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State of Minnesota
HOUSE OF REPRESENTATIVES

EIGHTY-EIGHTH SESSION

H. F. No. 988

02/28/2013 Authored by Hackbarth

The bill was read for the first time and referred to the Committee on Commerce and Consumer Protection Finance and Policy

1.1 A bill for an act
1.2 relating to gambling; authorizing the director of the State Lottery to establish
1.3 gaming machines; imposing a fee on gaming machine revenue; providing powers
1.4 and duties to the director; amending Minnesota Statutes 2012, sections 240.13,
1.5 by adding subdivisions; 299L.07, subdivisions 2, 2a; 340A.410, subdivision
1.6 5; 349A.01, subdivision 10, by adding subdivisions; 349A.10, subdivision
1.7 3; 349A.13; 541.20; 541.21; 609.75, subdivision 3; 609.761, subdivision 2;
1.8 proposing coding for new law in Minnesota Statutes, chapters 297A; 349A;
1.9 repealing Minnesota Statutes 2012, section 240.30, subdivision 8.

1.10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.11 ARTICLE 1

1.12 RACINO

1.13 Section 1. ~~297A.651~~ LOTTERY GAMING MACHINES; FEE.

1.14 Adjusted gross revenue from the operation of gaming machines authorized under
1.15 chapter 349A is exempt from the taxes imposed under section 297A.62, chapter 297E,
1.16 or any other tax, permit, or assessment for conducting a gambling activity that is not
1.17 imposed herein. The State Lottery must, on or before the 20th day of each month, transmit
1.18 to the commissioner an amount equal to the adjusted gross revenue from the operation
1.19 of gaming machines, as defined in section 349A.01, for the previous month multiplied
1.20 by: (1) 25 percent of annual adjusted gross revenue generated by the licensee up to
1.21 \$125,000,000; (2) 30 percent of annual adjusted gross revenue generated by the licensee
1.22 between \$125,000,000 and \$200,000,000; and (3) 40 percent of annual adjusted gross
1.23 revenue generated by the licensee in excess of \$200,000,000. The commissioner shall
1.24 deposit the money transmitted under this section in the state treasury. From the amounts
1.25 transmitted by the commissioner, \$1,000,000 is annually appropriated to the commissioner
1.26 of human services for the compulsive gambling treatment program established in section

2.1 245.98; provided, however, that this appropriation supplement and not replace existing
 2.2 funding for the program. The remainder of money transmitted under this section shall
 2.3 be deposited in the state treasury.

2.4 Sec. 2. Minnesota Statutes 2012, section 299L.07, subdivision 2, is amended to read:

2.5 Subd. 2. **Exclusions.** Notwithstanding subdivision 1, a gambling device:

2.6 (1) may be sold by a person who is not licensed under this section, if the person (i) is
 2.7 not engaged in the trade or business of selling gambling devices, and (ii) does not sell
 2.8 more than one gambling device in any calendar year;

2.9 (2) may be sold by the governing body of a federally recognized Indian tribe
 2.10 described in subdivision 2a, paragraph (b), clause (1), which is not licensed under this
 2.11 section, if (i) the gambling device was operated by the Indian tribe, (ii) the sale is to
 2.12 a distributor licensed under this section, and (iii) the licensed distributor notifies the
 2.13 commissioner of the purchase, in the same manner as is required when the licensed
 2.14 distributor ships a gambling device into Minnesota;

2.15 (3) may be possessed by a person not licensed under this section if the person holds
 2.16 a permit issued under section 299L.08; ~~and~~

2.17 (4) may be possessed by a state agency, with the written authorization of the director,
 2.18 for display or evaluation purposes only and not for the conduct of gambling; and

2.19 (5) may be possessed by the State Lottery as authorized under chapter 349A.

2.20 Sec. 3. Minnesota Statutes 2012, section 299L.07, subdivision 2a, is amended to read:

2.21 Subd. 2a. **Restrictions.** (a) A manufacturer licensed under this section may sell,
 2.22 offer to sell, lease, or rent, in whole or in part, a gambling device only to a distributor
 2.23 licensed under this section or to the State Lottery as authorized under chapter 349A.

