REVISOR 03/04/19 CM/LN 19-4048 as introduced

SENATE STATE OF MINNESOTA **NINETY-FIRST SESSION**

A bill for an act

S.F. No. 2165

(SENATE AUTHORS: RELPH, Nelson, Abeler and Wiger)

DATE 03/07/2019 **D-PG** 704 **OFFICIAL STATUS**

Introduction and first reading Referred to E-12 Finance and Policy Author added Wiger

03/26/2019 1337

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1.2	relating to early childhood; governing early care and education program
1.3	requirements, including evaluation of the quality rating and improvement system,
1.4	implementation outreach, universal identifier requirements, and data practices;
1.5	establishing an early care and education coordination task force; making technical
1.6	changes; appropriating money; amending Minnesota Statutes 2018, sections 13.321,
1.7	by adding a subdivision; 13.3806, by adding a subdivision; 13.46, subdivision 2;
1.8	13.461, by adding a subdivision; 124D.142; 124D.162; proposing coding for new
1.9	law in Minnesota Statutes, chapter 119A.
1.10	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:
1.11	Section 1. Minnesota Statutes 2018, section 13.321, is amended by adding a subdivision
1.11	Section 1. Winnesota Statutes 2016, section 13.321, is amended by adding a subdivision
1.12	to read:
1.13	Subd. 12. Early childhood programs. Data relating to universal identifiers in certain
1.14	early childhood care and education programs are governed by section 119A.70.
1.15	Sec. 2. Minnesota Statutes 2018, section 13.3806, is amended by adding a subdivision to
1.16	read:
1.17	Subd. 23. Family home visiting programs. Data relating to universal identifiers in
1.10	family hams vigiting programs under section 145 A 17 are governed by section 110 A 70
1.18	family home visiting programs under section 145A.17 are governed by section 119A.70.
1.19	Sec. 3. Minnesota Statutes 2018, section 13.46, subdivision 2, is amended to read:
	,
1.20	Subd. 2. General. (a) Data on individuals collected, maintained, used, or disseminated
1.21	by the welfare system are private data on individuals, and shall not be disclosed except:
1 22	(1) according to goation 12.05:
1.22	(1) according to section 13.05;
1 22	(2) according to court order:
1.23	(2) according to court order;

(3) according to a statute specifically authorizing access to the private data;

- (4) to an agent of the welfare system and an investigator acting on behalf of a county, the state, or the federal government, including a law enforcement person or attorney in the investigation or prosecution of a criminal, civil, or administrative proceeding relating to the administration of a program;
- (5) to personnel of the welfare system who require the data to verify an individual's identity; determine eligibility, amount of assistance, and the need to provide services to an individual or family across programs; coordinate services for an individual or family; evaluate the effectiveness of programs; assess parental contribution amounts; and investigate suspected fraud;
 - (6) to administer federal funds or programs;

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- (7) between personnel of the welfare system working in the same program;
- (8) to the Department of Revenue to assess parental contribution amounts for purposes of section 252.27, subdivision 2a, administer and evaluate tax refund or tax credit programs and to identify individuals who may benefit from these programs. The following information may be disclosed under this paragraph: an individual's and their dependent's names, dates of birth, Social Security numbers, income, addresses, and other data as required, upon request by the Department of Revenue. Disclosures by the commissioner of revenue to the commissioner of human services for the purposes described in this clause are governed by section 270B.14, subdivision 1. Tax refund or tax credit programs include, but are not limited to, the dependent care credit under section 290.067, the Minnesota working family credit under section 290.0671, the property tax refund and rental credit under section 290A.04, and the Minnesota education credit under section 290.0674;
- (9) between the Department of Human Services, the Department of Employment and Economic Development, and when applicable, the Department of Education, for the following purposes:
- (i) to monitor the eligibility of the data subject for unemployment benefits, for any employment or training program administered, supervised, or certified by that agency;
- (ii) to administer any rehabilitation program or child care assistance program, whether alone or in conjunction with the welfare system;
- (iii) to monitor and evaluate the Minnesota family investment program or the child care assistance program by exchanging data on recipients and former recipients of food support, cash assistance under chapter 256, 256D, 256J, or 256K, child care assistance under chapter

119B, medical programs under chapter 256B or 256L, or a medical program formerly codified under chapter 256D; and

