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State of Minnesota

HOUSE OF REPRESENTATIVES

NINETIETH SESSION

H. F. No. 2628

05/01/2017 Authored by Koznick, Hertaus, Runbeck, Lohmer, Dean, M., and others
The bill was read for the first time and referred to the Committee on Transportation Finance

1.1 A bill for an act
1.2 relating to transportation finance; amending certain local option transportation
1.3 sales taxes; limiting authority to impose a sales tax; allocating and limiting uses
1.4 of funds; requiring a referendum under certain circumstances; amending Minnesota
1.5 Statutes 2016, sections 174.93, subdivision 1; 297A.992, subdivisions 1, 2, 3, 4,
1.6 6a, 7, 10; 297A.993, subdivisions 1, 2, by adding a subdivision; 398A.10,
1.7 subdivisions 3, 4; repealing Minnesota Statutes 2016, section 297A.992,
1.8 subdivisions 5, 6, 11, 12.

1.9 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.10 Section 1. Minnesota Statutes 2016, section 174.93, subdivision 1, is amended to read:

1.11 Subdivision 1. **Definitions.** (a) For purposes of this section, the following terms have
1.12 the meanings given:

1.13 ~~(+)~~ (b) "Commissioner" means the commissioner of transportation;

1.14 ~~(2)~~ (c) "Guideway" means a form of transportation service provided to the public on a
1.15 regular and ongoing basis; that operates ~~on exclusive or controlled~~ primarily or substantially
1.16 within separated rights-of-way or operates on rails in whole or in part, and includes:

1.17 (1) each line for intercity passenger rail, commuter rail, light rail transit, and streetcars;
1.18 ~~and;~~

1.19 (2) each line for dedicated bus service, which may include arterial or highway bus rapid
1.20 transit, limited stop bus service, and express bus service, that operates primarily or
1.21 substantially within separated rights-of-way; and

1.22 (3) any intermodal facility serving two or more lines identified in clauses (1) and (2).

2.1 ~~(3)~~ (d) "Local unit of government" means a county, statutory or home rule charter city,  
 2.2 town, or other political subdivision including, but not limited to, a regional railroad authority  
 2.3 or joint powers board.

2.4 ~~(b)~~ (e) For purposes of this section, "sources of funds" includes, but is not limited to,  
 2.5 money from federal aid, state appropriations, the Metropolitan Council, special taxing  
 2.6 districts, local units of government, fare box recovery, and nonpublic sources.

2.7 ~~(e)~~ (f) For purposes of this section, "budget activity" includes, but is not limited to,  
 2.8 environmental analysis, land acquisition, easements, design, preliminary and final  
 2.9 engineering, acquisition of vehicles and rolling stock, track improvement and rehabilitation,  
 2.10 and construction.

2.11 (g) "Separated rights-of-way" includes exclusive, dedicated, or primary use of a  
 2.12 right-of-way by the public transportation service. Separated rights-of-way does not include  
 2.13 a shoulder, dynamic shoulder lane, or priced lane under section 160.93.

2.14 Sec. 2. Minnesota Statutes 2016, section 297A.992, subdivision 1, is amended to read:

2.15 Subdivision 1. **Definitions.** (a) For purposes of this section, the following terms have  
 2.16 the meanings given them:

2.17 ~~(1)~~ (b) "Metropolitan transportation area" means the counties participating in the joint  
 2.18 powers agreement under subdivision 3;

2.19 ~~(2)~~ (c) "Eligible county" means the county of Anoka, Carver, Dakota, Hennepin, Ramsey,  
 2.20 Scott, or Washington;

2.21 ~~(3) "committee" means the Grant Evaluation and Ranking System (GEARS) Committee;~~

2.22 ~~(4) "minimum guarantee county" means any metropolitan county or eligible county that~~  
 2.23 ~~is participating in the joint powers agreement under subdivision 3, whose proportion of the~~  
 2.24 ~~annual sales tax revenue under this section collected within that county is less than or equal~~  
 2.25 ~~to three percent; and~~

