REVISOR 02/02/23 BD/CA 23-03053 as introduced

SENATE STATE OF MINNESOTA NINETY-THIRD SESSION

S.F. No. 2218

(SENATE AUTHORS: KUPEC)

1.1

DATE 02/27/2023 D-PG OFFICIAL STATUS

Introduction and first reading 1146

Referred to Agriculture, Broadband, and Rural Development 03/08/2023 Comm report: To pass as amended and re-refer to State and Local Government and Veterans

A bill for an act

relating to agriculture; establishing the grain indemnity account; appropriating 1.2 money; amending Minnesota Statutes 2022, sections 223.17, subdivisions 7, 7a; 1.3 223.175; 223.19; 232.22, subdivision 5; proposing coding for new law in Minnesota 1.4 Statutes, chapter 223; repealing Minnesota Statutes 2022, sections 223.17, 1.5 subdivisions 4, 8; 232.22, subdivisions 4, 6, 6a, 7. 1.6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: 1.7 Section 1. Minnesota Statutes 2022, section 223.17, subdivision 7, is amended to read: 1.8 Subd. 7. Action on a bond Breach of contract. A producer claiming to be damaged 1.9 by a breach of a contract for the purchase of grain by a licensed grain buyer may file a 1.10 written claim with the commissioner. The claim must state the facts constituting the claim. 1.11 The claim must be filed with the commissioner within 180 days of the breach of the contract. 1.12 If a claim is valid, the commissioner may immediately suspend the license, in which case 1.13 the licensee shall surrender the license to the commissioner. Within 15 days the licensee 1.14 may request an administrative hearing subject to chapter 14 to determine whether the license 1.15 should be revoked. If no request is made within 15 days, the commissioner shall revoke the 1.16 1.17 license. Sec. 2. Minnesota Statutes 2022, section 223.17, subdivision 7a, is amended to read: 1.18 Subd. 7a. **Bond requirements; claims.** For entities licensed under this chapter and 1.19 chapter 232, the bond requirements and claims against the bond are governed under section 1.20 232.22, subdivision 6a 223.24, subdivision 13. 1.21

Sec. 2 1 02/02/23 **REVISOR** BD/CA 23-03053 as introduced

Sec. 3. Minnesota Statutes 2022, section 223.175, is amended to read: 2.1

223.175 WRITTEN	VOLUNTARY	EXTENSION OF	CREDIT	CONTRACTS;

2.3	FORM.
2.3	FURM

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2.4	A written confirmation required under section 223.177, subdivision 2, and a written
2.5	voluntary extension of credit contract must include those items prescribed by the
2.6	commissioner by rule. A contract shall include a statement of the legal and financial
2.7	responsibilities of grain buyers and sellers established in this chapter. A contract shall also
2.8	include the following statement in not less than ten point, all capital type, framed in a box
2.9	with space provided for the seller's signature: "THIS CONTRACT CONSTITUTES A
2.10	VOLUNTARY EXTENSION OF CREDIT. THIS CONTRACT IS NOT COVERED BY
2.11	ANY GRAIN BUYER'S BOND MAY NOT BE COVERED COMPLETELY BY THE
2.12	GRAIN INDEMNITY ACCOUNT." If a written contract is provided at the time the grain
2.13	is delivered to the grain buyer, the seller shall sign the contract in the space provided beneath
2.14	the statement. A transaction that does not meet the provisions of a voluntary extension of
2.15	credit, including the issuance and signing of a voluntary extension of credit contract, is a
2.16	cash sale.

- Sec. 4. Minnesota Statutes 2022, section 223.19, is amended to read: 2.17
- 223.19 RULES. 2.18
- The commissioner may make rules pursuant to chapter 14 to carry out the provisions of 2.19 sections 223.15 to 223.23 223.24. 2.20
- Sec. 5. [223.24] GRAIN INDEMNITY ACCOUNT. 2.21
- Subdivision 1. Establishment. (a) The grain indemnity account is established under the 2.22 direction and control of the commissioner of agriculture. The account shall consist of grain 2.23 indemnity account premiums, money from any other source, and interest. 2.24
- Subd. 2. Account; appropriation. (a) A grain indemnity account is established in the 2.25 agricultural fund. Money in the account, including interest, is appropriated to the 2.26 commissioner to pay valid claims and to administer this section. 2.27
- (b) The commissioner shall direct payments from the account only for the following 2.28 purposes: 2.29
- (1) the payment of valid claims; 2.30
- (2) the payment of grain indemnity premium refunds; 2.31

