KLL/JL

SENATE STATE OF MINNESOTA NINETY-THIRD SESSION

S.F. No. 2908

| (SENATE AUTHO | ORS: LATZ | and Oumou Verbeten) |
|---------------|-----------|--|
| DATE | D-PG | OFFICIAL STATUS |
| 03/15/2023 | 1791 | Introduction and first reading |
| | | Referred to Judiciary and Public Safety |
| 03/23/2023 | 2274 | Withdrawn and re-referred to State and Local Government and Veterans |
| 03/27/2023 | 2663 | Comm report: To pass and re-referred to Judiciary and Public Safety |
| 03/30/2023 | 2813 | Author added Oumou Verbeten |
| | | See SF2909 |

| 1.1 | A bill for an act |
|--|--|
| 1.2 1.3 1.4 1.5 1.6 1.7 | relating to corrections; modifying Board of Pardons provisions; establishing Clemency Review Commission; requiring a report; authorizing rulemaking; appropriating money; amending Minnesota Statutes 2022, section 638.01; proposing coding for new law in Minnesota Statutes, chapter 638; repealing Minnesota Statutes 2022, sections 638.02; 638.03; 638.04; 638.05; 638.06; 638.07; 638.075; 638.08. |
| 1.8 | BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA: |
| 1.9 | Section 1. Minnesota Statutes 2022, section 638.01, is amended to read: |
| 1.10 | 638.01 BOARD OF PARDONS ; HOW CONSTITUTED; POWERS . |
| 1.11 | The Board of Pardons shall consist consists of the governor, the chief justice of the |
| 1.12 | supreme court, and the attorney general. The board governor in conjunction with the board |
| 1.13 | may grant pardons and reprieves and commute the sentence of any person convicted of any |
| 1.14 | offense against the laws of the state, in the manner and under the conditions and rules |
| 1.15 | hereinafter prescribed, but not otherwise clemency according to this chapter. |
| 1.16 | EFFECTIVE DATE. This section is effective the day following final enactment. |
| 1.17 | Sec. 2. [638.011] DEFINITIONS. |
| 1.18 | Subdivision 1. Scope. For purposes of this chapter, the terms defined in this section have |
| 1.19 | the meanings given. |
| 1.20 | Subd. 2. Board. "Board" means the Board of Pardons under section 638.01. |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------|---------------------|---------------------------|-----------------------------|-------------------------------|------------------|
| 2.1 | Subd. 3. | Clemency. Unless | otherwise provid | ed, "clemency" includes a | pardon, |
| 2.2 | commutation | n, and reprieve afte | r conviction for a | n offense against the state | except in cases |
| 2.3 | of impeachm | ient. | | | |
| 2.4 | Subd. 4. | Commission. "Con | mmission" means | the Clemency Review Co | mmission under |
| 2.5 | section 638.0 | <u>)9.</u> | | | |
| 2.6 | Subd. 5. | Department. "Dep | partment" means t | he Department of Correct | ions. |
| 2.7 | Subd. 6. | Request. "Request | " means a request | to waive a time restriction | n under sections |
| 2.8 | <u>638.12, subd</u> | ivisions 2 and 3, a | nd 638.19, subdiv | vision 1. | |
| 2.9 | EFFEC1 | TIVE DATE. This | section is effectiv | ve August 1, 2023. | |
| 2.10 | Sec. 3. [63 | 8.09] CLEMENC | Y REVIEW CO | MMISSION. | |
| 2.11 | Subdivisi | ion 1. Establishme | e nt; duties. (a) Th | ne Clemency Review Com | mission is |
| 2.12 | established to | <u>o:</u> | | | |
| 2.13 | <u>(1) review</u> | w each eligible clei | mency application | n or request that it receives | s; and |
| 2.14 | (2) recom | nmend to the board | , in writing, whet | her to grant or deny the ap | oplication or |
| 2.15 | request, with | each member's vo | ote reported. | | |
| 2.16 | (b) Unles | s otherwise provid | ed: | | |
| 2.17 | (1) the co | mmission's recomn | nendations under t | his chapter are nonbinding | on the governor |
| 2.18 | or the board; | and | | | |
| 2.19 | (2) chapte | er 15 applies unles | s otherwise incon | sistent with this chapter. | |
| 2.20 | Subd. 2. | Composition. (a) 7 | The commission o | consists of nine members, | each serving a |
| 2.21 | term cotermi | nous with the gove | ernor. | | |