2.24 (b) A distributor licensed under this section may sell, offer to sell, market, rent,
 2.25 lease, or otherwise provide, in whole or in part, a gambling device only to:

2.26 (1) the governing body of a federally recognized Indian tribe that is authorized
 2.27 to operate the gambling device under a tribal state compact under the Indian Gaming
 2.28 Regulatory Act, Public Law 100-497, and future amendments to it;

2.29 (2) a person for use in the person's dwelling for display or amusement purposes in a
 2.30 manner that does not afford players an opportunity to obtain anything of value;

2.31 (3) another distributor licensed under this section; ~~or~~

2.32 (4) a person in another state who is authorized under the laws of that state to possess
 2.33 the gambling device; or

2.34 (5) the State Lottery as authorized under chapter 349A.

3.1 Sec. 4. Minnesota Statutes 2012, section 340A.410, subdivision 5, is amended to read:

3.2 Subd. 5. **Gambling prohibited.** (a) Except as otherwise provided in this
3.3 subdivision, no retail establishment licensed to sell alcoholic beverages may keep, possess,
3.4 or operate, or permit the keeping, possession, or operation on the licensed premises of dice
3.5 or any gambling device as defined in section 349.30, or permit gambling therein.

3.6 (b) Gambling equipment may be kept or operated and raffles conducted on licensed
3.7 premises and adjoining rooms when the use of the gambling equipment is authorized by
3.8 (1) chapter 349, (2) a tribal ordinance in conformity with the Indian Gaming Regulatory
3.9 Act, Public Law 100-497, or (3) a tribal-state compact authorized under section 3.9221.

3.10 (c) Lottery tickets may be purchased and sold within the licensed premises as
3.11 authorized by the director of the lottery under chapter 349A.

3.12 (d) Dice may be kept and used on licensed premises and adjoining rooms as
3.13 authorized by section 609.761, subdivision 4.

3.14 (e) Gambling devices may be operated on the premises of a licensed racetrack
3.15 as authorized by chapter 349A.

3.16 Sec. 5. Minnesota Statutes 2012, section 349A.01, is amended by adding a subdivision
3.17 to read:

3.18 Subd. 1a. **Adjusted gross gaming machine revenue.** "Adjusted gross gaming
3.19 machine revenue" means the sum of all money received by the lottery for gaming machine
3.20 plays, less the amount paid out in prizes for gaming machine games.

3.21 Sec. 6. Minnesota Statutes 2012, section 349A.01, is amended by adding a subdivision
3.22 to read:

3.23 Subd. 6a. **Gaming machine.** "Gaming machine" means any machine in which a
3.24 coin token or other currency is deposited to play a game that uses a video display and
3.25 microprocessors.

3.26 Sec. 7. Minnesota Statutes 2012, section 349A.01, is amended by adding a subdivision
3.27 to read:

3.28 Subd. 6b. **Gaming machine game.** "Gaming machine game" means a game
3.29 operated by a gaming machine as authorized by the director.

3.30 Sec. 8. Minnesota Statutes 2012, section 349A.01, is amended by adding a subdivision
3.31 to read:

4.1 Subd. 6c. **Gaming machine play.** "Gaming machine play" means an electronic
4.2 record that proves participation in a gaming machine game.

4.3 Sec. 9. Minnesota Statutes 2012, section 349A.01, subdivision 10, is amended to read:

4.4 Subd. 10. **Lottery procurement contract.** "Lottery procurement contract" means a
4.5 contract to provide lottery products, gaming machines, maintenance of gaming machines,
4.6 computer hardware and software used to monitor sales of lottery tickets and gaming
4.7 machine plays, and lottery tickets. "Lottery procurement contract" does not include
4.8 a contract to provide an annuity or prize payment agreement or materials, supplies,
4.9 equipment, or services common to the ordinary operation of a state agency.

4.10 Sec. 10. Minnesota Statutes 2012, section 349A.10, subdivision 3, is amended to read:

4.11 Subd. 3. **Lottery operations.** (a) The director shall establish a lottery operations
4.12 account in the lottery fund. The director shall pay all costs of operating the lottery,
4.13 including payroll costs or amounts transferred to the state treasury for payroll costs, but
4.14 not including lottery prizes, from the lottery operating account. The director shall credit to
4.15 the lottery operations account amounts sufficient to pay the operating costs of the lottery.

