

1.1 CONFERENCE COMMITTEE REPORT ON S.F. No. 915

1.2 A bill for an act

1.3 relating to insurance; requiring school districts to obtain employee health
1.4 coverage through the public employees insurance program; appropriating money;
1.5 amending Minnesota Statutes 2008, sections 43A.316, subdivisions 9, 10, by
1.6 adding subdivisions; 62E.02, subdivision 23; 62E.10, subdivision 1; 62E.11,
1.7 subdivision 5; 297I.05, subdivision 5; 297I.15, subdivision 3.

1.8 February 16, 2010

1.9 The Honorable James P. Metzen
1.10 President of the Senate

1.11 The Honorable Margaret Anderson Kelliher
1.12 Speaker of the House of Representatives

1.13 We, the undersigned conferees for S.F. No. 915 report that we have agreed upon the
1.14 items in dispute and recommend as follows:

1.15 That the House recede from its amendments and that S.F. No. 915 be further
1.16 amended as follows:

1.17 Delete everything after the enacting clause and insert:

1.18 "Section 1. Minnesota Statutes 2008, section 43A.316, is amended by adding a
1.19 subdivision to read:

1.20 Subd. 3a. **Health improvement programs.** The commissioner, with the approval
1.21 of the school employee insurance committee, is authorized to plan, develop, purchase,
1.22 administer, and evaluate disease management and other programs, strategies, and
1.23 incentives to improve the health and health outcomes of members.

1.24 Sec. 2. Minnesota Statutes 2008, section 43A.316, subdivision 9, is amended to read:

1.25 Subd. 9. **Insurance trust fund.** (a) The insurance trust fund in the state treasury
1.26 consists of deposits of the premiums received from employers participating in the
1.27 program and transfers before July 1, 1994, from the excess contributions holding account
1.28 established by section 353.65, subdivision 7. All money in the fund is appropriated to
1.29 the commissioner to pay insurance premiums, approved claims, refunds, administrative

2.1 costs, and other related ~~service~~ costs, including costs incurred under chapters 62E and
2.2 297I in connection with the school employee insurance program. Premiums paid by
2.3 employers to the fund are exempt from the taxes imposed by chapter 297I, except as
2.4 described in paragraph (b). The commissioner shall reserve an amount of money to cover
2.5 the estimated costs of claims incurred but unpaid. The State Board of Investment shall
2.6 invest the money according to section 11A.24. Investment income and losses attributable
2.7 to the fund must be credited to the fund.

2.8 (b) Notwithstanding paragraph (a), premium revenues collected from the school
2.9 employee insurance program, described in subdivisions 12 and 13, are not exempt from
2.10 the taxes imposed under section 297I.05, subdivision 15.

2.11 Sec. 3. Minnesota Statutes 2008, section 43A.316, subdivision 10, is amended to read:

2.12 Subd. 10. **Exemption.** (a) The public employee insurance program and, where
2.13 applicable, the employers participating in it are exempt from chapters 60A, 62A, 62C,
2.14 62D, 62E, and 62H, section 471.617, subdivisions 2 and 3, and the bidding requirements
2.15 of section 471.6161.

2.16 (b) Notwithstanding paragraph (a), the school employee insurance program,
2.17 described in subdivisions 12 and 13, is a contributing member of the Minnesota
2.18 Comprehensive Health Association and must pay assessments made by the association on
2.19 the premium revenue attributed to the school employee insurance program, prorated as
2.20 provided in section 62E.11, subdivision 5, paragraph (b).

2.21 Sec. 4. Minnesota Statutes 2008, section 43A.316, is amended by adding a subdivision
2.22 to read:

2.23 Subd. 11. **Definitions.** (a) For purposes of subdivisions 11 to 16, the terms defined
2.24 in this subdivision have the meanings given.

2.25 (b) "Eligible employee" means an employee of a school employer, a dependent of
2.26 such an employee, a retiree, or other person, who is eligible for health insurance coverage
2.27 under the school employer's plan.

2.28 (c) "School Employee Insurance Committee" means the committee created in
2.29 subdivision 14.

2.30 (d) "School employer" means a school district as defined in section 120A.05, service
2.31 cooperative as defined in section 123A.21, intermediate district as defined in section
2.32 136D.01, Cooperative Center for Vocational Education as defined in section 123A.22,
2.33 regional management information center as defined in section 123A.23, or an education
2.34 unit organized under a joint powers agreement under section 471.59.

