12/29/20 REVISOR KLL/LG 21-00981 as introduced

SENATE STATE OF MINNESOTA NINETY-SECOND SESSION

S.F. No. 444

(SENATE AUTHORS: JOHNSON, Hawj and Bigham)

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DATE 01/28/2021 D-PG OFFICIAL STATUS

192 Introduction and first reading Referred to Judiciary and Public Safety Finance and Policy

02/11/2021 344 Author added Hawj

02/15/2021 400 Author added Bigham

See First Special Session 2021, HF63, Art. 5, Sec. 1-5, 6-16, 18-22

A bill for an act

relating to forfeiture; limiting vehicles and other property subject to forfeiture; 1 2 providing for recovery of property by innocent owners; modifying participation 1.3 in the federal equitable sharing program; requiring reports; appropriating money; 1.4 amending Minnesota Statutes 2020, sections 169A.63, subdivisions 1, 7, 8, 10, 1.5 13, by adding subdivisions; 609.531, subdivision 1, by adding a subdivision; 1.6 609.5311, subdivisions 2, 3, 4; 609.5314, subdivisions 1, 2, by adding a subdivision; 1.7 609.5315, subdivisions 5, 5b, 6; repealing Minnesota Statutes 2020, section 1.8 609.5317. 1.9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: 1.10 Section 1. Minnesota Statutes 2020, section 169A.63, subdivision 1, is amended to read: 1.11 Subdivision 1. **Definitions.** (a) As used in this section, the following terms have the 1 12 meanings given them. 1.13 (b) "Appropriate agency" means a law enforcement agency that has the authority to 1.14 1.15 make an arrest for a violation of a designated offense or to require a test under section 169A.51 (chemical tests for intoxication). 1.16 1.17 (c) "Asserting person" means a person, other than the driver alleged to have committed a designated offense, claiming an ownership interest in a vehicle that has been seized or 1.18 restrained under this section. 1.19 (e) (d) "Claimant" means an owner of a motor vehicle or a person claiming a leasehold 1.20 or security interest in a motor vehicle. 1.21 (d) (e) "Designated license revocation" includes a license revocation under section 1.22 169A.52 (license revocation for test failure or refusal) or 171.177 (revocation; search warrant) 1.23

or a license disqualification under section 171.165 (commercial driver's license

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disqualification) resulting from a violation of section 169A.52 or 171.177; within ten years of the first of two or more qualified prior impaired driving incidents.

(e) (f) "Designated offense" includes:

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- (1) a violation of section 169A.20 (driving while impaired) under the circumstances described in section 169A.24 (first-degree driving while impaired), or 169A.25 (second-degree driving while impaired); or
- (2) a violation of section 169A.20 or an ordinance in conformity with it: within ten years of the first of two qualified prior impaired driving incidents. 2.8
 - (i) by a person whose driver's license or driving privileges have been canceled as inimical to public safety under section 171.04, subdivision 1, clause (10), and not reinstated; or
 - (ii) by a person who is subject to a restriction on the person's driver's license under section 171.09 (commissioner's license restrictions), which provides that the person may not use or consume any amount of alcohol or a controlled substance.
- (f) (g) "Family or household member" means: 2.14
- (1) a parent, stepparent, or guardian; 2.15
- (2) any of the following persons related by blood, marriage, or adoption: brother, sister, 2.16 stepbrother, stepsister, first cousin, aunt, uncle, nephew, niece, grandparent, 2.17 great-grandparent, great-uncle, great-aunt; or 2.18
 - (3) persons residing together or persons who regularly associate and communicate with one another outside of a workplace setting.
- (g) (h) "Motor vehicle" and "vehicle" do not include a vehicle which is stolen or taken 2.21 in violation of the law. 2.22
 - (h) (i) "Owner" means a person legally entitled to possession, use, and control of a motor vehicle, including a lessee of a motor vehicle if the lease agreement has a term of 180 days or more. There is a rebuttable presumption that a person registered as the owner of a motor vehicle according to the records of the Department of Public Safety is the legal owner. For purposes of this section, if a motor vehicle is owned jointly by two or more people, each owner's interest extends to the whole of the vehicle and is not subject to apportionment.
 - (i) (j) "Prosecuting authority" means the attorney in the jurisdiction in which the designated offense occurred who is responsible for prosecuting violations of a designated offense or a designee. If a state agency initiated the forfeiture, and the attorney responsible

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for prosecuting the designated offense declines to pursue forfeiture, the Attorney General's Office or its designee may initiate forfeiture under this section.

- (i) (k) "Security interest" means a bona fide security interest perfected according to section 168A.17, subdivision 2, based on a loan or other financing that, if a vehicle is required to be registered under chapter 168, is listed on the vehicle's title.
- **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 3.6 that take place on or after that date. 3.7
- Sec. 2. Minnesota Statutes 2020, section 169A.63, subdivision 7, is amended to read: 3.8
- Subd. 7. Limitations on vehicle forfeiture. (a) A vehicle is presumed subject to forfeiture 3.9 under this section if: 3.10
- (1) the driver is convicted of the designated offense upon which the forfeiture is based; 3.11 3.12 or
 - (2) the driver fails to appear for a scheduled court appearance with respect to the designated offense charged and fails to voluntarily surrender within 48 hours after the time required for appearance; or
 - (3) (2) the driver's conduct results in a designated license revocation and the driver fails to seek judicial review of the revocation in a timely manner as required by section 169A.53, subdivision 2, (petition for judicial review), or the license revocation is judicially reviewed and sustained under section 169A.53, subdivision 2.
 - (b) A vehicle encumbered by a security interest perfected according to section 168A.17, subdivision 2, or subject to a lease that has a term of 180 days or more, is subject to the interest of the secured party or lessor unless the party or lessor had knowledge of or consented to the act upon which the forfeiture is based. However, when the proceeds of the sale of a seized vehicle do not equal or exceed the outstanding loan balance, the appropriate agency shall remit all proceeds of the sale to the secured party after deducting the agency's costs for the seizure, tow, storage, forfeiture, and sale of the vehicle. If the sale of the vehicle is conducted in a commercially reasonable manner consistent with the provisions of section 336.9-610, the agency is not liable to the secured party for any amount owed on the loan in excess of the sale proceeds. The validity and amount of a nonperfected security interest must be established by its holder by clear and convincing evidence.
 - (c) Notwithstanding paragraph (b), the secured party's or lessor's interest in a vehicle is not subject to forfeiture based solely on the secured party's or lessor's knowledge of the act or omission upon which the forfeiture is based if the secured party or lessor demonstrates

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by clear and convincing evidence that the party or lessor took reasonable steps to terminate use of the vehicle by the offender.