2.26 ~~(5) "population" means the population, as defined in section 477A.011, subdivision 3,~~  
 2.27 ~~estimated or established by July 15 of the year prior to the calendar year in which the~~  
 2.28 ~~representatives will serve on the Grant Evaluation and Ranking System Committee~~  
 2.29 ~~established under subdivision 5.~~

3.1 Sec. 3. Minnesota Statutes 2016, section 297A.992, subdivision 2, is amended to read:

3.2 Subd. 2. **Authorization; rates.** (a) Subject to subdivision 10, notwithstanding section  
 3.3 297A.99, subdivisions 1, 2, and 3, or 477A.016, or any other law, the board of a county  
 3.4 participating in a joint powers agreement as specified in this section shall impose by  
 3.5 resolution (1) a transportation sales and use tax at a rate of one-quarter of one percent on  
 3.6 retail sales and uses taxable under this chapter, and (2) an excise tax of \$20 per motor  
 3.7 vehicle, as defined in section 297B.01, subdivision 11, purchased or acquired from any  
 3.8 person engaged in the business of selling motor vehicles at retail, occurring within the  
 3.9 jurisdiction of the taxing authority. The taxes authorized are to fund transportation  
 3.10 improvements as specified in this section, including debt service on obligations issued to  
 3.11 finance such improvements pursuant to subdivision 7.

3.12 (b) The tax imposed under this section is not included in determining if the total tax on  
 3.13 lodging in the city of Minneapolis exceeds the maximum allowed tax under Laws 1986,  
 3.14 chapter 396, section 5, as amended by Laws 2001, First Special Session chapter 5, article  
 3.15 12, section 87, or in determining a tax that may be imposed under any other limitations.

3.16 Sec. 4. Minnesota Statutes 2016, section 297A.992, subdivision 3, is amended to read:

3.17 Subd. 3. **Joint powers agreement.** Before imposing the taxes authorized in subdivision  
 3.18 2, an eligible county must declare by resolution of its county board to be part of the  
 3.19 metropolitan transportation area and must enter into a joint powers agreement. The joint  
 3.20 powers agreement:

3.21 (1) must form a joint powers board, as specified in subdivision 4;

3.22 (2) must provide a process that allows any eligible county, by resolution of its county  
 3.23 board, to join the joint powers board and impose the taxes authorized in subdivision 2; and

3.24 (3) may provide for withdrawal of a participating county before final termination of the  
 3.25 agreement; ~~and~~

3.26 ~~(4) may provide for a weighted voting system for joint powers board decisions.~~

3.27 Sec. 5. Minnesota Statutes 2016, section 297A.992, subdivision 4, is amended to read:

3.28 Subd. 4. **Joint powers board.** (a) The joint powers board must consist of one or more  
 3.29 commissioners of each county that is in the metropolitan transportation area, appointed by  
 3.30 its county board, and the chair of the Metropolitan Council, ~~who must have voting rights,~~  
 3.31 ~~subject to subdivision 3, clause (4).~~ The joint powers board has the powers and duties  
 3.32 provided in this section and section 471.59.

4.1 (b) The joint powers board ~~may utilize no more than three-fourths of one percent of~~ is  
 4.2 prohibited from using the proceeds of the taxes imposed under this section for ordinary  
 4.3 administrative expenses incurred in carrying out the provisions of this section. Any ~~additional~~  
 4.4 administrative expenses must be paid by the participating counties.

