RSI/JL

## **SENATE** STATE OF MINNESOTA NINETY-THIRD SESSION

## S.F. No. 2723

| (SENATE A  | AUTHORS: HOFI | FMAN, Xiong, Dibble and Rarick)                              |                        |
|------------|---------------|--|------------------------|
| DATE       | D-PG          |  | <b>OFFICIAL STATUS</b> |
| 03/08/2023 | 1433          | Introduction and first reading<br>Referred to Transportation |                        |

| 1.1                      | A bill for an act  |
|--------------------------|--|
| 1.2<br>1.3<br>1.4<br>1.5 | relating to utilities; modifying provisions governing the excavation notice system; amending Minnesota Statutes 2022, sections 216D.01, subdivision 12, by adding a subdivision; 216D.03, subdivision 2, by adding a subdivision; 216D.04, subdivisions 1a, 3, 4; 216D.05; 216D.06, subdivisions 2, 3. |
| 1.6                      | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:  |
| 1.7                      | Section 1. Minnesota Statutes 2022, section 216D.01, is amended by adding a subdivision  |
| 1.8                      | to read:   |
| 1.9                      | Subd. 7a. Locate. "Locate" means the marking of an approximate horizontal location   |
| 1.10                     | of an underground facility, as defined in subdivision 11, including the marking of: (1) bends,   |
| 1.11                     | nipples, blowoffs, and structures; and (2) handholes, manholes, pedestals, or other extensions   |
| 1.12                     | of an underground facility within a plus or minus two-foot tolerance requirement.  |
| 1.13                     | Sec. 2. Minnesota Statutes 2022, section 216D.01, subdivision 12, is amended to read:  |
| 1.14                     | Subd. 12. Utility quality level. "Utility quality level" means a professional opinion  |
| 1.15                     | about the quality and reliability of utility information. There are four levels of utility quality   |
| 1.16                     | information, ranging from the most precise and reliable, level A, to the least precise and   |
| 1.17                     | reliable, level D. The utility quality level must be determined in accordance with guidelines  |
| 1.18                     | established by the Construction Institute of the American Society of Civil Engineers in  |
| 1.19                     | document CI/ASCE 38-02 38-22 entitled "Standard Guidelines for the Collection and  |
| 1.20                     | Depiction of Existing Subsurface Utility Data."  |

2.1 Sec. 3. Minnesota Statutes 2022, section 216D.03, subdivision 2, is amended to read:

Subd. 2. Establishment of notification center; rules. (a) The notification center services 2.2 must be provided by a nonprofit corporation approved in writing by the commissioner. The 2.3 nonprofit corporation must be governed by a board of directors of up to 20 members, one 2.4 of whom is the director of the Office of Pipeline Safety and one of whom is the executive 2.5 secretary of the Public Utilities Commission. The other board members must represent and 2.6 be elected by operators, excavators, and other persons eligible to participate in the center. 2.7 In deciding to approve a nonprofit corporation, the commissioner shall consider whether it 2.8 meets the requirements of this paragraph and whether it demonstrates that it has the ability 2.9 to contract for and implement the notification center service. 2.10

2.11 (b) The commissioner shall adopt rules:

2.12 (1) establishing a notification process and competitive bidding procedure for selecting
2.13 a vendor to provide the notification service;

- 2.14 (2) governing the operating procedures and technology needed for a statewide notification2.15 center; and
- 2.16

(3) setting forth the method for assessing the cost of the service among operators.

(c) The commissioner shall select a vendor to provide the notification center service.
The commissioner may advertise for bids as provided in section 16C.06, subdivisions 1 and
2, and base the selection of a vendor on best value as provided in section 16C.06, subdivision
6. The commissioner shall select and contract with the vendor to provide the notification
center service, but all costs of the center must be paid by the operators. The commissioner
may at any time appoint a task force to advise on the renewal of the contract or any other
matter involving the center's operations.

(d) An operator may submit a bid and be selected to contract to provide the notification
center service under paragraph (a) or (c). The commissioner shall annually review the
services provided by the nonprofit corporation approved under paragraph (a) or the vendor
selected under paragraph (c).

2.30 Subd. 5. Performance reporting. (a) The notification center must establish and maintain
 2.31 an electronic system for stakeholders to report complaints, damages, delays, and other issues
 2.32 related to an underground facility.