4.16 (b) Except as provided in paragraph (e), the director may not credit in any fiscal
4.17 year thereafter amounts to the lottery operations account which when totaled exceed
4.18 nine percent of gross revenue to the lottery fund in that fiscal year. In computing total
4.19 amounts credited to the lottery operations account under this paragraph the director shall
4.20 disregard amounts transferred to or retained by lottery retailers as sales commissions or
4.21 other compensation and amounts transferred or retained by a racetrack under a location
4.22 contract under section 349A.17.

4.23 (c) The director of the lottery may not expend after July 1, 1991, more than 2-3/4
4.24 percent of gross revenues in a fiscal year for contracts for the preparation, publication, and
4.25 placement of advertising.

4.26 (d) Except as the director determines, the lottery is not subject to chapter 16A
4.27 relating to budgeting, payroll, and the purchase of goods and services.

4.28 (e) In addition to the amounts credited to the lottery operations account under
4.29 paragraph (b), the director is authorized, if necessary, to meet the current obligations of
4.30 the lottery and to credit up to 25 percent of an amount equal to the average annual amount
4.31 which was authorized to be credited to the lottery operations account for the previous three
4.32 fiscal years but was not needed to meet the obligations of the lottery.

5.1 Sec. 11. Minnesota Statutes 2012, section 349A.13, is amended to read:

5.2 **349A.13 RESTRICTIONS.**

5.3 Nothing in this chapter:

5.4 (1) authorizes the director to conduct a lottery game or contest the winner or winners
5.5 of which are determined by the result of a sporting event other than a horse race conducted
5.6 under chapter 240;

5.7 (2) authorizes the director to install or operate a lottery device operated by coin or
5.8 currency which when operated determines the winner of a game, except as authorized
5.9 under section 349A.17; and

5.10 (3) authorizes the director to sell pull-tabs as defined under section 349.12,
5.11 subdivision 32.

5.12 Sec. 12. **[349A.17] GAMING MACHINES.**

5.13 Subdivision 1. Location contract. (a) The director may enter into a contract with
5.14 a person to provide locations for gaming machines. Contracts entered into under this
5.15 section are not subject to chapter 16C. The director may only enter a contract under this
5.16 subdivision with a person who holds a class A license under chapter 240. The gaming
5.17 machines may only be placed at the racetrack for which the class A license under chapter
5.18 240 was issued. Contracts entered into under this section are void if the racetrack: (1)
5.19 has not hosted at least 50 days of live racing, authorized by the Minnesota Racing
5.20 Commission, during the previous year, or (2) has not been approved, unless approval is
5.21 pending, for at least 50 days of live racing during the present year.

5.22 (b) Contracts entered into must provide for compensation to the racetrack in an
5.23 amount equal to at least the following percentages of adjusted gross gaming machine
5.24 revenue generated at the track: (1) 60 percent of the first \$125,000,000 of annual revenue;
5.25 (2) 55 percent of annual revenue between \$125,000,000 and \$200,000,000; and (3) 45
5.26 percent of annual revenue in excess of \$200,000,000.

5.27 (c) From the compensation received by the racetrack under this section, the racetrack
5.28 shall annually remit an amount equal to one percent of the adjusted gross gaming machine
5.29 revenue to both the city and the county where the racetrack is located.

5.30 Subd. 2. Operation. (a) All gaming machines that are placed at a racetrack under
5.31 subdivision 1 must be operated and controlled by the director.

5.32 (b) Gaming machines must be owned or leased by the director, however, the financial
5.33 responsibility for all other activities related to the gaming facility including, but not
5.34 limited to, advertising, marketing, facility expenses, staffing, security, and surveillance,
5.35 shall be borne by the holder of the location contract.

6.1 (c) Gaming machines must be maintained by the lottery, or by a vendor that is under
6.2 the control and direction of the director.

6.3 (d) The director must have a central communications system that monitors activities
6.4 on each gaming machine. The central communications system must be located at a
6.5 lottery office.

6.6 (e) The director must supervise the general security arrangements associated
6.7 with and relating to the operation of the gaming machines and implement procedures
6.8 as deemed appropriate.

6.9 (f) Advertising and promotional material produced by the racetrack relating to
6.10 gaming machines located at the facility must be approved by the director.

