

**SENATE
STATE OF MINNESOTA
NINETY-THIRD SESSION**

S.F. No. 4444

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DATE	D-PG	OFFICIAL STATUS
02/29/2024	11856	Introduction and first reading Referred to Health and Human Services
03/13/2024	12198	Author added Abeler
03/18/2024	12178a	Comm report: To pass as amended and re-refer to Labor
04/02/2024	12321	Comm report: To pass as amended and re-refer to Finance
	13341	Author added Pha See HF5247

1.1 A bill for an act

1.2 relating to health; requiring continued publication of the annual adverse health

1.3 event report; prohibiting retaliation against patient care staff; providing for

1.4 enforcement; amending Minnesota Statutes 2022, sections 144.05, subdivision 7;

1.5 144.7065, subdivision 8; 144.7067, subdivision 2; Minnesota Statutes 2023

1.6 Supplement, section 177.27, subdivision 4; proposing coding for new law in

1.7 Minnesota Statutes, chapter 181.

1.8 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.9 Section 1. Minnesota Statutes 2022, section 144.05, subdivision 7, is amended to read:

1.10 Subd. 7. **Expiration of report mandates.** (a) If the submission of a report by the

1.11 commissioner of health to the legislature is mandated by statute and the enabling legislation

1.12 does not include a date for the submission of a final report, the mandate to submit the report

1.13 shall expire in accordance with this section.

1.14 (b) If the mandate requires the submission of an annual report and the mandate was

1.15 enacted before January 1, 2021, the mandate shall expire on January 1, 2023. If the mandate

1.16 requires the submission of a biennial or less frequent report and the mandate was enacted

1.17 before January 1, 2021, the mandate shall expire on January 1, 2024.

1.18 (c) Any reporting mandate enacted on or after January 1, 2021, shall expire three years

1.19 after the date of enactment if the mandate requires the submission of an annual report and

1.20 shall expire five years after the date of enactment if the mandate requires the submission

1.21 of a biennial or less frequent report, unless the enacting legislation provides for a different

1.22 expiration date.

1.23 (d) The commissioner shall submit a list to the chairs and ranking minority members of

1.24 the legislative committees with jurisdiction over health by February 15 of each year,

2.1 beginning February 15, 2022, of all reports set to expire during the following calendar year
2.2 in accordance with this section. The mandate to submit a report to the legislature under this
2.3 paragraph does not expire.

2.4 **EFFECTIVE DATE.** This section is effective retroactively from January 1, 2024.

2.5 Sec. 2. Minnesota Statutes 2022, section 144.7065, subdivision 8, is amended to read:

2.6 Subd. 8. **Root cause analysis; corrective action plan.** (a) Following the occurrence of
2.7 an adverse health care event, the facility must conduct a root cause analysis of the event.
2.8 In conducting the root cause analysis, the facility must consider as one of the factors staffing
2.9 levels and the impact of staffing levels on the event. Following the analysis, the facility
2.10 must: (1) implement a corrective action plan to implement the findings of the analysis or
2.11 (2) report to the commissioner any reasons for not taking corrective action. If the root cause
2.12 analysis and the implementation of a corrective action plan are complete at the time an event
2.13 must be reported, the findings of the analysis and the corrective action plan must be included
2.14 in the report of the event. The findings of the root cause analysis and a copy of the corrective
2.15 action plan must otherwise be filed with the commissioner within 60 days of the event.

2.16 (b) During the root cause analysis, the facility must notify any individual whose conduct
2.17 may be under review no less than three days in advance of any meeting or interview with
2.18 the individual about the adverse event. The notice shall inform the individual of the subject,
2.19 purpose, date, and time of the meeting or interview.

2.20 Sec. 3. Minnesota Statutes 2022, section 144.7067, subdivision 2, is amended to read:

2.21 Subd. 2. **Duty to analyze reports; communicate findings.** (a) The commissioner shall:

2.22 (1) analyze adverse event reports, corrective action plans, and findings of the root cause
2.23 analyses to determine patterns of systemic failure in the health care system and successful
2.24 methods to correct these failures;

2.25 (2) communicate to individual facilities the commissioner's conclusions, if any, regarding
2.26 an adverse event reported by the facility;

2.27 (3) communicate with relevant health care facilities any recommendations for corrective
2.28 action resulting from the commissioner's analysis of submissions from facilities; and

2.29 (4) publish an annual report:

2.30 (i) describing, by institution, adverse events reported;

3.1 (ii) outlining, in aggregate, corrective action plans and the findings of root cause analyses;
3.2 and

3.3 (iii) making recommendations for modifications of state health care operations.