<sup>2.28</sup> Sec. 4. Minnesota Statutes 2022, section 216D.03, is amended by adding a subdivision to
2.29 read:

| 3.1  | (b) The notification center must provide a quarterly report to the commissioner and each        |
|------|---|
| 3.2  | utility operator, and make the report available on the notification center's public website.    |
| 3.3  | The report must include:  |
| 3.4  | (1) the number of notifications, categorized by type;   |
| 3.5  | (2) the percentage of normal tickets, with the electronic status marked by the notification's   |
| 3.6  | start time;   |
| 3.7  | (3) the number of damages, categorized by the cause of the damage;                              |
| 3.8  | (4) the number of complaints received related to underground facility locations; and            |
| 3.9  | (5) any other information determined by the commissioner or notification center board           |
| 3.10 | of directors.   |
| 3.11 | (c) The notification center must publish an annual report that summarizes the operator          |
| 3.12 | performance reporting as collected in each quarterly report.                                    |
| 3.13 | (d) The notification center's board of directors must make recommendations to the               |
| 3.14 | commissioner for stakeholder improvements.  |
|      |   |
| 3.15 | Sec. 5. Minnesota Statutes 2022, section 216D.04, subdivision 1a, is amended to read:           |
| 3.16 | Subd. 1a. Plans for excavation. (a) Any person, prior to soliciting bids or entering into       |
| 3.17 | a contract for excavation, shall provide a proposed notice to the notification center to obtain |
| 3.18 | from the affected operators of underground facilities the type, size, and general location of   |
| 3.19 | underground facilities. Affected operators shall provide the information, as established in     |
| 3.20 | section 216D.01, subdivision 12, for utility quality level within 15 working days. An operator  |
| 3.21 | who provides information to a person who is not a unit of government may indicate any           |
| 3.22 | portions of the information which are proprietary and may require the person to provide         |
| 3.23 | appropriate confidentiality protection. The information obtained from affected operators        |
| 3.24 | must be submitted on the final drawing used for the bid or contract and must depict the         |
| 3.25 | utility quality level of that information. This information must be updated not more than 90    |
| 3.26 | days before completion of the final drawing used for the bid or contract.                       |
| 3.27 | (b) This subdivision does not apply to bids and contracts for:                                  |
| 3.28 | (1) routine maintenance of underground facilities or installation, maintenance, or repair       |
| 3.29 | of service lines;   |
| 3.30 | (2) excavation for operators of underground facilities performed on a unit of work or           |

3.31 similar basis; or

## 4.1 (3) excavation for home construction and projects by home owners.

4.2 (c) A person required by this section to show existing underground facilities on its
4.3 drawings shall conduct one or more preliminary design meetings during the design phase
4.4 to communicate the project design, project scope and timeline, and coordinate utility
4.5 relocation. Affected facility operators shall attend these meetings or make other arrangements
4.6 to and provide project start dates, duration information, and scope of work.

4.7 (d) A person required by this section to show existing underground facilities on its
4.8 drawings shall conduct one or more preconstruction meetings to communicate the project
4.9 design, project scope and timeline, and coordinate utility relocation. Affected facility
4.10 operators and contractors shall must attend these meetings or make other arrangements to
4.11 provide information.

4.12 (e) This subdivision does not affect the obligation to provide a notice of excavation as4.13 required under subdivision 1.

4.14 Sec. 6. Minnesota Statutes 2022, section 216D.04, subdivision 3, is amended to read:

Subd. 3. Locating underground facility; operator. (a) Prior to the excavation start 4.15 time on the notice, an operator shall locate and mark or otherwise provide the approximate 4.16 horizontal location of the underground facilities of the operator and provide readily available 4.17 4.18 information regarding the operator's abandoned and out-of-service underground facilities as shown on maps, drawings, diagrams, or other records used in the operator's normal course 4.19 of business, without cost to the excavator. The excavator shall determine the precise location 4.20 of the underground facility, without damage, before excavating within two feet of the marked 4.21 location of the underground facility. 4.22

4.23 (b) Within 96 hours or the time specified in the notice, whichever is later, after receiving
4.24 a notice for boundary survey from the notification center, excluding Saturdays, Sundays,
4.25 and holidays, unless otherwise agreed to between the land surveyor and operator, an operator
4.26 shall locate and mark or otherwise provide the approximate horizontal location of the
4.27 underground facilities of the operator, without cost to the land surveyor.