| 2.22 | <u>(b)</u> The g | overnor, the attorn | ey general, and th | ne chief justice of the supr | eme court must |
| 2.23 | each appoint | three members to | serve on the com | mission and replace meml | pers when the |
| 2.24 | members' ter | rms expire. Membe | ers serve at the ple | easure of their appointing | authority. |
| 2.25 | Subd. 3. | Appointments to | commission. (a) A | An appointing authority is | encouraged to |
| 2.26 | consider the | following criteria | when appointing | a member: | |
| 2.27 | <u>(1)</u> exper | tise in law, correct | ions, victims' serv | vices, correctional supervis | sion, mental |
| 2.28 | health, and s | ubstance abuse trea | atment; and | | |
| 2.29 | <u>(2)</u> exper | ience addressing s | ystemic disparitie | s, including but not limite | d to disparities |
| 2.30 | based on race | e, gender, and abili | ity. | | |
| | | | | | |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------|------------------|---------------------------|-------------------------|----------------------------|---------------------|
| 3.1 | (b) An a | opointing authority | must seek out and | encourage qualified inc | lividuals to apply |
| 3.2 | to serve on t | he commission, inc | luding: | | |
| 3.3 | (1) mem | bers of Indigenous | communities, Bla | ck communities, and oth | er communities |
| 3.4 | of color; | | | | |
| 3.5 | (2) mem | bers diverse as to ge | ender identity; and | <u>1</u> | |
| 3.6 | <u>(3) mem</u> | bers diverse as to ag | ge and ability. | | |
| 3.7 | (c) If the | re is a vacancy, the | appointing author | rity who selected the pre | vious incumbent |
| 3.8 | must make a | an interim appointm | ent to expire at th | e end of the vacating mo | ember's term. |
| 3.9 | <u>(d)</u> A me | mber may continue | to serve until the | member's successor is a | appointed, but a |
| 3.10 | member may | y not serve more that | an eight years in t | otal. | |
| 3.11 | <u>Subd. 4.</u> | <u>Commission; gene</u> | erally. (a) The cor | nmission must bienniall | y elect one of its |
| 3.12 | members as | chair and one as vie | ce-chair. The chai | r serves as the board's se | ecretary. |
| 3.13 | (b) Each | commission memb | er must be compe | ensated at a rate of \$150 | for each day or |
| 3.14 | part of the d | ay spent on commis | ssion activities. A | member must be reimber | ursed for all |
| 3.15 | reasonable e | xpenses actually pa | id or incurred by t | he member in the perfor | mance of official |
| 3.16 | duties. Begi | nning January 1, 20 | 25, and annually | thereafter, the board may | y set a new per |
| 3.17 | diem rate for | r commission mem | bers, not to exceed | d an amount ten percent | higher than the |
| 3.18 | previous yea | ar's rate. | | | |
| 3.19 | Subd. 5. | Executive director. | (a) The board mu | st appoint a commission of | executive director |
| 3.20 | knowledgea | ble about clemency | and criminal just | ice. The executive direct | tor serves at the |
| 3.21 | pleasure of t | he board in the unc | lassified service a | s an executive branch er | mployee. |
| 3.22 | <u>(b)</u> The e | xecutive director's s | alary is set in accor | rdance with section 15A. | 0815, subdivision |
| 3.23 | <u>3.</u> | | | | |
| 3.24 | <u>(c)</u> The e | executive director m | ay obtain office s | pace and supplies and hi | re administrative |
| 3.25 | staff necessa | ary to carry out the | commission's offi | cial functions, including | providing |
| 3.26 | administrativ | ve support to the boa | ard and attending l | ooard meetings. Any add | itional staff serve |
| 3.27 | in the unclas | ssified service at the | e pleasure of the e | xecutive director. | |
| 3.28 | EFFEC | FIVE DATE. This | section is effectiv | e August 1, 2023. | |
| 3.29 | Sec. 4. [63 | 8.10] CLEMENCY | Y APPLICATIO | <u>N.</u> | |
| 3.30 | Subdivis | ion 1. Required co | ntents. <u>A clemen</u> | cy application must: | |
| 3.31 | <u>(1) be in</u> | writing; | | | |

