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State of Minnesota

HOUSE OF REPRESENTATIVES

NINETY-FOURTH SESSION

H. F. No. 2370

03/17/2025 Authored by Klevorn; Norris; Anderson, P. E.; Nadeau; Greenman and others
The bill was read for the first time and referred to the Committee on State Government Finance and Policy

1.1 A bill for an act
1.2 relating to state government; withholding payments to program participants under
1.3 certain circumstances; proposing coding for new law in Minnesota Statutes, chapter
1.4 15.

1.5 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

1.6 Section 1. [15.013] PROGRAM PAYMENTS WITHHELD; FRAUD.

1.7 Subdivision 1. Definitions. (a) For purposes of this section, the following terms have
1.8 the meanings given.

1.9 (b) "Credible allegation of fraud" means an allegation of fraud that has been verified by
1.10 the head of a state agency from any source, including but not limited to fraud complaints;
1.11 patterns identified through audits, civil cases, law enforcement investigations, or
1.12 investigations by other state or federal agencies; and court filings and other legal documents,
1.13 including but not limited to police reports, complaints, indictments, information, affidavits,
1.14 declarations, and search warrants.

1.15 (c) "Fraud" means an intentional or deliberate act to deprive another of property or
1.16 money or to acquire property or money by deception or other unfair means. Fraud includes
1.17 intentionally submitting false information to a federal, state, or local government entity for
1.18 the purpose of obtaining a greater compensation or benefit than that to which the person is
1.19 legally entitled. Fraud also includes acts which constitute a crime against any program, or
1.20 the attempts or plans to commit those crimes, including but not limited to theft in violation
1.21 of section 609.52; perjury in violation of section 609.48; and aggravated forgery and forgery
1.22 in violation of sections 609.625 and 609.63, and substantially similar federal laws.

1.23 (d) "Individual" means a natural person.

2.1 (e) "Program" means any program funded by a state or federal agency that involves the  
 2.2 transfer or disbursement of public funds or other public resources.

2.3 (f) "Program participant" means any entity or individual that receives, disburses, or has  
 2.4 custody of funds or other resources transferred or disbursed under a program.

2.5 (g) "State agency" means any department or agency of the state as defined in sections  
 2.6 15.01 and 15.012.

2.7 Subd. 2. **Withholding of payments.** (a) Except as otherwise authorized and to the extent  
 2.8 permitted by federal law, the head of any state agency may withhold payments to a program  
 2.9 participant in any program administered by that agency if the agency head determines there  
 2.10 is a credible allegation of fraud under investigation and the program participant is a subject  
 2.11 of the investigation.

2.12 (b) Notwithstanding subdivision 3, the state agency head must send notice of the  
 2.13 withholding of payments to the program participant within five days of taking such action.

2.14 The notice must:

2.15 (1) state that payments are being withheld in accordance with this section;

2.16 (2) state the reasons for withholding payments, but need not disclose specific information  
 2.17 concerning an ongoing investigation;

2.18 (3) state that the withholding is for a temporary period and cite the circumstances under  
 2.19 which withholding shall be terminated; and

2.20 (4) inform the program participant of the right to submit written evidence for  
 2.21 consideration by the state agency head.

2.22 (c) The withholding of payments shall not continue after the state agency head determines  
 2.23 there is insufficient evidence of fraud by the program participant, or after legal proceedings  
 2.24 relating to the alleged fraud are completed, unless the state agency head is authorized by  
 2.25 law to take additional action against the program participant and complies with all  
 2.26 requirements in law to take such action.

2.27 (d) The withholding of payments is a temporary action and is not subject to appeal under  
 2.28 chapter 14.

2.29 Subd. 3. **Data classification and access.** (a) During the payment withholding period  
 2.30 under this section, all data relating to a credible allegation of fraud and withholding of  
 2.31 payments under this section are classified as: (1) confidential data on individuals pursuant  
 2.32 to section 13.02, subdivision 3; or (2) protected nonpublic data pursuant to section 13.02,

3.1 subdivision 13, in the case of data not on individuals. The agency head may disclose that  
3.2 payments are being withheld from a program participant if the agency head determines that  
3.3 doing so will not compromise an ongoing investigation.

3.4 (b) Except for the identity of a complainant, after a determination has been made under  
3.5 subdivision 2, paragraph (c), that withholding of payments shall not continue, all data relating  
3.6 to a credible allegation of fraud and withholding of payments under this section becomes  
3.7 public unless classified otherwise under state or federal law. The identity of a complainant  
3.8 is private.

3.9 (c) Any state agency may disclose any data classified as confidential or protected  
3.10 nonpublic under this section to any federal, state, or local government agency, or any law  
3.11 enforcement agency, if the state agency determines that access will help prevent fraud  
3.12 against public programs or aid the law enforcement process.