4.5 ~~(c) The joint powers board may establish a technical advisory group that is separate from~~  
 4.6 ~~the GEARS Committee. The group must consist of representatives of cities, counties, or~~  
 4.7 ~~public agencies, including the Metropolitan Council. The technical advisory group must be~~  
 4.8 ~~used solely for technical consultation purposes.~~

4.9 Sec. 6. Minnesota Statutes 2016, section 297A.992, subdivision 6a, is amended to read:

4.10 Subd. 6a. ~~Priority of fund uses~~ Use of funds. (a) On and after the effective date of this  
 4.11 section, the joint powers board shall must allocate all available funds and all revenues from  
 4.12 the taxes imposed under this section solely in conformance with the following priority order:

4.13 (1) ~~payment of to pay~~ pay debt service necessary for the fiscal year on bonds or other  
 4.14 obligations issued prior to January 1, 2011, under subdivision 7; ~~and~~

4.15 (2) ~~as otherwise authorized under this section.~~ to place in escrow to defease bonds or  
 4.16 other obligations issued prior to January 1, 2011, under subdivision 7;

4.17 (3) for grants to counties in the following amounts:

4.18 (i) \$5,925,378 to Anoka County;

4.19 (ii) \$46,815,505 to Dakota County;

4.20 (iii) \$27,841,593 to Washington County; and

4.21 (iv) \$125,949,244 to Hennepin County, provided that calculation of this amount includes  
 4.22 any grants for capital projects provided in 2017; and

4.23 (4) for any funds remaining after the payments under clauses (1) to (3), the following  
 4.24 amounts to counties:

4.25 (i) 10.3 percent to Anoka County;

4.26 (ii) 15.9 percent to Dakota County;

4.27 (iii) 7.1 percent to Washington County; and

4.28 (iv) 66.7 percent to Hennepin County.

4.29 (b) The available funds that must be allocated under this subdivision include (1) the  
 4.30 entire cash balance under the control of the joint powers board, and (2) any payments or

5.1 refunds provided to the joint powers board. Available funds does not include operating grant  
 5.2 awards or other expenditures provided under paragraph (c).

5.3 (c) Notwithstanding paragraphs (a) and (b), the joint powers board may expend funds  
 5.4 for expenditures and operating grant awards that were established in a budget adopted prior  
 5.5 to March 31, 2017. The authority granted under this paragraph does not include payments  
 5.6 of grant awards for the capital costs of transitways on or after the effective date of this  
 5.7 section.

5.8 (d) When funds are available for distribution under paragraph (a), clause (3), the funds  
 5.9 must be distributed among the counties proportionally based on the amounts specified for  
 5.10 each county. The amounts under paragraph (a), clause (3), items (i) to (iii), must be calculated  
 5.11 only for funds provided on and after the effective date of this section.

5.12 (e) To the extent available, all funds to be provided under paragraph (a), clauses (3) and  
 5.13 (4), must be distributed by January 1, 2018.

5.14 (f) Funds received by a county under paragraph (a) may be used for any of the purposes  
 5.15 specified in section 297A.993, subdivision 2, paragraph (a), subject to the requirements in  
 5.16 section 297A.993, subdivision 2, paragraphs (a) and (b).

5.17 Sec. 7. Minnesota Statutes 2016, section 297A.992, subdivision 7, is amended to read:

5.18 Subd. 7. **Bonds.** (a) On or before March 31, 2017, the joint powers board or any county,  
 5.19 acting under a joint powers agreement as specified in this section, may, by resolution,  
 5.20 authorize, issue, and sell its bonds, notes, or other obligations for the purpose of funding  
 5.21 grants ~~under subdivision 6~~. The joint powers board or county may also, by resolution, issue  
 5.22 bonds to refund the bonds issued pursuant to this subdivision.

5.23 (b) The bonds of the joint powers board must be limited obligations, payable solely from  
 5.24 or secured by taxes levied under this section.

5.25 (c) The bonds of any county may be limited obligations, payable solely from or secured  
 5.26 by taxes levied under this section. A county may also pledge its full faith, credit, and taxing  
 5.27 power as additional security for the bonds.