Sec. 4.

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------|-------------------|--------------------------|----------------------|---------------------------|----------------------|
| 4.1 | (2) be sig | gned under oath by | the applicant; and | | |
| 4.2 | (3) state | the clemency sough | ht, state why the cl | emency should be gran | ted, and contain |
| 4.3 | the following | g information and a | any additional info | rmation that the commi | ssion or board |
| 4.4 | requires: | | | | |
| 4.5 | (i) the ap | plicant's name, add | lress, and date and | place of birth, and even | y alias by which |
| 4.6 | the applicant | t is or has been kno | own; | | |
| 4.7 | (ii) the ap | oplicant's demograp | ohic data, including | g race, ethnicity, gender | , disability status, |
| 4.8 | and age, only | y if voluntarily repo | orted; | | |
| 4.9 | (iii) the r | name of the offense | for which clemen | cy is requested, the date | e and county of |
| 4.10 | conviction, t | he sentence impose | ed, and the sentence | ee's expiration or discha | rge date; |
| 4.11 | (iv) the n | ames of the senten | cing judge, the pro | secuting attorney, and a | any victims of the |
| 4.12 | offense; | | | | |
| 4.13 | <u>(v) a brie</u> | ef description of the | e offense; | | |
| 4.14 | (vi) the d | late and outcome of | f any prior clemen | cy application, includin | g any application |
| 4.15 | submitted be | efore January 1, 202 | 24; | | |
| 4.16 | (vii) to th | e best of an applica | ant's knowledge, a | statement of any past cr | iminal conviction |
| 4.17 | and any pene | ding criminal charg | ge or investigation; | <u>.</u> | |
| 4.18 | (viii) for | an applicant under | the department's c | custody, a statement des | cribing the |
| 4.19 | applicant's re | eentry plan should | clemency be grant | ed; and | |
| 4.20 | <u>(ix) an ap</u> | oplicant statement a | acknowledging and | d consenting to the disc | losure to the |
| 4.21 | commission | , board, and public | of any private data | a on the applicant in the | application or in |
| 4.22 | any other rec | cord relating to the | clemency being so | ought, including convict | tion and arrest |
| 4.23 | records. | | | | |
| 4.24 | Subd. 2. | Required form. (a | a) An application n | nust be made on a comr | nission-approved |
| 4.25 | form or form | ns and filed with th | e commission by c | commission-prescribed | deadlines. The |
| 4.26 | commission | must consult with | the board on the fo | orms and deadlines. | |
| 4.27 | <u>(b)</u> The a | pplication must inc | clude language info | orming the applicant the | at the board and |
| 4.28 | the commiss | ion will consider an | y and all past conv | ictions and that the appl | icant may provide |
| 4.29 | information | about the conviction | ons. | | |
| 4.30 | <u>Subd. 3.</u> | Reviewing applica | ation for complete | eness. The commission | must review an |
| 4.31 | application f | òr completeness. A | an incomplete appl | ication must be returned | d to the applicant, |