- (d) A motor vehicle is not subject to forfeiture under this section if any of its owners who petition the court can demonstrate by clear and convincing evidence that the petitioning owner did not have actual or constructive knowledge that the vehicle would be used or operated in any manner contrary to law or that the petitioning owner took reasonable steps to prevent use of the vehicle by the offender. If the offender is a family or household member of any of the owners who petition the court and has three or more prior impaired driving convictions, the petitioning owner is presumed to know of any vehicle use by the offender that is contrary to law. "Vehicle use contrary to law" includes, but is not limited to, violations of the following statutes:
- 4.12 (1) section 171.24 (violations; driving without valid license);
- 4.13 (2) section 169.791 (criminal penalty for failure to produce proof of insurance);
- 4.14 (3) section 171.09 (driving restrictions; authority, violations);
- 4.15 (4) section 169A.20 (driving while impaired);

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- 4.16 (5) section 169A.33 (underage drinking and driving); and
- 4.17 (6) section 169A.35 (open bottle law).
- 4.18 **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures
 4.19 that take place on or after that date.
- Sec. 3. Minnesota Statutes 2020, section 169A.63, is amended by adding a subdivision to read:
- 4.22 Subd. 7a. Innocent owner. (a) An asserting person may bring an innocent owner claim
 4.23 by notifying the prosecuting authority in writing and within 60 days of the service of the
 4.24 notice of seizure.
 - (b) Upon receipt of notice pursuant to paragraph (a), the prosecuting authority may release the vehicle to the asserting person. If the prosecuting authority proceeds with the forfeiture, the prosecuting authority must, within 30 days, file a separate complaint in the name of the jurisdiction pursuing the forfeiture against the vehicle, describing the vehicle, specifying that the vehicle was used in the commission of a designated offense or was used in conduct resulting in a designated license revocation, and specifying the time and place of the vehicle's unlawful use. The complaint may be filed in district court or conciliation court and the filing fee is waived.

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(c) A complaint filed by the prosecuting authority must be served on the asse	erting person
and on any other registered owners. Service may be made by certified mail at	the address
listed in the Department of Public Safety's computerized motor vehicle registra	ation records
or by any means permitted by court rules.	
(d) The hearing on the complaint shall, to the extent practicable, be held wi	thin 30 days
of the filing of the petition. The court may consolidate the hearing on the comp	plaint with a
hearing on any other complaint involving a claim of an ownership interest in t	the same
vehicle.	
(e) At a hearing held pursuant to this subdivision, the prosecuting authority	y must:
(1) prove by a preponderance of the evidence that the seizure was incident	to a lawful
arrest or a lawful search; and	
(2) certify that the prosecuting authority has filed, or intends to file, charge	s against the
driver for a designated offense or that the driver has a designated license revoc	cation.
(f) At a hearing held pursuant to this subdivision, the asserting person mus	st prove by a
preponderance of the evidence that the asserting person:	
(1) has an actual ownership interest in the vehicle; and	
(2) did not have actual or constructive knowledge that the vehicle would be	e used or
operated in any manner contrary to law or that the asserting person took reaso	nable steps
to prevent use of the vehicle by the alleged offender.	
(g) If the court determines that the state met both burdens under paragraph	(e) and the
asserting person failed to meet any burden under paragraph (f), the court shall	order that
the vehicle remains subject to forfeiture under this section.	
(h) The court shall order that the vehicle is not subject to forfeiture under t	this section
and shall order the vehicle returned to the asserting person if it determines that	<u>t:</u>
(1) the state failed to meet any burden under paragraph (e);	
(2) the asserting person proved both elements under paragraph (f); or	
(3) clauses (1) and (2) apply.	
(i) If the court determines that the asserting person is an innocent owner are	nd orders the
vehicle returned to the innocent owner, an entity in possession of the vehicle is	not required
to release it until the innocent owner pays:	

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(1) the reasonable costs of the towing, seizure, and storage of the vehicle incurred before the innocent owner provided the notice required under paragraph (a); and

- (2) any reasonable costs of storage of the vehicle incurred more than two weeks after an order issued under paragraph (h).
- 6.5 **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures that take place on or after that date.
- Sec. 4. Minnesota Statutes 2020, section 169A.63, subdivision 8, is amended to read:
 - Subd. 8. Administrative forfeiture procedure. (a) A motor vehicle used to commit a designated offense or used in conduct resulting in a designated license revocation is subject to administrative forfeiture under this subdivision.
 - (b) Within 60 days from when a motor vehicle is seized under subdivision 2, or within a reasonable time after seizure, the appropriate agency shall serve the driver or operator of the vehicle with a notice of the seizure and intent to forfeit the vehicle. Additionally, when a motor vehicle is seized under subdivision 2, or within a reasonable time after that, all persons known to have an ownership, possessory, or security interest in the vehicle must be notified of the seizure and the intent to forfeit the vehicle. For those vehicles required to be registered under chapter 168, the notification to a person known to have a security interest in the vehicle is required only if the vehicle is registered under chapter 168 and the interest is listed on the vehicle's title. Upon motion by the appropriate agency or prosecuting authority, a court may extend the time period for sending notice for a period not to exceed 90 days for good cause shown. Notice mailed by certified mail to the address shown in Department of Public Safety records is sufficient notice to the registered owner of the vehicle. For motor vehicles not required to be registered under chapter 168, notice mailed by certified mail to the address shown in the applicable filing or registration for the vehicle is sufficient notice to a person known to have an ownership, possessory, or security interest in the vehicle. Otherwise, notice may be given in the manner provided by law for service of a summons in a civil action.
 - (c) The notice must be in writing and contain:
 - (1) a description of the vehicle seized;
 - (2) the date of seizure; and

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(3) notice of the right to obtain judicial review of the forfeiture and of the procedure for obtaining that judicial review, printed in English. This requirement does not preclude the appropriate agency from printing the notice in other languages in addition to English.