(3) the payment of administrative expenses under paragraph (c); 3.1 (4) the payment of legal fees and legal expenses under subdivision 6; and 3.2 (5) the payment of a trustee appointed under subdivision 5. 3.3 (c) The commissioner shall allocate money from the grain indemnity account to a separate 3.4 administrative expenses account to pay administrative expenses and to reimburse the agency 3.5 for producer indemnity account expenses. Administrative expenses under this paragraph 3.6 include the actual cost of processing refunds of administrative premiums and producer 3.7 premiums, enforcement, record keeping, ordinary management and investment fees connected 3.8 with the operation of the account, and legal expenses. 3.9 Subd. 3. Eligibility. A producer is eligible to receive an indemnity payment from the 3.10 commissioner if the producer sold grain to a licensed grain buyer as defined in chapter 223 3.11 or stored grain with a licensed public grain warehouse operator under chapter 232 and the 3.12 producer is damaged by the licensee's failure to pay for or redeliver grain. 3.13 Subd. 4. Application. (a) A producer asserting eligibility under subdivision 3 must file 3.14 a completed claim with the commissioner. The producer must state the facts constituting 3.15 the claim and all other information required by the commissioner. 3.16 (b) Upon receiving a claim, the commissioner must promptly determine the validity of 3.17 the claim and notify the claimant of the commissioner's determination. 3.18 (c) An aggrieved party may appeal the commissioner's determination by requesting, 3.19 within 15 days, that the commissioner initiate a contested case proceeding under chapter 3.20 14. 3.21 Subd. 5. **Payment limitation.** (a) For each failure, the commissioner must pay the eligible 3.22 producer: 3.23 (1) the amount equal to the value of the grain sold on cash sale, grain assigned to 3.24 warehouse receipt, and open storage less than 180 days from deposit; 3.25 (2) the lesser of \$750,000 or 75 percent of the amount owed to the seller for voluntary 3.26 extension of credit contracts originating within 180 days of the breach of contract; 3.27 (3) the lesser of \$500,000 or 50 percent for open storage and the voluntary extension of 3.28 credit contracts originating between 181 days and 18 months from the breach of contract; 3.29 3.30 or (4) the lesser of \$250,000 or 25 percent for open storage and the voluntary extension of 3.31 credit contracts originating between 19 months and 36 months from the breach of contract. 3.32

4.1	(b) Claims filed more than 36 months from the breach of contract are not eligible for
4.2	payment.
4.3	(c) In situations where a grain buyer holds both a Minnesota grain buyer license, as
4.4	defined in chapter 223, and a license with the United States Department of Agriculture
4.5	(USDA) under the United States Warehouse Act, the seller may only file a claim with the
4.6	grain indemnity account if the seller sold grain as a cash sale or under a voluntary extension
4.7	of credit contract. The commissioner must deny any claims for stored grain from a seller
4.8	that holds both a Minnesota grain buyer license and a license with the USDA under the
4.9	United States Warehouse Act.
4.10	(d) If valid claims exceed the amount of money available in the grain indemnity account
4.11	the commissioner must pay claims to producers in the order that the claims were received.
4.12	When additional money becomes available, the commissioner must resume issuing indemnity
4.13	payments to each eligible producer until each producer receives the maximum amount
4.14	payable under paragraph (a).
4.15	Subd. 6. Court order. (a) The commissioner may apply to the district court for an order
4.16	appointing a trustee or receiver to manage and supervise the operations of a grain buyer or
4.17	public grain warehouse operator in default. The commissioner may participate in any
4.18	resulting court proceeding as an interested party.
4.19	(b) The commissioner may recover the cost of the appointed trustee using money
4.20	appropriated under subdivision 2.
4.21	Subd. 7. Debt obligation; subrogated claim. (a) Money paid by the commissioner to
4.22	satisfy a valid claim constitutes a debt obligation of the grain buyer or public grain warehouse
4.23	operator in default. The commissioner may take action against the grain buyer or public
4.24	grain warehouse operator to recover the amount of any claim payment plus reasonable costs,
4.25	attorney fees, and interest computed at the rate provided in section 270C.40. The
4.26	commissioner must deposit any amount recovered under this subdivision in the grain
4.27	indemnity account.
4.28	(b) As a condition of payment from the commissioner, a producer must subrogate the
4.29	producer's interest in a voluntary extension of credit contract to the commissioner in an
4.30	amount equal to any claim payment or payments that the producer received under this
4.31	section.
4.32	(c) The commissioner may recover any debt to the account from a member of the board
4.33	or management who acted negligently or fraudulently.