4.28 (c) For the purpose of this section, the approximate horizontal location of the underground
4.29 facilities is a strip of land two feet on either side of the underground facilities.

4.30 (d) Markers used to designate the approximate <u>horizontal</u> location of underground
4.31 facilities must <u>be a flag, or flags that</u> follow the current color code standard used by the
4.32 American Public Works Association, and must indicate the name of the operator. If the

|      | 02/21/23   | REVISOR                  | RSI/JL              | 23-03790                    | as introduced     |  |
|------|--|--------------------------|---------------------|-----------------------------|-------------------|--|
| 5.1  | surface being marked is hard, markers that are not flags may be used but must comply with    |                          |                     |                             |                   |  |
| 5.2  | the color code s   | the color code standard. |                     |                             |                   |  |
| 5.3  | (e) If the op  | erator cannot con        | nplete marking o    | f the excavation or boun    | dary survey area  |  |
| 5.4  | before the exca  | vation or bounda         | ry survey start tin | me stated in the notice, th | ne operator shall |  |
| 5.5  | promptly contact the excavator or land surveyor.   |                          |                     |                             |                   |  |
| 5.6  | (f) After December 31, 1998, operators shall maintain maps, drawings, diagrams, or           |                          |                     |                             |                   |  |
| 5.7  | other records of any underground facility abandoned or out-of-service after December 31,     |                          |                     |                             |                   |  |
| 5.8  | 1998.  |                          |                     |                             |                   |  |
| 5.9  | (g) An opera   | ator or other perso      | on providing info   | ormation pursuant to this   | subdivision is    |  |
| 5.10 | not responsible to any person, for any costs, claims, or damages for information provided    |                          |                     |                             |                   |  |
| 5.11 | in good faith regarding abandoned, out-of-service, or private or customer-owned underground  |                          |                     |                             |                   |  |
| 5.12 | facilities.  |                          |                     |                             |                   |  |
| 5.13 | <u>(h)</u> On or af  | ter January 1, 202       | 25, operators mu    | st use a global positionir  | ig system or an   |  |
| 5.14 | equivalent technology to develop as-built drawings of newly installed, improved, or repaired |                          |                     |                             |                   |  |
| 5.15 | facilities.  |                          |                     |                             |                   |  |
|      | ~  | ~ • • •                  |                     |                             |                   |  |
| 5.16 | Sec. 7. Minne  | sota Statutes 202        | 2, section 216D.    | 04, subdivision 4, is ame   | nded to read:     |  |
| 5.17 | Subd. 4. Loo   | cating undergrou         | ind facility; exca  | vator or land surveyor.     | (a) The excavator |  |
| 5.18 | or land surveyo  | r shall determine        | the precise locat   | ion of the underground f    | acility, without  |  |
| 5.19 | damage, before   | excavating withi         | n two feet on eit   | her side of the marked lo   | ocation of the    |  |
| 5.20 | underground fa   | cility.                  |                     |                             |                   |  |
| 5.21 | (b) If the ex  | cavator or land su       | rveyor cancels t    | he excavation or bounda     | ry survey, the    |  |
| 5.22 | excavator or lar   | nd surveyor shall        | cancel the notice   | e through the notification  | center.           |  |
| 5.23 | (c) The notic  | ce is valid for 14_      | 21 calendar days    | s from the start time state | ed on the notice. |  |
| 5.24 | If the activity will continue after the expiration time, then the person responsible for the |                          |                     |                             |                   |  |
| 5.25 | activity shall se  | rve an additional        | notice at least 4   | 8 hours, excluding Sature   | days, Sundays,    |  |

and holidays, before the expiration time of the original notice, unless the excavator makes
arrangements with the operators affected to periodically verify or refresh the marks, in
which case the notice is valid for six months from the start time stated on the notice.