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Substantially the following language must appear conspicuously in the notice:

"WARNING: If you were the driver, you will automatically lose the above-described property and the right to be heard in court if you do not file a lawsuit and serve the prosecuting authority within 60 days. You may file your lawsuit in conciliation court if the property is worth \$15,000 or less; otherwise, you must file in district court. You may do not have to pay a filing fee for your lawsuit if you are unable to afford the fee. You do not have to pay a conciliation court fee if your property is worth less than \$500.

WARNING: If you have an ownership interest in the vehicle and were not the driver, you will automatically lose the above-described property and the right to be heard in court if you do not notify the prosecuting authority of your interest in writing within 60 days."

- (d) If notice is not sent in accordance with paragraph (b), and no time extension is granted or the extension period has expired, the appropriate agency shall return the <u>property vehicle</u> to the <u>person from whom the property was seized, if known owner</u>. An agency's return of property due to lack of proper notice does not restrict the agency's authority to commence a forfeiture proceeding at a later time. The agency shall not be required to return contraband or other property that the person from whom the property was seized may not legally possess.
- (e) Within 60 days following service of a notice of seizure and forfeiture under this subdivision, a claimant may file a demand for a judicial determination of the forfeiture. The demand must be in the form of a civil complaint and must be filed with the court administrator in the county in which the seizure occurred, together with proof of service of a copy of the complaint on the prosecuting authority having jurisdiction over the forfeiture, including the standard filing fee for civil actions unless the petitioner has the right to sue in forma pauperis under section 563.01. The claimant may serve the complaint by certified mail or any means permitted by court rules. If the value of the seized property is \$15,000 or less, the claimant may file an action in conciliation court for recovery of the seized vehicle. A copy of the conciliation court statement of claim must be served personally or by mail on the prosecuting authority having jurisdiction over the forfeiture, as well as on the appropriate agency that initiated the forfeiture, within 60 days following service of the notice of seizure and forfeiture under this subdivision. If the value of the seized property is less than \$500, The claimant does not have to pay the eoneiliation court filing fee.

No responsive pleading is required of the prosecuting authority and no court fees may be charged for the prosecuting authority's appearance in the matter. The prosecuting authority may appear for the appropriate agency. Pleadings, filings, and methods of service are governed by the Rules of Civil Procedure.

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(f) The complaint must be captioned in the name of the claimant as plaintiff and the seized vehicle as defendant, and must state with specificity the grounds on which the claimant alleges the vehicle was improperly seized, the claimant's interest in the vehicle seized, and any affirmative defenses the claimant may have. Notwithstanding any law to the contrary, an action for the return of a vehicle seized under this section may not be maintained by or on behalf of any person who has been served with a notice of seizure and forfeiture unless the person has complied with this subdivision.

- (g) If the claimant makes a timely demand for a judicial determination under this subdivision, the forfeiture proceedings must be conducted as provided under subdivision 9.
- 8.11 **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures
 8.12 that take place on or after that date.
 - Sec. 5. Minnesota Statutes 2020, section 169A.63, subdivision 10, is amended to read:
 - Subd. 10. **Disposition of forfeited vehicle.** (a) If the vehicle is administratively forfeited under subdivision 8, or if the court finds under subdivision 9 that the vehicle is subject to forfeiture under subdivisions 6 and 7, the appropriate agency shall:
 - (1) sell the vehicle and distribute the proceeds under paragraph (b); or
 - (2) keep the vehicle for official use. If the agency keeps a forfeited motor vehicle for official use, it shall make reasonable efforts to ensure that the motor vehicle is available for use by the agency's officers who participate in the drug abuse resistance education program.
 - (b) The proceeds from the sale of forfeited vehicles, after payment of seizure, towing, storage, forfeiture, and sale expenses, and satisfaction of valid liens against the property, must be distributed as follows:
 - (1) 70 percent of the proceeds must be forwarded to the appropriate agency for deposit as a supplement to the state or local agency's operating fund or similar fund for use in DWI-related enforcement, training, and education, crime prevention, equipment, or capital expenses; and
 - (2) 30 percent of the money or proceeds must be forwarded to the prosecuting authority that handled the forfeiture for deposit as a supplement to its operating fund or similar fund for prosecutorial purposes, training, education, crime prevention, equipment, or capital expenses. For purposes of this subdivision, the prosecuting authority shall not include privately contracted prosecutors of a local political subdivision and, in those events, the

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- (c) If a vehicle is sold under paragraph (a), the appropriate agency shall not sell the vehicle to: (1) an officer or employee of the agency that seized the property or to a person related to the officer or employee by blood or marriage; or (2) the prosecuting authority or any individual working in the same office or a person related to the authority or individual by blood or marriage.
- (d) Sales of forfeited vehicles under this section must be conducted in a commercially reasonable manner.
- (e) If a vehicle is forfeited administratively under this section and no demand for judicial determination is made, the appropriate agency shall provide the prosecuting authority with a copy of the forfeiture or evidence receipt, the notice of seizure and intent to forfeit, a statement of probable cause for forfeiture of the property, and a description of the property and its estimated value. Upon review and certification by the prosecuting authority that (1) the appropriate agency provided a receipt in accordance with subdivision 2, paragraph (c), (2) the appropriate agency served notice in accordance with subdivision 8, and (3) probable cause for forfeiture exists based on the officer's statement, the appropriate agency may dispose of the property in any of the ways listed in this subdivision.
- **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures that take place on or after that date.
- Sec. 6. Minnesota Statutes 2020, section 169A.63, subdivision 13, is amended to read:
- Subd. 13. Exception. (a) A forfeiture proceeding is stayed and the vehicle must be returned if the driver who committed a designated offense or whose conduct resulted in a designated license revocation becomes a program participant in the ignition interlock program under section 171.306 at any time before the motor vehicle is forfeited, the forfeiture proceeding is stayed and the vehicle must be returned and any of the following apply:
- 9.27 (1) the driver committed a designated offense other than a violation of section 169A.20 under the circumstances described in section 169A.24; or 9.28
 - (2) the driver is accepted into a treatment court dedicated to changing the behavior of alcohol- and other drug-dependent offenders arrested for driving while impaired.
 - (b) Notwithstanding paragraph (a), the vehicle whose forfeiture was stayed in paragraph (a) may be seized and the forfeiture action may proceed under this section if the program participant described in paragraph (a):