3.4 (b) Notwithstanding section 144.05, subdivision 7, the mandate to publish an annual
3.5 report under this subdivision does not expire.

3.6 **EFFECTIVE DATE.** This section is effective retroactively from January 1, 2023.

3.7 Sec. 4. Minnesota Statutes 2023 Supplement, section 177.27, subdivision 4, is amended
3.8 to read:

3.9 Subd. 4. **Compliance orders.** The commissioner may issue an order requiring an
3.10 employer to comply with sections 177.21 to 177.435, 179.86, 181.02, 181.03, 181.031,
3.11 181.032, 181.101, 181.11, 181.13, 181.14, 181.145, 181.15, 181.165, 181.172, paragraph
3.12 (a) or (d), 181.214 to 181.217, 181.275, subdivision 2a, 181.2751, 181.635, 181.722, 181.79,
3.13 181.85 to 181.89, 181.939 to 181.943, 181.9445 to 181.9448, 181.987, 181.991, 268B.09,
3.14 subdivisions 1 to 6, and 268B.14, subdivision 3, with any rule promulgated under section
3.15 177.28, 181.213, or 181.215. The commissioner shall issue an order requiring an employer
3.16 to comply with sections 177.41 to 177.435, 181.165, or 181.987 if the violation is repeated.
3.17 For purposes of this subdivision only, a violation is repeated if at any time during the two
3.18 years that preceded the date of violation, the commissioner issued an order to the employer
3.19 for violation of sections 177.41 to 177.435, 181.165, or 181.987 and the order is final or
3.20 the commissioner and the employer have entered into a settlement agreement that required
3.21 the employer to pay back wages that were required by sections 177.41 to 177.435. The
3.22 department shall serve the order upon the employer or the employer's authorized
3.23 representative in person or by certified mail at the employer's place of business. An employer
3.24 who wishes to contest the order must file written notice of objection to the order with the
3.25 commissioner within 15 calendar days after being served with the order. A contested case
3.26 proceeding must then be held in accordance with sections 14.57 to 14.69 or 181.165. If,
3.27 within 15 calendar days after being served with the order, the employer fails to file a written
3.28 notice of objection with the commissioner, the order becomes a final order of the
3.29 commissioner. For the purposes of this subdivision, an employer includes a contractor that
3.30 has assumed a subcontractor's liability within the meaning of section 181.165.

4.1 Sec. 5. [181.2751] ADDITIONAL PATIENT ASSIGNMENTS; RETALIATION
4.2 AGAINST PATIENT CARE STAFF PROHIBITED.

4.3 Subdivision 1. Definitions. (a) For purposes of this section, the following terms have
4.4 the meanings given.

4.5 (b) "Assignment" means the designation of nursing tasks or activities to be performed
4.6 by a nurse or unlicensed assistive person.

4.7 (c) "Emergency" means a period when replacement staff are not able to report for duty
4.8 for the next shift or increased patient need, because of unusual, unpredictable, or unforeseen
4.9 circumstances such as, but not limited to, an act of terrorism, a disease outbreak, adverse
4.10 weather conditions, or natural disasters which impact continuity of patient care.

4.11 (d) "Emergency medical condition" means a condition manifesting itself by acute
4.12 symptoms of sufficient severity, including severe pain, such that the absence of immediate
4.13 medical attention could reasonably be expected to result in placing the individual's health
4.14 in serious jeopardy, serious impairment to bodily functions, or serious dysfunction of bodily
4.15 organs.

4.16 (e) "Facility" means:

4.17 (1) an acute care hospital licensed under sections 144.50 to 144.58; or

4.18 (2) any facility, regardless of the type of facility and regardless of the facility's license,
4.19 where patient care staff employed by the state provide patient care.

4.20 (f) "Nurse" has the meaning given in section 148.171, subdivision 9, and includes nurses
4.21 employed by the state of Minnesota.

4.22 (g) "Patient" means a patient of a facility.

4.23 (h) "Patient care staff" means a person in a nonsupervisory and nonmanagerial position
4.24 who provides direct care; who provides supportive, rehabilitative, or therapeutic services
4.25 to patients; or who directly provides nursing care to patients more than 60 percent of the
4.26 time, but who is not:

4.27 (1) a licensed physician;

4.28 (2) a physician assistant licensed under chapter 147A; or

4.29 (3) an advanced practice registered nurse licensed under sections 148.171 to 148.285,
4.30 unless working as a registered nurse.