5.28 (d) Bonds may be issued in one or more series and sold without an election. The bonds  
 5.29 shall be secured, bear the interest rate or rates or a variable rate, have the rank or priority,  
 5.30 be executed in the manner, be payable in the manner, mature, and be subject to the defaults,  
 5.31 redemptions, repurchases, tender options, or other terms, and shall be sold in such manner  
 5.32 as the joint powers board, the regional railroad authority, or the county may determine.

6.1 (e) The joint powers board or any regional railroad authority or any county may enter  
 6.2 into and perform all contracts deemed necessary or desirable by it to issue and secure the  
 6.3 bonds, including an indenture of trust with a trustee within or without the state.

6.4 (f) Except as otherwise provided in this subdivision, the bonds must be issued and sold  
 6.5 in the manner provided under chapter 475.

6.6 ~~(g) The joint powers board or any regional railroad authority wholly within the  
 6.7 metropolitan transportation area also may authorize, issue, and sell its bonds, notes, or other  
 6.8 obligations for the purposes, and in accordance with the procedures, set forth in section  
 6.9 398A.07 to fund grants as provided in subdivision 6. The bonds of any regional railroad  
 6.10 authority may be limited obligations, payable solely from or secured by taxes levied under  
 6.11 this section. A regional railroad authority may also pledge its taxing powers as additional  
 6.12 security for the bonds.~~

6.13 Sec. 8. Minnesota Statutes 2016, section 297A.992, subdivision 10, is amended to read:

6.14 Subd. 10. **Termination of taxes.** (a) The taxes imposed under ~~section 297A.99,~~  
 6.15 ~~subdivision 1, subdivision 2~~ by a county that withdraws from the joint powers agreement  
 6.16 pursuant to subdivision 3, clause (3), shall terminate when the county has satisfied its portion,  
 6.17 as defined in the joint powers agreement, of all outstanding bonds or obligations entered  
 6.18 into under subdivision 7 while the county was a member of the agreement.

6.19 ~~(b) If the joint powers agreement under subdivision 3 is terminated, the taxes imposed  
 6.20 under section 297A.99, subdivision 1, at the time of the agreement termination will terminate  
 6.21 when all outstanding bonds or obligations are satisfied. The auditors of the counties in which  
 6.22 the taxes are imposed shall see to the administration of this paragraph. Notwithstanding  
 6.23 section 297A.99, subdivision 12, the joint powers board must terminate imposition of the  
 6.24 taxes under subdivision 2 on sales and purchases made on or after July 1, 2017. The joint  
 6.25 powers board is prohibited from reimposing taxes under subdivision 2 after July 1, 2017.~~

6.26 Sec. 9. Minnesota Statutes 2016, section 297A.993, subdivision 1, is amended to read:

6.27 Subdivision 1. **Authorization; rates.** Notwithstanding section 297A.99, subdivisions  
 6.28 1, 2, 3, 5, and 13, or 477A.016, or any other law, but subject to subdivision 1a, the board  
 6.29 of a county ~~outside the metropolitan transportation area, as defined under section 297A.992,~~  
 6.30 ~~subdivision 1,~~ or more than one county ~~outside the metropolitan transportation area~~ acting  
 6.31 under a joint powers agreement, may by resolution of the county board, or each of the county  
 6.32 boards, following a public hearing impose (1) a transportation sales tax at a rate of up to  
 6.33 one-half of one percent on retail sales and uses taxable under this chapter, and (2) an excise

7.1 tax of \$20 per motor vehicle, as defined in section 297B.01, subdivision 11, purchased or  
 7.2 acquired from any person engaged in the business of selling motor vehicles at retail, occurring  
 7.3 within the jurisdiction of the taxing authority.

7.4 **EFFECTIVE DATE.** This section is effective retroactively from March 31, 2017, and  
 7.5 applies to new taxes or expansions of the use of existing taxes on or after that date.