Sec. 6. 9 (1) subsequently operates a motor vehicle:

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- (i) to commit a violation of section 169A.20 (driving while impaired);
- (ii) in a manner that results in a license revocation under section 169A.52 (license revocation for test failure or refusal) or 171.177 (revocation; search warrant) or a license disqualification under section 171.165 (commercial driver's license disqualification) resulting from a violation of section 169A.52 or 171.177;
 - (iii) after tampering with, circumventing, or bypassing an ignition interlock device; or
- 10.8 (iv) without an ignition interlock device at any time when the driver's license requires

 10.9 such device; or
- 10.10 (2) either voluntarily or involuntarily ceases to participate in the program for more than 30 days, or fails to successfully complete it as required by the Department of Public Safety due to:
 - (i) two or more occasions of the participant's driving privileges being withdrawn for violating the terms of the program, unless the withdrawal is determined to be caused by an error of the department or the interlock provider; or
- 10.16 (ii) violating the terms of the contract with the provider as determined by the provider-:

 10.17 or
- 10.18 (3) if forfeiture was stayed after the driver entered a treatment court, the driver ceases
 10.19 to be a participant in the treatment court for any reason.
 - (c) Paragraph (b) applies only if the described conduct occurs before the participant has been restored to full driving privileges or within three years of the original designated offense or designated license revocation, whichever occurs latest.
 - (d) The requirement in subdivision 2, paragraph (b), that device manufacturers provide a discounted rate to indigent program participants applies also to device installation under this subdivision.
 - (e) An impound or law enforcement storage lot operator must allow an ignition interlock manufacturer sufficient access to the lot to install an ignition interlock device under this subdivision.
- (f) Notwithstanding paragraph (a), an entity in possession of the vehicle is not required to release it until the reasonable costs of the towing, seizure, and storage of the vehicle have been paid by the vehicle owner.

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- (g) At any time prior to the vehicle being forfeited, the appropriate agency may require that the owner or driver of the vehicle give security or post bond payable to the appropriate agency in an amount equal to the retail value surrender the title of the seized vehicle. If this occurs, any future forfeiture action against the vehicle must instead proceed against the security as if it were the vehicle.
- (h) The appropriate agency may require an owner or driver to give security or post bond payable to the agency in an amount equal to the retail value of the vehicle, prior to releasing the vehicle from the impound lot to install an ignition interlock device.
- (i) (h) If an event described in paragraph (b) occurs in a jurisdiction other than the one in which the original forfeitable event occurred, and the vehicle is subsequently forfeited, the proceeds shall be divided equally, after payment of seizure, towing, storage, forfeiture, and sale expenses and satisfaction of valid liens against the vehicle, among the appropriate agencies and prosecuting authorities in each jurisdiction.
- (j) (i) Upon successful completion of the program, the stayed forfeiture proceeding is terminated or dismissed and any vehicle, security, or bond held by an agency must be returned to the owner of the vehicle.
- (k) (j) A claimant of a vehicle for which a forfeiture action was stayed under paragraph (a) but which later proceeds under paragraph (b), may file a demand for judicial forfeiture as provided in subdivision 8, in which case the forfeiture proceedings must be conducted as provided in subdivision 9.
- EFFECTIVE DATE. This section is effective January 1, 2022, and applies to seizures
 that take place on or after that date.
- Sec. 7. Minnesota Statutes 2020, section 169A.63, is amended by adding a subdivision to read:
 - Subd. 14. Subsequent unlawful use of seized vehicle; immunity. An appropriate agency or prosecuting authority, including but not limited to any peace officer as defined in section 626.84, subdivision 1, paragraph (c); prosecutor; or employee of an appropriate agency or prosecuting authority who, in good faith and within the course and scope of the official duties of the person or entity, returns a vehicle seized under this chapter to the owner pursuant to this section shall be immune from criminal or civil liability regarding any event arising out of the subsequent unlawful or unauthorized use of the motor vehicle.

11.32 **EFFECTIVE DATE.** This section is effective January 1, 2022.

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Sec. 8. Minnesota Statutes 2020, section 609.531, subdivision 1, is amended to read:

- Subdivision 1. **Definitions.** For the purpose of sections 609.531 to 609.5318, the following terms have the meanings given them.
- (a) "Conveyance device" means a device used for transportation and includes, but is not limited to, a motor vehicle, trailer, snowmobile, airplane, and vessel and any equipment attached to it. The term "conveyance device" does not include property which is, in fact, itself stolen or taken in violation of the law.
- 12.8 (b) "Weapon used" means a dangerous weapon as defined under section 609.02, 12.9 subdivision 6, that the actor used or had in possession in furtherance of a crime.
- (c) "Property" means property as defined in section 609.52, subdivision 1, clause (1).
- (d) "Contraband" means property which is illegal to possess under Minnesota law.
- (e) "Appropriate agency" means the Bureau of Criminal Apprehension, the Department of Commerce Fraud Bureau, the Minnesota Division of Driver and Vehicle Services, the Minnesota State Patrol, a county sheriff's department, the Three Rivers Park District park rangers, the Department of Natural Resources Division of Enforcement, the University of Minnesota Police Department, the Department of Corrections Fugitive Apprehension Unit, a city, metropolitan transit, or airport police department; or a multijurisdictional entity established under section 299A.642 or 299A.681.
 - (f) "Designated offense" includes:

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- (1) for weapons used: any violation of this chapter, chapter 152 or 624;
- 12.21 (2) for driver's license or identification card transactions: any violation of section 171.22; 12.22 and
- 12.23 (3) for all other purposes: a felony violation of, or a felony-level attempt or conspiracy
- to violate, section 325E.17; 325E.18; 609.185; 609.19; 609.195; 609.2112; 609.2113;
- 12.25 609.2114; 609.221; 609.222; 609.223; 609.2231; 609.2335; 609.24; 609.245; 609.25;
- 12.26 609.255; 609.282; 609.283; 609.322; 609.342, subdivision 1, clauses (a) to (f); 609.343,
- subdivision 1, clauses (a) to (f); 609.344, subdivision 1, clauses (a) to (e), and (h) to (j);
- 12.28 609.345, subdivision 1, clauses (a) to (e), and (h) to (j); 609.352; 609.42; 609.425; 609.466;
- 12.29 609.485; 609.487; 609.52; 609.525; 609.527; 609.528; 609.53; 609.54; 609.551; 609.561;
- 12.30 609.562; 609.563; 609.582; 609.59; 609.595; 609.611; 609.631; 609.66, subdivision 1e;
- 12.31 609.671, subdivisions 3, 4, 5, 8, and 12; 609.687; 609.821; 609.825; 609.86; 609.88; 609.89;
- 12.32 609.893; 609.895; 617.246; 617.247; or a gross misdemeanor or felony violation of section

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609.891 or 624.7181; or any violation of section 609.324; or a felony violation of, or a 13.1 felony-level attempt or conspiracy to violate, Minnesota Statutes 2012, section 609.21. 13.2 (g) "Controlled substance" has the meaning given in section 152.01, subdivision 4. 13.3 (h) "Prosecuting authority" means the attorney who is responsible for prosecuting an 13.4 13.5 offense that is the basis for a forfeiture under sections 609.531 to 609.5318. (i) "Asserting person" means a person, other than the driver alleged to have used a vehicle 13.6 13.7 in the transportation or exchange of a controlled substance intended for distribution or sale, claiming an ownership interest in a vehicle that has been seized or restrained under this 13.8 section. 13.9 **EFFECTIVE DATE.** This section is effective January 1, 2022. 13.10 Sec. 9. Minnesota Statutes 2020, section 609.531, is amended by adding a subdivision to 13.11 read: 13.12 Subd. 9. Transfer of forfeitable property to federal government. The appropriate 13.13 agency shall not directly or indirectly transfer property subject to forfeiture under sections 13.14 13.15 609.531 to 609.5318 to a federal agency if the transfer would circumvent state law. **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 13.16 that take place on or after that date. 13.17 Sec. 10. Minnesota Statutes 2020, section 609.5311, subdivision 2, is amended to read: 13.18 13.19

Subd. 2. **Associated property.** (a) All personal property, and real and personal property, other than homestead property exempt from seizure under section 510.01, that has been used, or is intended for use, or has in any way facilitated, in whole or in part, the manufacturing, compounding, processing, delivering, importing, cultivating, exporting, transporting, or exchanging of contraband or a controlled substance that has not been lawfully manufactured, distributed, dispensed, and acquired is an instrument or represents the proceeds of a controlled substance offense is subject to forfeiture under this section, except as provided in subdivision 3.

- (b) The Department of Corrections Fugitive Apprehension Unit shall not seize real property for the purposes of forfeiture under paragraph (a).
- (c) Money is the property of an appropriate agency and may be seized and recovered by 13.29 the appropriate agency if: 13.30

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(1) the money is used by an appropriate agency, or furnished to a person operating on 14.1 behalf of an appropriate agency, to purchase or attempt to purchase a controlled substance; 14.2 14.3 and (2) the appropriate agency records the serial number or otherwise marks the money for 14.4 14.5 identification. As used in this paragraph, "money" means United States currency and coin; the currency 14.6 and coin of a foreign country; a bank check, cashier's check, or traveler's check; a prepaid 14.7 credit card; cryptocurrency; or a money order. 14.8 **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 14.9 that take place on or after that date. 14.10 Sec. 11. Minnesota Statutes 2020, section 609.5311, subdivision 3, is amended to read: 14.11 Subd. 3. Limitations on forfeiture of certain property associated with controlled 14.12 14.13 substances. (a) A conveyance device is subject to forfeiture under this section only if the retail value of the controlled substance is \$75 \$100 or more and the conveyance device is 14.14 associated with a felony-level controlled substance crime was used in the transportation or 14.15 exchange of a controlled substance intended for distribution or sale. 14.16 (b) Real property is subject to forfeiture under this section only if the retail value of the 14.17 controlled substance or contraband is \$2,000 or more. 14.18 (c) Property used by any person as a common carrier in the transaction of business as a 14.19 common carrier is subject to forfeiture under this section only if the owner of the property 14.20 is a consenting party to, or is privy to, the use or intended use of the property as described 14.21 in subdivision 2. 14.22 (d) Property is subject to forfeiture under this section only if its owner was privy to the 14.23 use or intended use described in subdivision 2, or the unlawful use or intended use of the 14.24 property otherwise occurred with the owner's knowledge or consent. 14.25 (e) Forfeiture under this section of a conveyance device or real property encumbered by 14.26 a bona fide security interest is subject to the interest of the secured party unless the secured 14.27 party had knowledge of or consented to the act or omission upon which the forfeiture is 14.28 14.29 based. A person claiming a security interest bears the burden of establishing that interest by clear and convincing evidence. 14.30

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(f) Forfeiture under this section of real property is subject to the interests of a good faith
purchaser for value unless the purchaser had knowledge of or consented to the act or omission
upon which the forfeiture is based.
(g) Notwithstanding paragraphs (d), (e), and (f), property is not subject to forfeiture

- based solely on the owner's or secured party's knowledge of the unlawful use or intended use of the property if: (1) the owner or secured party took reasonable steps to terminate use of the property by the offender; or (2) the property is real property owned by the parent of the offender, unless the parent actively participated in, or knowingly acquiesced to, a violation of chapter 152, or the real property constitutes proceeds derived from or traceable to a use described in subdivision 2.
- (h) Money is subject to forfeiture under this section only if it has a total value of \$1,500 or more or there is probable cause to believe that the money was exchanged for the purchase of a controlled substance. As used in this paragraph, "money" means United States currency and coin; the currency and coin of a foreign country; a bank check, cashier's check, or traveler's check; a prepaid credit card; cryptocurrency; or a money order.
- (h) (i) The Department of Corrections Fugitive Apprehension Unit shall not seize a 15.16 conveyance device or real property, for the purposes of forfeiture under paragraphs (a) to 15.17 (g). 15.18
- (j) Nothing in this subdivision prohibits the seizure, with or without warrant, of any 15.19 property or thing for the purpose of being produced as evidence on any trial or for any other 15.20 lawful purpose. 15.21
- **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 15.22 that take place on or after that date. 15.23
- Sec. 12. Minnesota Statutes 2020, section 609.5311, subdivision 4, is amended to read: 15.24
- Subd. 4. Records; proceeds. (a) All books, records, and research products and materials, 15.25 including formulas, microfilm, tapes, and data that are used, or intended for use in the 15.26 15.27 manner described in subdivision 2 are subject to forfeiture.
- (b) All property, real and personal, that represents proceeds derived from or traceable 15.28 15.29 to a use described in subdivision 2 is subject to forfeiture.
- **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 15.30 that take place on or after that date. 15.31

