01/23/19 **REVISOR** JRM/MP 19-2313 as introduced

## SENATE STATE OF MINNESOTA NINETY-FIRST SESSION

S.F. No. 1183

(SENATE AUTHORS: LITTLE, Dibble and Kent)

**DATE** 02/14/2019 D-PG

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**OFFICIAL STATUS** 

Introduction and first reading

Referred to State Government Finance and Policy and Elections

A bill for an act 1.1

relating to metropolitan government; providing campaign finance regulation for 1 2 elected Metropolitan Council members; establishing process to fill a vacancy in 1.3 an elected Metropolitan Council position; providing for the election of two at-large 1.4 Metropolitan Council members; providing for staggered terms for appointed 1.5 Metropolitan Council members; amending Minnesota Statutes 2018, sections 1.6 10A.01, subdivision 10; 10A.27, subdivision 1; 200.02, subdivision 28; 204B.06, 1.7 subdivision 4a; 204B.09, subdivisions 1, 1a; 204B.11; 204B.135, subdivision 2; 1.8 204B.32, subdivision 2; 204D.02, subdivision 1; 204D.08, subdivision 6; 204D.27, 1.9 by adding a subdivision; 209.02, subdivision 1; 211A.01, subdivision 3; 211B.01, 1.10 subdivision 3; 353D.01, subdivision 2; 473.123, subdivisions 1, 2a, 4; proposing 1.11 coding for new law in Minnesota Statutes, chapter 204D. 1.12

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

Section 1. Minnesota Statutes 2018, section 10A.01, subdivision 10, is amended to read: 1.14

Subd. 10. Candidate. "Candidate" means an individual who seeks nomination or election as a state constitutional officer, legislator, or judge, or Metropolitan Council member. An individual is deemed to seek nomination or election if the individual has taken the action necessary under the law of this state to qualify for nomination or election, has received contributions or made expenditures in excess of \$750, or has given implicit or explicit consent for any other person to receive contributions or make expenditures in excess of \$750, for the purpose of bringing about the individual's nomination or election. A candidate remains a candidate until the candidate's principal campaign committee is dissolved as provided in section 10A.243.

- Sec. 2. Minnesota Statutes 2018, section 10A.27, subdivision 1, is amended to read:
- Subdivision 1. Contribution limits. (a) Except as provided in subdivision 2, a candidate 1.25 must not permit the candidate's principal campaign committee to accept aggregate 1.26

1 Sec. 2.

contributions made or delivered by any individual, political committee, political fund, or association not registered with the board in excess of the following:

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- (1) to candidates for governor and lieutenant governor running together, \$4,000 in the election segment of an election cycle for the office sought and \$2,000 in the nonelection segment of the election cycle;
- (2) to a candidate for attorney general, \$2,500 in the election segment of an election cycle for the office sought and \$1,500 in the nonelection segment of the election cycle;
- (3) to a candidate for secretary of state or state auditor, \$2,000 in the election segment of an election cycle and \$1,000 in the nonelection segment of the election cycle;
- (4) to a candidate for state senator, \$1,000 in the election segment of an election cycle for the office sought and \$1,000 in a nonelection segment of the election cycle;
- (5) to a candidate for state representative, \$1,000 in the election segment of an election cycle for the office sought; and
- (6) to a candidate for judicial office, \$2,500 in the election segment of an election cycle for the office sought and \$2,500 in a nonelection segment of the election cycle-; and
- 2.16 (7) to a candidate for the Metropolitan Council, \$1,000 in the election segment of an election cycle for the office sought and \$1,000 in the nonelection segment of the election cycle.
  - (b) The following deliveries are not subject to the bundling limitation in this subdivision:
  - (1) delivery of contributions collected by a member of the candidate's principal campaign committee, such as a block worker or a volunteer who hosts a fund-raising event, to the committee's treasurer; and
    - (2) a delivery made by an individual on behalf of the individual's spouse.
- 2.24 (c) A lobbyist, political committee, political party unit, an association that has a political fund, or an association not registered with the board must not make a contribution a candidate is prohibited from accepting.
- Sec. 3. Minnesota Statutes 2018, section 200.02, subdivision 28, is amended to read:
- Subd. 28. **Nonpartisan offices.** "Nonpartisan offices" means all judicial, <u>Metropolitan</u>

  Council, county, municipal, school district, and special district offices.