| 5.1 | who may then provide the missing information and resubmit the application within a |
|------|--|
| 5.2 | commission-prescribed period. |
| 5.3 | Subd. 4. Denying commutation application without meeting. The commission may |
| 5.4 | recommend denying a commutation application without meeting under section 638.14 if: |
| 5.5 | (1) the applicant is challenging the conviction or sentence through court proceedings; |
| 5.6 | (2) the applicant has failed to exhaust all available state court remedies for challenging |
| 5.7 | the sentence; or |
| 5.8 | (3) the commission determines that the matter should first be considered by the parole |
| 5.9 | authority. |
| 5.10 | Subd. 5. Equal access to information. Each board and commission member must have |
| 5.11 | equal access to information under this section that is used when making a clemency decision. |
| | |
| 5.12 | Sec. 5. [638.11] THIRD-PARTY NOTIFICATIONS. |
| 5.13 | Subdivision 1. Notice to victim; victim rights. (a) After receiving an application for a |
| 5.14 | pardon or commutation, the commission must make all reasonable efforts to locate any |
| 5.15 | victim of the applicant's crime. |
| 5.16 | (b) At least 30 calendar days before the commission meeting at which the application |
| 5.17 | will be heard, the commission must notify any located victim of the application, the meeting's |
| 5.18 | time and place, and the victim's right to attend the meeting and submit an oral or written |
| 5.19 | statement to the commission. |
| 5.20 | (c) The commission must make all reasonable efforts to ensure that a victim can submit |
| 5.21 | an oral or written statement and receive victim support services as necessary to help the |
| 5.22 | victim submit a statement and participate in the clemency process. |
| 5.23 | Subd. 2. Notice to sentencing judge and prosecuting attorney. At least 30 calendar |
| 5.24 | days before the commission meeting at which the application will be heard, the commission |
| 5.25 | must notify the sentencing judge and prosecuting attorney or their successors of the |
| 5.26 | application and solicit the judge's and attorney's views on whether to grant clemency. |
| 5.27 | Subd. 3. Notice to applicant. After the commission's initial investigation of a clemency |
| 5.28 | application, the commission must notify the applicant of the scheduled date, time, and |
| 5.29 | location that the applicant must appear before the commission for a meeting under section |
| 5.30 | <u>638.14.</u> |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------|---------------------|------------------------|-----------------------------|-------------------------------|--------------------|
| 6.1 | Sec. 6. [63 | 8.12] TYPES OF | CLEMENCY; E | LIGIBILITY AND WA | IVER. |
| 6.2 | Subdivis | ion 1. Types of cle | mency; requiren | nents. (a) The board may: | - |
| 6.3 | <u>(1) pardo</u> | on a criminal convi | ction imposed und | ler the laws of this state; | |
| 6.4 | <u>(2) comm</u> | nute a criminal sen | tence imposed by | a court of this state to tin | ne served or a |
| 6.5 | lesser senter | nce; or | | | |
| 6.6 | <u>(3) grant</u> | a reprieve of a sen | tence imposed by | a court of this state. | |
| 6.7 | <u>(b)</u> A gra | int of clemency mu | st be in writing ar | d has no force or effect if | f the governor or |
| 6.8 | <u>a board majo</u> | ority duly convened | opposes the clem | ency. Every conditional g | rant of clemency |
| 6.9 | must state the | e terms and condit | ions upon which | t was granted, and every | commutation |
| 6.10 | must specify | the terms of the co | ommuted sentence | <u>.</u> | |
| 6.11 | <u>(c)</u> A gra | inted pardon sets as | side the conviction | and purges the conviction | on from an |
| 6.12 | individual's | criminal record. Th | ne individual is no | t required to disclose the | conviction: |
| 6.13 | <u>(1) at an</u> | y time or place othe | er than in a judicia | l proceeding; or | |
| 6.14 | <u>(2) durin</u> | g the licensing pro | cess for peace off | cers. | |
| 6.15 | Subd. 2. | Pardon eligibility | ; waiver. (a) An i | ndividual convicted of a c | crime in a court |
| 6.16 | of this state | may apply for a par | don of the individ | ual's conviction on or afte | r five years from |
| 6.17 | the sentence | 's expiration or dise | charge date. | | |
| 6.18 | (b) An in | dividual may reque | est the board to wa | ive the waiting period if th | nere is a showing |
| 6.19 | of unusual c | ircumstances and s | pecial need. | | |
| 6.20 | <u>(c)</u> The c | ommission must re | view a waiver req | uest and recommend to th | e board whether |
| 6.21 | to grant the | request. When cons | sidering a waiver | request, the commission i | is exempt from |
| 6.22 | the meeting | requirements under | r section 638.14 a | nd chapter 13D. | |
| 6.23 | <u>(d)</u> The b | board must grant a | waiver request un | less the governor or a boa | ard majority |
| 6.24 | opposes the | waiver. | | | |
| 6.25 | Subd. 3. | Commutation eli | gibility. (a) An inc | lividual may apply for a c | commutation of |
| 6.26 | an unexpired | d criminal sentence | imposed by a co | art of this state, including | an individual |
| 6.27 | confined in a | a correctional facili | ty or on probation | , parole, supervised releas | se, or conditional |
| 6.28 | release. An | application for com | mutation may no | t be filed until the date the | at the individual |
| 6.29 | has served a | t least one-half of t | he sentence impo | sed or on or after five yea | irs from the |
| 6.30 | conviction d | late, whichever is e | arlier. | | |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------|---------------------|---------------------|---------------------|---------------------------------|--------------------|
| 7.1 | (b) An indiv | vidual may reques | st the board to wai | ve the waiting period if th | ere is a showing |
| 7.2 | of unusual circ | umstances and sp | pecial need. | | |
| 7.3 | (c) The com | nmission must rev | view a waiver req | uest and recommend to the | e board whether |
| 7.4 | to grant the rec | uest. When cons | idering a waiver | request, the commission is | s exempt from |
| 7.5 | | | section 638.14 a | <u>.</u> | |
| 7.6 | <u>(</u> d) The boa | rd must grant a v | vaiver request un | less the governor or a boa | rd majority |
| 7.7 | opposes the wa | iver. | | | |
| | | | | | |
| 7.8 | Sec. 7. [638.] | 13] ACCESS TO | RECORDS; IS | SUING SUBPOENA. | |
| 7.9 | Subdivisior | n 1. Access to rec | cords. (a) Notwith | nstanding chapter 13 and | other law to the |
| 7.10 | contrary, upon | receiving a cleme | ency application, | the board or commission i | may request and |
| 7.11 | obtain any rele | vant reports, data | , and other inform | nation from state courts, la | aw enforcement |
| 7.12 | agencies, or sta | te agencies. The | board and the con | nmission must have acces | ss to all relevant |
| 7.13 | sealed or other | wise inaccessible | court records, pr | resentence investigation re | eports, police |
| 7.14 | reports, crimin | al history reports | , prison records, a | and any other relevant info | ormation. |
| 7.15 | (b) State co | urts, law enforce | ment agencies, ar | nd state agencies must pro | mptly respond |
| 7.16 | to record reque | ests from the boar | d or the commiss | ion. | |
| 7.17 | Subd. 2. Iss | suing subpoena. | The board and th | e commission may issue a | a subpoena |
| 7.18 | requiring the pr | resence of any pe | rson before the co | ommission or board and th | ne production of |
| 7.19 | papers, records | , and exhibits in | any pending matt | er. When a person is sum | moned before |
| 7.20 | the commission | n or the board, the | e person may be | allowed compensation for | travel and |
| 7.21 | attendance as t | he commission of | r the board consid | lers reasonable. | |
| | | | | | |
| 7.22 | Sec. 8. [638.] | 14] COMMISSI | ON MEETINGS | <u>).</u> | |
| 7.23 | Subdivisior | n 1. Frequency; v | when open to pu | blic. (a) The commission | must meet at |
| 7.24 | least four times | s each year for on | ne or more days a | t each meeting to hear elig | gible clemency |

