- (d) For other filings, \$25.

Subd. 2. Fees received pursuant to this section shall be deposited in the general fund of the state treasury.

Sec. 22. **[62D.22] STATUTORY CONSTRUCTION AND RELATIONSHIP TO OTHER LAWS.** Subdivision 1. Except as otherwise provided herein, this act does not apply to an insurer or nonprofit health service plan corporation licensed and regulated pursuant to the laws governing such corporations in this state.

Subd. 2. Solicitation of enrollees by a health maintenance organization granted a certificate of authority, or its representatives, shall not be construed to violate any provision of law relating to solicitation or advertising by health professionals.

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Subd. 3. Any health maintenance organization authorized under this act shall not be deemed to be practicing a healing art.

Subd. 4. To the extent that it furthers the purposes of this act, the board shall attempt to coordinate the operations of this act relating to the quality of health care services with the operations of 42 U.S.C. Sections 1320c to 1320e-20.

Subd. 5. Except as otherwise provided in this act, provisions of the insurance laws and provisions of nonprofit health service plan corporation laws shall not be applicable to any health maintenance organization granted a certificate of authority under this act.

Subd. 6. Every health maintenance organization shall be subject to the certificate of need act, Minnesota Statutes, Sections 145.71 to 145.83 on the same basis as other persons.

Subd. 7. A health maintenance organization shall be deemed to be a prepaid group practice plan for the purposes of Minnesota Statutes, Chapter 43.

Subd. 8. All agents, solicitors, and brokers engaged in soliciting or dealing with enrollees or prospective enrollees of a health maintenance organization, whether employees or under contract to the health maintenance organization, shall be subject to the provisions of Minnesota Statutes, Section 60A.17, concerning the licensure of health insurance agents, solicitors, and brokers, and lawful regulations thereunder. Minnesota Statutes, Section 60A.17, Subdivision 2, Clause (2) shall not apply except as to provide for an examination of our applicant in his knowledge concerning the operations and benefits of health maintenance organizations.

Subd. 9. Any review of the quality or cost of health care services pursuant to the provisions of this act shall be subject to the provisions of Minnesota Statutes, Sections 145.61 to 145.67. For the purposes of this subdivision, and for the purposes of sections 145.61 to 145.67, the term "review committee" shall be deemed to include, in addition to those functions set forth in Minnesota Statutes, Section 145.61, Subdivision 5, any person or committee conducting a review of the quality or cost of health care services pursuant to any provision of this act.

**Sec. 23. [62D.23] FILINGS AND REPORTS AS PUBLIC DOCUMENTS.** All applications, filings and reports required under this act shall be treated as public documents.

**Sec. 24. [62D.24] STATE BOARD OF HEALTH'S AUTHORITY TO CONTRACT.** The board, in carrying out its obligations under this act, may contract with the commissioner or other qualified persons to make recommendations concerning the determinations required to be made by it. Such recommendations may be accepted in full or in part by the board.

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Sec. 25. [62D.25] **REPORT TO THE LEGISLATURE.** The board shall report to the legislature on or before April 1, 1975, as to the following:

(1) The number of applications for certificates of authority which have been filed since the effective date of this act;

(2) The number of certificates of authority granted pursuant to this act;

(3) The number of current enrollees in health maintenance organizations in the state of Minnesota;

(4) The average annual prepayment cost per enrollee in the state of Minnesota;

(5) The conclusions of the board as to the effect of health maintenance organizations on the quality of health care services provided to the people of this state;

(6) The conclusions of the board as to the effects of health maintenance organizations on health care costs and whether any cost savings are being passed on to enrollees in any form; and

(7) Its recommendations as to any changes in this act.

Sec. 26. [62D.26] **PURPOSE.** It is the purpose of sections 26 to 29 to provide financial and technical assistance through planning grants which will stimulate and enable the planning and development of health maintenance organizations designed to efficiently deliver and provide comprehensive health care to groups and areas with the greatest need for care.