6.11 (g) The director may implement such other controls as are deemed necessary for the
6.12 operation of gaming machines under this section.

6.13 Subd. 3. **Specifications.** Gaming machines must:

6.14 (1) maintain on nonresettable meters a permanent record, capable of being printed
6.15 out, of all transactions by the machine and all entries into the machine; and

6.16 (2) be capable of being linked electronically to a central communications system to
6.17 provide auditing program information as required by the director.

6.18 Subd. 4. **Games.** The director shall specify the games that may be placed on
6.19 a gaming machine as provided in section 349A.04. Gaming machines may conduct
6.20 pari-mutuel wagering and display horse races under specifications provided by the director.

6.21 Subd. 5. **Examination of machines.** The director shall examine prototypes of
6.22 gaming machines and require that the manufacturer of the machine pay the cost of the
6.23 examination. The director may contract for the examination of gaming machines.

6.24 Subd. 6. **Testing of machines.** The director may require working models of a
6.25 gaming machine to be transported to the locations the director designates for testing,
6.26 examination, and analysis. The manufacturer shall pay all costs for testing, examination,
6.27 analysis, and transportation of the machine model.

6.28 Subd. 7. **Prizes.** A person who plays a gaming machine agrees to be bound by the
6.29 rules and game procedures applicable to that particular gaming machine game. The player
6.30 acknowledges that the determination of whether the player has won a prize is subject to
6.31 the rules and game procedures adopted by the director, claim procedures established by
6.32 the director for the game, and any confidential or public validation tests established by
6.33 the director for the game. A person under 18 years of age may not claim a prize from the
6.34 operation of a gaming machine. A prize claimed from the play of a gaming machine game
6.35 is not subject to section 349A.08, subdivision 8.

7.1 Subd. 8. **Prohibitions.** (a) A person under the age of 18 years may not play a
 7.2 game on a gaming machine.

7.3 (b) The director or any employee of the lottery, or a member of the immediate family
 7.4 residing in the same household, may not play a game on a gaming machine or receive a
 7.5 prize from the operation of a gaming machine.

7.6 Subd. 9. **Compulsive gambling notice.** The director shall prominently post, in the
 7.7 area where the gaming machines are located, the toll-free telephone number established
 7.8 by the commissioner of human services in connection with the compulsive gambling
 7.9 program established under section 245.98. The director and the location provider shall
 7.10 establish a responsible gambling plan in consultation with the National Council on
 7.11 Problem Gambling or the Minnesota affiliate. By January 15 of each year, the director
 7.12 shall submit a report to the legislature, of not more than five pages in length, setting forth
 7.13 the status of the responsible gambling plan.

7.14 Subd. 10. **Local licenses.** Except as provided in subdivision 1, no political
 7.15 subdivision may require a license to operate a gaming machine, restrict or regulate the
 7.16 placement of gaming machines, or impose a tax or fee on the business of operating
 7.17 gaming machines.

7.18 Sec. 13. Minnesota Statutes 2012, section 541.20, is amended to read:

7.19 **541.20 RECOVERY OF MONEY LOST.**

7.20 Every person who, by playing at cards, dice, or other game, or by betting on the
 7.21 hands or sides of such as are gambling, shall lose to any person so playing or betting
 7.22 any sum of money or any goods, and pays or delivers the same, or any part thereof, to
 7.23 the winner, may sue for and recover such money by a civil action, before any court
 7.24 of competent jurisdiction. For purposes of this section, gambling shall not include
 7.25 pari-mutuel wagering conducted under a license issued pursuant to chapter 240, purchase
 7.26 or sale of tickets in the state lottery, purchase of gaming machine plays as authorized under
 7.27 chapter 349A, or gambling authorized under chapters 349 and 349A.