- (iv) to analyze public assistance employment services and program utilization, cost, effectiveness, and outcomes as implemented under the authority established in Title II, Sections 201-204 of the Ticket to Work and Work Incentives Improvement Act of 1999. Health records governed by sections 144.291 to 144.298 and "protected health information" as defined in Code of Federal Regulations, title 45, section 160.103, and governed by Code of Federal Regulations, title 45, parts 160-164, including health care claims utilization information, must not be exchanged under this clause;
- (10) to appropriate parties in connection with an emergency if knowledge of the information is necessary to protect the health or safety of the individual or other individuals or persons;
- (11) data maintained by residential programs as defined in section 245A.02 may be disclosed to the protection and advocacy system established in this state according to Part C of Public Law 98-527 to protect the legal and human rights of persons with developmental disabilities or other related conditions who live in residential facilities for these persons if the protection and advocacy system receives a complaint by or on behalf of that person and the person does not have a legal guardian or the state or a designee of the state is the legal guardian of the person;
- (12) to the county medical examiner or the county coroner for identifying or locating relatives or friends of a deceased person;
- (13) data on a child support obligor who makes payments to the public agency may be disclosed to the Minnesota Office of Higher Education to the extent necessary to determine eligibility under section 136A.121, subdivision 2, clause (5);
- (14) participant Social Security numbers and names collected by the telephone assistance program may be disclosed to the Department of Revenue to conduct an electronic data match with the property tax refund database to determine eligibility under section 237.70, subdivision 4a;
- (15) the current address of a Minnesota family investment program participant may be disclosed to law enforcement officers who provide the name of the participant and notify the agency that:

(i) the participant:

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(A) is a fugitive felon fleeing to avoid prosecution, or custody or confinement after conviction, for a crime or attempt to commit a crime that is a felony under the laws of the jurisdiction from which the individual is fleeing; or
(B) is violating a condition of probation or parole imposed under state or federal law;
(ii) the location or apprehension of the felon is within the law enforcement officer's

- (iii) the request is made in writing and in the proper exercise of those duties;
- (16) the current address of a recipient of general assistance may be disclosed to probation officers and corrections agents who are supervising the recipient and to law enforcement officers who are investigating the recipient in connection with a felony level offense;
- (17) information obtained from food support applicant or recipient households may be disclosed to local, state, or federal law enforcement officials, upon their written request, for the purpose of investigating an alleged violation of the Food Stamp Act, according to Code of Federal Regulations, title 7, section 272.1(c);
- (18) the address, Social Security number, and, if available, photograph of any member of a household receiving food support shall be made available, on request, to a local, state, or federal law enforcement officer if the officer furnishes the agency with the name of the member and notifies the agency that:
 - (i) the member:

official duties; and

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- (A) is fleeing to avoid prosecution, or custody or confinement after conviction, for a crime or attempt to commit a crime that is a felony in the jurisdiction the member is fleeing;
- 4.22 (B) is violating a condition of probation or parole imposed under state or federal law; 4.23 or
 - (C) has information that is necessary for the officer to conduct an official duty related to conduct described in subitem (A) or (B);
 - (ii) locating or apprehending the member is within the officer's official duties; and
 - (iii) the request is made in writing and in the proper exercise of the officer's official duty;
 - (19) the current address of a recipient of Minnesota family investment program, general assistance, or food support may be disclosed to law enforcement officers who, in writing, provide the name of the recipient and notify the agency that the recipient is a person required to register under section 243.166, but is not residing at the address at which the recipient is registered under section 243.166;

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(20) certain information regarding child support obligors who are in arrears may be made public according to section 518A.74;

- (21) data on child support payments made by a child support obligor and data on the distribution of those payments excluding identifying information on obligees may be disclosed to all obligees to whom the obligor owes support, and data on the enforcement actions undertaken by the public authority, the status of those actions, and data on the income of the obligor or obligee may be disclosed to the other party;
- (22) data in the work reporting system may be disclosed under section 256.998, subdivision 7;
- (23) to the Department of Education for the purpose of matching Department of Education student data with public assistance data to determine students eligible for free and reduced-price meals, meal supplements, and free milk according to United States Code, title 42, sections 1758, 1761, 1766, 1766a, 1772, and 1773; to match Department of Education student data with public assistance data to determine students eligible for early learning scholarships under section 124D.165; to allocate federal and state funds that are distributed based on income of the student's family; and to verify receipt of energy assistance for the telephone assistance plan;
- (24) the current address and telephone number of program recipients and emergency contacts may be released to the commissioner of health or a community health board as defined in section 145A.02, subdivision 5, when the commissioner or community health board has reason to believe that a program recipient is a disease case, carrier, suspect case, or at risk of illness, and the data are necessary to locate the person;
- (25) to other state agencies, statewide systems, and political subdivisions of this state, including the attorney general, and agencies of other states, interstate information networks, federal agencies, and other entities as required by federal regulation or law for the administration of the child support enforcement program;
- (26) to personnel of public assistance programs as defined in section 256.741, for access to the child support system database for the purpose of administration, including monitoring and evaluation of those public assistance programs;
- (27) to monitor and evaluate the Minnesota family investment program by exchanging data between the Departments of Human Services and Education, on recipients and former recipients of food support, cash assistance under chapter 256, 256D, 256J, or 256K, child care assistance under chapter 119B, medical programs under chapter 256B or 256L, or a medical program formerly codified under chapter 256D;