(d) The excavator is responsible for reasonably protecting and preserving the marks until
no longer required for proper and safe excavation near the underground facility. If the
excavator has reason to believe the marks are obliterated, obscured, missing, or incorrect,
the excavator shall notify the facility operator or notification center in order to have an
operator verify or refresh the marks.

|      | 02/21/23   | REVISOR   | RSI/JL                | 23-03790                             | as introduced      |  |
|------|--|---|-----------------------|--------------------------------------|--------------------|--|
| 6.1  | Sec. 8. Minnesota Statutes 2022, section 216D.05, is amended to read:                            |   |                       |                                      |                    |  |
| 6.2  | 216D.05  | 216D.05 PRECAUTIONS TO AVOID DAMAGE.  |                       |                                      |                    |  |
| 6.3  | An excav   | An excavator shall:   |                       |                                      |                    |  |
| 6.4  | (1) plan th  | ne excavation to av   | void damage to an     | d minimize interference w            | vith underground   |  |
| 6.5  | facilities in a  | facilities in and near the construction area;   |                       |                                      |                    |  |
| 6.6  | (2) use <u>ph</u>  | (2) use physical or digital white markings for proposed excavations except where it can |                       |                                      |                    |  |
| 6.7  | be shown that  | be shown that it is not practical;  |                       |                                      |                    |  |
| 6.8  | (3) maintain a clearance between an underground facility and the cutting edge or point           |   |                       |                                      |                    |  |
| 6.9  |  | of any mechanized equipment, considering the known limit of control of the cutting edge |                       |                                      |                    |  |
| 6.10 | or point to av   | void damage to the  | e facility;           |                                      |                    |  |
| 6.11 | (4) provid   | e support for unde  | erground facilities   | n and near the constructio           | n area, including  |  |
| 6.12 | during backf   | ill operations, to p  | protect the facilitie | s; and                               |                    |  |
| 6.13 | (5) condu  | ct the excavation   | in a careful and p    | rudent manner.                       |                    |  |
| 6.14 | Sec. 9. Min  | nesota Statutes 20  | 022, section 216D     | .06, subdivision 2, is ame           | nded to read:      |  |
| 6.15 | Subd. 2.   | Cost reimbursem   | ent. (a) If an exca   | vator damages an underg              | round facility,    |  |
| 6.16 | the excavator shall reimburse the operator for the cost of necessary repairs, and for a pipeline |   |                       |                                      |                    |  |
| 6.17 | the cost of the product that was being carried in the pipeline and was lost as a direct result   |   |                       |                                      |                    |  |
| 6.18 | of the damage.   |   |                       |                                      |                    |  |
| 6.19 | (b) Reimb  | oursement is not re   | equired if the dama   | ge to the underground fac            | cility was caused  |  |
| 6.20 | by the sole ne   | gligence of the op  | erator or the opera   | tor failed to comply with            | section 216D.04,   |  |
| 6.21 | subdivision 3  | ) <b>.</b>  |                       |                                      |                    |  |
| 6.22 | <u>(c)</u> A pers  | son or agency is p  | rohibited from ent    | ering into an excavation             | contract that      |  |
| 6.23 | requires an e  | xcavator to bear th   | ne costs of downti    | me directly related to util          | ity work when      |  |
| 6.24 | the excavator  | is not at fault for   | the delays. The u     | tility owner responsible f           | or the delay is    |  |
| 6.25 | responsible f  | or the cost of the d  | elay in the amoun     | t provided for civil penalt          | ies under section  |  |
| 6.26 | 216D.08, sub   | division 1.   |                       |                                      |                    |  |
| 6.27 | Sec. 10. Mi  | nnesota Statutes 2  | 2022, section 216I    | D.06, subdivision 3, is am           | ended to read:     |  |
| 6.28 | Subd. 3. I   | Prima facie evide   | ence of negligence    | •. <u>(a)</u> It is prima facie evic | lence of the       |  |
| 6.29 | excavator's n  | egligence in a civ  | il court action if d  | amage to the underground             | d facilities of an |  |
| 6.30 | operator resu  | lted from excavat   | ion, and the excav    | ator failed to give an exc           | avation notice     |  |

6.31 under section 216D.04 or provide support as required by section 216D.05.

- 7.4
- a contract for excavation in a civil court action if damage to an operator's underground 7.5
- facilities resulted from the person's failure to comply with section 216D.04, subdivisions 1 7.6
- 7.7 to 3.