(b) Except as provided in paragraph (c), after the grain indemnity account reaches

\$15,000,000, the commissioner may not require the collection of additional grain indemnity

premiums until the amount in the grain indemnity account drops below \$9,000,000, as

determined under subdivision 8. In a year when the commissioner determines that the

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acc	ount is at or below \$9,000,000, the commissioner may reinstate the collection described
in t	his section.
	(c) The commissioner shall announce the intention to collect the premiums described
<u>in t</u>	his section by May 1 with collection to begin July 1 until the account contains at least
\$15	,000,000. The commissioner must notify the public of the commissioner's intent to
rein	state collection of additional grain indemnity premiums through publication in the State
Reg	gister and notifying each producer of the producer's obligation to collect premiums.
	Subd. 11. Grain indemnity refund; opt out. (a) Subject to subdivision 9, a producer
that	has paid a grain indemnity premium, either directly or collected by a licensee, may
rece	eive a refund of that premium from the grain indemnity account by submitting a written
den	nand for a refund to the commissioner, delivered personally or by first-class mail within
12 1	months after the producer paid the premium.
	(b) A producer must submit a demand for a refund of a grain indemnity premium under
para	agraph (a) on a demand for refund form developed by the commissioner. The
con	nmissioner must make the form available to a licensee, producer, or member of the public
upo	on request.
	(c) If a producer is entitled to a refund of a grain indemnity premium under this section,
the	commissioner must pay the refund within 90 days of receiving the demand for a refund.
	(d) If the commissioner announces grain indemnity premiums as required under
sub	division 10 by June 30, the commissioner must send a notice to each producer who
req	uested a refund of a grain indemnity premium during the previous three fiscal years. The
not	ice must inform the producer of the deadline for and method of submitting a demand for
a re	fund to the commissioner under paragraphs (a) and (b) and the method for reentering
the	program under paragraph (e).
	(e) A producer that receives a refund of a grain indemnity premium under paragraph (a)
<u>is n</u>	ot entitled to participate in the program or to receive any payment under this section
unl	ess the producer reenters the grain indemnity account by meeting all of the following
con	ditions:
	(1) the producer must submit a request for reentry into the grain indemnity account to
the	commissioner. The producer must submit the request on the form required by the
con	nmissioner and must deliver the request to the commissioner;
	(2) the commissioner must review the producer's request for reentry and approve or deny
the	request; and

(3) the producer must pay into the account all grain indemnity fund premiums that were 7.1 refunded to the producer and interest on the refunds as determined by the commissioner. 7.2 7.3 (f) A producer that reenters the grain indemnity program under paragraph (e) is eligible to be reimbursed for claims under the program for any breach of contract that occurs at least 7.4 7.5 90 days after reentry. (g) A producer is not eligible for a refund of a grain indemnity premium under this 7.6 section if the producer has received reimbursement from the grain indemnity account for a 7.7 valid claim within the preceding 36 months. 7.8 Subd. 12. Penalties; enforcement action; costs and expenses. (a) In addition to any 7.9 other penalty or remedy provided by law, a person who knowingly or intentionally commits 7.10 any of the following is guilty of a misdemeanor punishable by a fine as determined by the 7.11 7.12 commissioner: (1) refusing or failing to collect any grain indemnity premiums as required under this 7.13 section; 7.14 (2) refusing or failing to pay to the commissioner any grain indemnity premiums collected 7.15 under this section; 7.16 (3) making a false statement, representation, or certification, or knowingly failing to 7.17 make a required statement, representation, or certification in a record, report, or other 7.18 document that the person files with the department; and 7.19 (4) resisting, preventing, impeding, or interfering with the commissioner in the 7.20 performance of the commissioner's duties defined in this section. 7.21 (b) In addition to the criminal penalty described in paragraph (a), the commissioner in 7.22 an enforcement action for a violation described in paragraph (a), clause (1) or (2), must 7.23 order the grain buyer to pay into the grain indemnity account any grain indemnity premiums 7.24 collected by the grain dealer that the grain buyer owes to the account and may order the 7.25 grain buyer to pay interest on the amount that the grain buyer owes to the grain indemnity 7.26 7.27 account. Subd. 13. Additional bonds; new license holders. (a) Except as provided in clause (2), 7.28 before a grain buyer's license is issued, a person who has not been licensed to buy grain in 7.29 the previous licensing period must file with the commissioner a bond in a penal sum of 7.30 \$100,000. 7.31 (1) This bond must remain in effect for the first three years of the grain buyer's license. 7.32

