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State of Minnesota
HOUSE OF REPRESENTATIVES

EIGHTY-NINTH SESSION

H. F. No. 3847

04/07/2016 Authored by Anzelc, Marquart, Slocum, Loeffler, Lien and others
The bill was read for the first time and referred to the Committee on Taxes

1.1 A bill for an act
1.2 relating to taxes; individual income; allowing a subtraction to reflect the effect of
1.3 inflation on taxation of Social Security benefits; amending Minnesota Statutes
1.4 2014, sections 290.01, subdivision 19b; 290.091, subdivision 2; proposing
1.5 coding for new law in Minnesota Statutes, chapter 290.

1.6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.7 Section 1. Minnesota Statutes 2014, section 290.01, subdivision 19b, is amended to read:

1.8 Subd. 19b. **Subtractions from federal taxable income.** For individuals, estates,
1.9 and trusts, there shall be subtracted from federal taxable income:

1.10 (1) net interest income on obligations of any authority, commission, or
1.11 instrumentality of the United States to the extent includable in taxable income for federal
1.12 income tax purposes but exempt from state income tax under the laws of the United States;

1.13 (2) if included in federal taxable income, the amount of any overpayment of income
1.14 tax to Minnesota or to any other state, for any previous taxable year, whether the amount
1.15 is received as a refund or as a credit to another taxable year's income tax liability;

1.16 (3) the amount paid to others, less the amount used to claim the credit allowed under
1.17 section 290.0674, not to exceed \$1,625 for each qualifying child in grades kindergarten
1.18 to 6 and \$2,500 for each qualifying child in grades 7 to 12, for tuition, textbooks, and
1.19 transportation of each qualifying child in attending an elementary or secondary school
1.20 situated in Minnesota, North Dakota, South Dakota, Iowa, or Wisconsin, wherein a
1.21 resident of this state may legally fulfill the state's compulsory attendance laws, which
1.22 is not operated for profit, and which adheres to the provisions of the Civil Rights Act
1.23 of 1964 and chapter 363A. For the purposes of this clause, "tuition" includes fees or
1.24 tuition as defined in section 290.0674, subdivision 1, clause (1). As used in this clause,
1.25 "textbooks" includes books and other instructional materials and equipment purchased

2.1 or leased for use in elementary and secondary schools in teaching only those subjects
2.2 legally and commonly taught in public elementary and secondary schools in this state.
2.3 Equipment expenses qualifying for deduction includes expenses as defined and limited in
2.4 section 290.0674, subdivision 1, clause (3). "Textbooks" does not include instructional
2.5 books and materials used in the teaching of religious tenets, doctrines, or worship, the
2.6 purpose of which is to instill such tenets, doctrines, or worship, nor does it include books
2.7 or materials for, or transportation to, extracurricular activities including sporting events,
2.8 musical or dramatic events, speech activities, driver's education, or similar programs. No
2.9 deduction is permitted for any expense the taxpayer incurred in using the taxpayer's or
2.10 the qualifying child's vehicle to provide such transportation for a qualifying child. For
2.11 purposes of the subtraction provided by this clause, "qualifying child" has the meaning
2.12 given in section 32(c)(3) of the Internal Revenue Code;

2.13 (4) income as provided under section 290.0802;

2.14 (5) to the extent included in federal adjusted gross income, income realized on
2.15 disposition of property exempt from tax under section 290.491;

2.16 (6) to the extent not deducted or not deductible pursuant to section 408(d)(8)(E)
2.17 of the Internal Revenue Code in determining federal taxable income by an individual
2.18 who does not itemize deductions for federal income tax purposes for the taxable year, an
2.19 amount equal to 50 percent of the excess of charitable contributions over \$500 allowable
2.20 as a deduction for the taxable year under section 170(a) of the Internal Revenue Code,
2.21 under the provisions of Public Law 109-1 and Public Law 111-126;