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Sec. 4. Minnesota Statutes 2018, section 204B.06, subdivision 4a, is amended to read:

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- Subd. 4a. **State and local offices.** Candidates who seek nomination for the following offices shall state the following additional information on the affidavit:
- (1) for governor or lieutenant governor, that on the first Monday of the next January the candidate will be 25 years of age or older and, on the day of the state general election, a resident of Minnesota for not less than one year;
- (2) for supreme court justice, court of appeals judge, or district court judge, that the candidate is learned in the law;
- (3) for Metropolitan Council, county, municipal, school district, or special district office, that the candidate meets any other qualifications for that office prescribed by law;
- (4) for senator or representative in the legislature, that on the day of the general or special election to fill the office the candidate will have resided not less than one year in the state and not less than six months in the legislative district from which the candidate seeks election.
- Sec. 5. Minnesota Statutes 2018, section 204B.09, subdivision 1, is amended to read:
- Subdivision 1. **Candidates in state and county general elections.** (a) Except as otherwise provided by this subdivision, affidavits of candidacy and nominating petitions for Metropolitan Council, county, state, and federal offices filled at the state general election shall be filed not more than 84 days nor less than 70 days before the state primary. The affidavit may be prepared and signed at any time between 60 days before the filing period opens and the last day of the filing period.
- (b) Notwithstanding other law to the contrary, the affidavit of candidacy must be signed in the presence of a notarial officer or an individual authorized to administer oaths under section 358.10.
- (c) This provision does not apply to candidates for presidential elector nominated by major political parties. Major party candidates for presidential elector are certified under section 208.03. Other candidates for presidential electors may file petitions at least 77 days before the general election day pursuant to section 204B.07. Nominating petitions to fill vacancies in nominations shall be filed as provided in section 204B.13. No affidavit or petition shall be accepted later than 5:00 p.m. on the last day for filing.
- (d) Affidavits and petitions for county offices must be filed with the county auditor of that county. Affidavits and petitions for federal offices must be filed with the secretary of

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state. Affidavits and petitions for state <u>and Metropolitan Council</u> offices must be filed with the secretary of state or with the county auditor of the county in which the candidate resides.

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- (e) Affidavits other than those filed pursuant to subdivision 1a must be submitted by mail or by hand, notwithstanding chapter 325L, or any other law to the contrary and must be received by 5:00 p.m. on the last day for filing.
- Sec. 6. Minnesota Statutes 2018, section 204B.09, subdivision 1a, is amended to read:
  - Subd. 1a. **Absent candidates.** (a) A candidate for special district, county, <u>Metropolitan Council</u>, state, or federal office who will be absent from the state during the filing period may submit a properly executed affidavit of candidacy, the appropriate filing fee, and any necessary petitions in person to the filing officer. The candidate shall state in writing the reason for being unable to submit the affidavit during the filing period. The affidavit, filing fee, if any, and petitions must be submitted to the filing officer during the seven days immediately preceding the candidate's absence from the state. Nominating petitions may be signed during the 14 days immediately preceding the date when the affidavit of candidacy is filed.
  - (b) A candidate for special district, county, Metropolitan Council, state, or federal office who will be absent from the state during the entire filing period or who must leave the state for the remainder of the filing period and who certifies to the secretary of state that the circumstances constitute an emergency and were unforeseen, may submit a properly executed affidavit of candidacy by facsimile device or by transmitting electronically a scanned image of the affidavit to the secretary of state during the filing period. The candidate shall state in writing the specific reason for being unable to submit the affidavit by mail or by hand during the filing period or in person prior to the start of the filing period. The affidavit of candidacy, filing fee, if any, and any necessary petitions must be received by the secretary of state by 5:00 p.m. on the last day for filing. If the candidate is filing for a special district or county office, the secretary of state shall forward the affidavit of candidacy, filing fee, if any, and any necessary petitions to the appropriate filing officer.
- Sec. 7. Minnesota Statutes 2018, section 204B.11, is amended to read:

### 204B.11 CANDIDATES; FILING FEES; PETITION IN PLACE OF FILING FEE.

Subdivision 1. **Amount; dishonored checks; consequences.** (a) Except as provided by subdivision 2, a filing fee shall be paid by each candidate who files an affidavit of candidacy. The fee shall be paid at the time the affidavit is filed. The amount of the filing fee shall vary with the office sought as follows:

Sec. 7. 4

(1) for the office of governor, lieutenant governor, attorney general, state auditor, secretary of state, representative in Congress, judge of the supreme court, judge of the court of appeals, or judge of the district court, \$300;

- (2) for the office of senator in Congress, \$400;
- (3) for office of senator or representative in the legislature or Metropolitan Council,\$100;
  - (4) for a county office, \$50; and

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- (5) for the office of soil and water conservation district supervisor, \$20.
- (b) For the office of presidential elector, and for those offices for which no compensation is provided, no filing fee is required.
- (c) The filing fees received by the county auditor shall immediately be paid to the county treasurer. The filing fees received by the secretary of state shall immediately be paid to the commissioner of management and budget.
- (d) When an affidavit of candidacy has been filed with the appropriate filing officer and the requisite filing fee has been paid, the filing fee shall not be refunded. If a candidate's filing fee is paid with a check, draft, or similar negotiable instrument for which sufficient funds are not available or that is dishonored, notice to the candidate of the worthless instrument must be sent by the filing officer via registered mail no later than immediately upon the closing of the filing deadline with return receipt requested. The candidate will have five days from the time the filing officer receives proof of receipt to issue a check or other instrument for which sufficient funds are available. The candidate issuing the worthless instrument is liable for a service charge pursuant to section 604.113. If adequate payment is not made, the name of the candidate must not appear on any official ballot and the candidate is liable for all costs incurred by election officials in removing the name from the ballot.
- Subd. 2. **Petition in place of filing fee.** At the time of filing an affidavit of candidacy, a candidate may present a petition in place of the filing fee. The petition may be signed by any individual eligible to vote for the candidate. A nominating petition filed pursuant to section 204B.07 is effective as a petition in place of a filing fee if the nominating petition includes a prominent statement informing the signers of the petition that it will be used for that purpose.

The number of signatures on a petition in place of a filing fee shall be as follows:

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(a) for a state office voted on statewide, or for president of the United States, or United States senator, 2,000; 6.2

(b) for a congressional office, 1,000;

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- (c) for the Metropolitan Council, a county or legislative office, or for the office of district 6.4 judge, 500; and 6.5
  - (d) for any other office which requires a filing fee as prescribed by law, municipal charter, or ordinance, the lesser of 500 signatures or five percent of the total number of votes cast in the municipality, ward, or other election district at the preceding general election at which that office was on the ballot.
  - An official with whom petitions are filed shall make sample forms for petitions in place of filing fees available upon request.
- Sec. 8. Minnesota Statutes 2018, section 204B.135, subdivision 2, is amended to read: 6.12
  - Subd. 2. Other election districts. For purposes of this subdivision, "local government election district" means a county district, park and recreation district, school district, or soil and water conservation district, or Metropolitan Council district. Local government election districts, other than city wards covered by subdivision 1, may not be redistricted until precinct boundaries are reestablished under section 204B.14, subdivision 3, paragraph (c). Election districts covered by this subdivision must be redistricted within 80 days of the time when the legislature has been redistricted or at least 15 weeks before the state primary election in the year ending in two, whichever comes first.
- Sec. 9. Minnesota Statutes 2018, section 204B.32, subdivision 2, is amended to read: 6.21
  - Subd. 2. Allocation of election expenses. The secretary of state shall develop procedures for the allocation of election expenses among counties, municipalities, and school districts, and the Metropolitan Council for elections that are held concurrently. The following expenses must be included in the procedures: salaries of election judges; postage for absentee ballots and applications; preparation of polling places; preparation and testing of electronic voting systems; ballot preparation; publication of election notices and sample ballots; transportation of ballots and election supplies; and compensation for administrative expenses of the county auditor, municipal clerk, or school district clerk.