.1	(2) A grain buyer who purchases grain immediately upon delivery solely with cash; a
.2	certified check; a cashier's check; or a postal, bank, or express money order is exempt from
.3	this subdivision if the grain buyer's gross annual purchases are \$100,000 or less.
.4	(b) The commissioner may require a supplemental bond in an amount prescribed by the
.5	commissioner based on the financial statements required in section 223.17, subdivision 6.
.6	(c) The grain bond must be conditioned on a form provided by the commissioner.
.7	(d) The bond required under paragraphs (a) and (b) must provide for the payment of any
.8	loss caused by the grain buyer's failure to pay upon the owner's demand, including loss
.9	caused by the grain buyer's failure to pay within the time required. The bond must be
.10	conditioned upon the grain buyer being duly licensed.
.11	(e) The bond must not be cumulative from one licensing period to the next. The maximum
.12	liability of the bond must be the bond's face value for the licensing period.
.13	(f) The bond must be continuous until canceled. To cancel a bond, a surety must provide
14	90 days' written notice of the bond's termination date to the licensee and the commissioner.
.15	(g) Upon the commissioner's determination that a claim is valid, the surety for any claims
16	against the bond must make payments to the grain indemnity account.
17	EFFECTIVE DATE. This section is effective the day following final enactment.
18	Sec. 6. Minnesota Statutes 2022, section 232.22, subdivision 5, is amended to read:
19	Subd. 5. Statement of grain in storage; reports. (a) All public grain warehouse operators
20	must by February 15 of each year file with the commissioner on a form approved by the
21	commissioner a report showing the annual average liability of all grain outstanding on grain
22	warehouse receipts, open storage, and grain stored for feed processing that occurred during
23	the preceding calendar year. This report shall be used for the purpose of establishing the
24	penal sum of the bond.
25	(b) Warehouse operators that are at a maximum bond and want to continue at maximum
26	bond do not need to file this report.
27	(c) It is a violation of this chapter for any public grain warehouse operator to fail to file
28	the report required in paragraph (a).
29	(d) (a) Every public grain warehouse operator shall keep in a place of safety complete
30	and accurate records and accounts relating to any grain warehouse operated. The records
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<i>-</i>	shall reflect each commodity received and shipped daily, the balance remaining in the grain
32	shall reflect each commodity received and shipped daily, the balance remaining in the grain warehouse at the close of each business day, a listing of all unissued grain warehouse receipts

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in the operator's possession, a record of all grain warehouse receipts issued which remain outstanding and a record of all grain warehouse receipts which have been returned for cancellation. Copies of grain warehouse receipts or other documents evidencing ownership of grain by a depositor, or other liability of the grain warehouse operator, shall be retained as long as the liability exists but must be kept for a minimum of three years.

(e) (b) Every public grain warehouse operator must maintain in the grain warehouse at all times grain of proper grade and sufficient quantity to meet delivery obligations on all outstanding grain warehouse receipts.

Sec. 7. APPROPRIATION.

\$15,000,000 in fiscal year 2024 is appropriated from the general fund to the commissioner
 of the Department of Agriculture for the grain indemnity account. This is a onetime
 appropriation.

Sec. 8. **REPEALER.**

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9.14 Minnesota Statutes 2022, sections 223.17, subdivisions 4 and 8; and 232.22, subdivisions
9.15 4, 6, 6a, and 7, are repealed.