2.22 (7) for individuals who are allowed a federal foreign tax credit for taxes that do not
2.23 qualify for a credit under section 290.06, subdivision 22, an amount equal to the carryover
2.24 of subnational foreign taxes for the taxable year, but not to exceed the total subnational
2.25 foreign taxes reported in claiming the foreign tax credit. For purposes of this clause,
2.26 "federal foreign tax credit" means the credit allowed under section 27 of the Internal
2.27 Revenue Code, and "carryover of subnational foreign taxes" equals the carryover allowed
2.28 under section 904(c) of the Internal Revenue Code minus national level foreign taxes to
2.29 the extent they exceed the federal foreign tax credit;

2.30 (8) in each of the five tax years immediately following the tax year in which an
2.31 addition is required under subdivision 19a, clause (7), or 19c, clause (12), in the case of a
2.32 shareholder of a corporation that is an S corporation, an amount equal to one-fifth of the
2.33 delayed depreciation. For purposes of this clause, "delayed depreciation" means the amount
2.34 of the addition made by the taxpayer under subdivision 19a, clause (7), or subdivision 19c,
2.35 clause (12), in the case of a shareholder of an S corporation, minus the positive value of

3.1 any net operating loss under section 172 of the Internal Revenue Code generated for the
3.2 tax year of the addition. The resulting delayed depreciation cannot be less than zero;

3.3 (9) job opportunity building zone income as provided under section 469.316;

3.4 (10) to the extent included in federal taxable income, the amount of compensation
3.5 paid to members of the Minnesota National Guard or other reserve components of the
3.6 United States military for active service, including compensation for services performed
3.7 under the Active Guard Reserve (AGR) program. For purposes of this clause, "active
3.8 service" means (i) state active service as defined in section 190.05, subdivision 5a, clause
3.9 (1); or (ii) federally funded state active service as defined in section 190.05, subdivision
3.10 5b, and "active service" includes service performed in accordance with section 190.08,
3.11 subdivision 3;

3.12 (11) to the extent included in federal taxable income, the amount of compensation
3.13 paid to Minnesota residents who are members of the armed forces of the United States
3.14 or United Nations for active duty performed under United States Code, title 10; or the
3.15 authority of the United Nations;

3.16 (12) an amount, not to exceed \$10,000, equal to qualified expenses related to a
3.17 qualified donor's donation, while living, of one or more of the qualified donor's organs
3.18 to another person for human organ transplantation. For purposes of this clause, "organ"
3.19 means all or part of an individual's liver, pancreas, kidney, intestine, lung, or bone marrow;
3.20 "human organ transplantation" means the medical procedure by which transfer of a human
3.21 organ is made from the body of one person to the body of another person; "qualified
3.22 expenses" means unreimbursed expenses for both the individual and the qualified donor
3.23 for (i) travel, (ii) lodging, and (iii) lost wages net of sick pay, except that such expenses
3.24 may be subtracted under this clause only once; and "qualified donor" means the individual
3.25 or the individual's dependent, as defined in section 152 of the Internal Revenue Code. An
3.26 individual may claim the subtraction in this clause for each instance of organ donation for
3.27 transplantation during the taxable year in which the qualified expenses occur;

3.28 (13) in each of the five tax years immediately following the tax year in which an
3.29 addition is required under subdivision 19a, clause (8), or 19c, clause (13), in the case of a
3.30 shareholder of a corporation that is an S corporation, an amount equal to one-fifth of the
3.31 addition made by the taxpayer under subdivision 19a, clause (8), or 19c, clause (13), in the
3.32 case of a shareholder of a corporation that is an S corporation, minus the positive value of
3.33 any net operating loss under section 172 of the Internal Revenue Code generated for the
3.34 tax year of the addition. If the net operating loss exceeds the addition for the tax year, a
3.35 subtraction is not allowed under this clause;

4.1 (14) to the extent included in the federal taxable income of a nonresident of
4.2 Minnesota, compensation paid to a service member as defined in United States Code, title
4.3 10, section 101(a)(5), for military service as defined in the Servicemembers Civil Relief
4.4 Act, Public Law 108-189, section 101(2);

4.5 (15) to the extent included in federal taxable income, the amount of national service
4.6 educational awards received from the National Service Trust under United States Code,
4.7 title 42, sections 12601 to 12604, for service in an approved Americorps National Service
4.8 program;