Sec. 27. [62D.27] **PLANNING GRANTS AND TECHNICAL ASSISTANCE.** Subdivision 1. The board may make planning grants and provide technical assistance to organizations to carry out the purposes of sections 26 to 29. The board may specify the terms and conditions for the issuance of planning grants except that no organization may receive more than \$50,000 per year for more than two years. A planning grant may be used by the recipient organization as a matching share for any other public or private assistance in planning or implementing a community health maintenance organization.

Subd. 2. Grants made under sections 26 to 29 shall be equally distributed between the area consisting of the counties of Anoka, Carver, Dakota, Hennepin, Ramsey, Scott and Washington, and the area consisting of the remainder of the state so that no more than 55 percent of the total sum granted pursuant to sections 26 to 29 goes to either such area.

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Sec. 28. [62D.28] **ELIGIBILITY FOR ASSISTANCE.** Subdivision 1. In order to qualify for assistance under this act an organization must satisfy the criteria established by this section.

Subd. 2. The area for planning and the proposed service area of the health maintenance organization must have insufficient availability of primary health care resources or a substantial population of medically unserved or underserved individuals, as determined by the board. An areawide comprehensive health planning agency, as defined in Minnesota Statutes, Section 145.72, shall provide technical assistance to the board in identifying areas with demographic and geographic health needs.

Subd. 3. The planning organization seeking financial assistance must be a Minnesota nonprofit corporation having a board of directors with a majority composed of health care consumers from the proposed service area, but with additional representation of existing health interests in the area including health providers.

The organization shall assume responsibility for:

(a) Determining and assessing the ongoing health needs of the community, formulating a program to meet such needs, including, but not limited to, an identification of private and public funds which may be available for this purpose;

(b) Coordinating existing health activities where appropriate, and establishing better utilization of existing health facilities, programs, and services, with particular emphasis on health manpower training projects in the area including those for local community residents;

(c) Laying the foundation for a community health maintenance organization; and

(d) Promoting development and expansion of preventive and ambulatory, outpatient services with the objective of replacing crisis medicine with an integrated, comprehensive system of health care.

Sec. 29. [62D.29] **REPORTS.** Planning organizations receiving assistance under sections 26 to 29 shall furnish to the board such timely information and reports as the board deems necessary. The organization shall maintain such records and provide access thereto as the board deems necessary to verify such information and reports.

Sec. 30. **PLANNING GRANTS, ASSISTANCE; APPROPRIATION.** The sum of \$250,000 or so much thereof as may be required is appropriated from the general fund to the state board of health for the purpose of providing grants, under sections 26 to

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29, for the planning of health maintenance organizations. This appropriation shall be available until June 30, 1975.

Approved May 24, 1973.

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### CHAPTER 671—S.F.No.996

[Not Coded]

*An act relating to the village of St. Francis; making the provision of Minnesota Statutes, Section 365.18, applicable when the village council of St. Francis in Anoka county enters into a contract for provision of fire protection services.*

Be it enacted by the Legislature of the State of Minnesota:

Section 1. **ST. FRANCIS, CITY OF; FIRE PROTECTION.** Whenever the village of St. Francis shall enter into an agreement to receive fire protection pursuant to Minnesota Statutes, Section 471.59, the provisions of Minnesota Statutes, Section 365.18, shall govern such contracts and the financing of costs thereof.

Sec. 2. This act is effective upon its approval by the governing body of the village of St. Francis and upon compliance with Minnesota Statutes, Section 645.021.

Approved May 24, 1973.

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### CHAPTER 672—S.F.No.1047

[Coded]

*An act relating to the registration and use of snowmobiles; requiring snowmobile operators to stop when signaled to stop by a law enforcement officer; amending Minnesota Statutes 1971, Chapter 84, by adding a section.*

Be it enacted by the Legislature of the State of Minnesota:

Section 1. Minnesota Statutes 1971, Chapter 84, is amended by adding a section to read:

Changes or additions indicated by underline, deletions by ~~strikeout~~.