

1.1 CONFERENCE COMMITTEE REPORT ON H. F. No. 1984

1.2 A bill for an act
1.3 relating to state government; providing for enhancement of accountability and
1.4 transparency in public construction; establishing a requirement for a definition
1.5 of responsible contractor; proposing coding for new law in Minnesota Statutes,
1.6 chapter 16C.

1.7 May 8, 2014

1.8 The Honorable Paul Thissen
1.9 Speaker of the House of Representatives

1.10 The Honorable Sandra L. Pappas
1.11 President of the Senate

1.12 We, the undersigned conferees for H. F. No. 1984 report that we have agreed upon
1.13 the items in dispute and recommend as follows:

1.14 That the House concur in the Senate amendments and that H. F. No. 1984 be further
1.15 amended as follows:

1.16 Delete everything after the enacting clause and insert:

1.17 "Section 1. **[16C.285] RESPONSIBLE CONTRACTOR REQUIREMENT**

1.18 **DEFINED.**

1.19 Subdivision 1. **Definitions.** (a) For purposes of this section, the terms defined in this
1.20 subdivision have the meanings given them.

1.21 (b) "Construction contract" means a contract or subcontract of any tier for work on
1.22 a project.

1.23 (c) "Contractor" means a prime contractor or subcontractor, and does not include
1.24 a material supplier.

1.25 (d) "Contracting authority" means a state agency, the Minnesota State Colleges and
1.26 Universities, the University of Minnesota, the Metropolitan Council, the Metropolitan
1.27 Airports Commission, or a municipality that enters into a construction contract or
1.28 authorizes or directs entering into a construction contract.

1.29 (e) "Municipality" means a county, town, home rule charter or statutory city, school
1.30 district, housing and redevelopment authority, port authority, economic development

2.1 authority, sports facilities authority, joint powers board or organization created under
2.2 section 471.59 or other statute, special district, instrumentality, drainage authority,
2.3 watershed district, destination medical center corporation, or other municipal corporation
2.4 or political subdivision of the state authorized by law to enter into contracts.

2.5 (f) "Prime contractor" means a vendor that submits a bid or proposal or otherwise
2.6 responds to a solicitation document of a contracting authority for work on a project or is
2.7 awarded a construction contract by a contracting authority for work on a project. A prime
2.8 contractor includes a construction manager for purposes of this section.

2.9 (g) "Principal" means an owner holding at least a 25 percent ownership interest
2.10 in a business.

2.11 (h) "Project" means building, erection, construction, alteration, remodeling,
2.12 demolition, or repair of buildings, real property, highways, roads, bridges, or other
2.13 construction work performed pursuant to a construction contract.

2.14 (i) "Related entity" means:

2.15 (1) a firm, partnership, corporation, joint venture, or other legal entity substantially
2.16 under the control of a contractor or vendor;

2.17 (2) a predecessor corporation or other legal entity having one or more of the same
2.18 principals as the contractor or vendor;

2.19 (3) a subsidiary of a contractor or vendor;

2.20 (4) one or more principals of a contractor or vendor; and

2.21 (5) a person, firm, partnership, corporation, joint venture, or other legal entity that
2.22 substantially controls a contractor or vendor.

2.23 (j) "Solicitation document" means an invitation to bid, bid specifications, request for
2.24 proposals, request for qualifications, or other solicitation of contractors for purposes of
2.25 a construction contract.

2.26 (k) "Subcontractor" means a vendor that seeks to enter into a subcontract or enters
2.27 into a subcontract for work on a project.

2.28 (l) "Vendor" means a business, including a construction contractor or a natural
2.29 person, and includes both if the natural person is engaged in a business.

2.30 Subd. 2. **Responsible contractor required.** (a) A contractor must meet the
2.31 minimum criteria in subdivision 3 to be eligible to be awarded a construction contract
2.32 as the lowest responsible bidder or the vendor or contractor offering the best value as
2.33 provided in section 16C.28, 103D.811, 103E.505, 116A.13, 123B.52, 160.17, 160.262,
2.34 161.32, 161.3206, 161.3209, 161.38, 162.17, 365.37, 374.13, 375.21, 383C.094, 412.311,
2.35 429.041, 458D.21, 469.015, 469.068, 469.101, 471.345, 473.4057, 473.523, 473.652,
2.36 473.756, 473J.11, or any of their successor provisions.