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Sec. 13. Minnesota Statutes 2020, section 609.5314, subdivision 1, is amended to read: 16.1 Subdivision 1. Property subject to administrative forfeiture; presumption. (a) The 16.2 following are presumed to be subject to administrative forfeiture under this section: 16.3 (1) all money totaling \$1,500 or more, precious metals, and precious stones found in 16.4 16.5 proximity to: that there is probable cause to believe represent the proceeds of a controlled substance offense; 16.6 16.7 (i) controlled substances; (ii) forfeitable drug manufacturing or distributing equipment or devices; or 16.8 16.9 (iii) forfeitable records of manufacture or distribution of controlled substances; (2) all money found in proximity to controlled substances when there is probable cause 16.10 to believe that the money was exchanged for the purchase of a controlled substance; 16.11 (2) (3) all conveyance devices containing controlled substances with a retail value of 16.12 \$100 or more if possession or sale of the controlled substance would be a felony under 16.13 chapter 152 there is probable cause to believe that the conveyance device was used in the 16.14 transportation or exchange of a controlled substance intended for distribution or sale; and 16.15 (3) (4) all firearms, ammunition, and firearm accessories found: 16.16 (i) in a conveyance device used or intended for use to commit or facilitate the commission 16.17 of a felony offense involving a controlled substance; 16.18 (ii) on or in proximity to a person from whom a felony amount of controlled substance 16.19 is seized; or 16.20 (iii) on the premises where a controlled substance is seized and in proximity to the 16.21 controlled substance, if possession or sale of the controlled substance would be a felony 16.22 under chapter 152. 16.23 (b) The Department of Corrections Fugitive Apprehension Unit shall not seize items 16.24 listed in paragraph (a), clauses (2) (3) and (3) (4), for the purposes of forfeiture. 16.25 (c) A claimant of the property bears the burden to rebut this presumption. Money is the 16.26 property of an appropriate agency and may be seized and recovered by the appropriate 16.27 agency if: 16.28 (1) the money is used by an appropriate agency, or furnished to a person operating on 16.29 behalf of an appropriate agency, to purchase or attempt to purchase a controlled substance; 16.30 16.31 and

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17.1 (2) the appropriate agency records the serial number or otherwise marks the money for identification. 17.2 (d) As used in this section, "money" means United States currency and coin; the currency 17.3 and coin of a foreign country; a bank check, cashier's check, or traveler's check; a prepaid 17.4 17.5 credit card; cryptocurrency; or a money order. **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 17.6 that take place on or after that date. 17.7 Sec. 14. Minnesota Statutes 2020, section 609.5314, is amended by adding a subdivision 17.8 to read: 17.9 Subd. 1a. Innocent owner. (a) Any person, other than the defendant driver, alleged to 17.10 have used a vehicle in the transportation or exchange of a controlled substance intended for 17.11 distribution or sale, claiming an ownership interest in a vehicle that has been seized or 17.12 17.13 restrained under this section may assert that right by notifying the prosecuting authority in writing and within 60 days of the service of the notice of seizure. 17.14 17.15 (b) Upon receipt of notice pursuant to paragraph (a), the prosecuting authority may release the vehicle to the asserting person. If the prosecuting authority proceeds with the 17.16 forfeiture, the prosecuting authority must, within 30 days, file a separate complaint in the 17.17 17.18 name of the jurisdiction pursuing the forfeiture against the vehicle, describing the vehicle, 17.19 specifying that the vehicle was used in the transportation or exchange of a controlled substance intended for distribution or sale, and specifying the time and place of the vehicle's 17.20 unlawful use. The complaint may be filed in district court or conciliation court and the filing 17.21 fee is waived. 17.22 (c) A complaint filed by the prosecuting authority must be served on the asserting person 17.23 and on any other registered owners. Service may be made by certified mail at the address 17.24 17.25 listed in the Department of Public Safety's computerized motor vehicle registration records or by any means permitted by court rules. 17.26 17.27 (d) The hearing on the complaint shall, to the extent practicable, be held within 30 days 17.28 of the filing of the petition. The court may consolidate the hearing on the complaint with a hearing on any other complaint involving a claim of an ownership interest in the same 17.29 vehicle. 17.30 (e) At a hearing held pursuant to this subdivision, the state must prove by a preponderance 17.31 17.32 of the evidence that:

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(1) the seizure was incident to a lawful arrest or a lawful search; and