7.28 Sec. 14. Minnesota Statutes 2012, section 541.21, is amended to read:

7.29 **541.21 COMMITMENTS FOR GAMBLING DEBT VOID.**

7.30 Every note, bill, bond, mortgage, or other security or conveyance in which the whole
 7.31 or any part of the consideration shall be for any money or goods won by gambling or
 7.32 playing at cards, dice, or any other game whatever, or by betting on the sides or hands
 7.33 of any person gambling, or for reimbursing or repaying any money knowingly lent or
 7.34 advanced at the time and place of such gambling or betting, or lent and advanced for any

8.1 gambling or betting to any persons so gambling or betting, shall be void and of no effect
8.2 as between the parties to the same, and as to all persons except such as hold or claim
8.3 under them in good faith, without notice of the illegality of the consideration of such
8.4 contract or conveyance. The provisions of this section shall not apply to: (1) pari-mutuel
8.5 wagering conducted under a license issued pursuant to chapter 240; (2) purchase of tickets
8.6 in the state lottery or other wagering authorized under chapter 349A; (3) gaming activities
8.7 conducted pursuant to the Indian Gaming Regulatory Act, United States Code, title 25,
8.8 section 2701 et seq.; or (4) lawful gambling activities permitted under chapter 349.

8.9 Sec. 15. Minnesota Statutes 2012, section 609.75, subdivision 3, is amended to read:

8.10 Subd. 3. **What are not bets.** The following are not bets:

8.11 (1) a contract to insure, indemnify, guarantee or otherwise compensate another for a
8.12 harm or loss sustained, even though the loss depends upon chance;

8.13 (2) a contract for the purchase or sale at a future date of securities or other
8.14 commodities;

8.15 (3) offers of purses, prizes or premiums to the actual contestants in any bona fide
8.16 contest for the determination of skill, speed, strength, endurance, or quality or to the bona
8.17 fide owners of animals or other property entered in such a contest;

8.18 (4) the game of bingo when conducted in compliance with sections 349.11 to 349.23;

8.19 (5) a private social bet not part of or incidental to organized, commercialized, or
8.20 systematic gambling;

8.21 (6) the operation of equipment or the conduct of a raffle under sections 349.11 to
8.22 349.22, by an organization licensed by the Gambling Control Board or an organization
8.23 exempt from licensing under section 349.166;

8.24 (7) pari-mutuel betting on horse racing when the betting is conducted under chapter
8.25 240; and

8.26 (8) the purchase and sale of state lottery tickets and plays on a gaming machine
8.27 under chapter 349A.

8.28 Sec. 16. Minnesota Statutes 2012, section 609.761, subdivision 2, is amended to read:

8.29 Subd. 2. **State lottery.** Sections 609.755 and 609.76 do not prohibit the operation of
8.30 the state lottery or the sale, possession, or purchase of tickets for the state lottery under
8.31 chapter 349A, or the manufacture, possession, sale, or operation of a gaming machine
8.32 under chapter 349A.

8.33 Sec. 17. **SEVERABILITY; SAVINGS.**

9.1 If any provision of this act is found to be invalid because it is in conflict with a
 9.2 provision of the Minnesota Constitution or the Constitution of the United States, or for any
 9.3 other reason, all other provisions of this act shall remain valid and any rights, remedies,
 9.4 and privileges that have been otherwise accrued by this act, shall remain in effect and may
 9.5 be proceeded with and concluded under this act.

9.6 Sec. 18. **EFFECTIVE DATE.**

9.7 This article is effective the day following final enactment.

9.8 **ARTICLE 2**

9.9 **PURSES; INDUSTRY IMPROVEMENT**

9.10 Section 1. Minnesota Statutes 2012, section 240.13, is amended by adding a
 9.11 subdivision to read:

9.12 Subd. 5a. **Racing with more than one breed; horse racing purses; industry**
 9.13 **improvement fund.** (a) This subdivision applies to racetracks that:

9.14 (1) have a location contract with the director of the State Lottery under section
 9.15 349A.17; and

9.16 (2) conduct thoroughbred horse racing or horse racing with more than one breed.

9.17 To mitigate the cost to the horse racing industry resulting from the dilution of pari-mutuel
 9.18 consumption at a racetrack having a location contract with the director of the lottery, any
 9.19 person, licensed under this chapter, who enters into a location contract with the director of
 9.20 the lottery, must transfer into a purse fund dedicated to that licensee, on a quarterly basis,
 9.21 an amount of money equal to ten percent of the amount the licensee receives or retains
 9.22 pursuant to the location contract. This transfer is required of the licensee regardless of any
 9.23 financial consequences resulting from the location contract.