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223.17 LICENSES; BONDING; CLAIMS; DISBURSEMENTS.

- Subd. 4. **Bond.** (a) Except as provided in paragraphs (c) to (e), before a grain buyer's license is issued, the applicant for the license must file with the commissioner a bond in a penal sum prescribed by the commissioner but not less than the following amounts:
 - (1) \$10,000 for grain buyers whose gross annual purchases are \$100,000 or less;
- (2) \$20,000 for grain buyers whose gross annual purchases are more than \$100,000 but not more than \$750,000;
- (3) \$30,000 for grain buyers whose gross annual purchases are more than \$750,000 but not more than \$1,500,000;
- (4) \$40,000 for grain buyers whose gross annual purchases are more than \$1,500,000 but not more than \$3,000,000;
- (5) \$50,000 for grain buyers whose gross annual purchases are more than \$3,000,000 but not more than \$6,000,000;
- (6) \$70,000 for grain buyers whose gross annual purchases are more than \$6,000,000 but not more than \$12,000,000;
- (7) \$125,000 for grain buyers whose gross annual purchases are more than \$12,000,000 but not more than \$24,000,000; and
 - (8) \$150,000 for grain buyers whose gross annual purchases exceed \$24,000,000.
- (b) The amount of the bond shall be based on the most recent gross annual grain purchase report of the grain buyer.
- (c) A first-time applicant for a grain buyer's license shall file a \$50,000 bond with the commissioner. This bond shall remain in effect for the first year of the license. Thereafter, the licensee shall comply with the applicable bonding requirements contained in paragraph (a), clauses (1) to (8).
- (d) In lieu of the bond required by this subdivision the applicant may deposit with the commissioner of management and budget an irrevocable bank letter of credit as defined in section 336.5-102, in the same amount as would be required for a bond.
- (e) A grain buyer who purchases grain immediately upon delivery solely with cash; a certified check; a cashier's check; or a postal, bank, or express money order is exempt from this subdivision if the grain buyer's gross annual purchases are \$1,000,000 or less.
- (f) Bonds must be continuous until canceled. To cancel a bond, a surety must provide 90 days' written notice of the bond's termination date to the licensee and the commissioner.
- Subd. 8. **Bond disbursement.** (a) The bond required under subdivision 4 shall provide for payment of loss caused by the grain buyer's failure to pay, upon the owner's demand, the purchase price of grain sold to the grain buyer in the manner provided by subdivision 5, including loss caused by failure to pay within the time required. The bond shall be conditioned upon the grain buyer being duly licensed as provided herein.
- (b) The commissioner shall promptly determine the validity of all claims filed and notify the claimants of the determination. An aggrieved party may appeal the commissioner's determination by requesting, within 15 days, that the commissioner initiate a contested case proceeding. In the absence of such a request, or following the issuance of a final order in a contested case, the surety company shall issue payment promptly to those claimants entitled to payment. The commissioner may apply to the district court for an order appointing a trustee or receiver to manage and supervise the operations of the grain buyer in default. The commissioner may participate in any resulting court proceeding as an interested party.
- (c) If a grain buyer has become liable to more than one producer by reason of breaches of the conditions of the bond and the amount of the bond is insufficient to pay the entire liability to all producers entitled to the protection of the bond, the proceeds of the bond shall be apportioned among the bona fide claimants.
- (d) The bond shall not be cumulative from one licensing period to the next. The maximum liability of the bond shall be its face value for the licensing period.

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(e) The bond disbursement shall occur 200 days from the date the commissioner publishes a public notice of a claim. At the end of this time period, the commissioner shall initiate bond payments on all valid claims received by the commissioner.