7.25 applications and recommend appropriate action to the board on each application. One or

- 7.26 more of the meetings may be held at a department-operated correctional facility.
- 7.27 (b) All commission meetings are open to the public as provided under chapter 13D, but

the commission may hold closed meetings as provided under chapter 13D or as necessary

- 7.29 to protect sensitive or confidential information, including (1) a victim's identity, and (2)
- 7.30 <u>sensitive or confidential victim testimony.</u>
- 7.31 (c) When possible, the commission must record its meetings by audio or audiovisual
 7.32 means.

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------|---|------------------------|---------------------|-------------------------------|--------------------|
| 8.1 | Subd. 2. | Meeting conduct. | (a) An applicant 1 | for clemency must appea | r before the |
| 8.2 | commission | either in person or | through available | forms of telecommunica | ation. |
| 8.3 | (b) The v | victim of an applica | nt's crime may ap | pear and speak at the me | eting or submit a |
| 8.4 | written state | ment to the commis | sion. The commis | sion may treat a victim's | written statement |
| 8.5 | as confident | ial and not disclose | the statement to t | he applicant or the public | if there is or has |
| 8.6 | been an orde | er for protection, rea | straining order, or | other no-contact order p | rohibiting the |
| 8.7 | applicant fro | om contacting the v | ictim. | | |
| 8.8 | <u>(c)</u> A lav | v enforcement agen | cy's representativ | e may appear and speak | at the meeting or |
| 8.9 | submit a wr | itten statement to th | e commission, pr | oviding the agency's pos | ition on whether |
| 8.10 | the commiss | sion should recomm | end clemency. | | |
| 8.11 | Sec. 9. <u>[63</u> | 88.15] COMMISSI | ON RECOMM | ENDATION. | |
| 8.12 | Subdivis | ion 1. Grounds for | recommending cl | emency. (a) When recom | mending whether |
| 8.13 | to grant cler | nency, the commiss | ion must conside | r any factors that the com | mission deems |
| 8.14 | appropriate, | including but not li | imited to: | | |
| 8.15 | <u>(1) the n</u> | ature, seriousness, c | circumstances, an | d age of the applicant's o | ffense; |
| 8.16 | (2) the st | accessful completio | n or revocation o | f previous probation, par | ole, supervised |
| 8.17 | release, or c | onditional release; | | | |
| 8.18 | (3) the n | umber, nature, and o | circumstances of | the applicant's other crim | inal convictions; |
| 8.19 | (4) the expected of the exp | xtent to which the a | pplicant has dem | onstrated rehabilitation the | rough |
| 8.20 | postconvicti | ion conduct, charact | ter, and reputation | <u>;</u> | |
| 8.21 | (5) the ex | xtent to which the aj | oplicant has accep | ted responsibility, demor | nstrated remorse, |
| 8.22 | and made re | estitution to victims; | <u>.</u> | | |
| 8.23 | (6) whet | her the sentence is c | clearly excessive | in light of the applicant's | offense and |
| 8.24 | criminal his | tory and any senten | ce received by an | accomplice, with due re | gard given to: |
| 8.25 | <u>(i)</u> any p | lea agreement; | | | |
| 8.26 | (ii) the se | entencing judge's vi | ews; and | | |
| 8.27 | (iii) the s | sentencing ranges es | stablished by law | 2 | |
| 8.28 | (7) whet | her the applicant's a | ge or medical sta | tus indicates that it is in t | the best interest |
| 8.29 | of society th | at the applicant rec | eive clemency; | | |
| 8.30 | (8) the a | pplicant's asserted r | need for clemency | , including family needs | and barriers to |
| 8.31 | housing or e | employment created | by the conviction | <u>n;</u> | |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------------|--------------------|------------------------|--------------------------------------|-----------------------------------|--------------------|
| 9.1 | (9) for ar | n applicant under th | ne department's c | sustody, the adequacy of the | e applicant's |
| 9.2 | reentry plan; | • | | | <u> </u> |
| 0.2 | (10) the | - mount of time alr | adv. convod by t | a applicant and the availa | hility of other |
| 9.3 9.4 | | icial or administrat | | ne applicant and the availa | bility of other |
| 7.4 | | | | | |
| 9.5 | <u> </u> | | | lence indicating that the ap | plicant is or may |
| 9.6 | be innocent | of the crime for wh | nich that person v | was convicted; and | |
| 9.7 | <u>(12) if pr</u> | ovided by the appl | icant, the applica | ant's demographic data, ind | luding race, |
| 9.8 | ethnicity, gen | nder, disability stat | us, and age. | | |
| 9.9 | (b) Unles | ss an applicant know | wingly omitted p | ast criminal convictions or | n the application, |
| 9.10 | the commiss | ion or the board m | ust not prejudice | an applicant for failing to | identify past |
| 9.11 | criminal con | victions. | | | |