Sec. 9. 6 Sec. 10. Minnesota Statutes 2018, section 204D.02, subdivision 1, is amended to read:

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Subdivision 1. **Officers.** All elective state, Metropolitan Council, and county officers, justices of the supreme court, judges of the court of appeals and district court, state senators and state representatives, and senators and representatives in Congress shall be elected at the state general election held in the year before their terms of office expire. Presidential electors shall be chosen at the state general election held in the year before the expiration of a term of a president of the United States.

- Sec. 11. Minnesota Statutes 2018, section 204D.08, subdivision 6, is amended to read:
- Subd. 6. **State and county nonpartisan primary ballot.** The state and county nonpartisan primary ballot shall be headed "State and County Nonpartisan Primary Ballot." It shall be printed in the manner provided in the rules of the secretary of state. The names of candidates for nomination to the supreme court, court of appeals, district court, and all <u>Metropolitan</u> Council and county offices shall be placed on this ballot.
- No candidate whose name is placed on the state and county nonpartisan primary ballot shall be designated or identified as the candidate of any political party or in any other manner except as expressly provided by law.

# Sec. 12. [204D.265] VACANCY IN OFFICE OF METROPOLITAN COUNCIL MEMBER.

Subdivision 1. Special election. (a) Except as otherwise provided in subdivision 3, a vacancy in an office shall be filled by appointment by the Metropolitan Council until an election is held as provided in this subdivision. The appointee must reside in the metropolitan area as defined in section 473.121, subdivision 2. In case of a tie vote in the Metropolitan Council, the chair shall make the appointment. If the vacancy occurs before the first day to file affidavits of candidacy for the next regular election and more than two years remain in the unexpired term, a special election shall be held at the next regular election and the appointed person shall serve until a successor is elected at a special election to fill the unexpired portion of the term. If the vacancy occurs on or after the first day to file affidavits of candidacy for the regular election or when less than two years remain in the unexpired term, there need not be a special election to fill the vacancy and the appointed person shall serve until the qualification of a successor.

(b) The person elected at the special election must take office immediately after receipt of the certificate of election and, upon taking the oath of office, must serve the remainder of the unexpired term.

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Subd. 2. When victor seated immediately. If a vacancy for which a special election is required occurs less than 60 days before the general election preceding the end of the term, the vacancy must be filled by the person elected at that election for the ensuing term and that person must take office immediately after receiving the certificate of election and taking the oath of office.

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Subd. 3. Inability or refusal to serve. In addition to a vacancy arising under section 351.02, a vacancy in the office of a Metropolitan Council member may be declared by the Metropolitan Council when a member is unable to serve in the office or attend council meetings for a 90-day period because of illness, or is absent from or refuses to attend council meetings for a 90-day period. If any of the conditions described or referred to in this subdivision occur, the council may, after the council by resolution has declared a vacancy to exist, appoint someone to fill the vacancy at a regular or special meeting for the remainder of the unexpired term or until the ill or absent member is again able to resume duties and attend council meetings, whichever is earlier. If the council determines that the original member is again able to resume duties and attend council meetings, the council must attest to that fact by resolution, remove the appointed officeholder, and restore the original member to office.

- Sec. 13. Minnesota Statutes 2018, section 204D.27, is amended by adding a subdivision to read:
  - Subd. 13. Special Metropolitan Council election. (a) Except as provided in subdivision 4, the State Canvassing Board shall complete its canvass of a special election for a Metropolitan Council member and declare the results within four days after the returns of the county canvassing boards are certified to the secretary of state, excluding Sundays and legal holidays.
  - (b) In case of a contest of a special election for a Metropolitan Council member, the notice of contest must be filed within two days after the canvass is completed, excluding Sundays and legal holidays. In other respects, the contest must proceed in the manner provided by law for contesting elections.
  - (c) A certificate of election in a special election for a Metropolitan Council member must be issued by the county auditor or the secretary of state to the individual declared elected by the county or State Canvassing Board two days after the appropriate canvassing board finishes canvassing the returns for the election, excluding Sundays and legal holidays. In case of a contest, the certificate must not be issued until the district court decides the contest.