(2) the vehicle was used in the transportation or exchange of a controlled substance 18.1 intended for distribution or sale. 18.2 18.3 (f) At a hearing held pursuant to this subdivision, the asserting person must prove by a preponderance of the evidence that the asserting person: 18.4 18.5 (1) has an actual ownership interest in the vehicle; and (2) did not have actual or constructive knowledge that the vehicle would be used or 18.6 18.7 operated in any manner contrary to law or that the asserting person took reasonable steps to prevent use of the vehicle by the alleged offender. 18.8 (g) If the court determines that the state met both burdens under paragraph (e) and the 18.9 asserting person failed to meet any burden under paragraph (f), the court shall order that 18.10 the vehicle remains subject to forfeiture under this section. 18.11 18.12 (h) The court shall order that the vehicle is not subject to forfeiture under this section and shall order the vehicle returned to the asserting person if it determines that: 18.13 18.14 (1) the state failed to meet any burden under paragraph (e); (2) the asserting person proved both elements under paragraph (f); or 18.15 (3) clauses (1) and (2) apply. 18.16 (i) If the court determines that the asserting person is an innocent owner and orders the 18.17 vehicle returned to the innocent owner, an entity in possession of the vehicle is not required 18.18 to release the vehicle until the innocent owner pays: 18.19 (1) the reasonable costs of the towing, seizure, and storage of the vehicle incurred before 18.20 the innocent owner provided the notice required under paragraph (a); and 18.21 (2) any reasonable costs of storage of the vehicle incurred more than two weeks after 18.22 an order issued under paragraph (h). 18.23 **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 18.24 that take place on or after that date. 18.25 Sec. 15. Minnesota Statutes 2020, section 609.5314, subdivision 2, is amended to read: 18.26 Subd. 2. Administrative forfeiture procedure. (a) Forfeiture of property described in 18.27 subdivision 1 that does not exceed \$50,000 in value is governed by this subdivision. Within 18.28 18.29 60 days from when seizure occurs, all persons known to have an ownership, possessory, or security interest in seized property must be notified of the seizure and the intent to forfeit 18.30 the property. In the case of a motor vehicle required to be registered under chapter 168, 18.31

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notice mailed by certified mail to the address shown in Department of Public Safety records is deemed sufficient notice to the registered owner. The notification to a person known to have a security interest in seized property required under this paragraph applies only to motor vehicles required to be registered under chapter 168 and only if the security interest is listed on the vehicle's title. Upon motion by the appropriate agency or the prosecuting authority, a court may extend the time period for sending notice for a period not to exceed 90 days for good cause shown.

- (b) Notice may otherwise be given in the manner provided by law for service of a summons in a civil action. The notice must be in writing and contain:
 - (1) a description of the property seized;

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- (2) the date of seizure; and
- (3) notice of the right to obtain judicial review of the forfeiture and of the procedure for obtaining that judicial review, printed in English. This requirement does not preclude the appropriate agency from printing the notice in other languages in addition to English.
 - Substantially the following language must appear conspicuously in the notice:
- "WARNING: If you were the driver, you will automatically lose the above-described property and the right to be heard in court if you do not file a lawsuit and serve the prosecuting authority within 60 days. You may file your lawsuit in conciliation court if the property is worth \$15,000 or less; otherwise, you must file in district court. You may do not have to pay a filing fee for your lawsuit if you are unable to afford the fee. You do not have to pay a conciliation court fee if your property is worth less than \$500.
- WARNING: If you have an ownership interest in the vehicle and were not the driver, you will automatically lose the above-described property and the right to be heard in court if you do not notify the prosecuting authority of your interest in writing within 60 days."
- (c) If notice is not sent in accordance with paragraph (a), and no time extension is granted or the extension period has expired, the appropriate agency shall return the property to the person from whom the property was seized, if known. An agency's return of property due to lack of proper notice does not restrict the agency's authority to commence a forfeiture proceeding at a later time. The agency shall not be required to return contraband or other property that the person from whom the property was seized may not legally possess.
- **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 19.31 that take place on or after that date. 19.32

Sec. 15. 19 Sec. 16. Minnesota Statutes 2020, section 609.5315, subdivision 5, is amended to read:

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- Subd. 5. **Distribution of money.** The money or proceeds from the sale of forfeited property, after payment of seizure, storage, forfeiture, and sale expenses, and satisfaction of valid liens against the property, must be distributed as follows:
- (1) 70 percent of the money or proceeds must be forwarded to the appropriate agency for deposit as a supplement to the agency's operating fund or similar fund for use in law enforcement, training, education, crime prevention, equipment, or capital expenses;
- (2) 20 percent of the money or proceeds must be forwarded to the prosecuting authority that handled the forfeiture for deposit as a supplement to its operating fund or similar fund for prosecutorial purposes, training, education, crime prevention, equipment, or capital expenses; and
- (3) the remaining ten percent of the money or proceeds must be forwarded within 60 days after resolution of the forfeiture to the state treasury and credited to the general fund. Any local police relief association organized under chapter 423 which received or was entitled to receive the proceeds of any sale made under this section before the effective date of Laws 1988, chapter 665, sections 1 to 17, shall continue to receive and retain the proceeds of these sales.
- 20.18 **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures
 20.19 that take place on or after that date.
- Sec. 17. Minnesota Statutes 2020, section 609.5315, subdivision 5b, is amended to read:
 - Subd. 5b. **Disposition of certain forfeited proceeds; trafficking of persons; report required.** (a) Except as provided in subdivision 5c, for forfeitures resulting from violations of section 609.282, 609.283, or 609.322, the money or proceeds from the sale of forfeited property, after payment of seizure, storage, forfeiture, and sale expenses, and satisfaction of valid liens against the property, must be distributed as follows:
 - (1) 40 percent of the proceeds must be forwarded to the appropriate agency for deposit as a supplement to the agency's operating fund or similar fund for use in law enforcement;
 - (2) 20 percent of the proceeds must be forwarded to the prosecuting authority that handled the forfeiture for deposit as a supplement to its operating fund or similar fund for prosecutorial purposes; and

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(3) the remaining 40 percent of the proceeds must be forwarded to the commissioner of 21.1 health and are appropriated to the commissioner for distribution to crime victims services 21.2 organizations that provide services to victims of trafficking offenses. 21.3 (b) By February 15 of each year, the commissioner of public safety shall report to the 21.4 chairs and ranking minority members of the senate and house of representatives committees 21.5 or divisions having jurisdiction over criminal justice funding on the money collected under 21.6 paragraph (a), clause (3). The report must indicate the following relating to the preceding 21.7 21.8 calendar year: (1) the amount of money appropriated to the commissioner; 21.9 (2) how the money was distributed by the commissioner; and 21.10 (3) what the organizations that received the money did with it. 21.11 **EFFECTIVE DATE.** This section is effective January 1, 2022, and applies to seizures 21.12 that take place on or after that date. 21.13 Sec. 18. Minnesota Statutes 2020, section 609.5315, subdivision 6, is amended to read: 21.14 21.15 Subd. 6. Reporting requirement. (a) For each forfeiture occurring in the state regardless of the authority for it and including forfeitures pursued under federal law, the appropriate 21.16 agency and the prosecuting authority shall provide a written record of the forfeiture incident 21.17 to the state auditor. The record shall include: 21.18 (1) the amount forfeited; 21.19 (2) the statutory authority for the forfeiture, its; 21.20 (3) the date, of the forfeiture; 21.21 (4) a brief description of the circumstances involved, and; 21.22 (5) whether the forfeiture was contested-; 21.23 (6) whether the defendant was convicted pursuant to a plea agreement or a trial; 21.24 (7) whether there was a forfeiture settlement agreement; 21.25 (8) whether the property was sold, destroyed, or retained by an appropriate agency; 21.26 (9) the gross revenue from the disposition of the forfeited property; 21.27 (10) an estimate of the total costs to the agency to store the property in an impound lot, 21.28 evidence room, or other location; pay for the time and expenses of an appropriate agency 21.29