| 9.12 | Subd. 2. | Considering publ | <mark>ic statements.</mark> <u>V</u> | When making its recommen | ndation on an |
| 9.13 | application, | the commission m | ust consider any | statement provided by a vi | ctim, sentencing |
| 9.14 | judge, prose | cuting attorney, or | law enforcemen | t agency. | |
| 9.15 | Subd. 3. | Commission reco | mmendation; n | otifying applicant. (a) Be | fore the board's |
| 9.16 | next meeting | g at which the clem | ency application | may be considered, the considered | ommission must |
| 9.17 | send to the b | ooard the application | on, the commission | on's recommendation, any | recording of the |
| 9.18 | commission' | 's meeting related t | o the application | , and all statements from v | victims, judges, |
| 9.19 | and law enfo | preement agencies. | | | |
| 9.20 | <u>(b) No la</u> | ter than 14 calenda | r days after its da | ted recommendation, the c | ommission must |
| 9.21 | notify the ap | plicant in writing o | of its recommend | lation. | |
| | | | | | |
| 9.22 | Sec. 10. <u>[6</u> | 38.16] BOARD M | <u>IEETINGS.</u> | | |
| 9.23 | Subdivis | ion 1. Frequency; | when open to p | ublic. (a) The board must | meet at least two |
| 9.24 | times each y | ear to consider clear | mency application | ons that have received a far | vorable |
| 9.25 | recommenda | ation from the com | mission and any | other applications for whi | ch at least one |
| 9.26 | board memb | er seeks consideration | tion. | | |
| 9.27 | <u>(b) All bo</u> | oard meetings are o | open to the publi | c as provided under chapte | er 13D, but the |
| 9.28 | board may he | old closed meetings | s as necessary to p | protect sensitive or confider | ntial information, |
| 9.29 | including (1) |) a victim's identity | y, and (2) sensitiv | ve or confidential victim te | stimony. |
| 9.30 | (c) Unles | ss excused by the b | oard, the executi | ve director and the commi | ssion's chair or |
| 9.31 | vice-chair m | ust attend all board | l meetings. | | |
| | | | | | |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|-------|--------------------|-----------------------|--------------------------|-------------------------------|--------------------|
| 10.1 | Subd. 2. | Meeting conduct. | Unless the board | requests additional testir | nony, applicants, |
| 10.2 | victims, and | law enforcement ag | gencies may not s | ubmit oral or written state | ements at a board |
| 10.3 | meeting. The | e board must consid | ler any statement | s provided to the commis | ssion when |
| 10.4 | determining | whether to grant a | clemency applica | ution. | |
| 10.5 | Sec. 11. [6 | 38.17] BOARD D | ECISION; NOT | IFYING APPLICANT. | |
| 10.6 | Subdivisi | ion 1. Board decis | ion. (a) At each n | neeting, the board must r | ender a decision |
| 10.7 | on each clen | nency application c | onsidered at the 1 | neeting or continue the n | natter to a future |
| 10.8 | board meetir | ng. If the board cont | inues considerati | on of an application, the b | ooard must notify |
| 10.9 | the applicant | t in writing and exp | lain why the mat | ter was continued. | |
| 10.10 | <u>(b) If the</u> | commission recom | mends denying a | n application and no boa | rd member seeks |
| 10.11 | consideration | n of the recommend | lation, it is presun | ned that the board concurs | with the adverse |
| 10.12 | recommenda | tion and that the ap | oplication has bee | en considered and denied | on the merits. |
| 10.13 | Subd. 2. | Notifying applicar | nt. The commissi | on must notify the applic | ant in writing of |
| 10.14 | the board's d | ecision to grant or o | deny clemency no | o later than 14 calendar da | ays from the date |
| 10.15 | of the board | s decision. | | | |
| 10.16 | Sec. 12. <u>[6</u> | 38.18] FILING CO | OPY OF CLEM | ENCY; COURT ACTIO | <u>ON.</u> |
| 10.17 | Subdivisi | ion 1. Filing with c | listrict court. Af | ter granting clemency, th | e board must file |
| 10.18 | a copy of the | pardon, commutati | ion, or reprieve w | ith the district court of the | e county in which |
| 10.19 | the conviction | on and sentence we | re imposed. | | |
| 10.20 | Subd. 2. | Court action; pare | don. For a pardor | n, the court must: | |
| 10.21 | <u>(1) order</u> | the conviction set a | aside; | | |
| 10.22 | <u>(2) includ</u> | le a copy of the par | don in the court | file; and | |
| 10.23 | (3) send a | a copy of the order | and the pardon to | o the Bureau of Criminal | Apprehension. |
| 10.24 | Subd. 3. | Court action; com | mutation. For a | commutation, the court r | <u>nust:</u> |
| 10.25 | <u>(1) amen</u> | d the sentence to re | eflect the specific | relief granted by the boa | <u>rd;</u> |
| 10.26 | <u>(2) includ</u> | le a copy of the con | mmutation in the | court file; and | |
| 10.27 | (3) send a | a copy of the amend | led sentencing or | der and commutation to t | he commissioner |
| 10.28 | of correction | is and the Bureau o | f Criminal Appre | hension. | |