4.9 (16) to the extent included in federal taxable income, discharge of indebtedness
4.10 income resulting from reacquisition of business indebtedness included in federal taxable
4.11 income under section 108(i) of the Internal Revenue Code. This subtraction applies only
4.12 to the extent that the income was included in net income in a prior year as a result of the
4.13 addition under subdivision 19a, clause (13);

4.14 (17) the amount of the net operating loss allowed under section 290.095, subdivision
4.15 11, paragraph (c);

4.16 (18) the amount of expenses not allowed for federal income tax purposes due
4.17 to claiming the railroad track maintenance credit under section 45G(a) of the Internal
4.18 Revenue Code;

4.19 (19) the amount of the limitation on itemized deductions under section 68(b) of the
4.20 Internal Revenue Code;

4.21 (20) the amount of the phaseout of personal exemptions under section 151(d) of
4.22 the Internal Revenue Code; ~~and~~

4.23 (21) to the extent included in federal taxable income, the amount of qualified
4.24 transportation fringe benefits described in section 132(f)(1)(A) and (B) of the Internal
4.25 Revenue Code. The subtraction is limited to the lesser of the amount of qualified
4.26 transportation fringe benefits received in excess of the limitations under section
4.27 132(f)(2)(A) of the Internal Revenue Code for the year or the difference between the
4.28 maximum qualified parking benefits excludable under section 132(f)(2)(B) of the Internal
4.29 Revenue Code minus the amount of transit benefits excludable under section 132(f)(2)(A)
4.30 of the Internal Revenue Code; and

4.31 (22) Social Security benefits as provided under section 290.0803.

4.32 **EFFECTIVE DATE.** This section is effective for taxable years beginning after
4.33 December 31, 2015.

4.34 **Sec. 2. [290.0803] SOCIAL SECURITY SUBTRACTION.**

5.1 (a) An individual is allowed a subtraction from federal taxable income equal to
5.2 Social Security benefits, to the extent included in federal taxable income. The subtraction
5.3 under this section is reduced by the amount of provisional income over a threshold amount,
5.4 but in no case is the subtraction less than zero. For married couples filing joint returns and
5.5 surviving spouses the threshold is \$70,000, and for all other filers the threshold is \$54,000.

5.6 (b) For purposes of this section, "provisional income" means modified adjusted gross
5.7 income, as defined in section 86(b)(2) of the Internal Revenue Code, plus one-half of the
5.8 amount of Social Security benefits received during the taxable year.

5.9 (c) The commissioner shall adjust the dollar amounts of the income thresholds
5.10 at which the subtraction begins to be reduced under paragraph (a), by the percentage
5.11 determined pursuant to the provisions of section 1(f) of the Internal Revenue Code, except
5.12 that in section 1(f)(3)(B) the word "2015" shall be substituted for the word "1992." For
5.13 2017, the commissioner shall then determine the percent change from the 12 months
5.14 ending on August 31, 2015, to the 12 months ending on August 31, 2016, and in each
5.15 subsequent year, from the 12 months ending on August 31, 2015, to the 12 months
5.16 ending on August 31 of the year preceding the taxable year. The determination of the
5.17 commissioner pursuant to this section must not be considered a rule and is not subject to
5.18 the Administrative Procedure Act contained in chapter 14, including section 14.386. The
5.19 threshold amount as adjusted must be rounded to the nearest \$100 amount. If the amount
5.20 ends in \$50, the amount is rounded up to the nearest \$100 amount.

5.21 **EFFECTIVE DATE.** This section is effective for taxable years beginning after
5.22 December 31, 2015.