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of trafficking offenses;

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(d) (e) For forfeitures resulting from the activities of multijurisdictional law enforcement

entities, the entity on its own behalf shall report the information required in this subdivision.

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24.1	(e) (f) The prosecuting authority is not required to report information required by this
24.2	subdivision paragraph (a) or (b) unless the prosecuting authority has been notified by the
24.3	state auditor that the appropriate agency has not reported it.
24.4	(g) The state auditor may perform a financial audit of an appropriate agency or
24.5	prosecuting authority under the generally accepted government auditing standards of records
24.6	related to inventory of seized property and expenditures of forfeiture proceeds. A copy of
24.7	the final audit shall be submitted to the legislature within 90 days of the end of the fiscal
24.8	year and shall be made public.
24.9	EFFECTIVE DATE. This section is effective January 1, 2022, and applies to seizures
24.10	that take place on or after that date.
24.11	Sec. 19. <u>RECIDIVISM STUDY.</u>
24.12	The legislative auditor shall conduct or contract with an independent third-party vendor
24.13	to conduct a comprehensive program audit on the efficacy of forfeiture and the use of ignition
24.14	interlock in cases involving an alleged violation of Minnesota Statutes, section 169A.20.
24.15	The audit shall assess the financial impact of the programs, the efficacy in reducing
24.16	recidivism, and the impacts, if any, on public safety. The audit shall be conducted in
24.17	accordance with generally accepted government auditing standards issued by the United
24.18	States Government Accountability Office. The legislative auditor shall complete the audit
24.19	no later than August 1, 2024, and shall report the results of the audit to the chairs and ranking
24.20	minority members of the legislative committees and divisions with jurisdiction over public
24.21	safety by January 15, 2025.
24.22	EFFECTIVE DATE. This section is effective January 1, 2022.
24.23	Sec. 20. APPROPRIATION; STATE AUDITOR.
24.24	\$ in fiscal year 2022 is appropriated from the general fund to the state auditor for
24.25	the audit, data collection, and reporting requirements in section 18. The base for this activity
24.26	is \$ in fiscal year 2023 and each year thereafter.
24.27	Sec. 21. REPEALER.
24.28	Minnesota Statutes 2020, section 609.5317, is repealed.
24.29	EFFECTIVE DATE. This section is effective July 1, 2022.

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APPENDIX

Repealed Minnesota Statutes: 21-00981

609.5317 REAL PROPERTY; SEIZURES.

Subdivision 1. **Rental property.** (a) When contraband or a controlled substance manufactured, distributed, or acquired in violation of chapter 152 is seized on residential rental property incident to a lawful search or arrest, the prosecuting authority shall give the notice required by this subdivision to (1) the landlord of the property or the fee owner identified in the records of the county assessor, and (2) the agent authorized by the owner to accept service pursuant to section 504B.181. The notice is not required during an ongoing investigation. The notice shall state what has been seized and specify the applicable duties and penalties under this subdivision. The notice shall state that the landlord who chooses to assign the right to bring an eviction action retains all rights and duties, including removal of a tenant's personal property following issuance of the writ of recovery and delivery of the writ to the sheriff for execution. The notice shall also state that the landlord may contact the prosecuting authority if threatened by the tenant. Notice shall be sent by certified letter, return receipt requested, within 30 days of the seizure. If receipt is not returned, notice shall be given in the manner provided by law for service of summons in a civil action.

- (b) Within 15 days after notice of the first occurrence, the landlord shall bring, or assign to the prosecuting authority of the county in which the real property is located, the right to bring an eviction action against the tenant. The assignment must be in writing on a form prepared by the prosecuting authority. Should the landlord choose to assign the right to bring an eviction action, the assignment shall be limited to those rights and duties up to and including delivery of the writ of recovery to the sheriff for execution.
- (c) Upon notice of a second occurrence on any residential rental property owned by the same landlord in the same county and involving the same tenant, and within one year after notice of the first occurrence, the property is subject to forfeiture under sections 609.531, 609.5311, 609.5313, and 609.5315, unless an eviction action has been commenced as provided in paragraph (b) or the right to bring an eviction action was assigned to the prosecuting authority as provided in paragraph (b). If the right has been assigned and not previously exercised, or if the prosecuting authority requests an assignment and the landlord makes an assignment, the prosecuting authority may bring an eviction action rather than an action for forfeiture.
- (d) The Department of Corrections Fugitive Apprehension Unit shall not seize real property for the purposes of forfeiture as described in paragraphs (a) to (c).
- Subd. 2. **Additional remedies.** Nothing in subdivision 1 prevents the prosecuting authority from proceeding under section 609.5311 whenever that section applies.
- Subd. 3. **Defenses.** It is a defense against a proceeding under subdivision 1, paragraph (b), that the tenant had no knowledge or reason to know of the presence of the contraband or controlled substance or could not prevent its being brought onto the property.

It is a defense against a proceeding under subdivision 1, paragraph (c), that the landlord made every reasonable attempt to evict a tenant or to assign the prosecuting authority the right to bring an eviction action against the tenant, or that the landlord did not receive notice of the seizure.

Subd. 4. **Limitations.** This section shall not apply if the retail value of the controlled substance is less than \$100, but this section does not subject real property to forfeiture under section 609.5311 unless the retail value of the controlled substance is: (1) \$1,000 or more; or (2) there have been two previous controlled substance seizures involving the same tenant.