| 11.1 | Sec. 13. [638.19] REAPPLYING FOR CLEMENCY. |
|-------|--|
| 11.2 | Subdivision 1. Time-barred from reapplying; exception. (a) After the board has |
| 11.3 | considered and denied a clemency application on the merits, a subsequent application may |
| 11.4 | not be filed for five years after the date of the most recent denial. |
| 11.5 | (b) An individual may request permission to reapply before the five-year period expires |
| 11.6 | based only on new and substantial information that was not and could not have been |
| 11.7 | previously considered by the board or commission. |
| 11.8 | (c) If a request contains new and substantial information, the commission must review |
| 11.9 | the request and recommend to the board whether to waive the time restriction. When |
| 11.10 | considering a waiver request, the commission is exempt from the meeting requirements |
| 11.11 | under section 638.14 and chapter 13D. |
| 11.12 | (d) The board must grant a waiver request unless the governor or a board majority |
| 11.13 | opposes the waiver. |
| 11.14 | Subd. 2. Applying for pardon not precluded. If an individual is denied or granted a |
| 11.15 | commutation, the individual is not precluded from later seeking a pardon of the criminal |
| 11.16 | conviction once the eligibility requirements of this chapter have been satisfied. |
| 11.17 | Sec. 14. [638.20] COMMISSION RECORD KEEPING. |
| 11.18 | Subdivision 1. Record keeping. The commission must keep a record of every application |
| 11.19 | received, its recommendation on each application, and the final disposition of each |
| 11.20 | application. |
| 11.21 | Subd. 2. When open to public. The commission's records and files are open to public |
| 11.22 | inspection at all reasonable times, except for: |
| 11.23 | (1) sealed court records; |
| 11.24 | (2) presentence investigation reports; |
| 11.25 | (3) Social Security numbers; |
| 11.26 | (4) financial account numbers; |
| 11.27 | (5) driver's license information; |
| 11.28 | (6) medical records; |
| 11.29 | (7) confidential Bureau of Criminal Apprehension records; and |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced | | | |
|-------|--|----------------------------------|---------------------|-------------------------------|-------------------|--|--|--|
| 12.1 | (8) the ide | entities of victims | who wish to rem | ain anonymous and confic | lential victim | | | |
| 12.2 | statements. | | | | | | | |
| 12.2 | <u>statements.</u> | | | | | | | |
| 12.3 | Sec. 15. [63 | 8.21] LANGUA(| GE ACCESS AN | ND VICTIM SUPPORT. | | | | |
| 12.4 | Subdivisio | on 1. Language a | ccess. The comm | nission and the board must | take reasonable | | | |
| 12.5 | steps to provi | de meaningful lar | iguage access to | applicants and victims. Ap | oplicants and | | | |
| 12.6 | victims must have language access to information, documents, and services under this | | | | | | | |
| 12.7 | chapter, with each communicated in a language or manner that the applicant or victim can | | | | | | | |
| 12.8 | understand. | | | | | | | |
| 12.9 | <u>Subd. 2.</u> II | nterpreters. (a) A | pplicants and vic | tims are entitled to interpre | ters as necessary | | | |
| 12.10 | to fulfill the p | ourposes of this ch | apter, including | oral or written communica | tion. Sections | | | |
| 12.11 | 546.42 to 546 | 5.44 apply, to the e | extent consistent | with this section. | | | | |
| 12.12 | <u>(b)</u> The co | ommission or the b | ooard may not di | scriminate against an appl | icant or victim | | | |
| 12.13 | who requests | or receives interp | retation services. | | | | | |
| 12.14 | <u>Subd. 3.</u> V | ictim services. <u>Th</u> | ne commission an | d the board must contract for | or victim support | | | |
| 12.15 | services as ne | cessary to suppor | t victims under tl | nis chapter. | | | | |
| | | | | | | | | |
| 12.16 | Sec. 16. [63 | 8.22] LEGISLA | <u>FIVE REPORT.</u> | | | | | |
| 12.17 | Beginning | February 15, 202 | 25, and every Feb | pruary 15 thereafter, the co | mmission must | | | |
| 12.18 | submit a writt | ten report to the cl | hairs and ranking | g minority members of the | house of | | | |
| 12.19 | representative | es and senate com | mittees with juris | diction over public safety, | corrections, and | | | |
| 12.20 | judiciary that | contains at least t | he following info | ormation: | | | | |
| 12.21 | (1) the num | nber of clemency a | applications receiv | ved by the commission dur | ing the preceding | | | |
| 12.22 | calendar year; | • <u>•</u> | | | | | | |
| 12.23 | (2) the nur | mber of favorable | and adverse reco | mmendations made by the | commission for | | | |
| 12.24 | each type of c | elemency; | | | | | | |
| 12.25 | (3) the num | nber of applicatior | ns granted and der | nied by the board for each t | ype of clemency; | | | |
| 12.26 | (4) the crin | mes for which the | applications we | re granted by the board, th | e year of each | | | |
| 12.27 | conviction, an | nd the individual's | age at the time of | of the offense; and | | | | |
| 12.28 | (5) aggreg | ate demographic | data voluntarily | reported by applicants, inc | luding race, | | | |
| 12.29 | ethnicity, geno | der, disability statu | is, and age, of app | plicants recommended or n | ot recommended | | | |
| 12.30 | for clemency | by the commission | <u>on.</u> | | | | | |