3.1 Sec. 5. Minnesota Statutes 2008, section 43A.316, is amended by adding a subdivision
3.2 to read:

3.3 Subd. 12. **School employee insurance program.** The commissioner shall develop
3.4 and administer within the public employees insurance program a separately rated and
3.5 administered program for eligible employees of school employers, to be called the
3.6 school employee insurance program. The initial offerings shall be the PEIP Advantage,
3.7 Advantage Value, and Advantage HSA plans offered by the public employee insurance
3.8 program. Health coverage offered through the school employee insurance program shall
3.9 be made available beginning January 1, 2012.

3.10 Sec. 6. Minnesota Statutes 2008, section 43A.316, is amended by adding a subdivision
3.11 to read:

3.12 Subd. 13. **Enrollment; school employee insurance program.** (a) A school
3.13 employer that provides health coverage to eligible employees or contributes money to pay
3.14 for all or part of the cost of health coverage for eligible employees, must purchase such
3.15 coverage through the school employee insurance program under subdivision 12. School
3.16 employers described in paragraph (b) may opt out as described in paragraphs (b) to (e).

3.17 (b) The school board of a school employer and each exclusive representative of
3.18 employees of a school employer which, on July 1, 2010, was individually self-insured
3.19 shall jointly determine whether the employees the exclusive representative represents will
3.20 opt out of the school employee insurance program, in the same manner described in
3.21 subdivision 5, paragraph (b). Paragraphs (c), (d), and (e) below apply only to school
3.22 employees of the school employers described in this paragraph.

3.23 (c) School employees not represented by an exclusive representative may enter
3.24 the school employee insurance program in the same manner described in subdivision 5,
3.25 paragraph (c).

3.26 (d) School employees who do not enter the program upon first becoming eligible
3.27 for participation are ineligible to participate for four years and must be pooled and rated
3.28 separately from the other enrollees in the school employee insurance program for the
3.29 first four years after entering the program. This paragraph does not apply to a school
3.30 employee upon later becoming a member of a school employee group that has not
3.31 declined participation.

3.32 (e) The decision of a school board of a school employer and an exclusive
3.33 representative of school employees or, in the case of unorganized employees, the decision
3.34 of the school board of a school employer, to not opt-out of entry into the school employee
3.35 insurance program is irrevocable and applies to all future years.

4.1 Sec. 7. Minnesota Statutes 2008, section 43A.316, is amended by adding a subdivision
4.2 to read:

4.3 Subd. 14. **School Employee Insurance Committee.** (a) Notwithstanding any other
4.4 provision of law, all plan design decisions, including all pilot or demonstration programs
4.5 in which school employees participate, must first be developed by the School Employee
4.6 Insurance Committee in consultation with the commissioner or the commissioner's
4.7 designee and other consultants as the committee sees fit. This paragraph does not apply to
4.8 the initial offerings specified in subdivision 12.

4.9 (b) The committee must be composed of 14 members who represent school
4.10 district employees and employers in equal number. The employee representatives shall
4.11 be appointed as follows: four shall be appointed by Education Minnesota, one shall be
4.12 appointed by the Service Employees International Union, one shall be appointed by the
4.13 American Federation of State, County, and Municipal Employees, and one shall be
4.14 appointed by the Minnesota School Employees Association. The seven school employer
4.15 representatives who serve on the School Employee Insurance Committee must be
4.16 appointed by the Minnesota School Boards Association, and geographic representation
4.17 must be taken into consideration when making the appointments. Members of the
4.18 committee shall serve at the will of the appointing organization. The committee will
4.19 select a chair from its membership.

4.20 (c) The School Employee Insurance Committee members are eligible for
4.21 compensation and expense reimbursement under section 15.0575, subdivision 3. In
4.22 addition, if actual salary is lost by a committee member, or if a cost is charged by an
4.23 employer of a committee member for time missed while performing the duties of a
4.24 committee member, then the commissioner shall reimburse the member for the lost salary
4.25 or the cost from funds appropriated for the operations of the committee.

4.26 (d) The commissioner shall provide the necessary meeting space and staff support
4.27 for the committee.