9.24 (b) The money transferred pursuant to this subdivision shall be used as follows:

9.25 (1) 80 percent of the funds in a licensee's purse fund shall be used to augment purses
 9.26 for live races conducted at that class A licensed facility. The commission shall routinely
 9.27 transfer the money in the purse fund accounts to the licensees conducting racing for
 9.28 each breed and direct the licensees to augment the purses for that breed with the funds
 9.29 received from the commission. Purse augmentations required under this subdivision are
 9.30 in addition to purse payments otherwise established by law or contract. The location
 9.31 contract holder and the organization representing the majority of horsepersons racing at
 9.32 the location contract holder's racetrack may, by written contract, agree to use a portion of
 9.33 the transferred funds for racing-related purposes other than purse augmentation;

10.1 (2) 16 percent shall be transmitted to the breeder's fund to be used for each
 10.2 breed racing at a class A licensed facility in amounts determined by the commission.
 10.3 Amounts transferred to a breeder's fund shall be used for the purposes of section 240.18,
 10.4 subdivisions 2, paragraph (d), and 3, paragraph (b), subject to the proportionality
 10.5 requirement in section 240.18, subdivision 1; and

10.6 (3) four percent of the contributions received from the licensee shall be placed in an
 10.7 equine industry enhancement fund established by the commission. The commission shall
 10.8 award grants from this account designed to support and improve the nonracing equine
 10.9 industry including, but not limited to, construction of facilities and trails, production of
 10.10 shows, and issues related to retired horses.

10.11 Sec. 2. Minnesota Statutes 2012, section 240.13, is amended by adding a subdivision
 10.12 to read:

10.13 Subd. 5b. **Standardbred racing; horse racing purses; payments to state.** (a) This
 10.14 subdivision applies to racetracks that: (1) have a location contract with the director of the
 10.15 State Lottery under section 349A.17; and (2) conduct only standardbred racing.

10.16 (b) Except as provided in paragraph (c), the holder of a class A license for a
 10.17 racetrack described in paragraph (a) must allocate five percent of the amount the licensee
 10.18 receives or retains under the location contract to purses for live races conducted at the
 10.19 licensee's racetrack.

10.20 (c) The licensee and the organization that represents standardbred breeders and
 10.21 owners may agree, in a written agreement submitted to the commission before the
 10.22 agreement's effective date, on a higher percentage than that specified in paragraph (b), up
 10.23 to a maximum of ten percent. The additional percentage so agreed to may be allocated to
 10.24 purses for live races conducted at the licensee's racetrack, and activities and programs in
 10.25 support of standardbred racing in Minnesota.

10.26 (d) The requirements for payments of horse racing purse payments under this
 10.27 subdivision are in addition to any other requirements for purse payments in this chapter.

10.28 (e) Within ten days after the end of each quarter, a class A licensee shall pay to the
 10.29 state treasury, for deposit in the general fund, an amount equal to:

10.30 (1) if no agreement described in paragraph (c) was in effect for that quarter, five
 10.31 percent of the amount the licensee received or retained under the location contract in
 10.32 that quarter; or

10.33 (2) if an agreement described in paragraph (c) was in effect for that quarter for a
 10.34 percentage higher than five percent, the difference between the amount paid under that

11.1 agreement in that quarter and an amount equal to ten percent of the amount the licensee
11.2 received or retained under the location contract in that quarter.

11.3 Sec. 3. **REPEALER.**

11.4 Minnesota Statutes 2012, section 240.30, subdivision 8, is repealed.

11.5 Sec. 4. **EFFECTIVE DATE.**

11.6 This article is effective the day following final enactment.

APPENDIX
Article locations in 13-1525

ARTICLE 1	RACINO	Page.Ln 1.11
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APPENDIX
Repealed Minnesota Statutes: 13-1525

240.30 CARD CLUBS.

Subd. 8. **Limitations.** The commission may not approve any plan of operation under subdivision 6 that exceeds any of the following limitations:

(1) the maximum number of tables used for card playing at the card club at any one time, other than tables used for instruction, demonstrations, or poker tournament play, may not exceed 80;

(2) except as provided in clause (3), no wager may exceed \$100;

(3) for games in which each player is allowed to make only one wager or has a limited opportunity to change that wager, no wager may exceed \$300.