| | 03/03/23 | REVISOR | KLL/JL | 23-04219 | as introduced |
|------|-------------------------|---------------|--------|----------|---------------|
| 13.1 | Sec. 17. [638.] | 23] RULEMAKIN | NG. | | |

13.2 (a) The board and commission may jointly adopt rules, including amending Minnesota

Rules, chapter 6600, to enforce their powers and duties under this chapter and the efficient
processing of applications.

- 13.5 (b) The time limit to adopt rules under section 14.125 does not apply.
- 13.6 Sec. 18. **TRANSITION PERIOD.**
- 13.7 (a) Beginning July 1, 2024, the Clemency Review Commission must begin reviewing
- 13.8 applications for pardons, commutations, and reprieves. Applications received after the
- 13.9 effective date of this section but before July 1, 2024, must be considered according to
- 13.10 Minnesota Statutes, sections 638.02, subdivisions 2 to 5, and 638.03 to 638.08.
- 13.11 (b) A pardon, commutation, or reprieve that is granted during the transition period has
- 13.12 no force or effect if the governor or a board majority duly convened opposes the clemency.
- 13.13 (c) By July 1, 2024, the Clemency Review Commission must develop application forms
- 13.14 <u>in consultation with the Board of Pardons.</u>
- 13.15 **EFFECTIVE DATE.** This section is effective the day following final enactment.

13.16 Sec. 19. <u>APPROPRIATION.</u>

- 13.17 (a) \$..... in fiscal year 2024 and \$..... in fiscal year 2025 are appropriated from the
- 13.18 general fund to the Clemency Review Commission for its establishment and operation. \$.....
- 13.19 is the base for fiscal year 2026 and thereafter.
- 13.20 (b) \$..... in fiscal year 2024 and \$..... in fiscal year 2025 are appropriated from the
- 13.21 general fund to the Office of Justice Programs to administer grants for outreach and
- 13.22 engagement on the clemency process and to help prepare applicants for hearings before the
- 13.23 <u>Clemency Review Commission and the Board of Pardons.</u>
- 13.24 **EFFECTIVE DATE.** This section is effective July 1, 2023.
- 13.25 Sec. 20. <u>REPEALER.</u>
- 13.26 Minnesota Statutes 2022, sections 638.02; 638.03; 638.04; 638.05; 638.06; 638.07;
- 13.27 <u>638.075; and 638.08, are repealed.</u>
- 13.28 Sec. 21. EFFECTIVE DATE.
- 13.29 Sections 4 to 17 and 20 are effective July 1, 2024.

APPENDIX Repealed Minnesota Statutes: 23-04219

No active language found for: 638.02 No active language found for: 638.03 No active language found for: 638.04 No active language found for: 638.05 No active language found for: 638.06 No active language found for: 638.07 No active language found for: 638.075 No active language found for: 638.08