(28) to evaluate child support program performance and to identify and prevent fraud in the child support program by exchanging data between the Department of Human Services, Department of Revenue under section 270B.14, subdivision 1, paragraphs (a) and (b), without regard to the limitation of use in paragraph (c), Department of Health, Department of Employment and Economic Development, and other state agencies as is reasonably necessary to perform these functions;

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- (29) counties and the Department of Human Services operating child care assistance programs under chapter 119B may disseminate data on program participants, applicants, and providers to the commissioner of education;
- (30) child support data on the child, the parents, and relatives of the child may be disclosed to agencies administering programs under titles IV-B and IV-E of the Social Security Act, as authorized by federal law;
 - (31) to a health care provider governed by sections 144.291 to 144.298, to the extent necessary to coordinate services;
 - (32) to the chief administrative officer of a school to coordinate services for a student and family; data that may be disclosed under this clause are limited to name, date of birth, gender, and address; or
 - (33) to county correctional agencies to the extent necessary to coordinate services and diversion programs; data that may be disclosed under this clause are limited to name, client demographics, program, case status, and county worker information.
 - (b) Information on persons who have been treated for drug or alcohol abuse may only be disclosed according to the requirements of Code of Federal Regulations, title 42, sections 2.1 to 2.67.
- (c) Data provided to law enforcement agencies under paragraph (a), clause (15), (16), (17), or (18), or paragraph (b), are investigative data and are confidential or protected nonpublic while the investigation is active. The data are private after the investigation becomes inactive under section 13.82, subdivision 5, paragraph (a) or (b).
- (d) Mental health data shall be treated as provided in subdivisions 7, 8, and 9, but are not subject to the access provisions of subdivision 10, paragraph (b).
- For the purposes of this subdivision, a request will be deemed to be made in writing if made through a computer interface system.
- **EFFECTIVE DATE.** This section is effective the day following final enactment.

Subd. 33. Child care assistance programs. Data relating to universal identifiers in child care assistance programs under chapter 119B are governed by section 119A.70.

Sec. 5. [119A.70] UNIVERSAL IDENTIFIER.

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- Subdivision 1. Definition. For purposes of this section, "commissioners" means the
 commissioners of education, health, and human services.
- Subd. 2. Identifier established. By July 1, 2021, the commissioners must jointly
 implement a universal identifier or similar cross referencing system that allows for
 identification of individual children across programs.
- 7.11 Subd. 3. Applicable programs. The universal identifier applies for a child participating
 7.12 in one or more of the following:
- 7.13 (1) child care assistance programs under chapter 119B;
- 7.14 (2) early childhood developmental screening under section 121A.17;
- 7.15 (3) early childhood family education programs under section 124D.13;
- 7.16 (4) early learning scholarships under section 124D.165;
- 7.17 (5) family home visiting programs under section 145A.17;
- 7.18 (6) Head Start and Early Head Start programs under sections 119A.50 to 119A.545;
- 7.19 (7) kindergarten readiness assessment under section 124D.162;
- 7.20 (8) school readiness programs under sections 124D.15 and 124D.16; and
- 7.21 (9) voluntary prekindergarten programs under section 124D.151.
- 7.22 Subd. 4. **Purposes.** (a) The commissioners may only access private data disseminated through a universal identifier to:
- 7.24 (1) provide coordinated early care and education service delivery, including through
 7.25 family referrals and follow-up activities;
- 7.26 (2) reduce burdens on families and program participants;
- 7.27 (3) identify early care and education service gaps;
- 7.28 (4) eliminate unnecessary overlap or duplication of services;
- 7.29 (5) create efficiency in program administration;

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access to private data only if authorized. Each of the commissioners may authorize an

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employee or independent contractor to access private data only if access is necessary to fulfill official duties and meets the requirements of this section.

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(b) The commissioners must implement a data audit trail. All actions in which private data related to the universal identifier are entered, updated, accessed, shared, or disseminated must be recorded in the data audit trail. Data contained in the audit trail are public to the extent that the data are not otherwise classified by law.