5.1 Subd. 2. Prohibited actions. Except as provided in subdivision 5 and subject to
5.2 compliance with the process established in subdivision 3, as applicable, a facility and the
5.3 facility's agent shall not discharge, discipline, penalize, interfere with, threaten, restrain,
5.4 coerce, or otherwise retaliate or discriminate because the patient care staff:

5.5 (1) makes a request to engage in the process established in subdivision 3; or

5.6 (2) fails to accept an assignment of one or more additional patients after following the
5.7 process established in subdivision 3 because the patient care staff reasonably determines
5.8 that accepting an additional patient assignment, may create an unnecessary danger to a
5.9 patient's life, health, or safety or may otherwise constitute a ground for disciplinary action
5.10 under section 148.261.

5.11 Subd. 3. Process. (a) A patient care staff may decline to accept an additional patient
5.12 assignment if the following process is met:

5.13 (1) the patient care staff notifies the charge nurse, or their direct supervisor if a charge
5.14 nurse is unavailable, stating in writing that the patient care staff reasonably determines that
5.15 the additional patient assignment may create an unnecessary danger to a patient's life, health,
5.16 or safety or may otherwise constitute a ground for disciplinary action under section 148.261.

5.17 The notification must include:

5.18 (i) the name of the requesting patient care staff;

5.19 (ii) the date and time of the request; and

5.20 (iii) a brief explanation of why the patient care staff is requesting to decline the additional
5.21 patient assignment under the process in this subdivision; and

5.22 (2) the charge nurse or direct supervisor must evaluate the relevant factors to assess and
5.23 determine the adequacy of resources and invoke any chain of command policy to meet
5.24 patient care needs. Any chain of command policy must be available on all units in a place
5.25 that is accessible to workers and must include contact information for all individuals in the
5.26 chain of command.

5.27 (b) If the issue cannot be resolved through reallocation of resources or by other possible
5.28 measures by the charge nurse or direct supervisor and the patient care staff reasonably
5.29 determines that accepting an additional patient assignment may create an unnecessary danger
5.30 to a patient's life, health, or safety, the patient care staff may decline to accept the additional
5.31 patient assignment.

5.32 (c) If a patient care staff is unable to complete a written request due to immediate patient
5.33 care needs, the patient care staff may orally invoke the process under this subdivision by

6.1 notifying the charge nurse or direct supervisor of the request. A written request that meets
6.2 the requirements of this subdivision must be completed before leaving the work setting at
6.3 the end of the work period.

6.4 (d) A retrospective review of any process request, including an examination of the
6.5 reasonableness of the patient care staff's determination pursuant to paragraph (a) or (b), may
6.6 be initiated by the individuals involved and may be completed at the unit level or at the
6.7 hospital nurse staffing committee level.

6.8 Subd. 4. **State patient care staff.** Subdivision 2 applies to patient care staff employed
6.9 by the state regardless of the type of facility where the patient care staff is employed and
6.10 regardless of the facility's license, if the patient care staff is involved in patient care.

6.11 Subd. 5. **Collective bargaining rights.** (a) This section does not diminish or impair the
6.12 rights of a person under any collective bargaining agreement.

6.13 (b) At any point in the process provided under subdivision 3 or during any retrospective
6.14 review of a process under subdivision 3, paragraph (d), involving patient care staff covered
6.15 by a collective bargaining agreement, the patient care staff has the right to have a
6.16 representative of the labor organization present at any meeting and have reasonable time to
6.17 consult with a labor organization representative regarding the subject and purpose of the
6.18 meeting.

6.19 Subd. 6. **Emergency.** A patient care staff may be required to accept an additional patient
6.20 assignment in an emergency or when there is an emergency medical condition that has not
6.21 been stabilized.

6.22 Subd. 7. **Enforcement.** The commissioner may enforce this section by issuing a
6.23 compliance order under section 177.27, subdivision 4. The commissioner may defer
6.24 investigation and enforcement while the parties participate in alternative dispute resolution
6.25 services to resolve disputes of alleged violations of this section. The commissioner may
6.26 assess a fine of up to \$5,000 for each violation of this section.

6.27 Subd. 8. **Professional obligations.** (a) Nothing in this section modifies a nurse's
6.28 professional obligations under sections 148.171 to 148.285.

6.29 (b) It is not a violation of the Nurse Practice Act under sections 148.171 to 148.285 or
6.30 of any duty to a patient if a nurse, in good faith, makes a request under subdivision 3,
6.31 paragraph (a), clause (1); fails to accept an assignment under subdivision 3, paragraph (a),
6.32 clause (2); or declines an assignment after following the process in subdivision 3.

- 7.1 (c) Nothing in this section shall be construed to allow discrimination against classes and
7.2 status protected by the Minnesota Human Rights Act, chapter 363A.