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Sec. 14. Minnesota Statutes 2018, section 209.02, subdivision 1, is amended to read:

Subdivision 1. General. Any eligible voter, including a candidate, may contest in the manner provided in this chapter: (1) the nomination or election of any person for whom the voter had the right to vote if that person is declared nominated or elected to the senate or the house of representatives of the United States, or to a statewide, Metropolitan Council, county, legislative, municipal, school, or district court office; or (2) the declared result of a constitutional amendment or other question voted upon at an election. The contest may be brought over an irregularity in the conduct of an election or canvass of votes, over the question of who received the largest number of votes legally cast, over the number of votes legally cast in favor of or against a question, or on the grounds of deliberate, serious, and material violations of the Minnesota Election Law.

- Sec. 15. Minnesota Statutes 2018, section 211A.01, subdivision 3, is amended to read: 9.12
  - Subd. 3. Candidate. "Candidate" means an individual who seeks nomination or election to a county, municipal, school district, or other political subdivision office. This definition does not include an individual seeking a judicial office or a seat on the Metropolitan Council. For purposes of sections 211A.01 to 211A.05 and 211A.07, "candidate" also includes a candidate for the United States Senate or House of Representatives.
  - Sec. 16. Minnesota Statutes 2018, section 211B.01, subdivision 3, is amended to read:
  - Subd. 3. Candidate. "Candidate" means an individual who seeks nomination or election to a federal, statewide, Metropolitan Council, legislative, judicial, or local office including special districts, school districts, towns, home rule charter and statutory cities, and counties, except candidates for president and vice-president of the United States.
- Sec. 17. Minnesota Statutes 2018, section 353D.01, subdivision 2, is amended to read: 9.23
- Subd. 2. Eligibility. (a) Eligibility to participate in the defined contribution plan is 9.24 available to: 9.25
  - (1) elected local government officials of a governmental subdivision who elect to participate in the plan under section 353D.02, subdivision 1, and who, for the elected service rendered to a governmental subdivision, are not members of the Public Employees Retirement Association within the meaning of section 353.01, subdivision 7;
  - (2) physicians who, if they did not elect to participate in the plan under section 353D.02, subdivision 2, would meet the definition of member under section 353.01, subdivision 7;

Sec. 17. 9 (3) basic and advanced life-support emergency medical service personnel who are employed by any public ambulance service that elects to participate under section 353D.02, subdivision 3;

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- (4) members of a municipal rescue squad associated with the city of Litchfield in Meeker County, or of a county rescue squad associated with Kandiyohi County, if an independent nonprofit rescue squad corporation, incorporated under chapter 317A, performing emergency management services, and if not affiliated with a fire department or ambulance service and if its members are not eligible for membership in that fire department's or ambulance service's relief association or comparable pension plan;
- (5) employees of the Port Authority of the city of St. Paul who elect to participate in the plan under section 353D.02, subdivision 5, and who are not members of the Public Employees Retirement Association under section 353.01, subdivision 7;
- (6) city managers who elected to be excluded from the general employees retirement plan of the Public Employees Retirement Association under section 353.028 and who elected to participate in the public employees defined contribution plan under section 353.028, subdivision 3, paragraph (b);
- (7) volunteer or emergency on-call firefighters serving in a municipal fire department or an independent nonprofit firefighting corporation who are not covered by the public employees police and fire retirement plan and who are not covered by a volunteer firefighters relief association and who elect to participate in the public employees defined contribution plan;
- (8) elected county sheriffs who are former members of the police and fire plan and who are receiving a retirement annuity as provided under section 353.651; and
- 10.24 (9) persons who are excluded from membership under section 353.01, subdivision 2b, paragraph (a), clause (23).
  - (b) For purposes of this chapter, an elected local government official includes a person appointed to fill a vacancy in an elective office and a member of the Metropolitan Council. Service as an elected local government official only includes service for the governmental subdivision for which the official was elected by the public at large. Service as an elected local government official ceases and eligibility to participate terminates when the person ceases to be an elected official. An elected local government official does not include an elected county sheriff who must be a member of the police and fire plan as provided under chapter 353.

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(c) Individuals otherwise eligible to participate in the plan under this subdivision who are currently covered by a public or private pension plan because of their employment or provision of services are not eligible to participate in the public employees defined contribution plan.