Sec. 6. Minnesota Statutes 2018, section 124D.142, is amended to read:

124D.142 QUALITY RATING AND IMPROVEMENT SYSTEM.

- <u>Subdivision 1.</u> **System established.** (a) There is established a quality rating and improvement system (QRIS) <u>framework</u>, <u>known as Parent Aware</u>, to ensure that Minnesota's children have access to high-quality early learning and care programs in a range of settings so that they are fully ready for kindergarten by 2020. Creation of a
- <u>Subd. 2.</u> <u>System components.</u> <u>The</u> standards-based voluntary quality rating and improvement system includes:
- (1) quality opportunities in order to improve the educational outcomes of children so that they are ready for school. The:
- (2) a framework shall be based on the Minnesota quality rating system rating tool and a common set of child outcome and program standards and informed by evaluation results;
- (2) (3) a tool to increase the number of publicly funded and regulated early learning and care services in both public and private market programs that are high quality-;
- (4) voluntary participation so that if a program or provider chooses to participate, the program or provider will be rated and may receive public funding associated with the rating. The state shall develop a plan to link future early learning and care state funding to the framework in a manner that complies with federal requirements; and
- (3) (5) tracking progress toward statewide access to high-quality early learning and care programs, progress toward the number of low-income children whose parents can access quality programs, and progress toward increasing the number of children who are fully prepared to enter kindergarten.
- (b) In planning a statewide quality rating and improvement system framework in paragraph (a), the state shall use evaluation results of the Minnesota quality rating system rating tool in use in fiscal year 2008 to recommend:

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10.1 (1) a framework of a common set of child outcome and program standards for a voluntary statewide quality rating and improvement system; 10.2 (2) a plan to link future funding to the framework described in paragraph (a), clause (2); 10.3 and 10.4 10.5 (3) a plan for how the state will realign existing state and federal administrative resources to implement the voluntary quality rating and improvement system framework. The state 10.6 shall provide the recommendation in this paragraph to the early childhood education finance 10.7 committees of the legislature by March 15, 2011. 10.8 10.9 (c) Prior to the creation of a statewide quality rating and improvement system in paragraph (a), the state shall employ the Minnesota quality rating system rating tool in use in fiscal 10.10 year 2008 in the original Minnesota Early Learning Foundation pilot areas and additional 10.11 pilot areas supported by private or public funds with its modification as a result of the 10.12 evaluation results of the pilot project. 10.13 Subd. 3. System revision and improvement. Following each evaluation under 10.14 subdivision 4, and more frequently as appropriate, the commissioner of human services 10.15 must revise the quality rating and improvement system. Each revision following an evaluation 10.16 must address the evaluation results. 10.17 Subd. 4. Evaluation. (a) By February 1, 2020, and by February 1 in every fourth year 10.18 thereafter, the commissioner of human services must arrange an independent evaluation of 10.19 the quality rating and improvement system's effectiveness and impact on (1) children's 10.20 progress toward school readiness, (2) quality of the early care and education system supply 10.21 and workforce, and (3) parents' ability to access and use meaningful information about early 10.22 10.23 care and education program quality. (b) The evaluation must be performed by a consultant or staff from another agency. An 10.24 evaluator must have experience in program evaluation and must not be regularly involved 10.25 in implementation of the quality rating and improvement system. 10.26 (c) At a minimum, each evaluation must: 10.27 (1) analyze effectiveness of the quality rating and improvement system, including but 10.28 not limited to review of: 10.29 (i) whether quality indicators and measures used in the quality rating and improvement 10.30 system are consistent with evidence and research findings on early care and education 10.31 program quality; and 10.32

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11.1	(ii) patterns or differences in observed quality of participating early care and education
11.2	programs in comparison to programs at other quality rating and improvement system star
11.3	rating levels and accounting for other factors;
11.4	(2) perform evidence-based assessment of children's developmental gains in ways that
11.5	are appropriate for children's linguistic and cultural backgrounds;
11.6	(3) analyze the extent to which differences in developmental gains among children
11.7	correspond to the star ratings of the early care and education programs;
11.8	(4) analyze accessibility for providers to participate in the quality rating and improvement
11.9	system, including ease of application and supports for a provider to receive or improve a
11.10	rating;
11.11	(5) examine the availability of providers throughout the state participating in the quality
11.12	rating and improvement system; and
11.13	(6) for the requirements specified in clauses (3) to (5), provide disaggregated findings
11.14	<u>by:</u>
11.15	(i) demographic factors, including geographic area, family income level, and racial and
11.16	ethnic groups;
11.17	(ii) type of associated program or mixed delivery combination, including early childhood
11.18	family education program, early learning scholarship program, basic sliding fee child care
11.19	assistance under section 119B.03, Head Start and Early Head Start, MFIP child care
11.20	assistance under section 119B.05, school readiness program, and voluntary prekindergarten
11.21	program;
11.22	(iii) type of provider, including family child care provider, child care center, Head Start
11.23	and Early Head Start, and school-based early childhood provider, grouped by whether or
11.24	not the provider holds a credential or is accredited; and
11.25	(iv) any other categories identified by the commissioner or entity performing the
11.26	evaluation.
11.27	Sec. 7. Minnesota Statutes 2018, section 124D.162, is amended to read:
11.28	124D.162 KINDERGARTEN READINESS ASSESSMENT.
11.29	Subdivision 1. Implementation. The commissioner of education may must implement
11.30	a kindergarten readiness assessment representative of incoming kindergartners to:
11.31	(1) identify preparedness of a child for success in school;