7.6 Sec. 10. Minnesota Statutes 2016, section 297A.993, is amended by adding a subdivision  
 7.7 to read:

7.8 Subd. 1a. **Certain counties; voter approval; limitations.** Notwithstanding subdivision  
 7.9 1, a county that imposed the taxes under section 297A.992 may not impose taxes under this  
 7.10 section at a rate greater than one quarter of one percent unless the taxes are approved at a  
 7.11 general election by the majority of voters who vote on a question to impose the taxes.

7.12 **EFFECTIVE DATE.** This section is effective retroactively from March 31, 2017.

7.13 Sec. 11. Minnesota Statutes 2016, section 297A.993, subdivision 2, is amended to read:

7.14 Subd. 2. **Allocation; termination.** (a) Subject to paragraph (b), the proceeds of the taxes  
 7.15 must be dedicated exclusively to: (1) payment of the capital cost of a specific transportation  
 7.16 project or improvement; (2) payment of the costs, which may include both capital and  
 7.17 operating costs, of a specific transit project or improvement; (3) payment of the capital costs  
 7.18 of a safe routes to school program under section 174.40; or (4) payment of transit operating  
 7.19 costs. The transportation or transit project or improvement must be designated by the board  
 7.20 of the county, or more than one county acting under a joint powers agreement.

7.21 (b) A county is prohibited from providing funds under this section for (1) the capital  
 7.22 costs of a guideway project; and (2) unless a guideway is in revenue operations on the  
 7.23 effective date of this section, operating or capital maintenance costs of a guideway. For  
 7.24 purposes of this paragraph, "guideway" has the meaning given in section 174.93, subdivision  
 7.25 1.

7.26 (c) Except for taxes for operating costs of a transit project or improvement, or for transit  
 7.27 operations, the taxes must terminate when revenues raised are sufficient to finance the  
 7.28 project.

8.1 Sec. 12. Minnesota Statutes 2016, section 398A.10, subdivision 3, is amended to read:

8.2 Subd. 3. **Application.** This section only applies to a county that has imposed the  
8.3 metropolitan transportation sales and use tax under section 297A.992 and applies whether  
8.4 or not the tax is currently in effect.

8.5 Sec. 13. Minnesota Statutes 2016, section 398A.10, subdivision 4, is amended to read:

8.6 Subd. 4. **Definition.** For purposes of this section, "project" means the initial construction  
8.7 or extension of a minimum operable segment of a new light rail transit or commuter rail  
8.8 line, but does not include infill stations, project enhancements, ~~extensions~~, or supportive  
8.9 infrastructure, constructed after the rail transit is operational.

8.10 Sec. 14. **CHANGE IN TAX IMPOSITION.**

8.11 A county terminating its imposition of the tax under Minnesota Statutes, section  
8.12 297A.992, beginning with sales and purchases made on or after July 1, 2017, must notify  
8.13 the commissioner of revenue by May 31, 2017, of the county's intent to impose or not impose  
8.14 a tax under Minnesota Statutes, section 297A.993, beginning with sales and purchases made  
8.15 on or after July 1, 2017, and include the proposed rate. A county does not violate Minnesota  
8.16 Statutes, section 297A.99, subdivision 12, if the tax under Minnesota Statutes, section  
8.17 297A.993, is imposed at a rate of one-quarter of one percent.

8.18 Sec. 15. **REPEALER.**

8.19 Minnesota Statutes 2016, section 297A.992, subdivisions 5, 6, 11, and 12, are repealed.

8.20 Sec. 16. **EFFECTIVE DATE.**

8.21 Unless specified otherwise, this act is effective the day following final enactment.

**297A.992 METROPOLITAN TRANSPORTATION AREA SALES TAX.**

**Subd. 5. Grant application and awards; Grant Evaluation and Ranking System**

**(GEARS) Committee.** (a) The joint powers board shall establish a grant application process and identify the amount of available funding for grant awards. Grant applications must be submitted in a form prescribed by the joint powers board. An applicant must provide, in addition to all other information required by the joint powers board, the estimated cost of the project, the amount of the grant sought, possible sources of funding in addition to the grant sought, and identification of any federal funds that will be utilized if the grant is awarded. A grant application seeking transit capital funding must identify the source of money necessary to operate the transit improvement.