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- (d) A former participant is a person who has terminated eligible employment or service and has not withdrawn the value of the person's individual account.
- Sec. 18. Minnesota Statutes 2018, section 473.123, subdivision 1, is amended to read:
- Subdivision 1. **Creation.** A Metropolitan Council with jurisdiction in the metropolitan area is established as a public corporation and political subdivision of the state. It shall be under the supervision and control of 17 19 members, all of whom shall be residents of the metropolitan area. Sixteen members shall be appointed by the governor as provided in subdivision 3. Two members shall be elected as provided in subdivision 2a and Minnesota election law. The chair shall be appointed by the governor as provided in subdivision 4.
- Sec. 19. Minnesota Statutes 2018, section 473.123, subdivision 2a, is amended to read:
- Subd. 2a. **Terms; districts.** (a) Following each apportionment of council districts, as provided under subdivision 3a, 16 council members must be appointed from newly drawn districts as provided in subdivision 3a. Each council member, other than the chair, must reside in the council district represented. Each appointed council district must be represented by one member of the council. The terms of appointed members end with the term of the governor are staggered as follows: members representing an odd-numbered district have terms ending the first Monday in January of the year ending in the numeral "1" and members representing an even-numbered district have terms ending the first Monday in January in the year ending in the numeral "3." Thereafter, the term of each member is four years, with terms ending the first Monday in January, except that all terms expire on the effective date of the next apportionment. A member serves at the pleasure of the governor.
- (b) Two council members must be elected at-large to represent the metropolitan area.

  Each elected member must live in the metropolitan area. An elected member serves a two-year term.
- (c) A member shall continue to serve the member's district until a successor is appointed or elected and qualified; except that, following each apportionment, the appointed member shall continue to serve at large until the governor appoints 16 council members, one from each of the newly drawn council districts as provided under subdivision 3a, to serve terms

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as provided under this section. The appointment to the council must be made by the first Monday in March of the year in which the term ends.

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- Sec. 20. Minnesota Statutes 2018, section 473.123, subdivision 4, is amended to read:
  - Subd. 4. Chair; appointment, officers, selection; duties and compensation. (a) The chair of the Metropolitan Council shall be appointed by the governor as the 17th 19th voting member thereof by and with the advice and consent of the senate to serve at the pleasure of the governor to represent the metropolitan area at large. Senate confirmation shall be as provided by section 15.066.
  - The chair of the Metropolitan Council shall, if present, preside at meetings of the council, have the primary responsibility for meeting with local elected officials, serve as the principal legislative liaison, present to the governor and the legislature, after council approval, the council's plans for regional governance and operations, serve as the principal spokesperson of the council, and perform other duties assigned by the council or by law.
  - (b) The Metropolitan Council shall elect other officers as it deems necessary for the conduct of its affairs for a one-year term. A secretary and treasurer need not be members of the Metropolitan Council. Meeting times and places shall be fixed by the Metropolitan Council and special meetings may be called by a majority of the members of the Metropolitan Council or by the chair. The chair and each Metropolitan Council member shall be reimbursed for actual and necessary expenses.
  - (c) Each member of the council shall attend and participate in council meetings and meet regularly with local elected officials and legislative members from the council member's district. Each council member shall serve on at least one division committee for transportation, environment, or community development.
- (d) In the performance of its duties the Metropolitan Council may adopt policies and procedures governing its operation, establish committees, and, when specifically authorized by law, make appointments to other governmental agencies and districts.

#### Sec. 21. **EFFECTIVE DATE**; **APPLICATION**; **TRANSITION**.

- 12.28 (a) This act is effective for appointments made on or after January 1, 2020, and applies
  12.29 in the counties of Anoka, Carver, Dakota, Hennepin, Ramsey, Scott, and Washington.
  - (b) Each member serving on the Metropolitan Council on the effective date of this act shall continue to serve until the member's successor is appointed and qualified. Thereafter,

Sec. 21. 12

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- subject to Minnesota Statutes, section 473.123, subdivision 2a, the term of each member is
   four years, with terms ending the first Monday in January.
- 13.3 (c) Elected members shall be elected at the 2020 general election and each general
  13.4 election thereafter.

Sec. 21. 13