4.28 Sec. 8. Minnesota Statutes 2008, section 43A.316, is amended by adding a subdivision
4.29 to read:

4.30 Subd. 15. **Reinsurance.** The commissioner shall, on behalf of the program,
4.31 participate in an insured or self-insured reinsurance pool for the first three years of the
4.32 program and may continue to participate in a reinsurance pool after the first three years.

4.33 Sec. 9. Minnesota Statutes 2008, section 43A.316, is amended by adding a subdivision
4.34 to read:

5.1 Subd. 16. **Nonidentifiable aggregate claims data from past coverage.** Upon
5.2 request by the commissioner, entities that are providing or have provided coverage to
5.3 eligible employees of school employers within two years before the effective date of
5.4 this section, shall provide to the commissioner at no charge nonidentifiable aggregate
5.5 claims data for that coverage. The information must include data relating to employee
5.6 group benefit sets, demographics, and claims experience. Notwithstanding section 13.203,
5.7 Minnesota service cooperatives must comply with this subdivision.

5.8 Sec. 10. Minnesota Statutes 2008, section 62E.02, subdivision 23, is amended to read:

5.9 Subd. 23. **Contributing member.** "Contributing member" means those companies
5.10 regulated under chapter 62A and offering, selling, issuing, or renewing policies or
5.11 contracts of accident and health insurance; health maintenance organizations regulated
5.12 under chapter 62D; nonprofit health service plan corporations regulated under chapter
5.13 62C; community integrated service networks regulated under chapter 62N; fraternal
5.14 benefit societies regulated under chapter 64B; the Minnesota employees insurance
5.15 program established in section 43A.317, effective July 1, 1993; ~~and~~ joint self-insurance
5.16 plans regulated under chapter 62H; and the school employee insurance program created
5.17 under section 43A.316. For the purposes of determining liability of contributing members
5.18 pursuant to section 62E.11 payments received from or on behalf of Minnesota residents
5.19 for coverage by a health maintenance organization ~~or,~~ a community integrated service
5.20 network, or the school employee insurance program shall be considered to be accident
5.21 and health insurance premiums.

5.22 Sec. 11. Minnesota Statutes 2008, section 62E.10, subdivision 1, is amended to read:

5.23 Subdivision 1. **Creation and membership; tax exemption.** (a) There is established
5.24 a Comprehensive Health Association to promote the public health and welfare of the state
5.25 of Minnesota with membership consisting of all insurers; self-insurers; fraternal; joint
5.26 self-insurance plans regulated under chapter 62H; the Minnesota employees insurance
5.27 program established in section 43A.317, effective July 1, 1993; the school employee
5.28 insurance program created under section 43A.316, subdivision 12; health maintenance
5.29 organizations; and community integrated service networks licensed or authorized to do
5.30 business in this state.

5.31 (b) The Comprehensive Health Association is exempt from the taxes imposed under
5.32 chapter 297I and any other laws of this state and all property owned by the association
5.33 is exempt from taxation.

6.1 Sec. 12. Minnesota Statutes 2008, section 62E.11, subdivision 5, is amended to read:

6.2 Subd. 5. **Allocation of losses.** (a) Each contributing member of the association shall
6.3 share the losses due to claims expenses of the comprehensive health insurance plan for
6.4 plans issued or approved for issuance by the association, and shall share in the operating
6.5 and administrative expenses incurred or estimated to be incurred by the association
6.6 incident to the conduct of its affairs. Claims expenses of the state plan which exceed
6.7 the premium payments allocated to the payment of benefits shall be the liability of the
6.8 contributing members. Contributing members shall share in the claims expense of the
6.9 state plan and operating and administrative expenses of the association in an amount equal
6.10 to the ratio of the contributing member's total accident and health insurance premium,
6.11 received from or on behalf of Minnesota residents as divided by the total accident and
6.12 health insurance premium, received by all contributing members from or on behalf of
6.13 Minnesota residents, as determined by the commissioner. Payments made by the state
6.14 to a contributing member for medical assistance, MinnesotaCare, or general assistance
6.15 medical care services according to chapters 256, 256B, and 256D shall be excluded when
6.16 determining a contributing member's total premium.