(b) The joint powers board shall establish a timeline and procedures for the award of grants, and may award grants only to the state and political subdivisions. The board shall define objective criteria for the award of grants, which must include, but not be limited to, consistency with the most recent version of the transportation policy plan adopted by the Metropolitan Council under section 473.146. The joint powers board shall maximize the availability and use of federal funds in projects funded under this section.

(c) The joint powers board shall establish a GEARS Committee, which must consist of:

(1) one county commissioner from each county that is in the metropolitan transportation area, appointed by its county board;

(2) one elected city representative from each county that is in the metropolitan transportation area;

(3) one additional elected city representative from each county for every additional 400,000 in population, or fraction of 400,000, in the county that is above 400,000 in population; and

(4) the chair of the Metropolitan Council Transportation Committee.

(d) Each city representative must be elected at a meeting of cities in the metropolitan transportation area, which must be convened for that purpose by the Association of Metropolitan Municipalities.

(e) The committee shall evaluate grant applications following objective criteria established by the joint powers board, and must provide to the joint powers board a selection list of transportation projects that includes a priority ranking.

(f) A grant award for a transit project located within the metropolitan area, as defined in section 473.121, subdivision 2, may be funded only after the Metropolitan Council reviews the project for consistency with the transit portion of the Metropolitan Council policy plan and one of the following occurs:

(1) the Metropolitan Council finds the project to be consistent;

(2) the Metropolitan Council initially finds the project to be inconsistent, but after a good faith effort to resolve the inconsistency through negotiations with the joint powers board, agrees that the grant award may be funded; or

(3) the Metropolitan Council finds the project to be inconsistent, and submits the consistency issue for final determination to a panel, which determines the project to be consistent. The panel is composed of a member appointed by the chair of the Metropolitan Council, a member appointed by the joint powers board, and a member agreed upon by both the chair and the joint powers board.

(g) Grants must be funded by the proceeds of the taxes imposed under this section, bonds, notes, or other obligations issued by the joint powers board under subdivision 7.

(h) Notwithstanding the provisions of this section except subdivision 6a, of the revenue collected under this section, the joint powers board shall allocate to the Metropolitan Council, in fiscal years 2012 and 2013, an amount not less than 75 percent of the net cost of operations for those transitways that were receiving metropolitan sales tax funds through an operating grant agreement on June 30, 2011.

(i) The Metropolitan Council shall expend any funds allocated under paragraph (h) for the operations of the specified transitways solely within those counties that are in the metropolitan transportation area.

(j) Nothing in paragraph (h) or (i) prevents grant awards to the Metropolitan Council for capital and operating assistance for transitways and park-and-ride facilities.

**Subd. 6. Allocation of grant awards.** (a) The board must allocate grant awards only for the following transit purposes:

(i) capital improvements to transitways, including, but not limited to, commuter rail rolling stock, light rail vehicles, and transitway buses;

(ii) capital costs for park-and-ride facilities, as defined in section 174.256, subdivision 2;

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(iii) feasibility studies, planning, alternatives analyses, environmental studies, engineering, property acquisition for transitway purposes, and construction of transitways; and

(iv) operating assistance for transitways.

(b) The joint powers board must annually award grants to each minimum guarantee county in an amount no less than the amount of sales tax revenue collected within that county.

(c) No more than 1.25 percent of the total awards may be annually allocated for planning, studies, design, construction, maintenance, and operation of pedestrian programs and bicycle programs and pathways.

Subd. 11. **Report.** The joint powers board shall report annually by February 1 to the house of representatives and senate committees having jurisdiction over transportation policy and finance concerning the revenues received and grants awarded.

Subd. 12. **Grant awards to Metropolitan Council.** Any grant award under this section made to the Metropolitan Council must supplement, and must not supplant, operating and capital assistance provided by the state.