5.23 Sec. 3. Minnesota Statutes 2014, section 290.091, subdivision 2, is amended to read:

5.24 Subd. 2. **Definitions.** For purposes of the tax imposed by this section, the following
5.25 terms have the meanings given:

5.26 (a) "Alternative minimum taxable income" means the sum of the following for
5.27 the taxable year:

5.28 (1) the taxpayer's federal alternative minimum taxable income as defined in section
5.29 55(b)(2) of the Internal Revenue Code;

5.30 (2) the taxpayer's itemized deductions allowed in computing federal alternative
5.31 minimum taxable income, but excluding:

5.32 (i) the charitable contribution deduction under section 170 of the Internal Revenue
5.33 Code;

5.34 (ii) the medical expense deduction;

5.35 (iii) the casualty, theft, and disaster loss deduction; and

- 6.1 (iv) the impairment-related work expenses of a disabled person;
- 6.2 (3) for depletion allowances computed under section 613A(c) of the Internal
6.3 Revenue Code, with respect to each property (as defined in section 614 of the Internal
6.4 Revenue Code), to the extent not included in federal alternative minimum taxable income,
6.5 the excess of the deduction for depletion allowable under section 611 of the Internal
6.6 Revenue Code for the taxable year over the adjusted basis of the property at the end of the
6.7 taxable year (determined without regard to the depletion deduction for the taxable year);
- 6.8 (4) to the extent not included in federal alternative minimum taxable income, the
6.9 amount of the tax preference for intangible drilling cost under section 57(a)(2) of the
6.10 Internal Revenue Code determined without regard to subparagraph (E);
- 6.11 (5) to the extent not included in federal alternative minimum taxable income, the
6.12 amount of interest income as provided by section 290.01, subdivision 19a, clause (1); and
- 6.13 (6) the amount of addition required by section 290.01, subdivision 19a, clauses (7)
6.14 to (9), and (11) to (14);
- 6.15 less the sum of the amounts determined under the following:
- 6.16 (1) interest income as defined in section 290.01, subdivision 19b, clause (1);
- 6.17 (2) an overpayment of state income tax as provided by section 290.01, subdivision
6.18 19b, clause (2), to the extent included in federal alternative minimum taxable income;
- 6.19 (3) the amount of investment interest paid or accrued within the taxable year on
6.20 indebtedness to the extent that the amount does not exceed net investment income, as
6.21 defined in section 163(d)(4) of the Internal Revenue Code. Interest does not include
6.22 amounts deducted in computing federal adjusted gross income;
- 6.23 (4) amounts subtracted from federal taxable income as provided by section 290.01,
6.24 subdivision 19b, clauses (6), (8) to (14), (16), ~~and (21)~~, and (22); and
- 6.25 (5) the amount of the net operating loss allowed under section 290.095, subdivision
6.26 11, paragraph (c).
- 6.27 In the case of an estate or trust, alternative minimum taxable income must be
6.28 computed as provided in section 59(c) of the Internal Revenue Code.
- 6.29 (b) "Investment interest" means investment interest as defined in section 163(d)(3)
6.30 of the Internal Revenue Code.
- 6.31 (c) "Net minimum tax" means the minimum tax imposed by this section.
- 6.32 (d) "Regular tax" means the tax that would be imposed under this chapter (without
6.33 regard to this section and section 290.032), reduced by the sum of the nonrefundable
6.34 credits allowed under this chapter.
- 6.35 (e) "Tentative minimum tax" equals 6.75 percent of alternative minimum taxable
6.36 income after subtracting the exemption amount determined under subdivision 3.

7.1 **EFFECTIVE DATE.** This section is effective for taxable years beginning after
7.2 December 31, 2015.

7.3 **Sec. 4. PURPOSE STATEMENT; TAX EXPENDITURES.**

7.4 Subdivision 1. **Authority.** This section is intended to fulfill the requirement under
7.5 Minnesota Statutes, section 3.192, that a bill creating, renewing, or continuing a tax
7.6 expenditure provide a purpose for the tax expenditure and a standard or goal against
7.7 which its effectiveness may be measured.

7.8 Subd. 2. **Social Security subtraction.** The purpose of this subtraction is to increase
7.9 the amount of Social Security benefits excluded from taxable income for Minnesota
7.10 taxpayers to an amount equal to or greater than the amount that would have been excluded
7.11 if the income thresholds used at the federal level to determine the amount of benefits
7.12 subject to tax had been adjusted for inflation. Because this tax expenditure is not intended
7.13 to modify taxpayer behavior, there is no standard or goal against which its effectiveness
7.14 may be measured.

7.15 **EFFECTIVE DATE.** This section is effective the day following final enactment.