232.22 LICENSES, BONDING CLAIMS, DISBURSEMENTS.

- Subd. 4. **Bonding.** (a) Before a license is issued, except as provided under paragraph (c), the applicant for a public grain warehouse operator's license shall file with the commissioner a bond in a penal sum prescribed by the commissioner based on the annual average storage liability as stated on the statement of grain in storage report or on the gross annual grain purchase report, whichever is greater, and applying the following amounts:
- (1) \$10,000 for storages with annual average storage liability of more than \$0 but not more than \$25,000;
- (2) \$20,000 for storages with annual average storage liability of more than \$25,001 but not more than \$50,000;
- (3) \$30,000 for storages with annual average storage liability of more than \$50,001 but not more than \$75,000;
- (4) \$50,000 for storages with annual average storage liability of more than \$75,001 but not more than \$100,000;
- (5) \$75,000 for storages with annual average storage liability of more than \$100,001 but not more than \$200,000;
- (6) \$125,000 for storages with annual average storage liability of more than \$200,001 but not more than \$300,000;
- (7) \$175,000 for storages with annual average storage liability of more than \$300,001 but not more than \$400,000;
- (8) \$225,000 for storages with annual average storage liability of more than \$400,001 but not more than \$500,000;
- (9) \$275,000 for storages with annual average storage liability of more than \$500,001 but not more than \$600,000;
- (10) \$325,000 for storages with annual average storage liability of more than \$600,001 but not more than \$700,000;
- (11) \$375,000 for storages with annual average storage liability of more than \$700,001 but not more than \$800,000;
- (12) \$425,000 for storages with annual average storage liability of more than \$800,001 but not more than \$900,000;
- (13) \$475,000 for storages with annual average storage liability of more than \$900,001 but not more than \$1,000,000; and
 - (14) \$500,000 for storages with annual average storage liability of more than \$1,000,000.
- (b) Bonds must be continuous until canceled. To cancel a bond, a surety must provide 90 days' written notice of the bond's termination date to the licensee and the commissioner.
- (c) In lieu of the bond required by this subdivision, the applicant may deposit with the commissioner of management and budget an irrevocable bank letter of credit as defined in section 336.5-102, in the same amount as would be required for a bond.
- Subd. 6. **Bond claims.** A person claiming to be damaged by a breach of the conditions of a bond of a licensed public grain warehouse operator may file a written claim with the commissioner stating the facts constituting the claim. The claim must be filed with the commissioner within 180 days of the breach of the conditions of the bond. If the commissioner has reason to believe that a claim is valid, the commissioner may immediately suspend the license of the public grain warehouse operator and the licensee must surrender the license to the commissioner. Within 15 days the licensee may request an administrative hearing subject to chapter 14 to determine whether the license should be revoked. If no request is made within 15 days the commissioner shall revoke the license.
- Subd. 6a. **Bond determinations.** If a public grain warehouse operator is licensed under both this chapter and chapter 223, the warehouse shall have its bond determined by its gross annual grain

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purchase amount or its annual average grain storage value, whichever is greater. For those entities licensed under this chapter and chapter 223, the entire bond shall be available to any claims against the bond for claims filed under this chapter and chapter 223.

- Subd. 7. **Bond disbursement.** (a) The bond of a public grain warehouse operator must be conditioned that the public grain warehouse operator issuing a grain warehouse receipt is liable to the depositor for the delivery of the kind, grade and net quantity of grain called for by the receipt.
- (b) Upon notification of default, the commissioner shall determine the validity of all claims and notify all parties having filed claims. Any aggrieved party may appeal the commissioner's determination by requesting, within 15 days, that the commissioner initiate a contested case proceeding. In the absence of such a request, or following the issuance of a final order in a contested case, the surety company shall issue payment to those claimants entitled to payment. If the commissioner determines it is necessary, the commissioner may apply to the district court for an order appointing a trustee or receiver to manage and supervise the operations of the grain warehouse operator in default. The commissioner may participate in any resulting court proceeding as an interested party.
- (c) For the purpose of determining the amount of bond disbursement against all valid claims under a condition one bond, all grain owned or stored in the public grain warehouse shall be sold and the combined proceeds deposited in a special fund. Payment shall be made from the special fund satisfying the valid claims of grain warehouse receipt holders.
- (d) If a public grain warehouse operator has become liable to more than one depositor or producer by reason of breaches of the conditions of the bond and the amount of the bond is insufficient to pay, beyond the proceeds of the special fund, the entire liability to all valid claimants, the proceeds of the bond and special fund shall be apportioned among the valid claimants on a pro rata basis.
- (e) A bond is not cumulative from one licensing period to the next. The maximum liability of the bond shall be its face value for the licensing period.
- (f) The bond disbursement shall occur 200 days from the date the commissioner publishes a public notice of a claim. At the end of this time period, the commissioner shall initiate bond payments on all valid claims received by the department.