6.17 (b) In making the allocation of losses provided in paragraph (a) in each future year,
6.18 the association's assessment against the school employee insurance program must be
6.19 based on premiums received by the school employee insurance program in that future year
6.20 from the school employers that, on May 1, 2010, were receiving health care coverage
6.21 from a contributing member of the association. The association shall assess the premiums
6.22 paid in each future year by those employers at the same rate as premiums paid to other
6.23 members of the association. For purposes of this calculation, premiums of the program
6.24 used must be net of rate credits and retroactive rate refunds on the same basis as the
6.25 premiums of other association members.

6.26 Sec. 13. Minnesota Statutes 2008, section 297I.05, is amended by adding a subdivision
6.27 to read:

6.28 Subd. 15. **School employee insurance program.** A tax is imposed on the school
6.29 employee insurance program created under section 43A.316, subdivision 12. The tax must
6.30 be assessed upon gross premiums less return premiums received by the school employee
6.31 insurance program in that calendar year from a school employer that, on May 1, 2010,
6.32 was purchasing health care coverage from an entity that is required to pay tax under
6.33 subdivision 1, 3, 4, or 5. The commissioner shall assess the premiums paid in each year to
6.34 the school employee insurance program by those employers at the same rate as premiums
6.35 paid by the entities under subdivision 1, 3, 4, or 5 as applicable to the school employer.

7.1 Sec. 14. Minnesota Statutes 2008, section 297I.15, subdivision 3, is amended to read:

7.2 Subd. 3. **Public employees insurance program.** Premiums paid to the public
7.3 employees insurance program under section 43A.316 are exempt from the taxes imposed
7.4 under this chapter, except for premiums paid to the school employee insurance program as
7.5 provided in section 297I.05, subdivision 15.

7.6 Sec. 15. **APPOINTMENTS TO SCHOOL EMPLOYEE INSURANCE**
7.7 **COMMITTEE; FIRST MEETING.**

7.8 The appointing authorities under Minnesota Statutes, section 43A.316, subdivision
7.9 14, shall complete their initial appointments no later than August 1, 2010. The
7.10 commissioner of finance, or the commissioner's designee, shall convene the first meeting
7.11 of the school employee insurance committee within 30 days after determining that (1)
7.12 an amendment or change to the coverage offered under Minnesota Statutes, section
7.13 43A.316, subdivision 12, is necessary; or (2) advice from the committee concerning the
7.14 administration of the coverage would assist the commissioner.

7.15 Sec. 16. **START-UP FUNDING; ADMINISTRATION OF ONGOING**
7.16 **REVENUES AND EXPENSES.**

7.17 (a) The commissioner of Minnesota Management and Budget shall use funds
7.18 available in the insurance trust fund under Minnesota Statutes, section 43A.316,
7.19 subdivision 9, in the form of temporary funding to pay for the administrative start-up
7.20 costs necessary under this act. In addition to the amounts of temporary funding, the
7.21 commissioner shall determine the amount of interest lost to the insurance trust fund as a
7.22 result of the temporary funding.

7.23 (b) The commissioner of Minnesota Management and Budget shall impose an
7.24 enrollment fee upon the premium charged for the first three months of coverage under the
7.25 school employee insurance program created in this act sufficient to repay to the insurance
7.26 trust fund the loans provided to cover the start-up costs incurred by the commissioner
7.27 under paragraph (a), plus foregone interest to the insurance trust fund, as determined
7.28 under paragraph (a). The commissioner shall deposit the enrollment fees in the insurance
7.29 trust fund.

7.30 (c) All costs incurred and revenue received by the commissioner of Minnesota
7.31 Management and Budget under this act in addition to those dealt with in paragraphs (a)
7.32 and (b), shall on an ongoing basis be deposited into and paid out of the insurance trust fund
7.33 as provided in Minnesota Statutes, section 43A.316, subdivision 9, as amended in this act.

9.1 We request the adoption of this report and repassage of the bill.

9.2 Senate Conferees: (Signed)

9.3
9.4 D. Scott Dibble Mary Olson

9.5
9.6 Julie Rosen Tony Lourey

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9.8 Gary Kubly

9.9 House Conferees: (Signed)

9.10
9.11 Larry Hosch Tom Anzelc

9.12
9.13 Sandra Peterson Lyndon Carlson

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9.15 Gregory Davids