3.1 (b) This section applies to publicly owned or financed projects where the contracting
3.2 authority's construction contract with the prime contractor is estimated to exceed \$50,000
3.3 and is awarded pursuant to a lowest responsible bidder selection method or a best value
3.4 selection method. A subcontractor must meet the minimum criteria in subdivision 3 to be
3.5 eligible to be awarded a subcontract on a project regardless of the value of the subcontract.

3.6 (c) If only one prime contractor responds to a solicitation document, a contracting
3.7 authority may award a construction contract to the responding prime contractor even if the
3.8 minimum criteria in subdivision 3 are not met.

3.9 Subd. 3. **Minimum criteria.** "Responsible contractor" means a contractor that
3.10 conforms to the responsibility requirements in the solicitation document for its portion of
3.11 the work on the project and verifies that it meets the following minimum criteria:

3.12 (1) the contractor:

3.13 (i) is in compliance with workers' compensation and unemployment insurance
3.14 requirements;

3.15 (ii) is currently registered with the Department of Revenue and the Department of
3.16 Employment and Economic Development if it has employees;

3.17 (iii) has a valid federal tax identification number or a valid Social Security number if
3.18 an individual; and

3.19 (iv) has filed a certificate of authority to transact business in Minnesota with the
3.20 secretary of state if a foreign corporation or cooperative;

3.21 (2) the contractor or related entity is in compliance with and, during the three-year
3.22 period before submitting the verification, has not violated section 177.24, 177.25, 177.41
3.23 to 177.44, 181.13, 181.14, or 181.722, and has not violated United States Code, title 29,
3.24 sections 201 to 219, or United States Code, title 40, sections 3141 to 3148. For purposes
3.25 of this clause, a violation occurs when a contractor or related entity:

3.26 (i) repeatedly fails to pay statutorily required wages or penalties on one or more
3.27 separate projects for a total underpayment of \$25,000 or more within the three-year period;

3.28 (ii) has been issued an order to comply by the commissioner of labor and industry
3.29 that has become final;

3.30 (iii) has been issued at least two determination letters within the three-year period by
3.31 the Department of Transportation finding an underpayment by the contractor or related
3.32 entity to its own employees;

3.33 (iv) has been found by the commissioner of labor and industry to have repeatedly or
3.34 willfully violated any of the sections referenced in this clause pursuant to section 177.27;

4.1 (v) has been issued a ruling or findings of underpayment by the administrator of the
4.2 Wage and Hour Division of the United States Department of Labor that have become final
4.3 or have been upheld by an administrative law judge or the Administrative Review Board; or

4.4 (vi) has been found liable for underpayment of wages or penalties or misrepresenting
4.5 a construction worker as an independent contractor in an action brought in a court having
4.6 jurisdiction.

4.7 Provided that, if the contractor or related entity contests a determination of underpayment
4.8 by the Department of Transportation in a contested case proceeding, a violation does not
4.9 occur until the contested case proceeding has concluded with a determination that the
4.10 contractor or related entity underpaid wages or penalties;

4.11 (3) the contractor or related entity is in compliance with and, during the three-year
4.12 period before submitting the verification, has not violated section 181.723 or chapter
4.13 326B. For purposes of this clause, a violation occurs when a contractor or related entity
4.14 has been issued a final administrative or licensing order;

4.15 (4) the contractor or related entity has not, more than twice during the three-year
4.16 period before submitting the verification, had a certificate of compliance under section
4.17 363A.36 revoked or suspended based on the provisions of section 363A.36, with
4.18 the revocation or suspension becoming final because it was upheld by the Office of
4.19 Administrative Hearings or was not appealed to the office;

4.20 (5) the contractor or related entity has not received a final determination assessing a
4.21 monetary sanction from the Department of Administration or Transportation for failure
4.22 to meet targeted group business, disadvantaged business enterprise, or veteran-owned
4.23 business goals, due to a lack of good faith effort, more than once during the three-year
4.24 period before submitting the verification;

4.25 (6) the contractor or related entity is not currently suspended or debarred by the
4.26 federal government or the state of Minnesota or any of its departments, commissions,
4.27 agencies, or political subdivisions; and

4.28 (7) all subcontractors that the contractor intends to use to perform project work have
4.29 verified to the contractor through a signed statement under oath by an owner or officer that
4.30 they meet the minimum criteria listed in clauses (1) to (6).

4.31 Any violations, suspensions, revocations, or sanctions, as defined in clauses (2) to
4.32 (5), occurring prior to July 1, 2014, shall not be considered in determining whether a
4.33 contractor or related entity meets the minimum criteria.