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(3) a representative appointed by the council under Minnesota Statutes, section 124D.141;

(4) two early learning scholarship area administrators, of which one must be from outside

of the Twin Cities metropolitan area, appointed by the commissioner of education;

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(5) a representative of school districts and school district employees, appointed by the
commissioner of education;
(6) two representatives from counties, of which one must be from outside of the Twir
Cities metropolitan area, appointed by the Association of Minnesota Counties;
(7) a representative from a federally recognized tribe, appointed by the Indian Affairs
Council under Minnesota Statutes, section 3.922;
(8) a representative from a Head Start program, appointed by the Minnesota Head Sta
Association;
(9) a representative from a licensed child care center, appointed by the commissioner
of human services;
(10) a licensed family child care provider, appointed by the commissioner of human
services;
(11) an individual from a family who receives or has recently received assistance under
the MFIP child care assistance program, appointed by the commissioner of human service
(12) an individual from a family who receives or has recently received assistance under
the basic sliding fee child care assistance program, appointed by the commissioner of huma
services; and
(13) an individual from a family in which a child has recently received an early learning
scholarship, appointed by the commissioner of education.
Subd. 3. Task force duties. The task force must:
(1) identify challenges and concerns among providers and among recipients of child
care assistance and early learning scholarships, and must be representative of perspective
throughout the state and different racial, cultural, and ethnic groups;
(2) review and evaluate changes to align child care assistance and early learning
scholarship program quality and administration, including eligibility, billing, payment, ar
child and family identification;
(3) analyze data sharing requirements and data privacy protections to meet task force
goals and recommendations;
(4) develop recommendations for a consolidated universal application process;
(5) review layering and duplication of funds;

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14.1	(7) develop preliminary estimates of costs and uses of funds for identified task force
14.2	options and recommendations;
14.3	(8) provide recommendations to the Departments of Human Services and Education and
14.4	to the legislature; and
14.5	(9) examine any other related program or policy changes that the task force identifies.
14.6	Subd. 4. Administration. (a) Each appointing entity under subdivision 2 must make
14.7	appointments and notify the Department of Human Services by August 1, 2019.
14.8	(b) The commissioner of human services or the commissioner's designee must convene
14.9	the initial meeting of the task force no later than September 1, 2019. At the initial meeting,
14.10	the members of the task force must elect a chair or cochairs from among its task force
14.11	members.
14.12	(c) Upon request of the task force, the commissioners of human services and education
14.13	must provide data, information, meeting space, and administrative services, using existing
14.14	resources.
14.15	(d) The task force may accept gifts and grants if accepted on behalf of the state and
14.16	constitute donations to the Department of Human Services. Funds received under this
14.17	paragraph are appropriated to the commissioner of human services for purposes of the task
14.18	force.
14.19	Subd. 5. Legislative report. By February 15, 2020, the task force must submit a report
14.20	to the members of the legislative committees with jurisdiction over early childhood, human
14.21	services, and education. At a minimum, the report must:
14.22	(1) provide an overview of the current child care assistance and early learning scholarship
14.23	programs;
14.24	(2) summarize the work of the task force and its findings;
14.25	(3) identify any impending or completed administrative changes as a result of task force
14.26	recommendations; and
14.27	(4) identify options or recommendations for other program changes, including but not
14.28	limited to proposed legislation.
14.29	Subd. 6. Expiration. The task force under this section expires June 30, 2020.
14.30	EFFECTIVE DATE. This section is effective the day following final enactment.

Sec. 8. 14

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as introduced

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and Education Coordination Task Force under section 8:

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(b) This is a onetime appropriation.

<u>.....</u> 2020