4.34 Subd. 4. **Verification of compliance.** A contractor responding to a solicitation
4.35 document of a contracting authority shall submit to the contracting authority a signed
4.36 statement under oath by an owner or officer verifying compliance with each of the

5.1 minimum criteria in subdivision 3 at the time that it responds to the solicitation document.
5.2 A contracting authority may accept a sworn statement as sufficient to demonstrate that a
5.3 contractor is a responsible contractor and shall not be held liable for awarding a contract
5.4 in reasonable reliance on that statement. Failure to verify compliance with any one of the
5.5 minimum criteria or a false statement under oath in a verification of compliance shall
5.6 render the prime contractor or subcontractor that makes the false statement ineligible to be
5.7 awarded a construction contract on the project for which the verification was submitted.
5.8 A false statement under oath verifying compliance with any of the minimum criteria
5.9 may result in termination of a construction contract that has already been awarded to a
5.10 prime contractor or subcontractor that submits a false statement. A contracting authority
5.11 shall not be liable for declining to award a contract or terminating a contract based on a
5.12 reasonable determination that the contractor failed to verify compliance with the minimum
5.13 criteria or falsely stated that it meets the minimum criteria.

5.14 Subd. 5. **Subcontractor verification.** A prime contractor or subcontractor shall
5.15 include in its verification of compliance under subdivision 4 a list of all of its first-tier
5.16 subcontractors that it intends to retain for work on the project. If a prime contractor or
5.17 any subcontractor retains additional subcontractors on the project after submitting its
5.18 verification of compliance, the prime contractor or subcontractor shall obtain verifications
5.19 of compliance from each additional subcontractor with which it has a direct contractual
5.20 relationship and shall submit a supplemental verification confirming compliance with
5.21 subdivision 3, clause (7), within 14 days of retaining the additional subcontractors.
5.22 A prime contractor shall submit to the contracting authority upon request copies of
5.23 the signed verifications of compliance from all subcontractors of any tier pursuant to
5.24 subdivision 3, clause (7). A prime contractor and subcontractors shall not be responsible
5.25 for the false statements of any subcontractor with which they do not have a direct
5.26 contractual relationship. A prime contractor and subcontractors shall be responsible for
5.27 false statements by their first-tier subcontractors with which they have a direct contractual
5.28 relationship only if they accept the verification of compliance with actual knowledge
5.29 that it contains a false statement.

5.30 Subd. 6. **Additional criteria.** Nothing in this section shall restrict the discretion of a
5.31 contracting authority to establish additional criteria for defining a responsible contractor.

5.32 Subd. 7. **Implementation.** The definition of responsible contractor, as defined
5.33 in subdivision 3, or a statement that the term responsible contractor as used in the
5.34 solicitation document means a contractor as defined in subdivision 3, shall be included
5.35 in the solicitation document for all projects covered by this section. The solicitation
5.36 document for any project shall state that any prime contractor or subcontractor that does

6.1 not meet the minimum criteria in subdivision 3 or fails to verify that it meets those
6.2 criteria is not a responsible contractor and is not eligible to be awarded a construction
6.3 contract for the project or to perform work on the project. The solicitation document
6.4 shall provide that a false statement under oath verifying compliance with any of the
6.5 minimum criteria shall render the prime contractor or subcontractor that makes the false
6.6 statement ineligible to be awarded a construction contract on the project and may result in
6.7 termination of a contract awarded to a prime contractor or subcontractor that submits a
6.8 false statement. The solicitation document shall state that a prime contractor shall submit
6.9 to the contracting authority upon request copies of the signed verifications of compliance
6.10 from all subcontractors of any tier pursuant to subdivision 3, clause (7).

6.11 Subd. 8. **Effective date.** This section is effective January 1, 2015, and shall apply
6.12 to all construction contracts entered into based on solicitation documents issued on
6.13 or after that date."

6.14 Delete the title and insert:

6.15 "A bill for an act
6.16 relating to state government; providing for enhancement of accountability
6.17 and transparency in public construction; establishing a requirement for and a
6.18 definition of responsible contractor; proposing coding for new law in Minnesota
6.19 Statutes, chapter 16C."

7.1 We request the adoption of this report and repassage of the bill.

7.2 House Conferees:

7.3
7.4 Mike Sundin Joe Mullery

7.5
7.6 Nick Zerwas

7.7 Senate Conferees:

7.8
7.9 Tom Saxhaug Jeff Hayden

7.10
7.11 Karin Housley